

**The FY 2011  
Minneapolis**

**HUD CONSOLIDATED PLAN**  
*for Housing and Community Development*

**One Year Action Plan  
June 1, 2011 – May 31, 2012**

**Community Development Block Grant  
Emergency Solutions Grant  
Housing Opportunities for Persons with AIDS  
HOME Investment Partnerships**

**Approved by HUD  
June 2011**



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## Executive Summary

The 2011 Minneapolis Consolidated Plan is an update to the comprehensive 2010-2014 Five-year Consolidated Plan issued in 2010 addressing the city's housing and community development needs. The Consolidated Plan is a combination housing plan, community development and public service plan, and application for the following four U.S. Department of Housing and Urban Development (HUD) entitlement programs:

- Community Development Block Grant (CDBG)
- Emergency Solutions Grant (ESG) [*formerly* Emergency Shelter Grant]
- Housing Opportunities for Persons with AIDS (HOPWA)
- HOME Investment Partnerships

This year's Consolidated Plan is an update of the five-year strategy covering fiscal years 2010-2014, completed this time last year (2010). The plan is a statement of how the city intends to spend its HUD entitlement funds in the areas of housing and community development. It seeks to tie that spending to other funding initiatives in the city that affect the city's low- and moderate-income residents.

The City of Minneapolis' 2011 Consolidated Plan program year runs from June 1, 2011 through May 31, 2012. The City's lead agency responsible for the Plan's development is the Office of Grants & Special Projects, part of the Intergovernmental Relations Department, in the Office of the City Coordinator.

The executive summary includes objective and outcome expectations, as well as an evaluation of past performance. The 2011 Consolidated Plan states how the city intends to utilize its HUD entitlement funds in the areas of housing and community development, public service, and administration. The Consolidated Plan ties HUD grant-funded spending to other funding initiatives in the City that benefit the City's low- and moderate-income residents.

### Summary of Objective and Outcome Expectations

The City of Minneapolis' performance measurement system is tied to City department or program lines, and to the annual budget process. The Consolidated Plan includes measures of performance to quantify goals by incorporating projected *outcome* measures. Quantifiable results-oriented goals for capital programs are tied to a unified framework for the benefit of low- and moderate-income residents. The City includes a performance-based logic model framework as a contract requirement for public service programs funded with CDBG. Additional performance benchmarks and reporting are required by HUD for the HOPWA program whose Subrecipients are contracted through the City of Minneapolis.

The City of Minneapolis includes a performance-based framework for all its Consolidated Plan activities. The outcome measurement system enables HUD to report program accomplishments aggregated at the national level, enhancing the budget process and demonstrating the need for this funding source. This system is described, and outcome results can be found, on HUD’s website: <http://www.hud.gov/offices/cpd/about/performance/index.cfm>

The Consolidated Plan lists the City’s HUD funded program activities in Appendix Table 3, together with performance expectations in terms of HUD’s performance measurement system. The accomplishments of each HUD-funded program is measured, based on a combination of national objectives and outcomes, shown here, and in Chart A, below.

Objectives:

1. creating suitable living environments
2. providing decent housing, and
3. expanding economic opportunities

Outcomes:

1. availability/accessibility
2. affordability, and
3. sustainability

The City’s program managers provide the outcome expected from each HUD-funded activity. Table A is a summary of outcomes the City expects to achieve with its HUD funded programs benefiting low- and moderate-income residents.

### **Minneapolis 2011 HUD Program Outlay and Performance Projections (Chart A)**

<b><i>Framework for Public Service and Capital Projects</i></b>	<b>Outcome #1: “Availability / Accessibility”</b>	<b>Outcome #2: “Affordability”</b>	<b>Outcome #3: “Sustainability”</b>
<b>Objective #1: “Suitable Living Environment”</b>	<b>\$958,000</b> Beneficiaries: 4,125		<b>\$2,102,386</b> Beneficiaries: 340,847
<b>Objective #2: “Decent Housing”</b>	<b>\$587,765</b> Beneficiaries: 55	<b>\$10,881,443</b> Beneficiaries: 455	<b>\$110,000</b> Beneficiaries: 87
<b>Objective #3: “Economic Activity”</b>	-	-	<b>\$2,635,000</b> *Beneficiaries: 929

*(Beneficiaries are low- and moderate-income residents; \* Outcome for “Economic activity” beneficiaries includes persons and businesses)*

Chart A, above, is a summary of the Consolidated Plan program activities the City funds for CDBG, HOME, HOPWA and ESG. Chart B, below, further classifies these combinations relative to the type of benefit these programs provide to the City’s low- and moderate-income residents.

**Beneficiary Outputs Compared to Outcomes and Objectives  
(Chart B)**

Outcome / Objective →	Suitable Living Environment - Improved/New Accessibility	Suitable Living Environment - Improved/New Affordability	Suitable Living Environment - Improved/New Sustainability	Decent Housing - Improved/New Sustainability	Decent Housing - Improved/New Affordability	Decent Housing - Improved/New Availability	Economic Opportunity - Improved/New Accessibility	Economic Opportunity - Improved/New Affordability	Economic Opportunity - Improved/New Sustainability
Type of Benefit ↓									
Number that will have new access to this service or benefit	3,275				250				829
Number that will have improved access to this service or benefit	850				57				100
Number that will receive a service or benefit that is no longer substandard			227,842		148	55			
Number that will have new access to this type of public facility or infrastructure improvement									
Number that will have improved access to this type of public facility or infrastructure improvement									
Number that will be served by public facility or infrastructure that is no longer substandard			113,005	87					

As indicated in Chart A, the City will create decent housing with improved/new affordability, for 455 low- and moderate-income beneficiaries, by leveraging \$10.8 million through its capital programs. Of those, as noted in Chart B, 250 beneficiaries will have new access to affordable housing, 57 will have improved access to housing, and 148 will have housing that is no longer substandard. From appendix Table 3, this programming includes support for the development of housing units, homebuyer assistance for low-income households, tenant-based rental assistance for persons with HIV/AIDS, and 10 organizations who provide indirect assistance through pre-development affordable housing activities.

The City will invest of \$2.6 million in CDBG funding will provide economic opportunity through improved/new sustainability for 929 beneficiaries. This includes developing strategies for small business development, linking low-income residents with job openings, public service funding for youth employment training, through community-based organizations and school programs.

The City will direct \$2.1 million to enhance suitable living environments for low-income beneficiaries, with over 340,000 residents in targeted areas across the City of Minneapolis benefiting from CDBG-funded crime prevention and restorative justice programming, together with strategies to reduce or eliminate over 320 blighted properties. Public Service programs, identified in Appendix Table 3, provide opportunities for low income persons gain new or improved access to a range of solutions focused on domestic abuse, curfew truancy, youth violence prevention, teen pregnancy prevention and education, senior services, block nurse programs, and multi-cultural access & outreach services.

**Table 3A Summary of Specific Annual Objectives**  
(2010 accomplishments to be compiled in Summer 2011 for the 2010 annual performance report)

**Grantee Name: Minneapolis, MN**

<b>Availability/Accessibility of Decent Housing (DH-1)</b>							
Specific Annual Objective		Source of Funds	Year	Performance Indicators	Expected Number	Actual Number	Percent Completed
DH1.1	Finance and administer programs for development of affordable and mixed-income rental housing	HOME CDBG	2010	Housing Units	242		%
			2011		242		%
			2012		242		%
			2013		242		%
			2014		242		%
			<b>MULTI-YEAR GOAL</b>			<b>1,210</b>	<b>0</b>
DH 1.2	Finance and administer programs for development of affordable and mixed-income ownership housing	HOME CDBG	2010	Housing Units	52		%
			2011		52		%
			2012		52		%
			2013		52		%
			2014		52		%
			<b>MULTI-YEAR GOAL</b>			<b>260</b>	<b>0</b>
DH 1.4	Finance development of housing opportunities for persons with special needs	CDBG HOME HOPWA	2010	Housing Units	42		%
			2011		42		%
			2012		42		%
			2013		42		%
			2014		42		%
			<b>MULTI-YEAR GOAL</b>			<b>210</b>	<b>0</b>



DH1.5	Develop shelter and supportive housing options for those persons experiencing homelessness	CDBG HOME	2010		310		%
			2011		310		%
			2012		310		%
			2013		310		%
			2014		310		%
<b>MULTI-YEAR GOAL</b>					<b>1,550</b>	<b>0</b>	<b>%</b>
DH 1.6	Develop new affordable senior housing	CDBG HOME	2010	Housing Units	68		%
			2011		68		%
			2012		68		%
			2013		68		%
			2014		68		%
<b>MULTI-YEAR GOAL</b>					<b>340</b>	<b>0</b>	<b>%</b>
<b>Affordability of Decent Housing (DH-2)</b>							
DH2.1	Support homeownership opportunities for underserved populations	CDBG 3	2010	Housing Units	17		%
			2011		17		%
			2012		17		%
			2013		17		%
			2014		17		%
<b>MULTI-YEAR GOAL</b>					<b>85</b>	<b>0</b>	<b>%</b>
DH2.1 1	Acquisition and slum blight removal and reuse to support affordable housing development	CDBG 9,8	2010	Housing Units	25		%
			2011		25		%
			2012		25		%
			2013		25		%
			2014		25		%
<b>MULTI-YEAR GOAL</b>					<b>125</b>	<b>0</b>	<b>%</b>
DH2.2	Support multi-family housing grants to non-profit developers for predevelopment assistance	CDBG 5	2010	Organizations	10		%
			2011		10		%
			2012		10		%
			2013		10		%
			2014		10		%
<b>MULTI-YEAR GOAL</b>					<b>50</b>	<b>0</b>	<b>%</b>
DH 2.3	Provide housing assistance to HOPWA eligible households	HOPWA	2010	Households	125		%
			2011		125		%
			2012		125		%
			2013		125		%
			2014		125		%
<b>MULTI-YEAR GOAL</b>					<b>625</b>	<b>0</b>	<b>%</b>
<b>Sustainability of Decent Housing (DH-3)</b>							
DH3.1	Finance and administer programs for rehabilitation of affordable and mixed-income rental housing	CDBG HOME	2010	Housing Units	330		%
			2011		330		%
			2012		330		%
			2013		330		%
			2014		330		%
<b>MULTI-YEAR GOAL</b>					<b>1,650</b>	<b>0</b>	<b>%</b>
DH 3.2	Finance preservation of housing opportunities for persons with special needs	CDBG HOME ESG	2010	Housing Units	36		%
			2011		36		%
			2012		36		%
			2013		36		%
			2014		36		%
<b>MULTI-YEAR GOAL</b>					<b>180</b>	<b>0</b>	<b>%</b>

DH 3.3	Contribute capital resources to the rehabilitation of supportive housing and shelter units consistent with Continuum of Care	ESG HOME CDBG	2010	Housing/Bed Units (3 SRO = 1 unit)	55		%
			2011		60	%	
			2012		62		%
			2013		65		%
			2014		68		%
			<b>MULTI-YEAR GOAL</b>		<b>310</b>	<b>0</b>	<b>%</b>
DH 3.4	Finance owner-occupied housing rehabilitation	CDBG, NSP	2010	Housing Units	18		%
			2011		18	%	
			2012		18		%
			2013		18		%
			2014		18		%
			<b>MULTI-YEAR GOAL</b>		<b>90</b>	<b>0</b>	<b>%</b>
DH 3.6	Support rehabilitation needs of public housing supply	CDBG	2010	Housing Units	0		%
			2011		50	%	
			2012		50		%
			2013		50		%
			2014		50		%
			<b>MULTI-YEAR GOAL</b>		<b>200</b>	<b>0</b>	<b>%</b>
<b>Availability/Accessibility of Suitable Living Environment (SL-1)</b>							
SL 1.2	Support programs that allow seniors to be self-sufficient	CDBG 23	2010	Persons	450		%
			2011		150	%	
			2012		400		%
			2013		400		%
			2014		400		%
			<b>MULTI-YEAR GOAL</b>		<b>2,100</b>	<b>0</b>	
SL 1.3	Promote healthy well-being of residents through public and private service providers	CDBG 21,24,25	2010	Persons	99		%
			2011		95	%	
			2012		87		%
			2013		81		%
			2014		76		%
			<b>MULTI-YEAR GOAL</b>		<b>438</b>	<b>0</b>	<b>%</b>
SL 1.4	Provide public service resources to vulnerable homeless elder citizens	CDBG 28	2010	Persons	20		%
			2011		20	%	
			2012		18		%
			2013		16		%
			2014		14		%
			<b>MULTI-YEAR GOAL</b>		<b>88</b>	<b>0</b>	<b>%</b>
SL 1.5	Promote resources for city youth programming	CDBG 19,20,22, 26,27	2010	Persons	1,125		%
			2011		1,085	%	
			2012		1,041		%
			2013		997		%
			2014		953		%
			<b>MULTI-YEAR GOAL</b>		<b>5,205</b>	<b>0</b>	<b>%</b>
SL 1.6	Provide for school readiness initiatives	CDBG 16	2010	Persons	750		%
			2011		740	%	
			2012		730		%
			2013		720		%
			2014		710		%
			<b>MULTI-YEAR GOAL</b>		<b>3,350</b>	<b>0</b>	<b>%</b>

SL 1.7	Provide for housing advocacy services	CDBG, HPRP	2010	Persons	10,000		%
			2011		10,000		
			2012		10,000		
			2013		10,000		
			2014		10,000		
			<b>MULTI-YEAR GOAL</b>				
SL 1.8	Public service provision and assistance for immigrant and Native American populations	CDBG 51	2010	Persons	6,453		%
			2011		6,453		
			2012		6,453		
			2013		6,453		
			2014		6,453		
			<b>MULTI-YEAR GOAL</b>				
<b>Affordability of Suitable Living Environment (SL-2)</b>							
SL2.1	Provide mortgage foreclosure assistance to low-income homeowners	CDBG Private	2010	Households	100		%
			2011		100		
			2012		100		
			2013		100		
			2014		100		
			<b>MULTI-YEAR GOAL</b>				
<b>Sustainability of Suitable Living Environment (SL-3)</b>							
SL3.1	Mitigate housing conditions that present life and safety issues	CDBG 13	2010	Housing Units	750		%
			2011		750		
			2012		750		
			2013		750		
			2014		750		
			<b>MULTI-YEAR GOAL</b>				
SL 3.2	Evaluate and remove lead-based paint hazards in city affordable housing supply	CDBG 12 HUD State	2010	Housing Units	100		%
			2011		100		
			2012		50		
			2013		50		
			2014		50		
			<b>MULTI-YEAR GOAL</b>				
SL 3.21	Enhance and sustain fire protection capacity serving low/mod income areas	CDBG 9.1	2010	Persons	113,005		%
			2011		113,005		
			2012		113,005		
			2013		113,005		
			2014		113,005		
SL 3.3	Provide crime prevention and restorative justice programs to Low/mod income targeted city neighborhoods	CDBG 16.3	2010	Persons	227,472		%
			2011		227,472		
			2012		227,472		
			2013		227,472		
			2014		227,472		
			<b>MULTI-YEAR GOAL</b>				

<b>Availability/Accessibility of Economic Opportunity (EO-1)</b>							
Specific Annual Objective	Source of Funds	Year	Performance Indicators	Expected Number	Actual Number	Percent Completed	

EO 1.2	Redevelop Brownfield sites	Met Council, MN DEED, Hennepin County	2010	Public Facilities	5		%
			2011		5		
			2012		5		
			2013		5		
			2014		5		
			<b>MULTI-YEAR GOAL</b>				
<b>Sustainability of Economic Opportunity (EO-3)</b>							
EO3.1	Rehabilitate neighborhood commercial properties to retain their marketability and job creation	CDBG 6 Local	2010	Businesses Assisted	4		%
			2011		6		
			2012		4		
			2013		6		
			2014		4		
			<b>MULTI-YEAR GOAL</b>				
EO 3.2	Link low income residents to permanent jobs	CDBG 2 Federal State	2010	Jobs	190		%
			2011		200		
			2012		200		
			2013		200		
			2014		200		
			<b>MULTI-YEAR GOAL</b>				
EO 3.3	Prepare low-income youth for future workforce participation through summer employment training programs	CDBG 14 State	2010	Persons	600		%
			2011		600		
			2012		600		
			2013		600		
			2014		600		
			<b>MULTI-YEAR GOAL</b>				

**Minneapolis 2011 HUD Program Projected Outputs  
Type of Benefit  
(Chart C)**

4,354	Number that will have new access to service or benefit
1,007	Number that will have improved access to service or benefit
228,045	Number that will receive a service or benefit that is no longer substandard
-	Number that will have new access to public facility or infrastructure improvement
-	Number that will have improved access to public facility or infrastructure improvement
113,092	Number that will be served by public facility or infrastructure that is no longer substandard

The results from these City programs will be compiled and reported in the CAPER at year-end. This information enhances policy-maker decisions for community development planning and priority-making processes.

**Relative Allocation of Priorities**

The City of Minneapolis assigns a high priority (H) to a vast majority of program strategies funded throughout the Consolidated Plan, as referenced in Appendix Table 3. Priorities used in determining eligible projects to be funded with Consolidated Plan resources are based on several variables, including: estimated funding resources, historic funding resources, needs and strategies procured from an array of planning documents produced by the City and outside agencies, and estimates derived from projections developed based on funding experience. Citizens can expect that the annual budget is a statement on priorities by the City. Priorities are relative and follow these classifications:

**High (H):** The City plans to use available Consolidated Plan funds for activities to meet the need during the Five-Year Strategic Plan.

**Medium (M):** The City plans to use any available funds, including Consolidated Plan funds, for activities to meet the need during the Five-Year Strategic Plan, and can assist organizations in seeking funds to meet the need.

**Low (L):** The City does not envision using any available Consolidated Plan funds for activities to meet the need during the Five-Year Strategic Plan. The City will consider certifications of consistency for other organizations’ applications for federal assistance to meet these needs.

The City of Minneapolis allocates Consolidated Plan funding priorities based on the relative needs, as described above, and in terms of median family income (MFI), as follows:

<i>Distribution of Consolidated Plan program funds based on very low-, low-, and moderate- income categories:</i>	0-30% MFI Very Low	31-50% MFI Low	51-80% MFI Moderate
CDBG Capital Expenditures	33%	33%	33%
CDBG Public Service Expenditures	33%	33%	33%
HOME Investment Partnership	37.5%	37.5%	25%
ESG (Emergency Solutions Grant)	100%		
HOPWA	100%		

**Consolidated Plan Past Performance Summary**

The City has met its priority goals and strategies as it has done over the past several Consolidated Plan years. In summary, the City seeks to expand economic opportunities to benefit its low- and moderate-income citizens, preserve and create decent, affordable housing opportunities. The City addresses the needs faced by those who are homeless or are threatened with homelessness, it provides accessible public services for vulnerable populations, affirmatively furthers fair housing, and leverages its federal HUD funding with other funds to make significant, sustainable change in the community.

HUD conducts an annual Consolidated Plan end-of-year review of the most recent year-end performance by the City of Minneapolis, and provides a report with the results for each review. HUD has summarized the City of Minneapolis' accomplishments and achievements for 2009, the most recent year-end report, based on Consolidated Plan objectives, as follows:

- The City's funds were committed and expended in a timely manner;
- Based on the most recent information available from the City's 2009 CAPER, accomplishments in the 2009 program year ending May 31, 2010, include:
  - Over 240 single family units and over 390 rental units were rehabilitated or preserved using CDBG and HOME funds;
  - 1,635 households received mortgage assistance [services];
  - 1,088 nuisance properties were addressed;
  - 194 low- and moderate-income persons received job training and placement assistance;
  - eleven activities assisted in excess of 3,900 people through public service activities including senior services, child care, employment training, health, housing counseling and mortgage assistance services;
  - five organizations received ESG funding, which assisted 179 shelter beds;
  - two organizations received HOPWA funding assisting over 100 people; and
  - lead based paint screening and reduction continued to be done on properties assisted.

The City has much to show for its efforts, however, great need still exists in the community, especially for those at the lowest of incomes. Rental vacancies have fluctuated between high and low rates since the end of the 90s. Housing units that are priced at the most affordable levels and exhibiting quality still incur great demand. Variations in the housing market and factors such as accelerated mortgage foreclosure rates have not translated positively for those at the lowest income levels trying to find affordable housing.

The Plan asserts the City's commitment to working with local partners to achieve ambitious goals, such as eliminating chronic homelessness and lead-based paint

hazards in the City, achieving a sustainable balance in the placing of affordable housing, and providing new economic opportunities. Cuts in funding, at both the federal and state levels of government, have put a squeeze on the ability of the City of Minneapolis to meet the demand for public service programs. The vulnerability of low- and moderate income residents is especially great and the ability to meet community needs with federal funds is limited by shrinking federal budgets. At the time of this Consolidated Plan draft, funding levels are expected to be less than last year, and they have declined to approximately \$18 million, from \$21.7 million in 2004. The City is concerned about the impact these cuts will have on the CDBG program and vulnerable residents, principally low- and moderate-income persons. Because of cuts to the programs and projects funded by CDBG, the number of residents served by these activities has been cut as well. These reductions have affected the City's business plan and strategic outlook for community and business development, public service, and affordable housing for the poorest and most vulnerable citizens of Minneapolis.

### **Citizen Participation Plan**

Throughout the development of the Consolidated Plan, citizen input is encouraged. The City of Minneapolis provides its citizens several opportunities to provide input to decision-making process. Citizens are encouraged to attend and participate in City council committee meetings, neighborhood/community revitalization meetings, numerous boards and public hearings designed to solicit public comments. These community engagement practices are designed to meet the needs and requirements of various programs and planning processes.

Staff of the City of Minneapolis, Community Planning and Economic Development (CPED), and the Minneapolis Public Housing Authority (MPHA) have jointly developed a citizen participation plan designed specifically for the Consolidated Plan. The citizen participation plan can be found in Chapter 1 and Chapter 6 and comments are summarized in the Appendix.

## Chapter 1 Introduction to One-Year Action Plan

### A. Background

The Minneapolis 2011 Consolidated Plan is an application and strategy statement to the U.S. Department of Housing and Urban Development (HUD) addressing the City's housing and community development needs. The 2011 Consolidated Plan updates the 2010-2014 Five-Year Strategy, and it serves as the 2011 Action Plan. The Consolidated Plan is a combination housing plan, community development plan and application for the following five U.S. Department of Housing and Urban Development entitlement programs:

- Community Development Block Grant (CDBG)
- Home Investment Partnerships (HOME)
- Emergency Solutions Grant (ESG) [*formerly* Emergency Shelter Grant]
- Housing Opportunities for Persons with AIDS (HOPWA)

The 2011 Action Plan is a statement of how the City intends to spend its HUD entitlement funds in the areas of housing and community development. It seeks to tie that spending to other funding initiatives in the City that affect the City's low- and moderate-income residents. Priorities are set in accordance with HUD directives. The City's annual program year for Consolidated Plan purposes runs from June 1 - May 31.

### B. Planning Process (91.200(b))

#### 1. Lead Agency

The City's lead agency responsible for the plan's development is the Office of Grants & Special Projects in the Department of Intergovernmental Relations, Office of the City Coordinator. The contact person for any questions related to the Consolidated Plan is:

Matt Bower  
Grants & Special Projects  
307M City Hall  
350 South Fifth St.  
Minneapolis, MN 55415  
(612) 673-2188  
Fax: (612) 673-3724  
[Matthew.Bower@ci.minneapolis.mn.us](mailto:Matthew.Bower@ci.minneapolis.mn.us)

The City implements Consolidated Plan funding through several key agencies. The Minneapolis Community Planning and Economic Development Department (CPED) implements the housing, economic development, and community development strategies. The Minneapolis Department of Health and Family



Support implements health and public service strategies. Examples of other partnerships are found throughout the Consolidated Plan.

## **2. Planning Timeline**

Development of the Five-Year Consolidated Plan strategy and annual Action Plans is a continuous process with many opportunities for feedback. Annually, the Mayor recommends a budget for Consolidated Plan funding approximately each August for City Council deliberation leading up to an approved budget in December. City departments and partner agencies review implementation and program strategies to develop the Consolidated Plan, which is submitted, to HUD in April. Then the City collects performance data, annually, on previous program year activities during the summer before submitting an annual performance report to HUD in August. This performance data provides feedback for budget setting priorities for the following year.

## **3. Jurisdiction Consultations**

To ensure that the Consolidated Plan meets local needs, and addresses HUD statutory purposes, coordination among internal departments and various external entities is essential throughout the plan's development.

### **Internal**

HUD provides Consolidated Plan Review Guidance, last modified June 1 and October 26, 2009, on which City staff relies to develop the Consolidated Plan. Representatives of the Grants and Special Projects office, together with input from the City's Department of Community Planning and Economic Development (CPED), Department of Health and Family Support, and the Minneapolis Public Housing Authority (MPHA), draft the 2010-2014 Consolidated Plan Five-Year Strategy. CPED provides information and analyses on housing and homelessness needs and the current housing market. MPHA provided data on public housing. CPED contributes data and analysis on economic development issues and associated strategies. Additionally, various other departments contribute information relating to their specific areas of expertise, providing an overall collaborative effort.

### **External**

Consulting with non-City parties for developing the Consolidated Plan is as important as internal staff consultation. A significant component of external cooperation includes periodic inter-jurisdictional meetings between representatives of HUD entitlement communities in the Metro Area. These meetings have included representatives from the cities of Minneapolis, St. Paul, Plymouth; Metropolitan Council; HUD; Hennepin, Ramsey and Anoka counties; and the Washington, Dakota and Bloomington Housing and Redevelopment

Authorities. Discussion topics of this group consist of joint issues and concerns raised by the Consolidated Plan.

The City also consults with community-based agencies and boards, including faith-based, on different aspects of the Consolidated Plan. This input is especially valuable to inform City staff of needs and program issues as observed by those in the field.

City Grants Office staff administers the HOPWA grant and participates with the Minnesota HIV Housing Coalition in planning the annual HOPWA priorities and allocations. City staff are part of the Heading Home Hennepin, Metropolitan Housing Implementation Group, Funder's Council, Lead Task Force and Fair Housing Implementation Council.

Serving as a link between the community and City officials, Minneapolis Planning staff have been appointed as members of MPHA's Citywide Comprehensive Grant Committee. This relationship serves to inform the committee of the progress related to Consolidated Plan and other City initiatives. Additionally, Minneapolis Grants and Special Projects staff participates in MPHA's Comprehensive Grant public hearings. Annually, the Hennepin County Continuum of Care planning processes also provides considerable input into the Consolidated Plan – the Continuum is staffed by the county with technical assistance provided by City staff.

## **C. Citizen Participation Plan**

### **1. Background**

Throughout the development of the Consolidated Plan, citizen input is encouraged. City of Minneapolis staff has developed a citizen participation plan designed specifically for the Consolidated Plan. Generally, the City of Minneapolis provides its citizens many opportunities to provide input to the decision making process. Citizens are encouraged to attend and participate in City council committee meetings, neighborhood/community revitalization meetings, numerous boards and public hearings designed to solicit public comments. These community engagement practices are designed to meet the needs and requirements of various programs and planning processes. Community participation includes the broad resident involvement in neighborhood and community organizations, and supports clearly defined links between the City, City services and neighborhood and community organizations. The City encourages citizen participation to promote sustainable decisions by recognizing and communicating the needs and interests of all participants, including elected officials and decision-makers.

As a business planning strategy, City departments commit to a citizen engagement framework that encourages citizen participation for a shared vision. The City provides alternative means of public involvement through its community engagement framework, various community advisory groups, technical assistance, requests for proposals (RFPs) and through its extensive use of the internet communications and community surveys. The City actively meets its national objectives by developing public service, employment and housing strategies, through a network of sustainable relationships. Participation from the local and regional stakeholders garners broad relationships, and through its broad network of relationships, resources are leveraged whenever possible with new and existing partnerships including federal, private and non-federal public sources.

The federal government and the state are key funding source for rental and ownership housing projects. Local funds are available for housing and non-housing activities. Primary public entities are the City of Minneapolis department of Community Planning and Economic Development (CPED), the Minneapolis Public Housing Authority (MPHA), Hennepin County, and Minnesota Housing. Nonprofit organizations include developers and community housing development organizations, and advocacy and policy groups including the Family Housing Fund and the Funder’s Council. Private sector partners such as local financial institutions, for-profit developers, faith-based organizations and the foundation community continue to be valuable in assisting Minneapolis meet its housing and community development goals and strategies.

City departments directly engage partner agencies and create program strategies that culminate with the Mayor’s business planning process and annual budget in coordination with City Council input and deliberation. Additionally, the City informs the Consolidated Plan and its development, ongoing, through the collection of performance data through Subrecipient relationships, which provide the necessary feedback for planning and budget-setting priorities. Nothing in the Consolidated Plan, however, shall be construed to restrict the City’s responsibility and authority for the development of its application to the HUD and the execution of its Community Development Plan.

A Citizen Participation Schedule is developed for each year's Consolidated Plan at the beginning of the Citizen Participation process and is continually updated.

**2. Schedule**

<b>City of Minneapolis Citizen Participation Plan FY 2011 Consolidated Plan</b>	
August 16, 2010	Mayor’s Proposed 2011 Budget
August 12-27, 2010	Public Comment period for 2009 Consolidated Annual Performance and Evaluation Report

	(CAPER)
August 24, 2010	Public Hearing on 2009 CAPER
August 30, 2010	2009 CAPER submitted to HUD
December 13, 2010	Public Hearing on 2011 Proposed Budget including Consolidated Plan
December 13, 2010	2011 Consolidated Plan Budget Approved (based on estimated HUD awards)
June, 2011	2011 Consolidated Plan Budget Approval (based on HUD official grant notification): Also, refer to 2011 Consolidated Plan Amendment #1
March 1, 2011	Set Public Hearing for March 22 CD meeting
March 15 - April 13, 2011	Public Comment period on Draft 2011 Consolidated Plan
March 22, 2011	Public Hearing on 2011 Consolidated Plan
April 5, 2011	Approve, accept comments and submit 2011 Consolidated Plan to HUD on April 15
April 15, 2010	City submission of 2011 Consolidated Plan to HUD
June 1, 2011-May 31, 2012	Year 37 CDBG Program Year, FY 2011 Consolidated Plan Year
August 2011	Public Hearing on FY 2010 CAPER
August 2011	Submission of FY 2010 CAPER to HUD

### 3. Public Hearings

The City's citizen participation plan encourages the inclusion of all City residents during the Consolidated Plan development process – especially low-income residents who are the primary clients for HUD programs, organizations advocating for and serving low-income residents and other interested parties. Public meetings and public hearings have been and continue to be the foundation of the citizen participation plan. At least three public hearings are held each year to address housing and community development needs and development of proposed activities, approval of the annual Consolidated Plan and its budget and review of program performance.

The City submits the 2011 five-year Consolidated Plan and one-year action plan to HUD on April 15, 2011. A draft copy of the 2011 Consolidated Plan is made available March 15, 2011 for a thirty-day public comment period. The City Council holds a public hearing on the draft 2011 Consolidated Plan on March 22, 2011. The City's Community Development Committee holds the public hearings for the Consolidated Plan and the Consolidated Annual Performance Report (CAPER), and the full City Council holds the public hearing and receives comments on the proposed budget during the annual Truth-in-Taxation hearing.

### 4. Notification and Access to Hearings

To assist in obtaining broad-based participation, a Consolidated Plan mailing distribution list of approximately 230 names is used. The list includes public, private and social service agencies and individuals that request notices of meetings and hearings. Information on meetings and hearings is sent using the Consolidated Plan mailing list. Staff publishes public notices for both public meetings and hearings in Finance and Commerce, in accordance with City notification practices. Electronic copies are also available on the City's website at <http://www.ci.minneapolis.mn.us/grants/consolidated-plan.asp>.

Printed notices list locations where copies of the Consolidated Plan are available and invite persons to speak at the public meetings and hearings and/or submit written comments. Public meetings and hearings are accessible and sign language interpretation is available for public hearings and meetings. To have a name placed on a speakers list for a public hearing, call (612) 673-2219, or for sign language interpreting, TTY (612) 673-2626.

The City can provide all Consolidated Plan materials in alternative formats upon request. If you need this material in an alternative format, or if you need disability related accommodations, please contact Matt Bower at (612) 673-2188 or [Matthew.Bower@ci.minneapolis.mn.us](mailto:Matthew.Bower@ci.minneapolis.mn.us). TTY: 612-673-2626.

*Attention:* If you want help translating this information, call - Hmong - Ceeb toom. Yog koj xav tau kev pab txhais cov xov no rau koj dawb, hu 612-673-2800; Spanish - Atención. Si desea recibir asistencia gratuita para traducir esta información, llama 612-673-2700; Somali - Ogow. Haddii aad dooneyso in lagaa kaalmeeyo tarjamadda macluumaadkani oo lacag la' aan wac 612-673-3500

## **5. Technical Assistance**

A wide range of assistance is available to all groups needing help in understanding the Consolidated Plan application process and development of proposals. This service, as well as referrals to appropriate community agencies, is available from the Office of Grants and Special Projects in City Hall. For technical assistance, call (612) 673-2188.

In the event that a significant number of non-English speaking residents wish to participate in an aspect of the Consolidated Plan citizen participation process, a request for assistance should be made to the City Clerk's Office, or the Office of Grants and Special Projects. The number to call for language assistance is (612) 673-2043.

## 6. Proposed Funding Processes

The City's method for allocating Consolidated Plan funds varies according to the funding source. Further information on funding opportunities can be obtained from the following staff, and is discussed in various sections of this plan (for instance, within project descriptions for programs that have funding solicitations):

<u>Fund</u>	<u>City Awards Funds to:</u>	<u>For Further Information Call:</u>
CDBG	Various Agencies	Matt Bower, Grants & Special Projects (612) 673-2188
HOME	Project Developers	Donna Wiemann, CPED (612) 673-5257
ESG	Project Developers	Donna Wiemann, CPED (612) 673-5257
HOPWA	Minnesota AIDS Project (MAP); Metropolitan Council HRA	Peter O'Toole, Grants & Special Projects, (612) 673-5456

## 7. Comments/Complaints

If somebody is unable to attend Public Meetings or Hearings for the Consolidated Plan, written comments or relevant data such as articles, reports, studies, or surveys that should be considered in the Consolidated Plan can be sent to the Office of Grants & Special Projects. It is City policy to respond to written comments or complaints pertaining to the Consolidated Plan within 15 days of receipt. All written comments and the City's response and action taken are included in the Appendix of the subsequent Consolidated Plan/Annual Performance Report.

## 8. Anti-Displacement and Relocation Plan

The City of Minneapolis considers existing policies designed to minimize displacement in the CDBG program as the Consolidated Plan is developed. For example, CPED adheres to ongoing administrative policies to limit displacement when implementing CDBG-funded activities. These policies limit displacement by using land inventories, available vacant land and substandard vacant structures. Where displacement does occur, the City provides a full range of relocation

benefits and services to those displaced according to its relocation policy. The Consolidated Plan complies with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24. The City follows a residential anti-displacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs. The City will provide public notification of specific replacement plans for the demolition of any affected low and moderate income housing units to the Minneapolis HUD CPD office. This notification will be done through the course of submitting project proposals to the City Council for their approval with a copy of the petition provided to the local HUD CPD office. For relocation information, contact Kaye Anderson of CPED at (612) 673-5051.

## **9. Substantial Change Process and Amendments**

The City of Minneapolis outlines the following policy regarding formal amendments to its Consolidated Plan.

For purposes of definition, the City of Minneapolis defines “activity” as described in 24 CFR 91.505 as the equivalent of a “program/project” as described in the City’s annual Consolidated Plan budget documents.

The Consolidated Plan will be amended, formally, upon the occurrence of one of the following:

1. A Consolidated Plan activity described in the Consolidated Plan, as amended, is cancelled;
2. A new Consolidated Plan activity not previously described in the Consolidated Plan, as amended, is added; or
3. There is a substantial change to the current Consolidated Plan, as amended. Substantial change is defined as:
  - a) A change in Consolidated Plan priorities
  - b) A change in a program/project description of such a degree that it may be reasonably concluded that a significant change in projected program purpose, scope, location, fund allocation or intended beneficiaries would ensue; or
  - c) A reprogramming of more than 25% of an original CDBG amount budgeted for a major functional Consolidated Plan budget category: Housing, Economic Development, Community Development, Public Services, and Administration.

Formal amendments to the Consolidated Plan trigger the Consolidated Plan citizen participation plan (i.e., need for public hearing before Community Development Committee, 30-day public comment period). Changes to the Consolidated Plan not rising to the level of formal amendment will be treated through existing City review and approval processes. These informal changes will be included in the annual performance report to HUD and the public for the subject Consolidated Plan year.

## **10. Access to Records**

Current Consolidated Plans are available for review at the Minneapolis Grants and Special Projects Office (Room 307M City Hall, enter at the door for Room 301M), all Public Libraries in Minneapolis, and at the Legal Aid Society of Minneapolis. A limited number of copies of the Consolidated Plan will be available for pickup.

Consolidated Plan information is also placed on the following website link for review: <http://www.ci.minneapolis.mn.us/grants/consolidated-plan.asp>. Requests for other records related to the Consolidated Plan can be made by calling the Grants & Special Projects Office. Staff of the Grants & Special Projects Office can also meet with groups or individuals to discuss the Plan. Please call (612) 673-2043 to request information, or to arrange an appointment.

Orders for copies of the Consolidated Plan, comments on the Consolidated Plan process, requests for technical assistance and additions/changes to the mailing list should be sent to Matt Bower, Office of Grants and Special Projects, Room 307M City Hall, 350 South Fifth Street, Minneapolis, MN 55415, or call (612) 673-2188 or fax (612) 673-3724.

### **D. Institutional Structure (91.215 (i))**

#### **1. Organizational Relationships**

The institutional structure through which the City carries out its housing and community development plan consists of public, private and nonprofit partners. The primary public entities are the City of Minneapolis, the Minneapolis Public Housing Authority (MPHA), Hennepin County, and Minnesota Housing (formerly the Minnesota Housing Finance Agency). Nonprofit organizations include nonprofit developers and community housing development organizations, the Family Housing Fund, and the Funder's Council. Private sector partners include local financial institutions, for-profit developers, faith-based organizations and the foundation community.

The City works with these partners to design programs that work to address needs present in the City. Still, program delivery gaps occur, whether through funding shortfalls, differing timetables, and contrary program design. The City



seeks to resolve these gaps through its commitment to its institutional relationships evidenced by its close working relations with its partners. The City will continue to meet with and inform its partners of its housing and community development needs, goals and strategies.

## **2. Organizational Relationship with Public Housing Agency**

The organizational relationship between the MPHA and the City is an important component of the City's institutional structure for carrying out its housing and community development plan for its low and moderate-income residents. A nine member Board of Commissioners governs the MPHA; four of these members are City council-appointed, and five members, including the chairperson, are mayoral appointees. One appointee of the council and mayor respectively must be a public housing resident.

The MPHA functions as an independent housing authority with its own personnel and purchasing systems. The City provides financial support to several MPHA initiatives. City staff sits on the Comprehensive Grant Committee of MPHA and MPHA staff contributes to the development of the City's Consolidated Plan. The City funds resident participation initiatives that encourage local resident management of public housing sites.

The Minneapolis Public Housing Authority is not a troubled agency and is classified as a Moving to Work agency by HUD.

### **E. Monitoring (91.230)**

This section describes the standards and procedures that the City uses to monitor activities carried out in the Consolidated Plan and to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements. The City, through continual collaboration between the Finance and Grants Offices provides an overall level of assurance that grant programs implemented by the City and Subrecipient programs implemented by community-based organizations are being carried-out as intended in the Consolidated Plan.

Programmatic, regulatory and contract compliance is achieved through the City's administrative structure, its offices of contract management, and through Finance/Grants and the Grants Office. Programmatic and Financial monitoring is one of the primary methods the City uses to determine whether grant funds are being spent in compliance with the City's contracting and financial framework and federal regulations. These are structured reviews conducted on-site to ensure consistency with the contract, for determining the adequacy of program performance and to ensure that reported information is accurate. Monitoring records, and in the case of finance audit records, are maintained in an easily

understandable format by the Grants Office and by the Finance department respectively. The Grants Office monitors the overall levels of program compliance and performance, provides technical assistance to grant-funded program managers, and together with Finance/Grants implements the funding draw-down process.

Further, compliance monitoring is achieved implicitly through the Grants Office semi-annual process of communication city-wide with each respective program manager in the implementation and development of the Consolidated Plan and the year-end Consolidated Annual Performance and Evaluation Report (CAPER). Through these processes, communication is established and sustained by Grants Office and Finance/Grants personnel with program managers city-wide. Also, the parallel process of City budget development by Finance, and Consolidated Planning through the Grants Office explicitly provides a control mechanism assuring a program-by-program systematic match. This system provides awareness of new programming and programming that is removed on a year-to-year basis.

In addition to the monitoring process described above, Consolidated Plan programs that are implemented through third-party Subrecipients are monitored for HUD compliance by the respective program managers, within their area of expertise. Grants Office staff conducts systematic reviews across programmatic areas to ensure consistency with regulatory compliance and that HUD national objectives are being met. This framework allows for an effective oversight of the monitoring and technical assistance process. As a matter of course, this strong communication link, together with guidance offered from the Minneapolis HUD Field Office, provides the capacity to identify the potential risk of serious issues that may arise.

Program managers are responsible for sustaining contractual compliance according to the policies of HUD and of City of Minneapolis. Grants Office staff and Finance/Grants staff provide technical assistance to assure regulatory and contract compliance. Subrecipient relationships and programmatic monitoring are achieved through this contract compliance framework. Monitoring is carried out by Grants and Finance/Grants personnel, scheduled regularly and randomly, and documented in a standard format throughout the program year. Throughout their auditing and monitoring processes, the Finance and Grants office respectively identify potential issues of non-compliance and implement a corrective action based on City policy when such issues arise. To prevent continuance of a violation and to mitigate adverse effects of violation, a monitoring letter stating the condition, criterion, effect, cause and corrective action is presented to the program manager and possibly the director for a 30-day response. Additionally, technical assistance is provided to program managers as the need is identified or requested.

The Grants Office and the Finance Department monitor Consolidated Plan programs using standard financial checklists and HUD guidelines to systematically identify and monitor programming based on a combination of risk, perceived weakness and identified need. The Grants office uses a monitoring checklist which includes standard HUD monitoring guidelines; the Finance department monitors compliance using a checklist specific to minimum standards generally accepted in the accounting profession and as included in this section, below. If any grant funded program is out of compliance with the City's established financial policies, or perceived to be out of compliance with federal regulations, follow-up corrective actions are implemented immediately with the contract manager and the department director.

### **1. Purpose**

The intention of these guidelines is to define the City's monitoring system and provide general guidelines and operating standards for "overseeing" subcontracted activities.

### **2. Objectives**

The objectives of the City's monitoring system are:

- ◆ To satisfy the statutory requirements of grantor agencies
- ◆ To assist contractors in properly administering grant-funded programs implemented on behalf of the City
- ◆ To minimize the City's liability by identifying and correcting major program deficiencies before they result in financial penalties and/or funding sanctions
- ◆ To provide City management and grantor agencies with performance information to guide them in making future funding decisions (i.e. verify the quantity and assess the quality of the services being delivered)

### **3. Definitions**

The definition of monitoring, for the purposes of grant administration, is an on-going process aimed at measuring, maintaining and/or improving performance and, under normal circumstances can be placed in one of the following two categories:

Production Monitoring: Review procedures done at critical points within a process to assure production consistency. An example of this would be the "desk top" review of invoices by City staff before payment.

Quality Control / Compliance Monitoring: Review procedure done outside the production process to assess the quality of the process and product being delivered; it can be used to measure the effectiveness of production controls. An example of this would be the reviews conducted by auditors to determine the accuracy and adequacy of financial records, procedures and controls.

Vendor: A "Vendor," as defined in the Internal Control Standards section of the Federal Managers Financial Integrity Act of 1982, audit resolution Standard is one who:

- ◆ Provides goods and/or services within normal business operations
- ◆ Provides similar goods or services to many different purchasers
- ◆ Operates in a competitive environment
- ◆ Is not required to follow program compliance requirements in delivering goods and/or services

Subrecipient: A "Subrecipient" as defined in the Internal Control Standards section of the Federal Managers Financial Integrity Act of 1982, audit resolution Standard, is one who:

- ◆ Determines eligibility for assistance
- ◆ Is required to meet program objectives
- ◆ Is responsible for making program decisions
- ◆ Is responsible for meeting program compliance requirements
- ◆ Uses funds provided to carry out a subrecipient program rather than provide goods or services for a program of the prime recipient.

#### **4. Production Monitoring**

Subrecipient Monthly/Quarterly Reports: City departments responsible for administering grants normally require periodic reports from subrecipients indicating costs incurred and progress on contract goals. Normally, these are done monthly and result in installment type payments over the contract period. Payments cover reported costs and may include an operating advance. Program and Finance staff review these reports before payment – also, the reports serve as one of the indicators as to whether an on-site visit is necessary.

Vendor Invoices: Vendor invoices are normally submitted after goods or services have been received and are reviewed by Program and Finance staff before payment. Payment is based solely on the competitively established per-unit price of the goods or services received rather than the cost to the vendor.

Technical Assistance: The City Program and Finance offices both provide technical assistance on a request basis to improve subrecipient performance and reduce the need for compliance monitoring. During these visits, staff is not only able to provide subrecipients with technical assistance but can assess the need for "quality control" type follow-up visits.

Audit Reviews: City Finance staff performs audit reviews on a regular basis to assure that:

- ◆ Required audits are completed and submitted.
- ◆ Any findings identified in the reports are resolved.
- ◆ The reports, in general, meet the grantor's minimum audit requirements.

The audit review function is a centrally coordinated and controlled activity and is used as another indicator of the need to conduct an on-site visit.

## **5. Quality Control/Compliance Monitoring**

Quality control or compliance type monitoring is done using a systematic approach on a proactive basis by city staff within their area of expertise. Monitored subrecipients are selected from the most recent complete list of contractors, based on dollar volume and/or types of activities being undertaken and/or for the problem indicators previously listed. Subrecipients may be monitored on a request basis identified by, for example, City Council members or subrecipient Boards, or also based on the judgment of someone other than Program or Finance Department staff.

Under current staffing, subrecipients meeting the following criteria do not necessarily need to be monitored:

- ◆ Those that receive less than \$5,000 per year
- ◆ Those that have a "clean" audit report.
- ◆ Those that have been administering programs for the City/CPED for more than 3 years
- ◆ Those that have submitted all of the required program and financial reports and those reports do not indicate a problem.

Monitoring review is done using the contract as a guide with the summary of results and recommendations from each visit prepared in memo form and provided to the responsible Program Office manager(s) for resolution.

The City monitors Consolidated Plan projects to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements. For example, with the HOME program, the City conducts monitoring on an ongoing basis, depending on the type of project, for 5 to 20 years, to assure requirements are met related to rents, income of tenants, affirmative marketing and fair housing, condition of the property, and resale/recapture provisions.

The objectives of the city's monitoring system are:

- To satisfy the statutory requirements of grantor agencies.
- To assist contractors in properly administering grant funded programs being implemented on behalf of the city.
- To minimize the city's liability by identifying and correcting major program deficiencies before they result in financial penalties and/or funding sanctions.
- To provide city management and grantor agencies with performance information to guide them in making future funding decisions (i.e. verify the quantity and assess the quality of the services being delivered).

The Civil Rights Department monitors city-funded projects (including HOME) through its Contract Compliance unit for Davis Bacon and Section 3 and sets development participation goals for women/minority-owned businesses through its Small and Underutilized Business Program.

Routinely, the City reviews new and existing grant contracts. Grants, Finance, Health, Civil Rights, and Community Planning and Economic Development (CPED) offices provide on-site visits to contract agencies on a schedule, provide visits to new agencies to review their accounting systems, and offer technical assistance, and will conduct a review of the agency's grant accounting and documentation in the event of an issue or problem.

Each contract details the requirements for the project to ensure that projects are program eligible and have clear performance expectations. Contract managers maintain contact with the agencies throughout the project period, and visit sites as needed to meet with those managing the programs and/or clients served.

#### **F. Priority Needs Analysis and Strategies (91.215 (a))**

Discussion of needs and strategies are found later in this Consolidated Plan under respective subject areas. However, the following is an overview of how

priorities are assigned, and some obstacles that the reader should keep in mind in evaluating the strategies the City is using to meet underserved needs.

## 1. Basis for Priority Assignments

The Five-Year Consolidated Plan reflects City priorities used in determining funding of eligible projects with Consolidated Plan resources. Competing priorities for limited Consolidated Plan resources prevent the City from funding all of the areas of need to the degree they deserve.

◆ Estimated funding resources are derived from either known approved plans (as in the case of capital improvement plan), or historic funding resources.

◆ Needs and strategies are procured from an array of planning documents produced by the City and outside agencies. Grants and Special Projects staff welcomes any planning documents from outside agencies that can contribute to the comprehensiveness of the Consolidated Plan. Staff will consider submitted materials for the Consolidated Plan.

◆ Strategies noted do not necessarily correspond to a specific project.

◆ Estimated units are derived from any known projections developed by the City, general references to a measure that could be translated into a unit, or a review of units produced historically and projected forward into time.

◆ HUD requests that housing and community development needs be assigned a priority, though it is not required. For purposes of the Consolidated Plan, the City assigns priorities to the extent possible. Citizens can expect that the annual budget is a statement on priorities by the City. Where Consolidated Plan budgets do not reflect assigned priorities, annual Consolidated Plan updates in the future will consider changing the priorities. Priorities are relative and follow these classifications:

**High:** The City plans to use available Consolidated Plan funds for activities to meet the need during the Five-Year Strategic Plan.

**Medium:** The City plans to use any available funds, including Consolidated Plan funds, for activities to meet the need during the Five-Year Strategic Plan, and can assist organizations in seeking funds to meet the need.

**Low:** The City does not envision using any available Consolidated Plan funds for activities to meet the need during the Five-Year Strategic Plan. The City will consider certifications of consistency for other organizations' applications for federal assistance to meet these needs.

**No Such Need:** The City finds that there exists no such need, that the need is of a nature not requiring Consolidated Plan assistance, or the need is already substantially addressed either through completion or alternative local resources.

## **2. Obstacles to Meeting Underserved Needs**

Limited resources are the primary obstacle to meeting underserved needs identified in the Consolidated Plan. Minneapolis is continually challenged with identifying needs, identifying priorities and making improvements to its housing opportunities, community development, public services and employment opportunities. There are obstacles to meeting underserved needs across the entire city, which include aging infrastructure, funding challenges, economic crisis and high costs for development. This document provides a comprehensive analysis and strategy for overcoming various obstacles, to the extent possible, and meeting the City's underserved needs. The Executive Summary, and more specifically throughout this document, City states how it intends to utilize its HUD entitlement funds in the areas of housing, community development and public services. Chapter 6 describes its funding outlays and how Minneapolis will undertake a variety of activities to address its priority needs for the next year. Minneapolis examines the demographic data, and integrates broad public involvement into developing priorities. This is a collaborative accomplishment within an environment of limited resources, to address underserved needs through sustainable partnerships and leveraging opportunities. Tables 3, 3A and 3B in this document, identify the specific programming, objectives, goals and outlays that have been developed through Minneapolis' internal organizational structure and through an external environment network of sustainable relationships. The solution to these challenges is being achieved by actively engaging other community development partners and recognizing and sharing local priorities to address underserved needs. The reader will find examples of this work in the partnership discussions throughout the Plan. Other efforts are cited throughout the Consolidated Plan where participants at different levels of government demonstrate a shared vision of how to address needs.

### **G. Lead-based Paint (91.215 (g))**

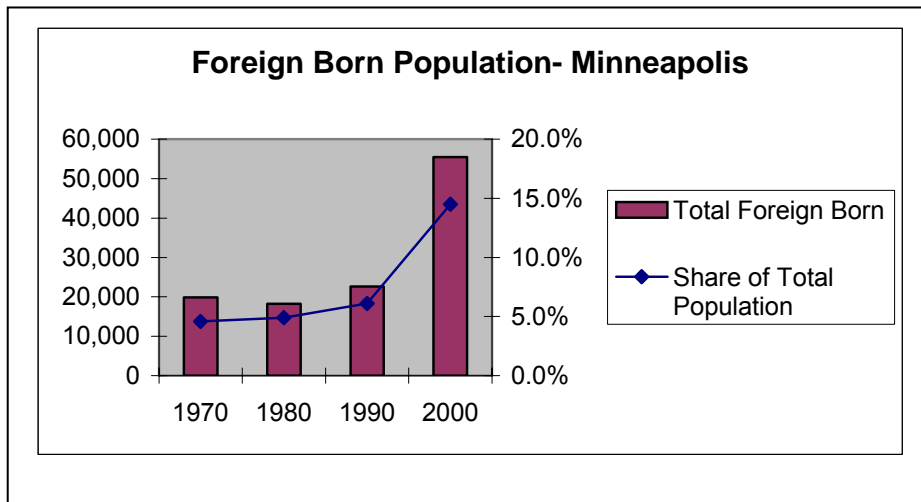
The City, as recipient of HUD funding, is required to estimate the number of housing units that may contain lead-based paint hazards and that are occupied by HUD client populations – also required are actions to evaluate and reduce lead-based paint hazards. The 2010-14 Consolidated Plan housing chapter specifies these needs and actions.



However, to summarize, the City will continue its active efforts at treating lead-based paint hazards in City housing stock through several levels. First, at the identification level- working with health providers, the state health department and local health departments to identify children with elevated blood lead levels. The City will also work at the mitigation level -- coordinating mitigation measures at addresses where persons with elevated blood lead levels have been identified.

#### H. General Community Demographics and Income

According to the 2000 US Census, the City’s population increased 3.9% to 382,618 from 1990, and based on American Community Survey data the 2008 population increased 1.9% to 390,131 over 2000. This increase is typical among traditional “Rust Belt” central cities while reversing a decades-long trend of decline. The increase in the City’s population in 2000, and through 2008, can be attributed to an influx of foreign-born residents. Based on the American Community Survey data this demographic trend has continued through 2008, where the Latino population increased 1.8% to 9.2% between 2000 and 2008; over that same period the White population increased 1.2% to 62.2%, while the Black or African American population increased 0.3% to 17.7% of the total Minneapolis population. The 2000 Census found that 56 percent of the metropolitan area’s foreign-born population arrived since 1990 (the third highest

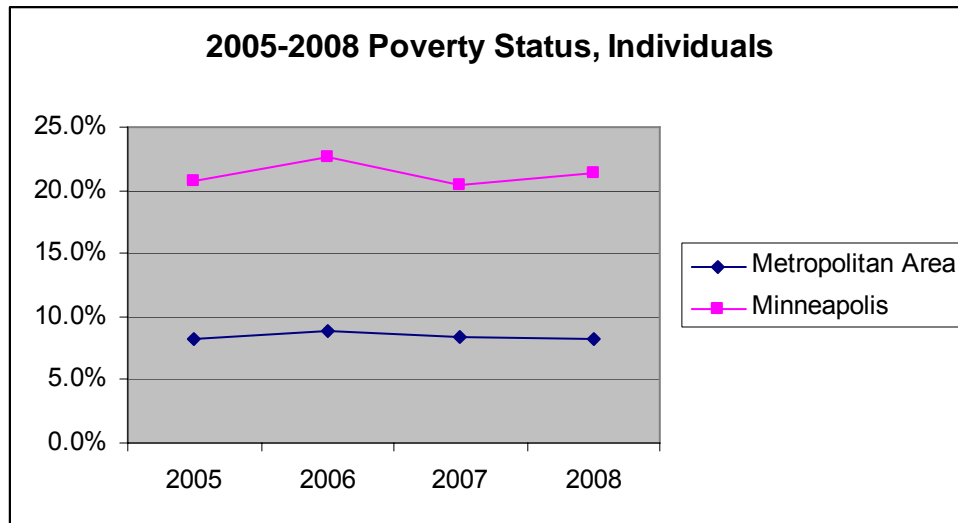


percentage among the 25 largest metropolitan areas). Minneapolis’ foreign-born population increased during the 1990s by 135% (1990: 23,624, 2000: 55,475).<sup>1</sup> More recent data available from the U.S. Census Bureau ACS (a nationwide survey designed to provide communities more frequent demographic data than the Census can), estimates Minneapolis foreign-born population to be 16.6% of the estimated population for 2004.

The poverty rate for Minneapolis residents has varied 11 and 24 percent since the 1960s. Over the same period, the rate has been between two to three times

<sup>1</sup> U.S. Census Bureau, Statistical Abstract of the United States

higher the metropolitan area as a whole.<sup>2</sup> ACS data for the period between 2000 and 2008 indicate that this trend has continued.



Source: Census Bureau ACS data: 2005-2008

The following table shows the percentage of Minneapolis households in poverty in 2005 and 2008 according to Census Bureau annual American Community Survey data. Particularly notable is that 1 in 4 children in families live in poverty. Nearly one-half of female-headed family households are in poverty with 63 percent of female-headed family households with children under the age of five in poverty.

**Poverty Status, Persons and Families, 2005 and 2008 by Percentage (%)**

	2005	2008
All persons	20.8	21.3
Related children < 5 years	34.1	28.0
Related children 5-17 years	29.4	28.6
Related children < 18 years	31.1	28.4
Persons 18 and over	17.8	19.5
All families	14.6	14.1
Families with related children under 18 years	24.3	23.3
Female headed families with related children under age 18	47.6	45.0
Female headed families with related children under age 5	52.6	63.1

Source: Census Bureau ACS data: 2005, 2008

<sup>2</sup> U.S. Housing & Urban Development, SOCDs Census Data.

HUD provides definitions of various levels. In some cases, however, the Minneapolis Consolidated Plan definitions have been changed slightly for differentiation purposes. The definitions are:

	<u>Minneapolis Definition</u>	<u>HUD Definition</u>
Very Low-Income (extremely low)	0-30% MFI	0-30% MFI
Low-Income	31-50% MFI	Less than 50% MFI
Moderate-Income	51-80% MFI	Does not exceed 80% MFI
Middle-Income and Above	81% and Above MFI	80-95% MFI

MFI refers to median family income. For purposes of HUD program definition and eligibility determinations, incomes are measured at the metropolitan area median family income. For example, a very-low income family of four is defined as a family whose income does not exceed 30% of the [metropolitan median family income](#) for a family of four. HUD annually updates the metropolitan median family income and corresponding income levels. Program beneficiaries are determined through the median income measure.

The following two illustrations describe the most recent, income limits and the full-time hourly wage required to achieve income levels. The following FY2011 numbers became available from HUD June 1, 2011:

<b>FY 2011 Median Family Income – Single</b>		
<b>Minneapolis-St. Paul, MN-WI MSA</b>		<b>\$82,700</b>
Annual Income & Equivalent Full-Time Wage/Hour*		
A single person at 30% MFI would earn... **	\$17,400	\$ 8.37/hr
A single person at 50% MFI would earn... **	\$28,950	\$ 13.92/hr
A single person at 80% MFI would earn... **	\$44,950	\$ 21.61/hr
<b>FY 2011 Median Family Income – Family</b>		
<b>Minneapolis-St. Paul, MN-WI MSA</b>		<b>\$82,700</b>
Annual Income & Equivalent Full-Time Wage/Hour***		
A family of four at 30% MFI would earn... **	\$24,800	\$ 11.92/hr
A family of four at 50% MFI would earn... **	\$41,350	\$ 19.88/hr
A family of four at 80% MFI would earn... **	\$64,200	\$ 30.87/hr
* Assumption 2,080 annual hours		
** Income is adjusted for HUD formula calculations		
*** Assumption one wage earner at 2,080 annual hours		

Very low income families or households are those whose income is between 0 and 30 percent of the metropolitan area's median family or household income, subject to adjustments for smaller or larger families. In Minneapolis, for 2011 the 30 percent income measure for a family of four is \$24,800, calculated from the current metropolitan median family income of \$82,700. Examples of households in this income category include many individuals residing in licensed residential facilities; those receiving public assistance such as Temporary Assistance for Needy Families (TANF), persons who are without housing, and many of the working poor. Additionally, evidence is that many recent immigrant populations that have moved into the City over the past decade are disproportionately at this income level.

In the 2000 Census, 30,379 Minneapolis households were at or below 30 percent MFI. This is a 2.6% decrease from 1990 (1990: 31,156 households). In 1990, 19.4% of Minneapolis households were very low-income, and in 2000, 18.7% of Minneapolis households were low income – showing no significant change in the share of households at this income level. However, according to 2009 American Community Survey, 34,515 households were at or below 30 percent MFI, indicating that 22% of households are in the very low-income category, or a 3.3% percent increase since the 2000 Census.

The geographical distribution of individuals and families with very low-incomes shows the highest concentrations of very low-income individuals and families are located in the near southern and northern areas of the City. These areas of the City also contain the oldest and most deteriorated housing stock.

HUD defines low-income families or households as those whose income does not exceed 50 percent of the metropolitan area's median family income, subject to adjustments for smaller or larger families. For differentiation purposes, this Consolidated Plan defines low income as 31 to 50 percent of median family income. In Minneapolis, the current 50 percent limit for a family of four is \$41,350 calculated from the metropolitan median family income of \$82,700. Examples of households in this income category can include many single parent families and the working poor. Additionally, the City assumes that many recent immigrant populations that have moved into the City over the past decade are disproportionately at this income level.

The geographical distribution of individuals and families with low incomes again shows the highest concentrations of low-income individuals and families are located in the near southern and northern areas of the City. These areas of the City also contain the oldest and most deteriorated housing stock. It should be noted that the density of concentration has decreased; more neighborhoods now contain low-income households.

HUD defines moderate-income households or families as those whose income does not exceed 80 percent of the median family income for the metropolitan

area, subject to adjustments for smaller or larger families. For differentiation purposes, this Consolidated Plan defines moderate-income as those having an income that is 51 to 80 percent of median family income. In Minneapolis, the current 80 percent limit for a family of four is \$64,200, calculated from the metropolitan median family income of \$82,700. The share of households in the City at this income level has remained the same over the past decade.

Households at this income level are found throughout the City; however, they are primarily concentrated at the edge neighborhoods of the City and along green spaces (Minnehaha Creek and Mississippi River corridors and lakes). Neighborhoods around the downtown riverfront areas are also increasingly seeing their income profile reflect rising incomes as new market rate rental- and ownership-housing units are being built in these areas.

In Chapter 2, discussion of housing needs will use updated estimates from the Comprehensive Housing Affordability Strategy which has been refreshed with American Community Survey data from the U.S. Census Bureau. The above demographic data discussion will be updated likely in the 2011 and 2012 Consolidated Plans as new data from the 2010 U.S. Census count becomes available.

## **I. Low-Income and Minority Concentrations**

Concentrations of low-income and minority persons is being defined as in the Hollman versus Cisneros decree. Under the decree, census tracts with at least 33.5 percent or more of the population at or below the federal poverty level are defined as areas of concentrated poverty. Areas of concentrated minority populations are those census tracts where the minority population is greater than 28.69 percent in any given census tract. Two maps in the Appendix illustrate the concentrated neighborhoods based in the 2000 Census.

With respect to poverty concentrations, the poverty concentrated areas consist of southern Downtown, Cedar Riverside, Ventura Village, parts of west and east Phillips, part of Central and University area neighborhoods in south Minneapolis and Harrison, Near North, and Hawthorne neighborhoods in north Minneapolis. Minority-concentrated tracts cover a broader swath of the City, roughly covering the north Minneapolis neighborhoods west of the Mississippi River through downtown and most of south central Minneapolis with pockets of concentration in northeast and far south Minneapolis.

## **Chapter 2 Housing Needs**

*For this chapter, please refer to the 2010-2014 Consolidated Plan. No changes have been made in 2011.*

### **Chapter 3 Homelessness and Those Threatened with Homelessness (91.205(b); 91.215 (c )**

*For this chapter, please refer to the 2010-2014 Consolidated Plan. No changes have been made in 2011.*

## **Chapter 4 Community Development**

*There were no changes made to this chapter. Please refer to the Chapter 4 in the 2010-14 Consolidated Plan for discussion.*



## **Chapter 5 Five-Year Strategy (2010-2014)**

*There were no changes made to this chapter. Please refer to Chapter 5 in the 2010-14 Consolidated Plan for discussion. Chapter 6 of the 2011 Consolidated Plan includes additional information updating the Five-Year Strategy.*

## Chapter 6 2011 One-Year Action Plan

### A. General

The City will undertake a variety of activities to address its priority needs that have been described in the Consolidated Plan. The HUD Table 3-Proposed Projects table describes the proposed programs that will be funded with 2011 Consolidated Plan funds. The table provides information on the title of the initiative, the addressed priority, program description, federal program eligibility, estimated accomplishments, budget, geographic location and the proposed program's national objective.

The following paragraphs specify goals/objectives supporting the 2010-14 Consolidated Plan. As further performance measurement criteria evolve, they will be included in future Consolidated Plan updates. Outcome-based performance measures as known are noted in HUD Table 3-Proposed Projects as well as referred to in the Executive Summary. Throughout this chapter, proposed Consolidated Plan projects that support individual goals and objectives will be listed. Project level detail can be found in the HUD Table 3- Proposed Projects table.

City actions for the 2011 Consolidated Plan will be in conjunction with the strategies detailed in the 2010-14 Consolidated Plan Five-Year Strategy listed in Chapter 5 of that document. In summary, the City will undertake the following:

- ◆ Support strategies for fostering and maintaining affordable housing;
- ◆ Assist those homeless and special needs populations through the Continuum of Care strategy;
- ◆ Evaluate and treat lead-based paint hazards;
- ◆ Reduce the number of poverty level families through its anti-poverty strategy;
- ◆ Affirmatively further fair housing;
- ◆ Coordinate actions among public and private housing and social service agencies;
- ◆ Assist MPHA in its housing improvement and resident initiative programs;
- ◆ Address its non-housing community development needs; and
- ◆ Address barriers to the provision of affordable housing.

The following Goals/Objectives are referenced in HUD Table 3-Proposed Projects to assist the reader in seeing the linkage between projects and these goals.

<b>Goal H-1</b>	<b>Foster and Maintain Affordable Rental Housing</b>
Objective H-1a	Provide financing and administer programs for the development of affordable and mixed-income housing
<b>Goal H-2</b>	<b>Foster and Maintain Affordable Ownership Housing</b>

Objective H-2a	Provide financing and administer programs for the development and preservation affordable ownership housing
<b>Goal H-3</b>	<b>Provide for Safe Affordable Housing</b>
Objective H-3a	Evaluate and remove lead-based paint hazards in City's affordable housing stock
Objective H-3b	Mitigate housing conditions that present life and safety issues
<b>Goal H-4</b>	<b>Foster and Maintain City's Public Housing Supply</b>
Objective H-4a	Support rehabilitation needs of MPHA housing stock
Objective H-4b	Assist in locating financial resources to prevent subsidized housing "opt-outs"
Objective H-4c	Assist in development of Heritage Park – a mixed-use, mixed-income community on the near northside of Minneapolis
<b>Goal H-5</b>	<b>Affirmatively Further Fair Housing</b>
Objective H-5a	Enforce the City's fair housing ordinance
Objective H-5b	Provide resources to the metro Fair Housing Implementation Committee
<b>Goal H-6</b>	<b>Remove or ameliorate any barriers to affordable housing</b>
Objective H-6a	Mitigate barriers to the development, maintenance, and improvement of affordable housing
<b>Goal HM-1</b>	<b>Support Persons Suffering from Homelessness</b>
Objective HM-1a	Support movement of homeless families and individuals toward permanent housing
Objective HM-1b	Contribute capital resources to address supportive housing and shelter needs consistent with strategies of Continuum of Care and the Heading Home Hennepin Plan to End Homelessness
<b>Goal SPH-1</b>	<b>Foster and Maintain Housing for those with special needs</b>
Objective SPH-1a	Provide financing for the development and preservation of housing opportunities for persons with special needs
<b>Goal CD-1</b>	<b>Expand Economic Opportunities for Low- and Moderate-Income Persons</b>
Objective CD-1a	Link residents to permanent jobs
Objective CD-1b	Provide resources to improve community access to capital
<b>Goal CD-2</b>	<b>Support the Community Safety Net</b>
Objective CD-2a	Provide support to City's senior citizens
Objective CD-2b	Promote healthy outcomes for low- and moderate-income individuals and families
Objective CD-2c	Provide resources to vulnerable citizens
Objective CD-2d	Provide resources for City's youth programming initiatives
<b>Goal CD-3</b>	<b>Meet Community Infrastructure Needs</b>

Objective CD-3a	Use CDBG resources to address public facilities initiatives in CDBG target and majority low/moderate income neighborhoods
<b>Goal CD-4</b>	<b>Meet Community Public Safety Needs</b>
Objective CD-4a	Use CDBG resources to address crime prevention and restorative justice in CDBG target and majority low/moderate income neighborhoods
<b>Goal CP-1</b>	<b>Encourage Citizen Participation in the Consolidated Plan</b>
Objective CP-1a	Support citizen participation processes that facilitate community input into all phases of Consolidated Plan development and implementation
Objective CP-1b	Provide timely data and analysis to inform citizens
<b>Goal AD-1</b>	<b>Manage HUD Resources for Accountability</b>
Objective AD-1a	Design, implement and monitor Consolidated Plan programs to achieve compliance
Objective AD-1b	Encourage citizen feedback for Consolidated Plan performance

## 1. Federal Resources

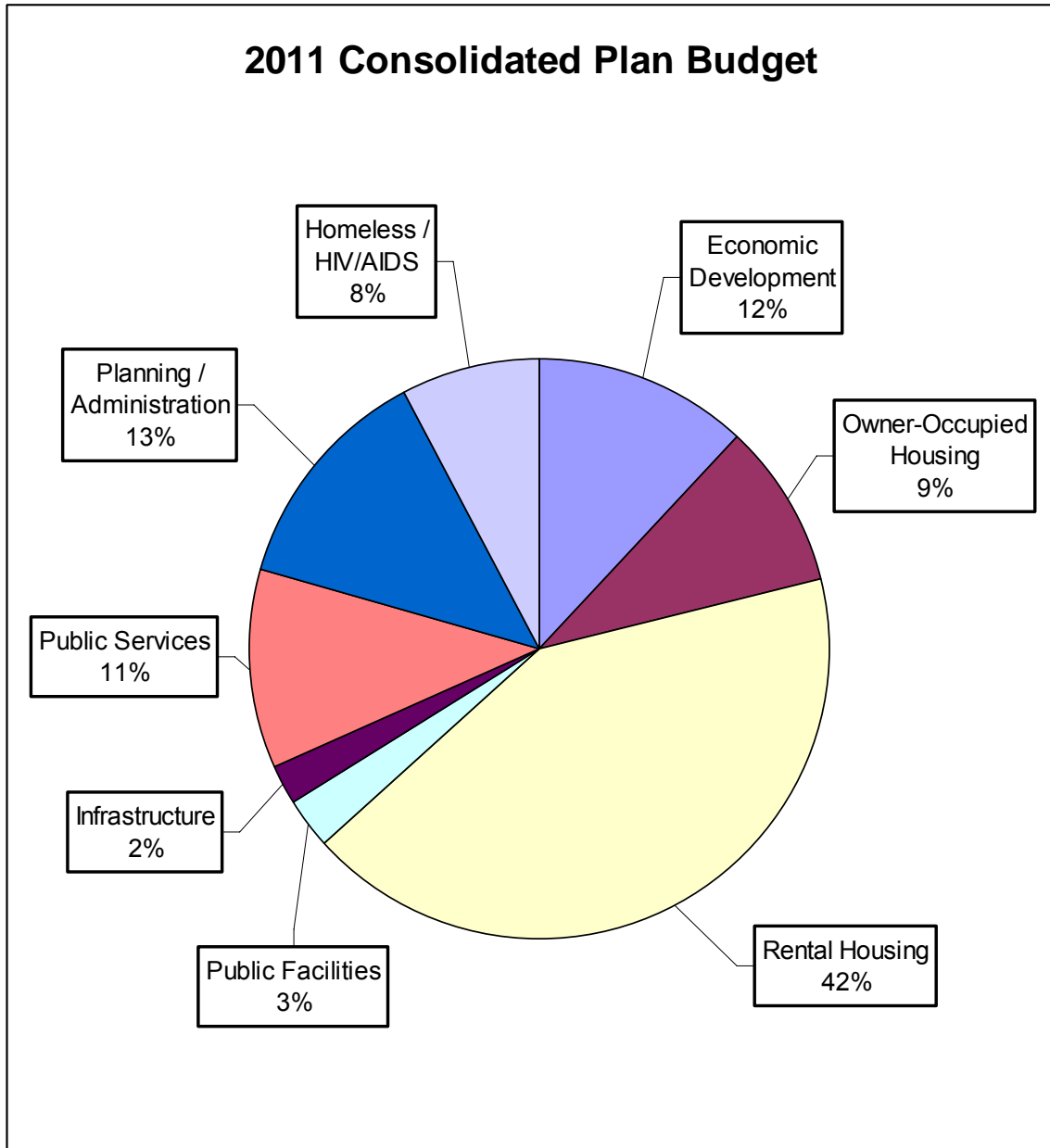
The City expects to have the following Consolidated Plan resources available to address its priority housing and community development needs over the next year. Primarily, the City will direct approximately fifty percent of its Consolidated Plan funds toward the stabilization and development of affordable housing units.

The available federal resources include the five entitlement fund programs that HUD provides to the City covered by this Consolidated Plan. They are Community Development Block Grants (CDBG), HOME Investment Partnerships (HOME), Emergency Solutions Grants [formerly Emergency *Shelter* Grant] (ESG) and Housing Opportunities for Persons with AIDS (HOPWA). Other federal resources available to the City and its partners are public housing modernization and operational funding, recent American Recovery and Reinvestment Act (“Stimulus”) funds, Section 8 rent certificates and vouchers, and any other federal entitlement or competitive funding for which the City or its partners may qualify.

Each year the dollar amounts for the Consolidated Plan grant projects/programs are estimated until HUD provides the actual appropriation. The City expects to receive the 2011 Congress-passed appropriation in mid-March. Until then, the City’s 2011 formula grant appropriation is based on the City’s estimate included from the City’s 2011 Adopted Budget. When the final appropriation amount is provided to the City from HUD, City staff, with direction of the City Council, will adjust the grant amounts to reflect the actual funding amount received from HUD. The final HUD appropriation, relative to the City’s original 2011 budget, will be

distributed according to the direction of the City Council. The original 2011 City Budget and Consolidated Plan estimate available to the City consists of the following awards:

CDBG	\$ 14,439,575
HOME	\$ 3,780,884
ESG	\$ 587,765
HOPWA	\$ 977,370



Federal funding levels are not certain at this time, and for purposes of this document, the expected federal appropriation levels for the 2011 Consolidated Plan total \$19,785,594, as budgeted in December 2010 by the City Council. This is the same level as the previous year, however, recent Federal legislative developments indicate greater reductions than originally budgeted. Consolidated Plan funding has declined 8.8% since 2004 when it was \$21.7 million. The City is concerned about the impact of this reduced level of funding which will affect vulnerable residents, principally low- and moderate-income persons, as well as job creation, housing development, public safety, and slum and blight abatement. These reductions affect the City's long-term business plan and strategic outlook for community and business development, job creation, public service and affordable housing, for the poorest and most vulnerable citizens of Minneapolis.

## **2. Other Resources**

Other resources from federal, private and non-federal public sources that are reasonably expected to be available to address Consolidated Plan needs are state, county and local funds and federal applications for assistance. The state is a key funding source for rental and ownership housing projects. Local funds are available for housing and non-housing activities. Private resources from banks, foundations, and private developers continue to be valuable in assisting the City in meeting its housing and community development goals and strategies.

Other housing resources expected during the 2011 Consolidated Plan year will be MHFA, the State's Metropolitan Council, Family Housing Fund, multi-family housing revenue bonds, mortgage revenue bonds, project-based Section 8, low income housing tax credits, and the McKinney-Vento Homeless Assistance programs. The City will support any organization's application for state or federal assistance that is consistent with this Consolidated Plan.

### **Neighborhood Stabilization Program (NSP)**

In December 2008, the City amended its 2008 Consolidated Plan to account for the receipt of special CDBG funding known as Neighborhood Stabilization Program (NSP 1) funds. These NSP funds were authorized by the Housing and Economic Recovery Act of 2008, Title III, Section 2301 – Emergency Assistance for the Redevelopment of Abandoned and Foreclosed Homes. The Congressional intent for these funds is to provide cities and states funding to address the effects of abandoned and foreclosed upon homes and residential properties. The City of Minneapolis is a direct grantee of these NSP 1 funds of \$5,601,967. Additionally, the State of Minnesota awarded the City \$8,401,272 of its NSP 1 funding allocation for use in the city. In February 2010, the City was an award recipient of an additional \$15,424,156 of NSP 2 funding made available under the American Recovery and Reinvestment Act of 2009 (NSP 2). Most recently, the City has applied for an additional \$3,437,079 of NSP 3 funding from the federal government and the State of Minnesota.

The federal intent for NSP funds is to address the redevelopment and rehabilitation of abandoned and foreclosed upon home and residential properties. The funding is not intended for foreclosure prevention.

The City will seek to meet two national benefit objectives through the Neighborhood Stabilization Program. An activity can be of benefit to an area composed of at least 51% of low-, moderate-, and middle-income residents at or below 120% of area median income (LMMA), or it can be of benefit to low-, moderate-, and middle-income residents at or below 120% of area median income (LMMH). Other national benefits available to the City are the low-, moderate-, and middle-income jobs (LMMJ) and low-, moderate-, and middle-income limited clientele (LMMC) benefits.

The Neighborhood Stabilization Program requires that 25% of the funds received must be targeted to households at or below 50% of the area median income. The City of Minneapolis will make at least 25% of the NSP allocation available for acquisition/rehabilitation/resale or rental serving households at or below 50 percent of area median income.

The City implements NSP funding through the Minneapolis Community Planning and Economic Development Department (CPED).

## **B. Geographic Distribution of Consolidated Plan Assistance**

Minneapolis expects to direct its assistance throughout the City during the program year (June 1 through May 31). Certain programs may have specific boundaries or be designed to meet the needs of a specific area. These are described as known in the HUD Table 3-Proposed Projects Table.

The CDBG target areas are neighborhoods where the majority of residents are (as of 2000 Census) of low- and moderate-income and 3.3 percent or more of the housing stock is rated substandard. These areas are prioritized on an area basis for CDBG assistance. A map illustrating these areas follows in the Appendix.

The City also will continue to support and assist the MPHA in developing its public housing programs throughout the City. The City works with MPHA to site new units in areas of the City with low numbers of assisted units in order to help the MPHA meet its de-concentration objectives.

ESG funds will be expended for eligible activities within the City and Hennepin County for projects benefiting Minneapolis residents.

HOPWA will fund programs serving site-based initiatives and providing tenant rental assistance throughout the metropolitan area. Funding priorities are determined through the Minnesota HIV/AIDS Housing Coalition and through an annual RFP process.

HOME funds are spent throughout the City for income-eligible units. Projects are selected through an annual RFP process.

The City attempts to locate affordable housing projects in non-impacted areas of the City. With the Affordable Housing Policy strategies and priorities, the City works to site more publicly assisted housing units in non-impacted areas of the City.

**C. Addressing Obstacles in Meeting Underserved Needs**

As stated throughout Chapter 5 of the 2010-14 Consolidated Plan Five-Year Strategy, the City will be pursuing a variety of initiatives to meet underserved needs identified in the Plan. Specific Consolidated Plan initiatives for 2010 are listed in the HUD Table 3-Proposed Projects table. The extent of the City’s ability to address underserved needs will be conditioned by the amount of funding resources it has.

**D. 2011 Planning Process**

Development of the Five-Year Consolidated Plan strategy and annual Action Plans is a continuous process with many opportunities for feedback. Annually, the Mayor recommends a budget for Consolidated Plan funding approximately each August for City Council deliberation leading up to an approved budget in December. With a budget determined, City departments and partner agencies review implementation and program strategies to develop the annual Consolidated Plan that is submitted to HUD in April. Then the City annually collects performance data on previous program year activities during the summer before submitting an annual performance report to HUD in August. This performance data provides feedback for budget setting priorities for the following year.

**E. Summary of 2011 Citizen Participation Process**

<b>City of Minneapolis Citizen Participation Plan FY 2011 Consolidated Plan</b>	
August 16, 2010	Mayor’s Proposed 2011 Budget
August 12-27, 2010	Public Comment period for 2009 Consolidated Annual Performance and Evaluation Report (CAPER)
August 24, 2010	Public Hearing on 2009 CAPER



August 30, 2010	2009 CAPER submitted to HUD
December 13, 2010	Public Hearing on 2011 Proposed Budget including Consolidated Plan
December 13, 2010	2011 Consolidated Plan Budget Approved (based on estimated HUD awards)
June, 2011	2011 Consolidated Plan Budget Approval (based on HUD official grant notification): Also, refer to 2011 Consolidated Plan Amendment #1
March 1, 2011	Set Public Hearing for March 22 CD meeting
March 15 - April 13, 2011	Public Comment period on Draft 2011 Consolidated Plan
March 22, 2011	Public Hearing on 2011 Consolidated Plan
April 5, 2011	Approve, accept comments and submit 2011 Consolidated Plan to HUD on April 15
April 15, 2010	City submission of 2011 Consolidated Plan to HUD
June 1, 2011-May 31, 2012	Year 37 CDBG Program Year, FY 2011 Consolidated Plan Year
August 2011	Public Hearing on FY 2010 CAPER
August 2011	Submission of FY 2010 CAPER to HUD

## **F. 2011 Institutional Structure**

The institutional structure through which the City carries out its housing and community development plan consists of public, private and nonprofit partners, including social service agencies, community and faith-based organizations. The primary public entities are the City of Minneapolis, the Minneapolis Public Housing Authority (MPHA), Hennepin County, and the Minnesota Housing Finance Agency (MHFA). Nonprofit organizations include nonprofit developers and community housing development organizations, the Family Housing Fund, and the Funder's Council. Private sector partners include local financial institutions, for-profit developers, faith-based organizations and the foundation community. The City and Hennepin County's 10 year plan to end homelessness, Heading Home Hennepin, has been a collaborative effort driven in large part by the efforts of social service agencies and faith-based organizations who have taken the lead in providing services for the chronically homeless in our community.

### **Relationship with Local Public Housing Authority**

The organizational relationship between the MPHA and the City is an important component of the City's institutional structure for carrying out its housing and community development plan. The MPHA is governed by a nine member Board of Commissioners; four of these members are City council-appointed, and five

members, including the chairperson, are mayoral appointees. One appointee of the council and mayor respectively must be a public housing resident.

The MPHA functions as an independent housing authority with its own personnel and purchasing systems. The City provides financial support to several MPHA initiatives. City staff sits on the Comprehensive Grant Committee of MPHA and MPHA staff contributes to the development of the City’s Consolidated Plan. The City funds resident participation initiatives that encourage local resident management of public housing sites.

The Minneapolis Public Housing Authority is not a troubled agency and is classified as a Moving to Work agency by HUD.

**G. 2011 Monitoring Objectives**

<b>Goal AD-1</b>	<b>Manage HUD Resources for Accountability</b>
Objective AD-1a	Design, implement and monitor Consolidated Plan programs to achieve compliance

The City will monitor federally funded projects in accordance with the criteria and priorities detailed in Chapter 1.

**H. 2011 Lead-based Paint Objectives**

<b>Goal H-3</b>	<b>Provide for Safe Affordable Housing</b>
Objective H-3a	Evaluate and remove lead-based paint hazards in City’s affordable housing stock

Over the next year, the City will undertake the following strategies to treat lead-based paint hazards in City housing stock.

- Identification and removal of lead hazards from units occupied by children with elevated blood lead levels
- The City has lowered the mandatory inspection trigger of a blood lead level of 15 micrograms per deciliter of blood (ug/dbl) to 10 ug/dbl as permitted by state law.
- Referral to grant programs and other resources for properties where children have elevated lead levels, but below the mandated response levels
- Pursuing policies that support primary prevention without reduction in the efforts for secondary prevention response
- Education and outreach to pregnant women and families of children most impacted by lead hazards in dwellings within the City.
- Education and outreach to property owners and contractors on Lead Safe Work Practices or the Renovation, Remodeling and Painting rule as appropriate.

- Housing inspections continues to emphasize paint condition and during rental license inspections and requires property owners issued interior corrective orders on paint condition to take the Renovation, Remodeling and Painting rule.
- Continue reduction of lead hazards identified by agencies such as CPED and MPHA. The agencies have incorporated Title X (Section 1012/1013 and 1018) rules into their policies and procedures. CPED requests lead risk assessments in assisted properties and have incorporated lead safe hazard reduction practices into properties undergoing rehabilitation. MPHA is working on policies and procedures to integrate grant resources for lead hazard reduction and lead safe work practices training for properties enrolled in the non-project based Section 8 programs.

**Consolidated Plan Program**

- *Lead Hazard Reduction Program (CDBG) – 50 Housing Units*

**I. Housing**

The City will be addressing the following housing strategies with Consolidated Plan funding with 2011 funding. Further project level detail is found in HUD Table 3-Proposed Projects found in the Appendix.

**Table 3B  
ANNUAL HOUSING COMPLETION GOALS  
(with expected resources)**

Grantee Name: Minneapolis, MN  Program Year: 2011	Expected Annual Number of Units To Be Completed	Actual Annual Number of Units Completed	Resources used during the period			
			CDBG	HOME	ESG	HOPWA
ANNUAL AFFORDABLE HOUSING GOALS (SEC. 215)		To be reflected in 2011 Annual Performance Report				
Homeless households (capital development/rehab only)	59 (new) + 47 (rehab) = 106		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Non-homeless households	N/A		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Special needs households (capital development/rehab only)	42 (new) + 36 (rehab) = 78		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
ANNUAL AFFORDABLE RENTAL HOUSING GOALS (SEC. 215)	Units may be counted multiple times among strategies					
Acquisition of existing units	25		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
Production of new units	310		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input checked="" type="checkbox"/>
Rehabilitation of existing units	380		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Rental Assistance	125		<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>

<b>Total Sec. 215 Affordable Rental</b>	840		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
<b>ANNUAL AFFORDABLE OWNER HOUSING GOALS (SEC. 215)</b>	Units may be counted multiple times among strategies					
Acquisition of existing units	25		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		
Production of new units	52		<input type="checkbox"/>	<input checked="" type="checkbox"/>		
Rehabilitation of existing units	18		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		
Homebuyer Assistance	17		<input type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
<b>Total Sec. 215 Affordable Owner</b>	112		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>ANNUAL AFFORDABLE HOUSING GOALS (SEC. 215)</b>	Units may be counted multiple times among strategies					
Acquisition of existing units	25		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
Production of new units	362		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input checked="" type="checkbox"/>
Rehabilitation of existing units	398		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Homebuyer Assistance	17		<input type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
<b>Total Sec. 215 Affordable Housing</b>	802	<b>“Geographic Distribution of Consolidated Plan Assistance”</b>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
<b>ANNUAL HOUSING GOALS</b>	Source: 2010-14 Consolidated Plan Table 2A					
Annual Rental Housing Goal (HUD Table 2A Section 215 goal)	518		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Annual Owner Housing Goal (HUD Table 2A Section 215 goal)	28		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>Total Annual Housing Goal</b>	546		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>

## 1. 2011 Housing Goals and Objectives

<b>Goal H-1</b>	<b>Foster and Maintain Affordable Rental Housing</b>
Objective H-1a	Provide financing and administer programs for the development of affordable and mixed-income housing

Funds need to be directed to stabilizing existing, and adding affordable housing units to preserve/add them in the City’s housing inventory. Creation of new units should be focused on meeting housing needs not being met by the market such as supportive transitional housing developments. Equally important is the need to combine supportive services with stabilized housing.

In order to meet these rental goals, the City will pursue the following strategies over the next year.

- ◆ Preserve and improve the physical condition of existing subsidized housing, both publicly and privately owned.
- ◆ Support development of new three or more bedroom rental units for large families. The City’s goal is that 70% of affordable housing funds be allocated to larger family units.
- ◆ A minimum of 20% of all City-assisted rental projects of 10+ units be affordable at 50% MFI.
- ◆ Create additional transitional housing units with appropriate supportive services as an alternative to extended shelter use.
- ◆ Identify opportunities for placing new housing on transportation corridors to take advantage of transit opportunities and job markets.
- ◆ Encourage development of mixed-income housing serving a broad and continuous range of incomes.
- ◆ Emphasize affordable housing development outside impacted areas. The City’s goal is that at least 50% of new City-produced affordable housing be located in non-impacted areas.
- ◆ Use the affordable housing trust fund to guarantee a minimum level of sustained financial commitment toward the housing needs of those at the low-income level. The annual funding goal is \$10 million.
- ◆ Link housing programs to supportive service programs, income assistance programs and public housing initiatives to facilitate affordability.
- ◆ Fifty percent (50%) of City affordable housing funds will be used for capital production of units affordable at 30% MFI.

**Consolidated Plan Programs**

- *Affordable Housing Trust Fund (CDBG/HOME) – 200 Housing Units*
- *Housing Development Assistance (CDBG/HOME) – 10 Organizations*
- *High Density Corridor Housing (CDBG) – 10 Housing Units*
- *HOME Multifamily Rental (HOME) – 80 Housing Units*

<b>Goal H-2</b>	<b>Foster and Maintain Affordable Ownership Housing</b>
Objective H-2a	Provide financing and administer programs for the development and preservation affordable ownership housing

In order to meet these goals, the City will pursue the following strategies over the next five years. The aim is to keep existing low-income homeowners in their homes with strategic home improvement investments and to allow for new low-income homeowners through creative, leveraged homeowner financing programs. An emphasis of City homeownership programs will be increasing the number of minority homeowners. The City will design its homeownership programs to attract minority homeowners. It is estimated that at least 50 percent of new homeowners will be minorities. The City is also exploring funding options and partnerships for addressing the needs of resident owner occupants who are exposed to foreclosure actions while continuing its support for foreclosure prevention housing services.

- ◆ Preserve and improve the physical condition of existing ownership housing through home improvement offerings.
- ◆ Support in-fill development of new three or more bedroom housing for large families.
- ◆ A minimum of 20% of all City-assisted ownership projects of 10+ units be affordable at 50% MFI.
- ◆ Identify opportunities for placing new housing on transportation corridors to take advantage of transit opportunities and job markets.
- ◆ Encourage development of mixed-income ownership housing options serving a broad and continuous range of incomes.
- ◆ Promote and support first-time homeownership opportunities for traditionally underserved populations.
- ◆ Streamline City development review, permitting, and licensing to make it easier to develop property in the City of Minneapolis.
- ◆ Develop a close dialog with community participants about appropriate locations and design standards for new housing.
- ◆ Foster community dialog about housing growth in and adjacent to City neighborhoods.
- ◆ Promote the development of housing suitable for people and households in all life stages, and that can be adapted to accommodate changing housing needs over time.
- ◆ Promote accessible housing designs to support persons with disabilities.

**Consolidated Plan Programs**

- *GMHC Homeownership Program (CDBG) – 5 Housing Units*
- *Vacant and Boarded Housing (CDBG) – 15 Housing Units*
- *Homeownership Works (HOME) – 10 Households*

The CPED website has a resource guide updated regularly containing the latest inventory of City housing programs providing specific detail on implementation of the above strategies ([www.ci.minneapolis.mn.us/cped](http://www.ci.minneapolis.mn.us/cped)).

<b>Goal H-3</b>	<b>Provide for Safe Affordable Housing</b>
Objective H-3b	Mitigate housing conditions that present life and safety issues

The City will continue to work through its inspections and CPED departments to ensure that the City’s affordable housing supply is safe. Annually, the City proposes to set aside CDBG funding to assist in this endeavor. Over a five-year period, all rental-housing units in the City are planned for inspections.

Currently, the City has instituted a problem properties task force. This group is a cross-departmental group that works with housing properties in targeted areas that consume many City resources in the areas of inspections and public safety. The Problem Properties Unit (PPU) identifies the worst properties in the City and develops strategies to reduce or eliminate problems. Solutions can include up to

securing buildings with boards or demolish buildings under the provisions of Chapter 249 of the City's code of ordinances.

**Consolidated Plan Program**

- *Problem Properties Strategy (CDBG) – 320 Housing Units*

<b>Goal H-4</b>	<b>Foster and Maintain City’s Public Housing Supply</b>
Objective H-4a	Support rehabilitation needs of MPHA housing stock
Objective H-4b	Assist in locating financial resources to prevent subsidized housing “opt-outs”
Objective H-4c	Assist in development of Heritage Park – a mixed-use, mixed-income community on the near northside of Minneapolis

The City recognizes the important role that public housing plays in the provision of affordable housing. Traditionally, the City has provided CDBG assistance to the MPHA to support their housing rehabilitation program as well as supporting their resident initiatives. The City funds resident participation initiatives that encourage local resident management of public housing sites. MPHA’s Resident Participation Program provides funding for resident participation councils – these councils are a means for MPHA residents to contribute to resident management. The City has supported the Heritage Park development through provision of resources for the development of housing on the site. This includes extensive infrastructure work. It is anticipated that this project will be completed in the next two years. The City is also aware of the importance of subsidized housing in the City and stands ready to assist the local market in preserving and stabilizing subsidized housing as needed. The City will continue to partner with MPHA in joint housing developments that need project-based housing vouchers to finance low-income units. The City will also work with MPHA in siting new public housing in the City in non-impacted areas.

- *MPHA Rehabilitation – 87 Housing Units*

**2. 2011 Actions to Address Affordable Housing Barriers**

Minneapolis is sensitive to the effects that public policies have on the cost of housing, or serve to dissuade development, maintenance or improvement of affordable housing. Although some of the barriers to the cost of producing affordable housing are beyond the control of local government, the aim is that City policies do not create more barriers. The City works to establish positive marketing strategies and program criteria increasing housing choices for households with limited incomes, to provide geographical choice in assisted housing units, and to improve the physical quality of existing affordable housing units. The City has identified regulatory, transportation and financing issues as barriers to affordable housing.

<b>Goal H-6</b>	<b>Remove or ameliorate any barriers to affordable housing</b>
Objective H-6a	Mitigate barriers to the development, maintenance, and improvement of affordable housing

The City will be continuing its efforts at removing barriers to affordable housing. Further development and implementation of the coordinated development function between the City’s Regulatory and CPED agencies will assist in reducing the time and effort needed by housing developers in creating new housing.

### **3. 2011 HOME Single Family program**

HOME funds will be available for the renovation or new construction and sale of single-family dwellings, under the Home Ownership Works (HOW) program. HOME funds may be used for any of the following activities: acquisition, demolition, renovation/repairs or new construction.

#### **Home Ownership Works (HOW)**

Home Ownership Works (HOW) is designed to address the goal of providing home ownership opportunities for households who otherwise would have difficulty in attaining home ownership. It is also designed to address the problem of abandoned and foreclosed houses through either rehabilitation or demolition and new construction. The Program serves the following objectives:

- 1) Provides decent, long term affordable home ownership opportunities for households who would normally experience challenges in achieving home ownership.
- 2) Addresses the problem of vacant and deteriorated structures
- 3) Helps the City maintain a base of owner occupants and provides housing opportunities to households who find that it is increasingly difficult to qualify for a mortgage.
- 4) Helps combat the impacts of the foreclosure crisis

Properties will be treated by the HOW Program through one of the following methods:

- ◆ Properties will be owned by the City of Minneapolis during the renovation/construction period. All properties will meet the HOW Program Standards which exceed the minimum City code requirements. Non-profit housing development construction managers will complete scope of work, and construction monitoring. Private licensed general contractors will be selected through a sealed bid process conducted by the City to complete



the required renovation/repairs or new construction. Non-HOME funds will be used to provide interim financing when possible.

- ♦ Non-profit developers will identify properties to acquire and develop under the HOW program. They will provide the City with a scope of work and proforma to either rehabilitate the home or construct a new home on the site. All properties will meet the HOW Program Standards which exceed the minimum City code requirements. City staff will inspect the property, review the scope and the pro forma and make a determination on program eligibility and the estimated amount of subsidy necessary to complete the project. City will provide a per unit subsidy, not to exceed \$50,000, to the developer. City staff will monitor construction on all approved projects.

Funding for buyer assistance programs such as closing costs and down payments may be provided by CPED and other organizations.

### **Target Buyers**

Buyers must meet HOME low/moderate income household requirements. They are residents who are either trying to purchase a home, but are having trouble qualifying for a mortgage or locating a decent home in their price range. Properties with four or more bedrooms will be sold to households of three or more people who will occupy the property. All purchasers will be required to attend homebuyer counseling and Housing Maintenance seminars prior to closing. If more than one offer is received from qualified buyers, preference will be given to first-time homebuyers or buyers who are being displaced due to public action. If there are equal offers after applying the preference described above, a lottery will be held.

### **Target Houses**

It is anticipated that a large number of properties will be FHA foreclosures or REO properties in need of moderate to substantial rehabilitation. Moderate rehab properties selected would be single family or duplex homes. Duplexes will be converted to single-family dwellings, where appropriate. The program will operate Citywide.

### **Program Mechanics**

#### Affordability – No Direct Buyer Assistance

It is anticipated that the majority of purchasers moving forward will receive direct buyer assistance. In instances where purchasers receive direct assistance a resale provision will not apply but in the situations where a property is sold without direct assistance, and to ensure that the property will remain affordable to low-income homebuyers, staff will implement a resale provision which will require that the house will only be sold to an income eligible homebuyer. The resale of any eligible property will not exceed 95 percent of the area median purchase

price or after-rehabilitation price for single family housing, as determined by the HUD Secretary. The City will comply with HUD's minimum affordability term.

The proposed resale restriction will comply with federal requirements, ensuring the initial purchaser with a fair return on their initial investment. A fair return is defined as the return of the homebuyer's initial investment plus principal reductions, post sale capital improvements and standard closing costs. These requirements would be spelled out in a promissory note and mortgage and filed against the property along with a Declaration of Restrictive Covenants.

## **Buyer Financing**

### **First Mortgage Lending**

Under the Home Ownership Works program, eligible households may be able to apply for a mortgage loan through one of the City's participating lenders, where interest rates are typically below market rates for a 30-year mortgage. If needed, down payment and closing cost loans will be available through various lenders and non-profit organizations. Purchasers will need a minimum of a 1% down payment, plus an estimated 3% for closing costs and pre-paids.

### **Affordability – Direct Buyer Assistance**

Many of the Home Ownership Works buyers are only able to purchase with direct buyer assistance in the form of a second mortgage provided by the City using HOME funds. The use of these HOW second mortgages will continue and are needed to keep the properties affordable to low and moderate-income households. A deferred second mortgage up to a maximum amount of \$14,999 may be available to households, through this HOME funded program, on an as-needed basis. The recapture provision will be enforced through a second mortgage. The entire amount of the direct buyer assistance will be repaid from the net sales proceeds, if any, at the time of resale. The net proceeds are the sales price minus superior loan repayment (other than HOME funds) and any closing costs. Any repayments received upon sale will be placed into the Minneapolis HOME account for future production or as direct buyer assistance for affordability.

## **Non-profit Participation**

Property selection, buyer outreach, marketing, rehabilitation, construction and counseling will be performed by the developer or their agent. However, in instances where the properties will be owned by City during the development process, the City will contract with a local non-profit entity to perform construction management services and marketing. The non-profit entity will also be required to provide homebuyer counseling.

## **Property Selection and Purchase**

The City and/or a Developer will identify a property for inclusion in the HOW Program. Once a property is identified, the City will review the estimated proforma and, when appropriate, authorize the purchase of the property and the use of HOME funds for the development.

### **Citizen Participation**

The City will follow the approved process for neighborhood notification for all properties acquired and disposed by the City through this program.

### **Council Approval**

The City Council has approved the HOW Program Guidelines which mirror the Consolidated Plan language.

### **Rehabilitation**

Rehabilitation standards would include the housing maintenance standards, HOW Renovation Standards, energy efficiency, lead abatement, and ease of maintenance and long term maintenance issues. While the homes will be rehabilitated to be an asset to the neighborhood and to avoid high maintenance costs, some economies will be made to avoid excessive rehabilitation costs. For example, newer roofs, furnaces, water heaters, etc., which are functioning properly and with an expected 7 to 10 year usable life expectancy, may not be replaced. The general rule will be to ensure that the owner does not experience major replacement costs for a minimum of the first seven years of ownership, and that the home will be eligible for FHA financing.

### **New Construction**

Due to the increased costs of acquiring and renovating sub-standard housing, new construction is allowed in the HOW Program. Provided homeowners do the required general and annual maintenance, these newly constructed homes should assure homeowners minimal mechanical and structural problems for over twenty years. Homeowner occupancy requirements for new construction will be 20 years. Any sale or transfer of the property from its original owner within the affordability period must be to a household at or below 80% of AMI or a sharing of the net sales proceeds will be required. Any repayments received will be placed into the Minneapolis HOME account for future production or as buyer affordability assistance.

### **Marketing**

HOW properties will be marketed and advertised after renovation/construction through newspapers and MLS. Marketing will be established on a pay per performance basis and will be performed by realtors' active in and familiar with

the Minneapolis market. The marketing for resale of any eligible property will be affordable to households at or below 80% of AMI and will not exceed 95 percent of the area median purchase price or after-rehabilitation price for single family housing, as determined by the HUD Secretary.

#### **4. 2011 HOME/CDBG Multifamily Guidelines**

##### **Affordable Housing Trust Fund Administrative Guidelines**

In 1982, the City of Minneapolis began a new housing program called the Multi-Family Rental and Cooperative Housing Program to finance the production of new or rehabilitated affordable rental units. In 2002, the City Council changed the name of this program to the Affordable Housing Trust Fund. The primary sources of funds for this program are HOME and CDBG monies. This program provides funds to affordable rental projects that need gap financing assistance to cover the difference between total development costs and the amount that can be secured from other sources. Applications for program funds will be solicited through a Request for Proposals scheduled to be advertised beginning June 2011. CPED staff evaluates the projects, based upon the selection criteria outlined below, and make recommendations for funding commitments to the City Council.

##### **Program Goals**

The goal of this program is to provide assistance for rehabilitated or new multi-family units to make them affordable to households whose incomes are at or below 80 percent of the Metro Median Income as adjusted for family size. The City's Affordable Housing Policy states that all City financially assisted rental housing projects of 10 units or more shall have at least 20 percent of the units affordable at or below 50 percent of metro median income, adjusted for family size. All units developed with HOME funds, however, must be affordable to and occupied by families whose incomes are at or below 60 percent of the Metro Median Income as adjusted for family size. In addition, in rental projects with five or more HOME-assisted rental units, 20 percent of the HOME-assisted units must be occupied by families whose incomes are at or below 50 percent of the Metro Median Income as adjusted for family size. HUD updates HOME income limits each year.

Affordability Periods are as follows:

<b>Per unit dollar-amount of HOME funds for Rehab or Acquisition of Existing Housing</b>	<b>Minimum Period of Affordability</b>
Under \$15,000	5 Years
\$15,000 - \$40,000	10 Years

Over \$40,000  
New Construction or Acquisition or  
newly constructed housing

15 Years  
20 Years

## **Compliance with Policies and Regulations**

Further details can be found at [www.ci.minneapolis.mn.us/cped/docs/ahhf\\_rfp.pdf](http://www.ci.minneapolis.mn.us/cped/docs/ahhf_rfp.pdf) on how the program complies with federal policies and regulations as well as project selection criteria used by CPED (as evidenced by the 2009 solicitation), or can be obtained through request to CPED. For more information, please contact Matt Bower, Office of Grants & Special Projects at 612-673-2188.

## **Eligible Uses of Funds**

HOME funds may be used for the following eligible project activities: development hard costs, acquisition costs, related soft costs, and relocation costs. CDBG funds may be used for the following eligible activities: acquisition, clearance, site improvements, rehabilitation, and related soft costs, if necessary and if done in conjunction with rehabilitation. No disbursement of funds under this program will be made until total project financing is in place and project closing has occurred.

HOME funds may be used for new construction in certain instances. Proposed sites for new construction must be approved by CPED for meeting HUD regulations relative to site and neighborhood standards. Typically, CDBG funds may not be used for new construction, however, in certain instances CDBG regulations permit funds to be used for new construction (for example, if the activity is undertaken by a neighborhood-based non-profit entity meeting HUD definitions and in compliance with City policy regarding "permissible ineligible").

## **Administration**

The administration of the Program is the responsibility of CPED's Multifamily Housing Development Division. A committee composed of the appropriate staff from CPED will evaluate funding requests.

## **Procedure**

CPED allocates annually funding from the Affordable Housing Trust Fund. Reallocated funds from prior proposals that were unable to demonstrate project viability are also advertised. Staff reviews proposals and present recommendations for funding to the City Council. Developers are required to submit their proposals to the appropriate neighborhood group for review.

## **Repayment of Program Funds**

The repayment of program funds will be structured on a project-by-project basis. Repayment may take the form of an amortized loan, distribution from annual project cash flows, repayment at time of sale, refinancing or conversion, or other acceptable forms of repayment such as a shared loan. Repayment of program funds is required of all developers, both profit and non-profit, who use the Affordable Housing Trust Fund, however, if later in a project's history the affordability of units becomes an issue, the payback of the program funds may be restructured to maintain that affordability.

**HOME Other Forms of Assistance (Match)**

There are no other forms of investment in the City's HOME Program as described in 24 CFR92.205 (b.). Matches to the program include, but are not limited to the following:

- ◆ Cash contributions (e.g. housing trust funds, foundation grants, and private donations)
- ◆ Proceeds from Affordable Housing Bonds
- ◆ Cost of supportive services provided to the families residing in HOME-assisted units during the period of affordability.

Based on FY 2009 performance, HOME program income for 2011 is estimated to be \$220,000.

**HOME Affirmative Marketing Program plus Minority and Women Business Outreach**

The City's HOME Affirmative Marketing Program is described in project selection criteria. Outreach to minority- and women-owned businesses is conducted through the City's Small and Underutilized Business Program. It is the policy of the City of Minneapolis and its departments and offices, including CPED, to provide small businesses, including women or minority owned businesses, with access to City business opportunities – including the procurement of goods, materials and services, and construction and economic development projects. Solicitation efforts include invitations to certified small businesses, and encouraging subcontractor recruitment through Request for Proposal instructions.

**5. 2011 Affirmatively Furthering Fair Housing**

<b>Goal H-5</b>	<b>Affirmatively Further Fair Housing</b>
Objective H-5a	Enforce the City's fair housing ordinance
Objective H-5b	Provide resources to the metro Fair Housing Implementation Committee

The City works to ensure that to the greatest extent possible, its housing programs affirmatively further fair housing. The lead City agency in educating and enforcing fair housing laws is the Department of Civil Rights. The Department of Civil Rights works in partnership with community groups to research fair housing issues, publicize affirmative practices, and enforce federal, state and local fair housing laws.

In October 2009, a Regional Analysis of Impediments to Fair Housing was developed by the Fair Housing Implementation Council on behalf of HUD Consolidated Plan entitlement jurisdictions in the Twin Cities. The Regional Analysis is for the 2010-14 Five Year Strategy. A regional study was completed because of the close proximity of the cities in the metro area and the nature of fair housing issues being metro wide and not concentrated to one city. The Fair Housing Implementation Council (FHIC) consists of the metropolitan Consolidated Plan jurisdictions along with fair housing advocates, stakeholders and housing industry representatives. It oversees the development and implementation of the Regional Analysis and its associated strategies. In 2006, FHIC received an award of excellence from the National Association of County Community and Economic Development for its metro-wide approach and partnership to fair housing issues.

The FHIC will implement action recommendations for the jurisdictions over the course of the 2010-14 Five Year Strategy. The FHIC input will provide the City with a clearer understanding of the issues that are in need of the greatest attention and what the City can proactively provide to those issues. The 2009 Regional Analysis of Impediments to Fair Housing is found on the following website: [www.ci.minneapolis.mn.us/grants](http://www.ci.minneapolis.mn.us/grants)

Over the next year, the City will assist in the following affirmatively furthering fair housing actions within the city and in support of FHIC initiatives with CDBG funding.

**Consolidated Plan Programs**

- *Metro Fair Housing Actions through FHIC (CDBG) – 1 Organizations*
- *Civil Rights/CDBG Compliance/Fair Housing (CDBG) – 1 Organization*
- *Legal Aid Society (CDBG) – 1 Organization*
- *Housing Discrimination Law Project (CDBG) – 80 Households*

**J. 2011 Addressing Homelessness and Those Threatened with Homelessness**

<b>Goal HM-1</b>	<b>Support Persons Suffering from Homelessness</b>
Objective HM-	Contribute capital resources to address supportive housing

1b	and shelter needs consistent with the strategies of Continuum of Care and the Heading Home Hennepin Plan to End Homelessness
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To support Continuum of Care and City-County Homelessness goals, the City will provide its HOME, CDBG and ESG capital funds to support the development and preservation of housing for those who suffer homelessness, or are threatened with homelessness.

These activities will include providing capital funds to develop new or renovate existing emergency and transitional housing shelters. The City will also fund the development and rehabilitation of supportive housing options across the entire continuum of care.

Strategies for addressing the service needs of the homeless are found in the current Hennepin County Continuum of Care for the Homeless described in Chapter 3. The Continuum sets forth the relative priority of the various needs facing the homeless. These priorities are revisited annually by the City and County in preparation for the annual HUD SuperNOFA process. A community process involving service providers, county and City staff and interested constituent groups set the priorities found in the Continuum through a series of community meetings and focus groups. The City will support any applications for federal assistance that meet the priorities expressed in the annual Continuum of Care.

### **2011 Actions to Address Homelessness**

The City intends to pursue the following strategies with its Consolidated Plan funds to meet the needs of the homeless. The strategies encompass a variety of approaches to address needs of the homeless and those threatened with homelessness. The City will continue to fund a City/County Coordinator of Homelessness with its Consolidated Plan funds. This position will staff the development and implementation of the Heading Home Hennepin strategic plan described in the Chapter 3 of the 2010-2014 Consolidated Plan Five Year Strategy.

**CDBG:** The City will apply CDBG funds to support multifamily unit development (including transitional/supportive housing) for those up to 50 percent of metro median income with at least 50 percent of designated funds supporting those at or below 30 percent. The City will also consider for CDBG support organizations providing services to homeless individuals and families.

**HOME:** The City will apply HOME funds to finance transitional/supportive-housing units. It will also apply these funds to support multifamily unit development for those up to 50 percent of metro median income with an emphasis on those at or below 30 percent.



**ESG:** Annually the City has addressed emergency and transitional shelter rehabilitation needs with its Emergency Shelter Grant block grant. With the passage of the HEARTH Act of 2009 and its proposed regulatory changes to ESG, the City will need to entertain expanded and different uses of its ESG entitlement grant. The HEARTH Act proposed a redesign to the ESG program along with additional funding levels available to communities. The name of ESG has been changed to Emergency Solutions Grant, indicating a broader use of funds. Currently, it is unknown to what shape the redesign may take considering federal budget discussions (the additional funding promised by HEARTH Act may not be realized, nor have new regulations been issued).

The following program changes are proposed with ESG under the HEARTH Act.

- Elimination of old ESG program caps
  - 30% essential services
  - 30% homelessness prevention
  - 10% on staff salaries under operations
- Essential services now can include street outreach
- Rapid re-housing services now eligible
- Eligible housing relocation and stabilization services now eligible
  - Search, mediation or outreach to property owners
  - Legal services
  - Credit repair
  - Provision of security or utility deposits
  - Utility payments
  - Short- and medium-term tenant-based or project-based rental assistance
  - Moving costs assistance
- Administration cap raised from 5% to 7.5%
- New cap on Shelter/Street Outreach Activities (either 60% of annual ESG amount, or a Hold Harmless Need Amount based on budgeted shelter activities in previous completed fiscal year minus administration and homeless prevention activities)
- Shelter/Street Outreach Activities are:
  - Renovation, rehabilitation, and conversion
  - Operating Costs (maintenance, operation, furnishings)
  - Essential Services related to emergency shelter and street outreach

Under the ESG revisions, the City will be able to spend a minimum of \$543,683 of its FY2011 and beyond ESG on traditional shelter activities that the City has used and will continue to use for shelter rehabilitation projects. Any 2011 ESG and beyond funds received above this “Hold Harmless” amount (and the raised administration cap of 7.5%) must be used on eligible rapid re-housing and homelessness prevention activities. The City will need to budget any potential

increases in ESG awards higher than the Hold Harmless amount for activities similar to those funded with its Homelessness Prevention and Rapid Re-Housing grant (HPRP) funded through the 2009 American Recovery and Reinvestment Act. It is the City's intention to do so through a subrecipient agreement with Hennepin County.

**HOPWA:** Housing assistance will be provided to families/persons with HIV/AIDS who are threatened by homelessness, through the HOPWA allocation. The HOPWA funding is intended to be disbursed for projects throughout the metropolitan area.

Over the course of the next year, the City will have the following number of units in some stage of completion.

New:	166
Rehab:	446

**K. 2011 Community Development Objectives**

Community Development Block Grant funds will be used to support several community development initiatives.

**1. Public Facilities**

<b>Goal CD-3</b>	<b>Meet Community Infrastructure Needs</b>
Objective CD-3a	Use CDBG resources to address public facilities initiatives in CDBG target and majority low/moderate income neighborhoods

Medium Priority Strategies

**Public Facilities (General)**

Use Capital Improvement Plan to guide City investment in public facilities.  
Use CDBG to procure fire protection equipment.

**Consolidated Plan Program**

- *Fire Department fire protection equipment (CDBG) – 113,000 People*

**Neighborhood Facilities**

Address capital improvements to neighborhood-based facilities that are accessible to the City's low and moderate-income residents

**Consolidated Plan Program**

- *Emergency Shelter Facilities (ESG) – 3 Facilities*

**Child Care Centers**

Provide capital funds to maintain existing childcare opportunities, and to expand number of childcare opportunities

**Senior Centers**

Renovate, expand or develop public facilities appropriate for the City’s growing elderly population

**Youth Centers/Handicapped Centers**

Renovate, expand and develop of public facilities appropriate for the City’s youth population, including special need groups

**Park and Recreational Facilities**

Park and recreational sites will be made secure, attractive, and accessible through capital investments

**2. Public Services**

<b>Goal CD-2</b>	<b>Support the Community Safety Net</b>
Objective CD-2a	Provide support to City’s senior citizens

High Priority Strategies

**Senior Services**

Support programs that allow seniors to be self-sufficient

**Consolidated Plan Programs**

- *Living at Home/Block Nurse Programs – 117 People*
- *Minneapolis American Indian Center– 112 People*
- *CAPi USA – 112 People*
- *African Community Services – 112 People*

<b>Goal CD-2</b>	<b>Support the Community Safety Net</b>
Objective CD-2b	Promote healthy outcomes for low- and moderate-income individuals and families

High Priority Strategies

**Health Services**

Promote the healthy well being of residents through public and private service providers

**Consolidated Plan Programs**

- *Minneapolis Public Schools – 112 People*
- *Hennepin Healthcare – 112 People*
- *MN African Women's Association - 112 People*

Medium Priority Strategies

**Child Care Services**

Support programs that subsidize child care slots for income eligible families and expand availability of childcare options.

<b>Goal CD-2</b>	<b>Support the Community Safety Net</b>
Objective CD-2c	Provide resources to vulnerable citizens

Medium Priority Strategies

**Public Services (General)**

City will decide on appropriate funding needs for public services on case-by-case basis. City will target low- and moderate-income areas for crime prevention and restorative justice. City will support program applications for federal assistance

**Consolidated Plan Programs**

- *Access and Outreach Multicultural Services (CDBG) – 1,300 People*
- *Administration & Advocacy- Housing (CDBG) – 7,500 People*
- *Domestic Abuse Project – 200 People*

**Substance Abuse Services**

Coordinate with county to promote culturally sensitive substance abuse programming

**Mental Health Services**

Work with County to provide outreach and assessment services to remedy individual mental health issues

<b>Goal CD-2</b>	<b>Support the Community Safety Net</b>
Objective CD-2d	Provide resources for City’s youth programming initiatives

Medium Priority Strategies

**Youth Services**

Develop and support community-based services to nurture and support young people

**Consolidated Plan Programs**

- *Youth Employment and Training (CDBG) – 600 People*
- *Way to Grow (CDBG) – 750 People*
- *Juvenile Supervision Center (CDBG) – 750 People*
- *Youth Coordinating Board (CDBG) – 1 Organization*
- *Southeast Asian Community Council – 112 People*
- *Holy Rosary Parish – 112 People*
- *MIGIZI Communications – 112 People*

<b>Goal CD-4</b>	<b>Meet Community Public Safety Needs</b>
Objective CD-4a	Use CDBG resources to address crime prevention and restorative justice in CDBG target areas

Medium Priority Strategies

**Public Services (General)**

City will target low- and moderate-income areas for crime prevention and restorative justice services. City will support program applications for federal assistance

**Consolidated Plan Programs**

- *Restorative Justice Program (CDBG) – 227,472 People*
- *Crime Prevention Specialists (CDBG) – 227,472 People*

**3. Economic Development**

The City community and neighborhood development programs, through CPED, engage with businesses directly, as well as through business associations, neighborhood associations, and community development corporations. As part of its outreach, program staff engages in business consultation services in collaboration with SCORE through the Minneapolis Public Library. The economic development staff works closely with the development community through

various forums, planning processes, and development solicitations. CPED's Industry Cluster programs work directly with the Minneapolis Private Industry/Workforce Council, made up of 19 Mayoral appointments, to provide strategic guidance for the broad partnerships that make up the local workforce development, service delivery system for area jobseekers and employers. Workforce Council members are leaders and key decision-makers within their organizations and/or the community, including business owners and executives as well as agency and program directors.

<b>Goal CD-1</b>	<b>Expand Economic Opportunities for Low- and Moderate-Income Persons</b>
Objective CD-1a	Link residents to permanent jobs

High Priority Strategy

**Economic Development Direct Financial Assistance to For-Profits**

City will work to link provision of public assistance supporting companies who can offer jobs appropriate to low and moderate income residents' needs. This assistance may include HUD Section 108 financing as identified and sponsored.

**Consolidated Plan Program**

- *Adult Training Placement and Retention (CDBG) – 325 Jobs*

<b>Goal CD-1</b>	<b>Expand Economic Opportunities for Low- and Moderate-Income Persons</b>
Objective CD-1b	Provide resources to improve community access to capital

-

High Priority Strategies

**Rehab, Publicly or Privately-Owned Commercial**

Rehabilitate commercial properties to keep them marketable

**Consolidated Plan Program**

- *Community Economic Development (CDBG) – 4 Businesses*

Medium Priority Strategies

**Commercial Industrial Land Acquisition/Disposition**

Facilitate commercial/industrial investment to core areas of the City suitable for redevelopment

### **Commercial Industrial Infrastructure Development**

Support new industry in specific industrial/business center growth areas such as University Research Park and Biosciences Corridors.

### **Other Commercial Industrial Improvements**

Planning, market studies, design forums, infrastructure improvements such as roadway access, capital equipment acquisition

## Low Priority Strategies

### **Economic Development Technical Assistance**

Direct technical assistance opportunities to small businesses, especially through CPED Business Assistance office.

### **Micro-Enterprise Assistance**

Direct technical assistance opportunities to small businesses, especially through CPED Business Assistance office.

## **L. 2011 Anti-Poverty Objectives**

The city focuses its resources and efforts on developing a skilled and employable resident workforce capable of receiving living wage jobs. The city also works to develop infrastructure to support industries that can pay a living wage. A key tool the city is used to reduce the number of poverty-level families was implemented through its Empowerment Zone program. The Federal Empowerment Zone designation officially ended December 31, 2009. The program is now in a phase of programmatic close out and reporting. Several programs will continue beyond the close out date including the ongoing monitoring of the program income loan portfolio. The program is set to receive an additional \$6,203,471 between 2010 and 2047 through the loan portfolio repayments. These funds will be available for use in areas outside the designated Empowerment Zone neighborhoods in Minneapolis. The Empowerment Zone Governance Board and Staff are currently in the process of determining future role and structure of the Governance Board and use of funds. With the Federal changes in EZ funding streams as well as the demographic changes based upon past work and external conditions, the EZ will focus on sustaining and leveraging existing and remaining funds, and targeting conditions of poverty and unemployment as they relate to EZ residents, businesses, and organizations.

The city mandates those businesses that receive financial assistance from city agencies in excess of \$100,000 to hire city residents at livable wage levels. The city defines a living wage as a worker earning 110% of the federal poverty level for a position with health benefits, 130% of federal poverty level for positions not offering health benefits.

The Department of Community Planning and Economic Development (CPED) works to assist local businesses in navigating financing and regulatory issues that they may encounter in either seeking or expanding a site in the city. CPED pursues Brownfield redevelopment initiatives to clean up old industrial sites to make them “green” again and attractive for business investment. These efforts seek to broaden the availability of business opportunities providing jobs to the city’s low and moderate-income residents.

The city supports the work of various community-based employment training, human development and social service agencies. The city also reaches out to agencies that represent the city’s new foreign-born populations to assure that no segment of the city’s population lacks accessibility to culturally appropriate human development strategies. The Neighborhood and Community Relations Department Multicultural Services staff assists in this effort.

Minneapolis continues to review issues of concentrated poverty, housing choice and the needs of its low and moderate-income residents when designing its housing and economic development programs. The city is actively working to deconcentrate poverty, increase the variety of housing options and support residential displacement and relocation policies. As a HUD recipient, the city offers Section 3 assistance through project notification procedures, bid requirements, and monitoring applicable projects. This expands economic opportunities to the city’s very low- and low-income residents. The Section 3 promotion and enforcement monitoring is delivered through the Civil Rights Department.

The City estimates that over the 2010-14 five-year strategy, 60,000 residents will benefit from its anti-poverty programming and initiatives.

**M. Non-Homeless Special Needs Housing**

The City will seek to fund special needs housing through its Affordable Housing Trust Fund project funding solicitations.

**1. 2011 Non-Homeless Special Needs Objectives**

<b>Goal SPH-1</b>	<b>Foster and Maintain Housing for those with special needs</b>
Objective SPH-1a	Provide financing for the development and preservation of housing opportunities for persons with special needs

**Consolidated Plan Program**

- *Affordable Housing Trust Fund (CDBG/HOME) – 78 Housing Units*



The City supports the creation of housing units for special needs populations. When possible these units should be in the form of supportive housing. The City anticipates the following 2005-09 goals for special needs housing. Annual goals will depend on developer response to annual Affordable Housing Trust Fund solicitations, but are projected to be:

<b>Type</b>	<b>Priority</b>	<b>0-80% 2010-14 Goal</b>	<b>0-80% Annual Goal</b>
Rehabilitated	H	180	36
New/Positive Conversion	H	210	42
<b>Total</b>		390	78

The City can support these goals through the following strategies:

- ◆ Promote the development of housing suitable for people and households in all life stages, and that can be adapted to accommodate changing housing needs over time.
- ◆ Promote accessible housing designs to support persons with disabilities.
- ◆ Support the development of housing with supportive services that help households gain stability in areas such as employment, housing retention, parenting, mental health and substance challenges.
- ◆ Not use zoning ordinance or other land use regulations to exclude permanent housing for people with disabilities. Special needs housing shall be available as needed and appropriately dispersed throughout the City.

Some specific strategies to be undertaken, in support of specific subpopulations of special needs households, include the following:

#### **Elderly/Frail Elderly**

- ◆ Support development of affordable and mixed-income senior rental housing in all parts of the City. These developments may be independent rental, congregate, and/or assisted living projects.
- ◆ Seek available resources and partnerships to assist the development of senior housing through land acquisition, advantageous site location/improvements and other eligible appropriate ways.
- ◆ Ensure quality design and amenities of housing as well as quality management and supportive services.

#### **Severe Mental Illness**

- ◆ Seek opportunities for development of new supportive housing units for persons with mental illness as part of larger housing or redevelopment initiatives.

- ◆ Seek to retain existing housing stock through rehabilitation activities.
- ◆ Encourage the development of practice apartments within new developments to give people the chance to learn independent living without jeopardizing their rental history, and for mental health services to realistically assess service needs.
- ◆ Use available federal, state, and local resources to assist in the development of supportive housing units for persons with mental illness.

**Developmentally Disabled**

- ◆ Seek opportunities for development of new supportive housing units for developmentally disabled persons as part of larger housing or redevelopment initiatives.
- ◆ Seek to retain existing housing stock through rehabilitation activities.

**Physically Disabled**

- ◆ Seek opportunities for development of new supportive housing units for physically disabled persons as part of larger housing or redevelopment initiatives.
- ◆ Seek to retain and increase accessibility to existing housing stock through rehabilitation activities.
- ◆ Ensure availability of accessible units in City-assisted housing developments.

**Persons with Alcohol/Other Drug Addiction**

- ◆ Seek opportunities for development of new supportive housing units for persons who suffer from chemical dependency, as part of larger housing or redevelopment initiatives.
- ◆ Seek to retain existing housing stock through rehabilitation activities.

**Veterans**

- ◆ Finance transitional housing developments for veterans. Projects would need to serve Minneapolis veterans who were either residents of Minneapolis prior to suffering homelessness, or have been referred from a Minneapolis facility serving the homeless or near homeless.

**2. Housing Opportunities for Persons with AIDS (HOPWA) Objectives**

<b>Goal SPH-1</b>	<b>Foster and Maintain Housing for those with special needs</b>
Objective SPH-1a	Provide financing for the development and preservation of housing opportunities for persons with special needs

**HOPWA Program-Specific Requirements**

The HOPWA allocation to the City of Minneapolis is for expenditure in the Metropolitan Statistical Area comprising eleven counties in Minnesota (Anoka, Carver, Chisago, Dakota, Hennepin, Isanti, Ramsey, Scott, Sherburne, Washington and Wright), three cities in Minnesota (Minneapolis, Saint Paul and Bloomington) and two counties in Wisconsin (Pierce and Saint Croix.) On behalf of the metropolitan area, the City expects to receive a 2011 HOPWA grant of \$977,370.

The Minnesota HIV Housing Coalition determines HOPWA priorities and currently recommends that current programs (Minnesota AIDS Project, Metropolitan HRA) have their HOPWA funding renewed. Additionally, in order to ensure that the grant is distributed throughout the metropolitan area, the City of Minneapolis administers and monitors HOPWA projects. If funds appropriated exceed the amount necessary to continue those programs at comparable levels (or if priorities change to address changing needs), those funds will be advertised by the City of Minneapolis RFP process.

HUD Table 3-Proposed Projects table describes the projects to receive 2011 HOPWA funds awarded. The City estimates that 125 households will receive housing assistance through these programs.

### **Consolidated Plan Programs**

- *Minnesota AIDS Project Transitional Housing Program (HOPWA) – 70 Households*
- *Metropolitan Council HRA Housing Assistance Program (HOPWA) – 55 Households*

### **3. Service Needs of Persons Who are Not Homeless and May or May Not Require Supportive Housing**

Minneapolis does have populations of people that are not homeless, but are in need of supportive services to allow them to remain in their current housing situations, or retain a sustainable living environment. While Hennepin County is the primary provider of most non-housing social services, the City does provide for some of these needs through use of its CDBG funds devoted to public service programming.

## **N. CDBG Program Requirements**

### **CDBG Program Income**

Estimated program income is identified separately from the budget contained in the HUD Table 3-Proposed Projects. As a matter of administrative

convenience, the City recognizes program income as it is received, and reports it at the end of the program year in the performance report. The City uses program income to extend program activities originating the income. Activities that may earn program income are noted in Table 3 project descriptions. The City does not generate program income from revolving loan fund activity. The City estimates that program income will be approximately \$1,200,000. Fifty percent of program income not obligated by pre-2009 CDBG contracts will be applied to reducing the deficit in the City's letter of credit with the federal government. The balance will be available for reprogramming.

### **CDBG Float-Funded Activities**

The City of Minneapolis does not plan to fund any float-funded activities.

### **CDBG Location of Proposed Activities**

The HUD Table 3-Proposed Projects table provides the location of CDBG-funded activities. The location may be address-specific. Locations may also be Citywide if the services are available throughout the City. The Appendix contains the CDBG Target Area map.

### **CDBG Contingency Funds**

The City has budgeted all 2011 CDBG funds to programs in FY 2011.

### **CDBG Urgent Needs**

HUD has three national objectives: (1) Slum and Blight, (2) Low Moderate Income Benefit and (3) Other Urgent Needs. No CDBG-funded project addresses the urgent needs national objective. At least 70 percent of the CDBG funds will be used for activities that benefit low and moderate-income persons and all other activities will meet the national objective of slum and blight elimination.

### **CDBG Revolving Funds**

The City does not engage in any revolving loan fund activity that meets the federal definition of a revolving loan fund. The City does not generate program income from revolving loan fund activity.

### **CDBG Statement of Objectives**

City Goals for City budgeting purposes are:

- ◆ Build communities where all people feel safe and trust the City’s public safety professionals and systems;
- ◆ Maintain the physical infrastructure to ensure a healthy, vital and safe City;
- ◆ Deliver consistently high quality City services at a good value to taxpayers;
- ◆ Create an environment that maximizes economic development opportunities within Minneapolis by focusing on the City’s physical and human assets;
- ◆ Foster the development and preservation of a mix of quality housing types that is available, affordable, meets current needs, and promotes future growth;
- ◆ Preserve and enhance our natural and historic environment and promote a clean, sustainable Minneapolis;
- ◆ Promote public, community and private partnerships to address disparities and to support strong, healthy families and communities;
- ◆ Strengthen City government management and enhance community engagement.

Further discussion of goals and objectives are contained in Chapter 5 of the 2010-14 Consolidated Plan Five-Year Strategy, as well as referenced above.

### **CDBG Statement of Displacement Policies**

In developing the CDBG program, the City considers existing City policies for the minimization of displacement. In carrying out CDBG-funded activities, the City follows ongoing administrative policies to limit displacement through using land inventories, available vacant land and substandard vacant structures. Where displacement does occur, the City provides a full range of relocation benefits and services to those displaced according to its relocation policy.

### **O. ESG Program Requirements**

The City of Minneapolis prioritizes the Emergency Solutions Grant (ESG) for the capital rehabilitation of transitional housing facilities serving Minneapolis homeless families and persons or emergency shelters to the maximum amount allowed by existing ESG regulations or under the HEARTH Act of 2009 and its pending regulations. The properties must be located in the City of Minneapolis or Hennepin County serving Minneapolis families and individuals. Awards are through an annual Request for Proposal (RFP) process. The RFP is scheduled to be issued in early summer 2011. Matches to the program award are required, and can be operating costs funds provided by other entities to recipient projects. Other match sources for projects can include rehabilitation-specific contributions from Minnesota Housing, foundations, and private sources. Required qualifications of proposals are:

- ◆ Organization submitting proposal is eligible to apply for ESG funding
- ◆ The project applicant demonstrates sufficient knowledge, experience and capacity to undertake and complete proposed rehabilitation project.

- ◆ The facility to be rehabilitated and the costs to be incurred are eligible for ESG funding
- ◆ The proposed project is cost effective.
- ◆ The rehabilitation must be completed by 24 months after the City's fiscal year ESG award.
- ◆ Upon completion of the renovation, the facility must be used as transitional housing or an emergency shelter for a minimum of ten years.
- ◆ The proposed project complies with local policies and funding guidelines, including the City of Minneapolis Consolidated Plan.

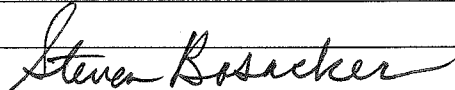
The following types of proposals will receive priority consideration for ESG support:

- ◆ Larger capital requests, (proposals with costs exceeding \$50,000)
- ◆ Requests with realistic, detailed scope of work and projected costs including soft costs
- ◆ Projects that can start within 6 months of project approval
- ◆ Projects with potential for leveraging other funds to help cover the rehabilitation costs

**P. SF-424 Federal Applications for Assistance & Grantee Certifications**

**APPLICATION FOR  
FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application		<b>2. DATE SUBMITTED</b> 04/15/11	<b>Applicant Identifier</b> 41-6005375	
<input type="checkbox"/> Construction	<input type="checkbox"/> Pre-application	<b>3. DATE RECEIVED BY STATE</b>	State Application Identifier	
<input checked="" type="checkbox"/> Non-Construction	<input type="checkbox"/> Construction	<b>4. DATE RECEIVED BY FEDERAL AGENCY</b> 04/15/11	Federal Identifier	
<b>5. APPLICANT INFORMATION</b>				
Legal Name: City of Minneapolis		<b>Organizational Unit:</b> Department: City Coordinator		
Organizational DUNS: 066530411		Division:		
<b>Address:</b> Street: 301M City Hall, 350 South Fifth St.		<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b>		
City: Minneapolis		Prefix:	First Name: Peter	
County: Hennepin		Middle Name		
State: MN		Last Name O'Toole		
Zip Code 55415	Suffix:			
Country: USA		Email: Peter.OToole@ci.minneapolis.mn.us		
<b>6. EMPLOYER IDENTIFICATION NUMBER (EIN):</b> 41-6005375		Phone Number (give area code) 612-673-5456	Fax Number (give area code) 612-673-3250	
<b>8. TYPE OF APPLICATION:</b> <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify) <input type="checkbox"/> <input type="checkbox"/>		<b>7. TYPE OF APPLICANT:</b> (See back of form for Application Types) Municipal Other (specify)		
<b>10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:</b> TITLE (Name of Program): CDBG Entitlement Grant 14-218		<b>9. NAME OF FEDERAL AGENCY:</b> U. S. Department of Housing & Urban Development		
<b>12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):</b> City of Minneapolis		<b>11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:</b> City of Minneapolis FY11 Consolidated Plan Community Development Block Grant		
<b>13. PROPOSED PROJECT</b> Start Date: 06/01/11		<b>14. CONGRESSIONAL DISTRICTS OF:</b> a. Applicant 5th		
Ending Date: 05/31/12		b. Project 5th		
<b>15. ESTIMATED FUNDING:</b>		<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?</b>		
a. Federal	\$ 14,439,575 <sup>00</sup>	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON DATE:		
b. Applicant	\$ <sup>00</sup>	b. No. <input checked="" type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372		
c. State	\$ <sup>00</sup>	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW		
d. Local	\$ <sup>00</sup>	<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b>		
e. Other	\$ <sup>00</sup>	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No		
f. Program Income	\$ 1,200,000 <sup>00</sup>			
g. TOTAL	\$ 15,639,575 <sup>00</sup>			
<b>18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.</b>				
a. Authorized Representative				
Prefix Mr.	First Name Steven	Middle Name		
Last Name Bosacker	Suffix			
b. Title City Coordinator	c. Telephone Number (give area code) 612-673-3992			
d. Signature of Authorized Representative 	e. Date Signed 04/15/11			

**APPLICATION FOR  
FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction		<input type="checkbox"/> Pre-application <input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction	<b>2. DATE SUBMITTED</b> 04/15/11	Applicant Identifier 41-6005375
			<b>3. DATE RECEIVED BY STATE</b>	State Application Identifier
			<b>4. DATE RECEIVED BY FEDERAL AGENCY</b> 04/15/11	Federal Identifier
<b>5. APPLICANT INFORMATION</b>				
Legal Name: City of Minneapolis		<b>Organizational Unit:</b> Department: City Coordinator		
Organizational DUNS: 066530411		Division:		
<b>Address:</b> Street: 301M City Hall, 350 South Fifth St.		<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b>		
City: Minneapolis		Prefix:	First Name: Peter	
County: Hennepin		Middle Name		
State: MN		Zip Code 55415	Last Name O'Toole	
Country: USA		Suffix:		
		Email: Peter.OToole@ci.minneapolis.mn.us		
<b>6. EMPLOYER IDENTIFICATION NUMBER (EIN):</b> 41-6005375		Phone Number (give area code) 612-673-5456	Fax Number (give area code) 612-673-3250	
<b>8. TYPE OF APPLICATION:</b> <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify)		<b>7. TYPE OF APPLICANT:</b> (See back of form for Application Types) Municipal Other (specify)		
<b>10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:</b> TITLE (Name of Program): Housing Opportunities for Persons with AIDS (HOPWA) 14-241		<b>9. NAME OF FEDERAL AGENCY:</b> U. S. Department of Housing & Urban Development		
<b>12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):</b> City of Minneapolis and Minneapolis-St.Paul Metropolitan Statistical Area		<b>11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:</b> City of Minneapolis FY11 Consolidated Plan Housing Opportunities for Persons with AIDS (HOPWA)		
<b>13. PROPOSED PROJECT</b> Start Date: 06/01/11		Ending Date: 05/31/12	<b>14. CONGRESSIONAL DISTRICTS OF:</b> a. Applicant 5th	
<b>15. ESTIMATED FUNDING:</b>		<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?</b>		
a. Federal	\$	977,370 <sup>00</sup>	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON DATE:	
b. Applicant	\$	<sup>00</sup>	b. No. <input checked="" type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372	
c. State	\$	<sup>00</sup>	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW	
d. Local	\$	<sup>00</sup>	<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b>	
e. Other	\$	<sup>00</sup>	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No	
f. Program Income	\$	<sup>00</sup>		
g. TOTAL	\$	977,370 <sup>00</sup>		
<b>18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.</b>				
a. Authorized Representative				
Prefix Mr.	First Name Steven		Middle Name	
Last Name Bosacker		Suffix		
b. Title City Coordinator		c. Telephone Number (give area code) 612-673-3992		
d. Signature of Authorized Representative <i>Steven Bosacker</i>		e. Date Signed 04/15/11		



**APPLICATION FOR  
FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application		<input type="checkbox"/> Pre-application	<b>2. DATE SUBMITTED</b> 04/15/11	Applicant Identifier 41-6005375
<input type="checkbox"/> Construction	<input type="checkbox"/> Construction		<b>3. DATE RECEIVED BY STATE</b>	State Application Identifier
<input checked="" type="checkbox"/> Non-Construction	<input type="checkbox"/> Non-Construction		<b>4. DATE RECEIVED BY FEDERAL AGENCY</b> 04/15/11	Federal Identifier
<b>5. APPLICANT INFORMATION</b>				
Legal Name: City of Minneapolis			<b>Organizational Unit:</b> Department: City Coordinator	
Organizational DUNS: 066530411			Division:	
<b>Address:</b> Street: 301M City Hall, 350 South Fifth St.			<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b>	
City: Minneapolis			Prefix:	First Name: Peter
County: Hennepin			Middle Name	
State: MN			Last Name O'Toole	
Zip Code 55415			Suffix:	
Country: USA			Email: Peter.OToole@ci.minneapolis.mn.us	
<b>6. EMPLOYER IDENTIFICATION NUMBER (EIN):</b> 41-6005375			Phone Number (give area code) 612-673-5456	Fax Number (give area code) 612-673-3250
<b>8. TYPE OF APPLICATION:</b> <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify) <input type="checkbox"/> <input type="checkbox"/>			<b>7. TYPE OF APPLICANT:</b> (See back of form for Application Types) Municipal Other (specify)	
<b>10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:</b> TITLE (Name of Program): HOME Investments Partnerships Program (HOME) 14-239			<b>9. NAME OF FEDERAL AGENCY:</b> U. S. Department of Housing & Urban Development	
<b>12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):</b> City of Minneapolis			<b>11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:</b> City of Minneapolis FY11 Consolidated Plan Home Investments Partnerships (HOME): \$3,780,884	
<b>13. PROPOSED PROJECT</b> Start Date: 06/01/11			<b>14. CONGRESSIONAL DISTRICTS OF:</b> a. Applicant 5th	
Ending Date: 05/31/12			b. Project 5th	
<b>15. ESTIMATED FUNDING:</b>			<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?</b>	
a. Federal HOME	\$	3,780,884 <sup>00</sup>	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON	
b. Applicant	\$	<sup>00</sup>	DATE:	
c. State	\$	<sup>00</sup>	b. No. <input checked="" type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372	
d. Local	\$	<sup>00</sup>	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW	
e. Other Match (25%)	\$	945,500 <sup>00</sup>	<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b>	
f. Program Income	\$	220,000 <sup>00</sup>	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No	
g. TOTAL	\$	4,946,384 <sup>00</sup>		
<b>18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.</b>				
a. Authorized Representative				
Prefix Mr.	First Name Steven		Middle Name	
Last Name Bosacker			Suffix	
b. Title City Coordinator			c. Telephone Number (give area code) 612-673-3992	
d. Signature of Authorized Representative <i>Steven Bosacker</i>			e. Date Signed 04/15/11	

**APPLICATION FOR FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction		<b>2. DATE SUBMITTED</b> 04/15/11	Applicant Identifier 41-6005375
<input type="checkbox"/> Pre-application <input checked="" type="checkbox"/> Construction <input type="checkbox"/> Non-Construction	<b>3. DATE RECEIVED BY STATE</b>	<b>4. DATE RECEIVED BY FEDERAL AGENCY</b> 04/15/11	State Application Identifier Federal Identifier
<b>5. APPLICANT INFORMATION</b>			
Legal Name: City of Minneapolis		<b>Organizational Unit:</b> Department: City Coordinator	
Organizational DUNS: 066530411		Division:	
<b>Address:</b> Street: 301M City Hall, 350 South Fifth St.		<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b> Prefix:                      First Name: Peter	
City: Minneapolis		Middle Name	
County: Hennepin		Last Name O'Toole	
State: MN	Zip Code 55415	Suffix:	
Country: USA		Email: Peter.OToole@ci.minneapolis.mn.us	
<b>6. EMPLOYER IDENTIFICATION NUMBER (EIN):</b> 41-6005375		Phone Number (give area code) 612-673-5456	Fax Number (give area code) 612-673-3250
<b>8. TYPE OF APPLICATION:</b> <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify) <input type="checkbox"/> <input type="checkbox"/>		<b>7. TYPE OF APPLICANT:</b> (See back of form for Application Types) Municipal Other (specify)	
<b>10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:</b> TITLE (Name of Program): Emergency Solutions Grant (ESG) 14-231		<b>9. NAME OF FEDERAL AGENCY:</b> U. S. Department of Housing & Urban Development	
<b>12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):</b> City of Minneapolis		<b>11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:</b> City of Minneapolis FY11 Consolidated Plan Emergency Shelter Grant	
<b>13. PROPOSED PROJECT</b> Start Date: 06/01/11    Ending Date: 05/31/12		<b>14. CONGRESSIONAL DISTRICTS OF:</b> a. Applicant 5th    b. Project 5th	
<b>15. ESTIMATED FUNDING:</b>		<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?</b>	
a. Federal	\$ 587,765 <sup>00</sup>	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON DATE:	
b. Applicant	\$ <sup>00</sup>	b. No. <input checked="" type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372	
c. State	\$ <sup>00</sup>	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW	
d. Local	\$ 587,765 <sup>00</sup>	<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b>	
e. Other	\$ <sup>00</sup>	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No	
f. Program Income	\$ <sup>00</sup>	<b>18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.</b>	
g. TOTAL	\$ 1,175,530 <sup>00</sup>	<b>a. Authorized Representative</b>	
Prefix Mr.    First Name Steven    Middle Name		Last Name Bosacker    Suffix	
b. Title City Coordinator		c. Telephone Number (give area code) 612-673-3992	
d. Signature of Authorized Representative <i>Steven Bosacker</i>		e. Date Signed 04/15/11	

## CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

**Affirmatively Further Fair Housing** -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

**Anti-displacement and Relocation Plan** -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

**Drug Free Workplace** -- It will or will continue to provide a drug-free workplace by:

1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about –
  - (a) The dangers of drug abuse in the workplace;
  - (b) The grantee's policy of maintaining a drug-free workplace;
  - (c) Any available drug counseling, rehabilitation, and employee assistance programs; and
  - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
  - (a) Abide by the terms of the statement; and
  - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;



## Specific CDBG Certifications

The Entitlement Community certifies that:

**Citizen Participation --** It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

**Community Development Plan --** Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

**Following a Plan --** It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

**Use of Funds --** It has complied with the following criteria:

1. **Maximum Feasible Priority.** With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
2. **Overall Benefit.** The aggregate use of CDBG funds including section 108 guaranteed loans during program years, 2011, 2012 and 2013, shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
3. **Special Assessments.** It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements. However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

**Excessive Force** -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

**Compliance With Anti-discrimination laws** -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

**Lead-Based Paint** -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, subparts A, B, J, K and R;

**Compliance with Laws** -- It will comply with applicable laws.

  
Signature/Authorized Official

April 15, 2011  
Date

City Coordinator  
Title

**Specific HOME Certifications**

The HOME participating jurisdiction certifies that:

**Tenant Based Rental Assistance** -- If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

**Eligible Activities and Costs** -- it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

**Appropriate Financial Assistance** -- before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing.

  
\_\_\_\_\_  
Signature/Authorized Official

April 15, 2011  
Date

City Coordinator  
Title


### HOPWA Certifications

The HOPWA grantee certifies that:

**Activities** -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

**Building** -- Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.



Signature/Authorized Official

April 15, 2011

Date

City Coordinator

Title



This certification does not apply.

This certification is applicable.

### ESG Certifications

I, **Steven Bosacker**, Chief Executive Officer of **Minneapolis City**, certify that the local government will ensure the provision of the matching supplemental funds required by the regulation at 24 CFR 576.51. I have attached to this certification a description of the sources and amounts of such supplemental funds.

I further certify that the local government will comply with:

1. The requirements of 24 CFR 576.53 concerning the continued use of buildings for which Emergency Shelter Grants are used for rehabilitation or conversion of buildings for use as emergency shelters for the homeless; or when funds are used solely for operating costs or essential services.
  2. The building standards requirement of 24 CFR 576.55.
  3. The requirements of 24 CFR 576.56, concerning assurances on services and other assistance to the homeless.
  4. The requirements of 24 CFR 576.57, other appropriate provisions of 24 CFR Part 576, and other applicable federal laws concerning nondiscrimination and equal opportunity.
  5. The requirements of 24 CFR 576.59(b) concerning the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970.
  6. The requirement of 24 CFR 576.59 concerning minimizing the displacement of persons as a result of a project assisted with these funds.
  7. The requirements of 24 CFR Part 24 concerning the Drug Free Workplace Act of 1988.
  8. The requirements of 24 CFR 576.56(a) and 576.65(b) that grantees develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted with ESG funds and that the address or location of any family violence shelter project will not be made public, except with written authorization of the person or persons responsible for the operation of such shelter.
  9. The requirement that recipients involve themselves, to the maximum extent practicable and where appropriate, homeless individuals and families in policymaking, renovating, maintaining, and operating facilities assisted under the ESG program, and in providing services for occupants of these facilities as provided by 24 CFR 76.56.
  10. The requirements of 24 CFR 576.57(e) dealing with the provisions of, and regulations and procedures applicable with respect to the environmental review responsibilities under the National Environmental Policy Act of 1969 and related authorities as specified in 24 CFR Part 58.
  11. The requirements of 24 CFR 576.21(a)(4) providing that the funding of homeless prevention activities for families that have received eviction notices or notices of termination of utility services will meet the requirements that: (A) the inability of the family to make the required payments must be the result of a sudden reduction in income; (B) the assistance must be necessary to avoid eviction of the family or termination of the services to the family; (C) there must be a reasonable prospect that the family will be able to resume payments within a reasonable period of time; and (D) the assistance must not supplant funding for preexisting homeless prevention activities from any other source.
  12. The new requirement of the McKinney-Vento Act (42 USC 11362) to develop and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent such discharge from immediately resulting in homelessness for such persons. I further understand that state and local governments are primarily responsible for the care of these individuals, and that ESG funds are not to be used to assist such persons in place of state and local resources.
  13. HUD's standards for participation in a local Homeless Management Information System (HMIS) and the collection and reporting of client-level information.
-

Jurisdiction

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I further certify that the submission of a completed and approved Consolidated Plan with its certifications, which act as the application for an Emergency Shelter Grant, is authorized under state and/or local law, and that the local government possesses legal authority to carry out grant activities in accordance with the applicable laws and regulations of the U. S. Department of Housing and Urban Development.

*Steven Bosacker*

April 15, 2011

Signature/Authorized Official

Date

Steven Bosacker

Name

City Coordinator

Title

350 South 5th Street, Room 301M

Address

Minneapolis, MN 55415

City/State/Zip

612-373-3992

Telephone Number

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## APPENDIX TO CERTIFICATIONS

### INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

#### A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

#### B. Drug-Free Workplace Certification

1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code)

Various project locations within the City of Minneapolis and the Twin Cities metropolitan area, as noted within project files and wherever covered employees are conducting business directly related to grant.

Check  if there are workplaces on file that are not identified here.

The certification with regard to the drug-free workplace is required by 24 CFR part 24, subpart F.

7. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

## **Definitions Used within the Consolidated Plan**

**ACS** The American Community Survey is a new nationwide survey designed to provide communities a fresh look at how they are changing. It will replace the long form in future censuses and is a critical element in the Census Bureau's reengineered 2010 census plan.

**ADDI** American Dream Down payment Initiative, one of the HUD entitlement programs covered by the Consolidated Plan (no new funding from HUD since 2008). The program was created to assist low-income first-time homebuyers in purchasing single-family homes by providing funds for down payment, closing costs, and rehabilitation carried out in conjunction with the assisted home purchase.

**Affirmatively Further Fair Housing** The participating jurisdiction (PJ) will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

**Affordable** Annual housing costs less than or equal to 30% of annual gross income and are estimated assuming the cost of purchasing a home at the time of the Census based on the reported value of the home. Assuming a 7.9% interest rate and national averages for annual utility costs, taxes, and hazard and mortgage insurance, multiplying income times 2.9 represents the value of a home a person could afford to purchase. For example, a household with an annual gross income of \$30,000 is estimated to be able to afford an \$87,000 home without having total costs exceed 30% of their annual household income.

**AHTF** Affordable Housing Trust Fund is a City program with the purpose of providing gap financing for affordable and mixed-income rental housing. AHTF is used to finance the production, preservation and stabilization of affordable and mixed-income rental housing in Minneapolis

**American Indian Population** The number of people in a 2000 Census tract that listed themselves as non-Hispanic American Indian or Alaskan Native.

**Any Housing Problems** Cost burden defined as greater than 30% of income and/or overcrowding and/or without complete kitchen or plumbing facilities.

**Asian/Hawaiian/Pacific Islander Population** The number of people in 2000 Census tract that listed themselves as non-Hispanic Asian or Pacific Islander

**Black Population** The number of people in a 2000 Census tract that listed themselves as non-Hispanic black/African/American

**CDBG** Community Development Block Grant One of the HUD entitlement programs covered by the Consolidated Plan. Provides grants for programs that develop decent housing and suitable living environments, and that expand economic opportunities, principally for low- and moderate-income persons

**CHAS** Comprehensive Housing Affordability Strategy data compiled from the 2000 U.S. Census HUD requires communities to document their local affordable housing needs upon this data. These “special tabulation” data are used by local governments for housing planning as part of the Consolidated Planning process. HUD also uses some of these data in allocation formulas for distributing funds to local jurisdictions. In 2009 HUD had updated CHAS data produced out of the American Community Survey.

**CPED** Community Planning and Economic Development The City of Minneapolis Department, <http://www.ci.minneapolis.mn.us/cped/>, that has as its mission to promote and advance the City's planning and community development goals through strategic partnerships and responsible management of resources, and to support the public interest through implementation of the City's plans and priorities

**Certification** A written assertion based on supporting evidence that must be kept available for inspection by HUD, by the Inspector General of HUD and by the public. The assertion shall be deemed accurate unless HUD determines otherwise, after inspecting the evidence and providing due notice and opportunity for comment.

**Citizen Participation** A detailed plan, which provides for, and encourages, citizen participation and which emphasizes participation by persons of low- or moderate-income, particularly residents of predominantly low- and moderate-income neighborhoods, slum or blighted areas, and areas in which the grantee proposes to use CDBG funds.

**CLIC** Capital Long-Range Improvement Committee The City of Minneapolis citizens' committee that prepares a capital budget for the Mayor's review.

**Comprehensive Grant** (Also HUD or MPHA Comprehensive Grant)  
An annual grant from HUD to fund capital improvements, as well as management improvements, in public housing developments. The grant is based on the number of units, the age of the units, the identified backlog of modernization needs and several other criteria

**Consolidated Plan** The document submitted to HUD serving as the planning document (comprehensive housing affordability strategy and community development plan) of the jurisdiction. It is an application for funding under any of

the Community Planning and Development formula grant programs (CDBG, ESG, HOME and HOPWA).

**Continuum of Care (CoC)** CoC planning is a requirement for applications for Federal and State homelessness program funding. CoC planning enlists homeless advocates, shelter and social service providers, community activists and homeless/formerly homeless people to evaluate the local resources currently available to homeless persons, identifies and prioritizes the gaps in services, and develops strategies to fill those gaps. The local CoC consists of the City of Minneapolis, Hennepin County and suburban Hennepin County jurisdictions.

**Cost Burden** Cost burden is the fraction of a household's total gross income spent on housing costs. For renters, housing costs include rent paid by the tenant plus utilities. For owners, housing costs include mortgage payment, taxes, insurance, and utilities

**Eligible Activities** Not less than 70% of the CDBG funds must be used for activities that benefit low- and moderate-income persons. All activities must meet one of the following national objectives for the program: benefit low- and moderate-income persons, prevention or elimination of slums or blight, community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community

**Elderly Households** 1 or 2 person household, either person 62 years old or older, as defined by HUD CHAS survey data,

**Emergency Shelter** Any facility with overnight sleeping accommodations, the primary purpose of which is to provide temporary shelter for the homeless in general, or for specific populations of the homeless.

**EZ** Empowerment Zone The Minneapolis Empowerment Zone is 10-year Federal initiative based in HUD designed to develop healthy and sustainable communities in economically distressed areas through economic growth, affordable housing, education, job training and community based services.

**Entitlement Communities** Principal cities of Metropolitan Statistical Areas (MSAs); other metropolitan cities with populations of at least 50,000; and qualified urban counties with populations of at least 200,000 (excluding the population of entitled cities) that receive HUD entitlement funds. States distribute the funds to localities who do not qualify as entitlement communities.

**Entitlement Programs** Program funds received by Entitlement Communities from HUD on a formula (non-competitive) basis: CDBG, HOME, ESG, and HOPWA.

**ESG** Emergency Shelter Grant One of the HUD entitlement programs covered by the Consolidated Plan. ESG funds are used for the rehabilitation or conversion of buildings into homeless shelters. It also funds certain related social services, operating expenses, homeless prevention activities, and administrative costs

**Extra Elderly** 1 or 2 Member household, either person 75 years or older, as defined by HUD CHAS survey data,

**Extremely Low Income** (see very-low income)

**Family** A family is defined as two or more related people living together

**Family Housing Fund** A nonprofit organization that works in the seven-county metro area of Minneapolis and Saint Paul to produce and preserve affordable housing.

**Family With Children** A family composed of the following types of persons: at least one parent or guardian and one child under the age of 18; a pregnant woman; or a person in the process of securing legal custody of a person under the age of 18.

**Funders Council** A metropolitan-area task force comprised of public and private agencies. It is organized to simplify the complex funding system and to provide a standardized resource for identifying financial assistance to preserve threatened affordable housing. The group reviews troubled housing developments and works to create stabilization funding packages for owners. Funding packages contain grants and loans from member agencies.

**GMMHC** Greater Metropolitan Housing Corporation is a Twin Cities organization that was formed in 1970 by the Minneapolis business community with the mission is to preserve, improve and increase affordable housing for low and moderate income individuals and families, as well as assist communities with housing revitalization

**Hispanic Population** The number of people in a 2000 census tract that listed themselves as Hispanic.

**HOME** HOME Investment Partnerships is one of the HUD entitlement programs covered by the Consolidated Plan. HOME provides formula grants to fund activities that build, buy, and/or rehabilitate affordable housing for rent or homeownership or provide direct rental assistance to low-income people.



**Homeless Family** Defined as a family that includes at least one parent or guardian and one child under the age of 18, a pregnant woman, or a person in the process of securing legal custody of a person under the age of 18 and

- (1) Lacks a fixed, regular and adequate nighttime residence and
- (2) Has a primary nighttime residence that is:
  - (i) A supervised publicly or privately operated shelter designed to provide temporary living accommodations (including welfare hotels, congregate shelters, and transitional housing for the mentally ill);
  - (ii) An institution that provides temporary residence for individuals intended to be institutionalized; or
  - (iii) A public or private place not designed for, or ordinarily used as regular sleeping accommodation for human beings.

**Homeless Person** Defined as a youth (17 years or younger), or an adult who is homeless (not imprisoned or otherwise detained pursuant to an Act of Congress or a State law) including the following:

- (1) An individual who lacks a fixed, regular and adequate nighttime residence who is:
- (2) An individual who has a primary nighttime residence that is:
  - (i) A supervised publicly or privately operated shelter designed to provide temporary living accommodations (including welfare hotels, congregate shelters, and transitional housing for the mentally ill);
  - (ii) An institution that provides temporary residence for individuals intended to be institutionalized; or
  - (iii) A public or private place not designed for, or ordinarily used as regular sleeping accommodation for human beings.

**Homeless Subpopulations** Defined to include but are not limited to the following persons: severely mentally ill only, alcohol and drug addicted only, severely mentally ill and fleeing domestic violence, youth and persons with HIV/AIDS.

**HOPWA** One of the HUD entitlement programs covered by the Consolidated Plan, Housing Opportunities for Persons with HIV/AIDS was established by HUD to address the specific housing needs of persons living with HIV/AIDS and their families.

**Households** Defined as any residence, including those occupied by single people and unrelated groups of two or more. By definition, all families are also considered households, but not all households are families.

**Housing Units** Occupied dwelling units in a census tract as determined by the 2000 Census

**HUD** The United States Department of Housing and Urban Development

**HAMFI** HUD Area Median Family Income. The HAMFI income limits are calculated annually. The Income Limits for the CHAS 2000 tables reflect what the Income Limits would have been in 1999 if Census 2000 data had been available to calculate those limits.

**Impacted Area** Areas with high concentrations of public or low-income housing or with high minority populations. For example, the effect of a Federal consent decree requires new public housing financed with public funds be located in areas without high concentrations of minority residents or public housing.

**Income Limits** HUD is required by law to set income limits that determine the eligibility of applicants for HUD's assisted housing programs. Income limits are used to determine the income eligibility of applicants for Public Housing, Section 8, and other programs subject to Section 3(b)(2) of the HUD Act. Income limits are based on HUD estimates of MFI, and adjustments are made for areas with unusually high or low incomes or housing costs; further, income limits are adjusted for family size, for example, so that larger families have higher income limits.

**Large Family** Defined as a family of five or more persons.

**Lead-Based Paint Hazards** Any condition that causes exposure to lead from lead-contaminated dust, lead-contaminated soil, and lead-contaminated paint that is deteriorated or present in accessible surfaces, friction surfaces or intact surfaces that would result in adverse human health effects as established by the appropriate federal agency.

**Logic Model** A graphic representation included as a Federal grant application requirement that defines the links (and correlation) between program objectives and actual program accomplishments (both short- and long-term). A logic model provides an efficient and standardized means to quantify HUD-required program output estimates and outcome estimates. On its website, HUD has outlined their expectations for the Logic Model with downloadable forms (HUD 96010), instructions, and training ([www.hud.gov](http://www.hud.gov)) .

**Low Income** Defined as income that does not exceed 50 percent of MFI for the area, as determined by HUD, with adjustments for large and small families, except that HUD may establish income ceilings higher or lower than 50 percent of the median for the area. The exception is based on HUD's findings that such variations are necessary because of prevailing levels of construction costs, fair market rents, or unusually high or low family incomes.

**Mean (Average) Income** The amount obtained by dividing the total aggregate income of a group by the number of units in that group. The means for households, families, and unrelated individuals are based on all households,

families, and unrelated individuals, respectively. The means (averages) for people are based on people 15 years old and over with income.

**Median Income** The amount which divides the income distribution into two equal groups, half having incomes above the median, half having incomes below the median. The medians for households, families, and unrelated individuals are based on all households, families, and unrelated individuals, respectively. The medians for people are based on people 15 years old and over with income

**Metro HRA** Metropolitan Council Housing and Redevelopment Authority is the regional entity that provides delivery of a variety of housing programs and related services. The Metro HRA administers the Section 8 Housing Choice Voucher Program in the state of Minnesota and provides federally funded rent subsidies to private property owners on behalf of low- income renters.

**MHI** Median Household Income The income amount at the point (median) in the distribution where half the household incomes are above, and half are below, from the total number of households including those with no income

**MFI** Median Family Income The Estimated Median Family Income as determined by HUD. The median income figure is the median for all family sizes. HUD median family income estimates are based on Census data on family incomes updated using a combination of Bureau of Labor Statistics earnings and employment data, Census P-60 median family income data, and Census' American Community Survey data on changes in state median family incomes.

**Middle-Income** Income between 80 and 95 percent of MFI for the area, as determined by HUD with adjustments for large and small families, except that HUD may establish income ceilings higher or lower than 95 percent of the median for the area. The exception is based on HUD's findings that such variations are necessary because of prevailing levels of construction costs, fair market rents, or unusually high or low family incomes. For purposes of NSP funds only, middle income is between 80 and 120 percent of MFI.

**MMI** (See MFI)

**MPHA** Minneapolis Public Housing Authority MPHA owns and manages the City's stock of public housing and administers Section 8 rental assistance.

**Mobility or Self Care Limitations** This includes all households where one or more persons has 1) A long-lasting condition that substantially limits one or more basic physical activity, such as walking, climbing stairs, reaching, lifting, or carrying and/or 2) a physical, mental, or emotional condition lasting more than 6 months that creates difficulty with dressing, bathing, or getting around inside the home.

**Moderate-Income And Above** Income that does not exceed 80 percent of MFI for the area, as determined by HUD with adjustments for large and small families, except that HUD may establish income ceilings higher or lower than 80 percent of the median for the area, on the basis of HUD's findings that such variations are necessary because of prevailing levels of construction costs or fair market rents, or unusually high or low family incomes.

**MSA** Metropolitan Statistical Area Generally a statistical area, or a core area containing a substantial population concentration, including adjacent communities having a social and economic integration throughout the concentrated area. For example, Minneapolis-St. Paul-Bloomington, MN-WI Metropolitan Statistical Areas and metropolitan divisions, defined by the Office of Management and Budget are; Anoka County, MN; Carver County, MN; Chisago County, MN; Dakota County, MN; Hennepin County, MN; Isanti County, MN; Ramsey County, MN; Scott County, MN; Sherburne County, MN; Washington County, MN; Wright County, MN; Pierce County, WI; St. Croix County, WI.

**NSP** Neighborhood Stabilization Program (NSP) funds, authorized by the Housing and Economic Recovery Act of 2008, Title III, Section 2301 – Emergency Assistance for the Redevelopment of Abandoned and Foreclosed Homes. The Congressional intent for these funds is to provide cities and states funding to address the effects of abandoned and foreclosed upon homes and residential properties. This program was also funded on a competitive basis through the American Recovery and Reinvestment Act of 2009.

**Other Housing Problems** Defined as overcrowding (1.01 or more persons per room) and/or without complete kitchen or plumbing facilities

**Overcrowding** Defined as a housing unit containing more than one person per room.

**Person With A Disability** A person who is determined to

- (1) Have a physical, mental or emotional impairment that:
  - (i) Is expected to be of long-continued and indefinite duration;
  - (ii) Substantially impedes his or her ability to live independently;and
  - (iii) Is of such a nature that the ability could be improved by more suitable housing conditions; or
- (2) Have a developmental disability, as defined in section 102(7) of the Developmental Disabilities Assistance and Bill of Rights act (42 U.S.C. 6001-6007); or
- (3) Be the surviving member or members of any family that had been living in an assisted unit with the deceased member of the family who had a disability at the time of his or her death.

**Poverty Level Family** Family with an income below the poverty line, as defined by the Office of Management and Budget and revised annually.

**PPU** Problem Properties Unit of the City of Minneapolis combines staff from a number of City departments to work together to reduce the number and severity of problem properties. The unit identifies Minneapolis' worse problem properties, applies collaborative intervention strategies to address the problem and develops long-term solutions to prevent the reoccurrence of problems. The Problem Properties Unit includes staff from Police, Housing Inspections, City Attorney and Regulatory Services.

**REO** Real Estate Owned is a term used in the housing market, in the context of this document, to refer to real estate owned properties that have been acquired by default, and/or owned by HUD or an institution and that is available for re-sale.

**Row House Development** A structure containing three or more living units, each separated by vertical walls and generally having individual entrances and interior stairs.

**SMSA** Standard Metropolitan Statistical Areas are the major metropolitan areas of the United States commonly referred to as SMSA target markets (also, see MSA)

**Section 3** The provision of the Housing and Urban Development Act of 1968 that ensures employment and economic opportunities generated by certain HUD financial assistance be directed to low- and very-low-income persons, particularly those who are recipients of government assistance for housing, and to business concerns which provide economic opportunities to low- and very low-income persons.

**Section 8** HUD's voucher program Housing assistance, in the form of direct property-based payments, secured from a local housing authority that low-income people can use to obtain housing

**Section 108** The loan guarantee provision of the CDBG program. It provides CDBG entitlement communities a source of financing for economic development, housing rehabilitation, public facilities, and large-scale physical development projects. Activities eligible generally include economic development activities eligible under CDBG; all projects and activities must either principally benefit low- and moderate-income persons, aid in the elimination or prevention of slums and blight, or meet urgent needs of the community.

**Section 215** The provision for HUD's HOME Investment Partnerships program that provides that rental housing and housing that is for homeownership shall qualify as affordable housing.

**Section 504** The provision of the Rehabilitation Act of 1973 (Section 504). It provides that no otherwise-qualified individual with a disability shall, solely

because of his or her disability, be excluded from the participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance.

**Section 504 Needs Assessment** An assessment of the needs of both residents and applicants of public housing for accessible units.

**Severe Cost Burden** Defined as the extent to which gross housing costs, including utility costs, exceed 50 percent of gross income, based on data from the U.S. Census Bureau.

**SRO** Single Room Occupancy A program authorized by Section 441 of the McKinney-Vento Homeless Assistance Act. Under the program, HUD enters into Annual Contributions Contracts with public housing agencies (PHAs) in connection with the moderate rehabilitation of residential properties that, when rehabilitation is completed, will contain multiple single room dwelling units. Assistance provided under the SRO program is designed to bring more standard SRO units into the local housing supply and to use those units to assist homeless persons.

**SuperNOFA** HUD consolidates its Notices of Funding Availability (NOFA) grant programs into one SuperNOFA grant application process with separate submission dates for each program. SuperNOFA requirements for all programs are identified in the general section and program specific requirements are in the program sections. The SuperNOFA is generally made available each spring.

**Transitional Housing** Housing and appropriate supportive services to homeless persons to facilitate movement to independent living within 24 months or a longer period approved by HUD. For purposes of the HOME program, there is no HUD-approved period to move to independent living.

**Very-Low Income** Income between 0 and 30 percent of the MFI for the area, as determined by HUD with adjustments for smaller and larger families, except that HUD may establish income ceilings higher or lower than 30 percent of the median for the area. The exception is based on HUD's findings that such variations are necessary because of prevailing levels of construction costs, fair market rents, or unusually high or low family incomes.

**White Population** The number of people in a 2000 census tract that listed themselves as non-Hispanic white.

(Sources include United States Census Bureau and the Department of Housing and Urban Development)

## APPENDIX

### **2011 Minneapolis Consolidated Plan**

- Public Hearings and Comments
- HUD Table 1A Homeless and Special Needs
- HUD Table 2A 2005-09 Priority Housing Needs
- HUD Table 2B 2005-09 Non-Housing Community Development
- HUD Table 3 Proposed Projects
- Consolidated Plan Maps

**City of Minneapolis FY 2011 City Budget and Consolidated Plan  
Summary of Public Comments**

**Public Hearing December 13, 2010**

These public hearings were held for purpose to obtain comment on the City's proposed 2011 Consolidated Plan Budget as part of the City's 2011 Budget public hearing.

Comments are summarized as follows:

Seventy-five persons spoke at the public hearing on the City's proposed budget. No comments specific to the Consolidated Plan or its budget were received. Comments pertained to the local tax levy and general fund budget priorities.

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**City of Minneapolis FY 2011 Consolidated Plan  
Summary of Public Comments**

**Public Comment Period March 15 – April 13, 2011:**

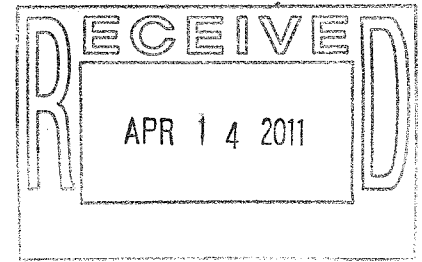
**Public Hearing March 22, 2011:**

Verbal comment – speaker: Ms. Sarah Harris, Minneapolis Downtown Improvement District, on behalf of the business community, requested additional flexibility for the City's ESG funding for 2 reasons: to provide funding so people who are homeless are treated with dignity and respect; and two, that through providing full capacity of shelters concerns such as panhandling and vagrancy do not increase.

Verbal comment – speaker: Ms. Wendy Wiegmann, Simpson Housing Services, Minneapolis, requested that the City include additional flexibility for the City's ESG funding to offset loss of funding from other sources including the State ESG, to avoid staff reductions and summer closings.

Written comment – letter: next page (City response will be included with approved Consolidated Plan)





**LEGAL AID SOCIETY OF MINNEAPOLIS**  
Genevieve E Gaboriault • 612-746-3609 • [gegaboriault@midmnlegal.org](mailto:gegaboriault@midmnlegal.org)

April 8, 2011

Matt Bower  
Office of Grants and Special Projects  
307M City Hall  
350 South Fifth Street  
Minneapolis, MN 55415

Dear Mr. Bower:

Thank you for the opportunity to comment on Minneapolis' proposed FY 2011 Consolidated Plan. Thank you also for the City's continued use of CDBG funds to support the fair housing and tenant advocacy client work of the Legal Aid Society of Minneapolis and its Housing Discrimination Law Project. What follows are comments about the Proposed Plan:

- 1) The City should have a higher goal than simply meeting the minimum requirements under the Neighborhood Stabilization Program. Under NSP requirements, 25% of the funds must be targeted to households at or below 50% of the area median income. However, the City should use the opportunity of this federal money to go above and beyond the minimum requirement. There is a severe shortage of affordable housing for families who make 30% or less of AMI. Heading Home Hennepin identifies these severely cost-burdened families as a priority. Instead of meeting the minimum goal, Minneapolis should target more than 25% of the NSP funds to families that make 30% or less of AMI.
- 2) The Affordable Housing Trust Fund is a valuable tool in the development and rehabilitation of affordable housing. As the Proposed Plan indicates, the City's annual funding goal is \$10 million dollars. However, Minneapolis city fell far short of that goal in its proposed budget this year. The 2011 City Council-adopted budget funded the AHTF at only 8.365 million dollars. With an uncertain future for CDBG funding and an increasing need for quality affordable housing stock in Minneapolis, the City should work to find dedicated funding sources and other revenue streams to meet the \$10 million goal every year.
- 3) The Home Ownership Works (HOW) Program is an innovative way to deal with the large number of foreclosures and REO properties in the City. It is sensible to purchase these relatively cheap properties, rehab them, and sell them to qualified buyers who earn up to 80% AMI. However, Minneapolis should always be mindful of its goals of affirmatively furthering fair housing. The marketing plan on page 59 is vague and insufficient.

**430 First Avenue North, Suite 300 Minneapolis, MN 55401-1780**

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A United Way Agency

Realtors who sell these homes should be required to develop an affirmative marketing plan to ensure no classes of eligible buyers are disenfranchised from access to these homes. The Fair Housing Implementation Council, Legal Aid, Housing Link and others are planning to develop and publish an Affirmative Marketing Tool Kit in the near future. We suggest that the City and its contractors should participate in its development and that the toolkit should become a base-line for affirmative marketing efforts.

- 4) The Proposed Plan offers very scant emphasis on the accessibility needs of persons with physical disabilities. A lack of accessibility limits housing choice for physically disabled persons. Any rehabbed properties or newly constructed units should be built with the principles of accessible design in mind. This should be a requirement for projects built with NSP funds, the HOW program, and any other projects built with local or federal money.
- 5) The City is participating in the Corridors of Opportunity Initiative (CoOI) which includes the HUD-funded Sustainable Communities Initiative. The Consolidated Plan should tie into this metro-wide effort and should take advantage of Minneapolis' leading role to further fair housing there. The following was recently presented to the Policy Board of the CoOI as a way of strengthening the fair housing features of their plan and the Mayor and other City leaders should advocate for the adoption of fair housing policies such as these:
  - a. The Metropolitan Council and each major project should designate a staff member who is responsible for fair housing assessment and implementation.
  - b. Ongoing planning and implementation work for each team should include explicit fair housing and equity assessment measurements. The evaluation project should have a comprehensive fair housing component. (Policy Link has published a **Sustainable Communities Equity Guide** that tracks the SCI and provides suggestions on how best to incorporate fair housing and equity consideration into local initiatives. It has also developed a TOD-focused equity toolkit: <http://tinyurl.com/pl-equity-in-TOD>. Another source for understanding the equity assessment approach is The Kirwan Institute, see for example *The Geography of Opportunity*, April 2010 <http://tinyurl.com/6yk58yj>.)
  - c. The CoOI should arrange a mandatory training on federal and state fair housing and other equal opportunity (ADA, etc.) standards within 60 days and require participation by leaders of each project. (Legal Aid can provide training help for parts of this and suggest other resources to cover other topics.)
  - d. Each project whose areas of impact includes housing should address in the plan and on an on-going basis how its work will specifically advance fair housing goals, including but not limited to efforts to over-come relevant impediments identified in the metro area 2009 Analysis of Impediments to Fair Housing. For example this should include:
    - i. Incorporating fair housing best practices standards and affirmative marketing toolkit, as will be developed by the Furthering Fair Housing project, as a contractual obligation for on-going housing developments and activities developed as a consequence of CoOI.

- ii. Establishing a requirement that all rental housing developed in areas of opportunities should include a substantial percentage of units with rents held within the Section 8 Fair Market Rents and made available to Section 8 voucher-holders.
- iii. Identifying land-use limitations that impede development or preservation of housing that is likely to benefit low income and protected class persons to the Policy Board, with a commitment by the Board to work to have those limitations removed.
- e. Housing-focused project staff should include the metro-area Fair Housing Implementation Council (FHIC) in their solicitation of information and reporting processes and should participate in FHIC activities as appropriate.
- f. Projects should incorporate the equity-focused vision and goals of HUD Section 3 employment and contracting standards (aimed at hiring and contracting with persons and entities in low income communities affected by HUD-funded projects) explicitly into hiring and contracting practices.
- g. Each project should assess how participants and beneficiaries with limited English proficiency (LEP) and disabilities will be affected by its work and specify a plan for how those persons will be served during the process and by the planning end products. This should be coordinated with but is not seen as the responsibility of the Community Engagement and Outreach (CEO) effort.

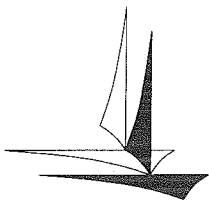
I end these comments pointing out a small correction. The Northside and Southside offices of the Legal Aid Society of Minneapolis have both closed. The satellite offices consolidated to our downtown location of 430 1<sup>st</sup> Ave North, Suite 300, Minneapolis, MN 55401. References to Northside/Southside Legal Aid on page 63 and in HUD Table 3 should be changed.

Sincerely,



Genevieve E Gaboriault  
Attorney

GEG:aje



**Minneapolis**  
*City of Lakes*

## **Intergovernmental Relations**

350 South 5th Street - Room 301M  
Minneapolis MN 55415-1376

Office 612 673-2043  
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TTY 612 673-2157

May 23, 2011

Genevieve Gaboriault  
Legal Aid Society of Minneapolis  
430 1<sup>st</sup> Ave. N. Suite 300  
Minneapolis, MN 55401

Dear Ms. Gaboriault,

Thank you for your input to the City's 2011 Consolidated Plan with your letter of April 8, 2011. This office appreciates the constructive input provided by you and others to the Consolidated Plan. The intent of the public hearing and comment process is to bring to the City's attention community opinions on the Consolidated Plan. By bringing these concerns to our attention you have contributed to the Plan's completeness as well as alert staff to issues that may need to be recognized in this or future Plans. I apologize for the delay in getting this response to your comments back to you. We were waiting to meet with the City's senior staff liaison to the Met Council's Corridors of Opportunity Initiative before developing this response. Thank you for your comments. The comments and this response will be included in the published approved Consolidated Plan.

In response to the items you raised in your letter, please note the following responses by this office to your outlined points.

### **Neighborhood Stabilization Program – Low Income Targeting**

The City recognizes that the NSP requirement reserving at least 25% of NSP funds for households at or below 50% of area median income is a minimum standard. However, the City has determined through public input that in order to maximize NSP resources in stabilizing foreclosure heavy residential neighborhoods the majority of the NSP funding should support the single family housing market. The City also recognizes and notes in the Consolidated Plan the severe shortage of affordable housing units for households at or below 30%

of area median income and is working hard at financing these units through the Affordable Housing Trust Fund resources.

### **Affordable Housing Trust Fund Funding Shortfalls**

The City budget reflects that the policy commitment to fully fund the Affordable Housing Trust Fund at \$10 million has fallen short. With decreases being realized in the national HUD budget for affordable housing resources the City recognizes that fully funding the commitment will be difficult without the identification of additional dedicated resources. The City along with its affordable housing partners will continue to seek new resources and work to prevent further cuts in affordable housing priorities at national and state levels.

### **Home Ownership Works Program- Affirmative Marketing**

The intention of the affirmative marketing description referenced in the Consolidated Plan is not to outline a prescribed affirmative marketing plan for an individual property assisted under this program. It is only to note that a plan is required for developments. This office looks forward to working with the Fair Housing Implementation Committee in further examination of best practices and development of an affirmative marketing toolkit and will involve our better performing developers in this process as it unfolds.

### **Accessible Housing Design**

The 2010 Five-Year Consolidated Plan discussed in greater detail the need for accessible housing design to be a consideration in the development of affordable housing. Accessible design is one of the implementation strategies listed in the affordable housing goals and objectives section of chapter 6 of the 2011 Consolidated Plan. The City has also identified a goal of a certain number of units to be created and rehabbed in the Five-Year Plan.

Implementation of this strategy is evidenced by Request for Proposal language such as the following from the 2010 Affordable Housing Trust Fund:

#### **J. ACCESSIBILITY REQUIREMENTS SECTION 504 (24 CFR PART 8):**

New construction projects with 5 or more units or rehabilitation projects with 15 or more units and rehab costs >75% of the replacement cost of the completed facility must have a minimum of 5% of the units (at least one) be accessible to mobility impaired and an additional 2% (at least one) be accessible to sensory-impaired. Units in compliance with the Uniform Federal Accessibility Standards (UFAS) are deemed in compliance with Section 504.

**K. VISITABILITY:**

Wherever practical, HUD recommends addressing the concept of Visitability in addition to the above requirements. Features include 32" wide bathroom and interior doorways and accessible egress/ingress of each unit.

**HUD Sustainable Communities/Metropolitan Council Corridors of Opportunity Initiative**

The Met Council's Corridors of Opportunity Initiative, a HUD-funded program through the Sustainable Communities Regional Planning grant made available in 2010, will work at advancing implementation of the metropolitan regional plans' emphases on transitway corridors. We have met with the City's senior staff representative to the planning effort and discussed your comments. It should be noted that among the goals that the Corridors of Opportunity Initiative Policy Board is working with is using transitway development to expand access to jobs and affordable housing, particularly for low-income populations and people of color including the engagement of historically underrepresented communities in the planning and decision making process. This office will follow up with how your specific suggestions outlined in your letter will be addressed within further development and implementation of the Corridor's Consortium Agreement. It should be noted that several of your suggested actions will likely be implemented within the context of specific project plans that develop out of this initiative.

Again, thank you for your comments and please let me know of any questions (612-673-2188).

Sincerely,



Matt Bower, Manager Resource Coordination  
Office of Grants & Special Projects  
City of Minneapolis

**Table 1A  
Homeless and Special Needs Populations  
Continuum of Care: Housing Gap Analysis Chart (all figures are for Hennepin County,  
including Minneapolis)**

		<b>Current Inventory in 2009</b>	<b>Under Development in 2009</b>	<b>Unmet Need/Gap 2010-14</b>
<b>Individuals (includes unaccompanied youth)</b>				
<b>Beds</b>	Emergency Shelter	860	-0-	45*
	Transitional Housing	364	-0-	-0-**
	Permanent Supportive Housing	1,645	64***	1,850
	<b>Total</b>	<b>2,869</b>	<b>64</b>	<b>1,895</b>
		<b>Current Inventory in 2009</b>	<b>Under Development in 2009</b>	<b>Unmet Need/Gap 2010-14</b>
<b>Persons in Families With Children</b>				
<b>Beds</b>	Emergency Shelter	1,087	-0-	-0-
	Transitional Housing	861	-0-	-0-
	Permanent Supportive Housing	1,688	24***	3,687****
	<b>Total</b>	<b>3,636</b>	<b>24</b>	<b>3,687</b>

Sources:

- Inventory and under-development data comes from the 2009 Continuum of Care- Exhibit 1.
- Unmet Need/Gap data based on unmet goals in Heading Home Hennepin Plan to End Homelessness as of 12/31/09 adjusted to meet the requirements of Table 1A.

\*Youth goal only.

\*\*No transitional housing goals established in the Heading Home Hennepin Plan.

\*\*\*Capital funded units closed by 12/31/09.

\*\*\*\*Goal equals 1,229 units times 3-beds each.

**Table 1A- continued  
Continuum of Care: Homeless Population and Subpopulations Chart (all figures are for  
Hennepin County, including Minneapolis)**

<b>Part 1: Homeless Population</b>	<b>Sheltered (bed capacity)*</b>		<b>Unsheltered**</b>	<b>Total</b>
<i>(based on statistically reliable, unduplicated counts or estimates at a one-day point in time)</i>	<i>((A) Administrative records, (N) enumerations, (S) statistically reliable samples, or (E) estimates.)</i>		<i>((A) Administrative records, (N) enumerations, (S) statistically reliable samples, or (E) estimates.)</i>	
	<b>Emergency</b>	<b>Transitional</b>		
1. Homeless Individuals (includes youth)	955 (N)	371 (N)	225 (N)	1,551 (N)
2. Homeless Families with Children	267 (N)	219 (N)	9 (N)	495 (N)

2a. Persons in Homeless Families with Children	965 (N)	734 (N)	31 (N)	1,730 (N)
<b>Total</b> (lines 1 + 2a)	1,920	1,105	256	3,281
<b>Part 2: Homeless Subpopulations***</b>	<b>Sheltered</b>		<b>Unsheltered</b>	<b>Total</b>
1. Chronically Homeless	670 (S)		105 (S)	775 (S)
2. Seriously Mentally Ill	813 (S)		127 (S)	940 (S)
3. Chronic Substance Abuse	459 (S)		74 (S)	533 (S)
4. Veterans	247 (S)		20 (S)	267 (S)
5. Persons with HIV/AIDS	64 (S)		6 (S)	70 (S)
6. Victims of Domestic Violence	192 (S)		20 (S)	212 (S)
7. Youth (under 18 years of age)	43 (S)		34 (S)	77 (N)

Source: Continuum of Care: Exhibit 1. data- survey of sheltered & unsheltered persons 1/28/2009.

\*Numbers are based on the actual number of sheltered homeless persons on January 28, 2009 reported by service providers.

\*\*Numbers are based on number of face-to-face interviews conducted with unsheltered homeless persons on January 28, 2009.

\*\*\*Numbers with "(S)" are based on subpopulation data reported in the 2006 Wilder Homelessness Survey.

<b>Capital</b>			<b>Income</b>	<b>Priority</b>	<b>5-Year Goals</b>
Renters	Small Related (0-2 BR)	Rehabbed	0-30% MFI	H	630
			31-50% MFI	H	360
			51-80% MFI	H	200
		New/Conversion	0-30% MFI	H	380
			31-50% MFI	H	330
			51-80% MFI	H	150
	Large Related (3+ BR)	Rehabbed	0-30% MFI	H	210
			31-50% MFI	H	140
			51-80% MFI	H	150
		New/Conversion	0-30% MFI	H	140
			31-50% MFI	H	110
			51-80% MFI	H	100
Elderly	Rehabbed	0-30% MFI	L	-	



			31-50% MFI	L	-
			51-80% MFI	L	-
		New/Conversion	0-30% MFI	H	140
			31-50% MFI	H	150
			51-80% MFI	H	50
	All Other	Rehabbed	0-30% MFI	H	Included in Related Numbers Above
			31-50% MFI	H	
			51-80% MFI	H	
		New/Conversion	0-30% MFI	H	
			31-50% MFI	H	
51-80% MFI	H				
Owner	Rehabbed	0-30% MFI	L	-	
		31-50% MFI	H	30	
		51-80% MFI	H	60	
	New/Conversion	0-30% MFI	L	-	
		31-50% MFI	H	110	
51-80% MFI	H	150			
Special Needs (Rental)	Rehabbed	0-80% MFI	H	180 (Included in Numbers Above)	
	New/Conversion			210 (Included in Numbers Above)	
Section 215 Goal	Renter	2,590			
	Owner	140			

<b>HUD TABLE 2B –Non-Housing Community Development Needs</b>	
<b>Priority Community Development Needs</b>	<b>Priority: High, Medium, Low, No Such Need</b>
<b>Public Facilities</b>	
Senior Centers	M
Youth Centers	M
Neighborhood Facilities	M
Child Care Centers	M
Parks/Recreation Facilities	M
Health Facilities	L
Parking Facilities	L
Other Public Facilities	H
<b>Infrastructure Improvements</b>	
Solid Waste Disposal	L
Flood Drain	L
Water	L
Streets	M
Sidewalks	M
Sewers	L
Asbestos Removal	L
Other Infrastructure Improvements	L
<b>Public Services</b>	
Seniors	H
Disabled	M
Youth	M
Transportation	L
Substance Abuse	M
Employment Training	H
Crime Awareness	M
Fair Housing Counseling	H
Tenant/Landlord Counseling	H
Child Care	M
Health	H
Other Public Services	M
<b>Accessibility Needs</b>	L
<b>Historic Preservation Needs</b>	
Residential Historic Preservation	L
Non-Residential Historic Preservation	L
<b>Economic Development</b>	
Commercial Industrial Rehab	M
Commercial Industrial Infrastructure	M
Other Commercial Industrial Improvements	M
Micro-Business	L
Other Businesses	L
Technical Assistance	L
Other Economic Development Needs	H
<b>Other Community Development Needs</b>	
Energy Efficiency Improvements	M
Lead-Based Paint Hazards	H
Code Enforcement	H
<b>Planning</b>	H

HUD Table 3 - 2011 Proposed Projects

Priority Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Help the Homeless?				Outcome	Type/ Eligible Activity/Natio nal Objective	Funding Source	2011 Council Adopted Budget	Start / Complete Date			
					Help those with HIV/AIDS?	Assist Persons with Disabilities?	Assist Persons with Public Housing Needs?	Assist Persons with Disabilities?								
Economic Development	CD-1a	H	2	Adult Training, Placement & Retention: Employment services for adult low-income Minneapolis residents. Nine community-based organizations are contracted to provide low-income residents career counseling, job placement and job retention services. CDBG funded employment services are provided by organizations who compete for performance based contracts through a request for proposal process. The agencies are paid a contracted fixed dollar amount for assisting their participants in achieving employment outcomes. Training providers are located throughout the city. An updated list is available from METP by calling 673-5298 or by accessing our website (www.ci.minneapolis.mn.us/metp).	N	N	N	N	Provide Economic Opportunity Through Improved/New Sustainability; Accomplishments for 2011 Projected to be 325 Jobs	CPED	Local Gov't./18A ED Direct Financial Assistance 570.203(b)/L/ M Jobs 570.208(a)(4)	18A	LMJ	CDBG	\$ 1,255,000	6/11-5/12
Owner-Occupied Housing	H-2a	H	3	Homeownership Program: Home buyers assistance for homes priced at fair market value which will be sold only to households with incomes not to exceed 80% AMI. Loans are affordability loans up to \$50,000, equity participation loan with maximum of \$20,000 and closing costs loan with maximum of \$4,000. Applications will be reviewed on a case-by-case basis by Greater Metropolitan Housing Corporation (GMHC), funds awarded at closing. Program income can be realized through this program. The affordability financing (affordability, equity participation and closing cost) is secured against the property as a junior mortgage to the first mortgage. They are deferred loans, repayable upon events of default or retirement of the first mortgage and are at 3% interest. Program income can be realized through this program. Activities set up under this funding project may be revolving loan programs.	N	N	N	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2011 Projected to be 5 Housing Units	Greater Mpls Housing Corp.	Sub/Private / 12 Construction of Housing 570.204/ L/M Housing 570.208(a)(3)	12	LMH	CDBG	\$ 34,000	6/11-5/12
Rental Housing	H-1a; H-4c	H	4	Affordable Housing Trust Fund. Gap financing loans/grants provided to development companies, non-profit developers, community housing development corporations, limited partnerships, and joint ventures. Deferred payment loans for 30 year terms at 1% normally, principal and accrued interest due at term's end. Program criteria subject to 45-day neighborhood review. RFP anticipated to be announced May 2011. Awards made approximately November. Eligible housing is both family and single adult rental units (including homeless youth). At least 20% of the units must be affordable at <50% MMI. Program income can be realized through this program. (at least 51% of the units that include CDBG funds must be affordable at <80% MMI). Activities set up under this funding project may be revolving loan programs.	Y	N	N	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2011 Projected to be 200 Housing Units	CPED	Local Gov't./ 1 Acquisition of Real Property; 14 Housing related; 570.202/ L/M Housing 570.500(a)(3)	1	LMH	CDBG	\$ 3,411,189	6/11-5/12
Rental Housing	H-1a; H-4c	H	5	CPED: Housing Development Assistance: Grants awarded through the Affordable Housing Trust Fund funding process or other CPED housing program to non-profit multi-family housing developers allowing pre-development assistance activities. Maximum assistance is \$30,000. At least 51% of the units must be affordable at <80% MMI.	N	N	N	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2011 Projected to be 10 organizations	CPED	Local Gov't./ 1 Acquisition of Real Property 570.202/ L/M Housing 570.500(a)(3)	1	LMH	CDBG	\$ 166,000	6/11-5/12
Economic Development	CD-1b	H	6	Community Economic Development Fund/Neighborhood Economic Development Fund: Acquisition, demolition, rehabilitation of commercial structures. Construction of shared commercial parking and other commercial center improvements. Preservation of historic buildings. Financial assistance to businesses. Applications from developers are accepted year-round by CPED; application form is available on the City's website. Funds are awarded using ranking/rating criteria by CPED to projects meeting CDBG guidelines. Program income can be realized through this program through revolving loans. Some redeveloped buildings are occupied by a single tenant and some have multiple tenants. Loans are made to Developers. "Businesses" are the end users (occupants).	N	N	N	N	Provide Economic Opportunity Through Improved/New Sustainability; Accomplishments for 2011 Projected to be 4 Businesses	CPED	Local Gov't./17D Other Comm/Industrial Improvements 570.203(a)/ L/M Area 570.208(a)(1)	17D	LMA	CDBG	\$ 1,127,000	6/11-5/12
Owner-Occupied Housing	H-2a	H	8	Vacant & Boarded Housing: Acquisition and disposition of vacant and substandard housing to eliminate blight. In cases where structures are demolished the vacant lots are marketed for development for the fair reuse value. This program also supports the property management expenses with holding the property until disposition occurs. Program income can be realized through this program.	N	N	N	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2011 Projected to be 15 Housing Units	CPED	Local Gov't./ 04 Clearance and Demolition 570.202/Slum/ Blight 570.208(b)(2)	14G	SBA	CDBG	\$ 1,782,000	6/11-5/12

HUD Table 3 - 2011 Proposed Projects

Priority	Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Help the Homeless?				Assist Persons with HIV/AIDS?				Assist Persons with Disabilities?				Outcome	Type/ Eligible Activity/Natio nal Objective				Funding Source	2011 Council Adopted Budget	Start / Complete Date
						N	N	N	N	N	N	N	N	N	N	N	N								
Rental Housing	H-1a	H	H	9	High Density Corridor Housing: Acquisition of sites for mixed-income rental and ownership multifamily housing development on community commercial and transit corridors as defined in Minneapolis Plan. At least 51% of the units will be affordable at <80%MMI, and at least 20% of the units will be affordable at <50% MMI.	N	N	N	N					Create Decent Housing with Improved/New Affordability; Accomplishments for 2011 Projected to be 10 Housing Units	CPED	Local Gov't/ 14G Acquisition for Rehab 570.202/ L/M Housing 570.208(a)(3)	14G	LMH	CDBG	\$ 730,000	6/11-5/12				
Rental Housing	H-4a	H	H	11	Public Housing Rehabilitation: Support for public housing authority's improvements to its housing stock consisting of renovation, repairs and modernization of citywide public housing units. MPHA determines priority issues to address through their annual capital planning process.	N	N	N	Y					Create Decent Housing with Improved/New Sustainability; Accomplishments for 2011 Projected to be 87 Housing Units	Mpls Public Housing Authority	Sub/Public/ 14C Public Housing Modernization 570.202/ L/M Housing 570.208(a)(3)	14C	LMH	CDBG	\$ 110,000	6/11-5/12				
Fire Equipment	CD-3a	H	H	9.1	Fire Department Fire Protection Equipment. To benefit low-moderate income areas, the Fire Department will purchase new fire protection equipment and new fire engines. The City has 19 fire stations of which 14 predominately serve low-moderate income areas. Approximately 84% of all Fire Department emergency response calls are in low-moderate areas.	N	N	N	N					Enhance Suitable Living Environment Through Improved/New Sustainability; Accomplishments for 2011 Projected to be 113005 Persons	Fire Dept.	Local Gov't./ 03O Fire Station / Equipment 570.201c/ Area Benefit 570.208(a)(3)			CDBG	\$ 584,000	6/11-5/12				
Rental Housing	H-3a	M	M	12	Lead Hazard Reduction: Support for lead hazard reduction activities of city's Healthy Homes and Lead Hazard Control program. Work will include performing risk assessments, lead education, lead safe work practices education, clearance tests, developing work specs for income eligible families housed in units with children with identified elevated blood lead levels. Qualified homeowners may be supplied with paint and brushes to assist in compliance with lead hazard reduction orders. Assisted units are those referred to city by reports of families with children with elevated blood lead levels. Targeted neighborhoods also have door to door recruitment for properties to be enrolled in HUD grant for income qualified families or tenants. Used as match funds towards a HUD Lead Hazard Control Grant for eligible activities.	N	N	N	N					Enhance Suitable Living Environment Through Improved/New Sustainability; Accomplishments for 2011 Projected to be 50 Housing Units	Dept. of Regulatory Services	Local Gov't./ 14I Lead Based Paint/Hazards Test/Abatement 570.202/ L/M Housing 570.208(a)(3)	14I	LMH	CDBG	\$ 125,000	6/11-5/12				
Infrastructure	H-3b	H	H	13	New Problem Properties Strategy: City multi-departmental collaborative effort to reduce the number and severity of problem properties in targeted zones. The Problem Properties Unit (PPU) identifies blighted properties in the city and develops strategies to reduce or eliminate problems. Solutions include mitigation steps up to securing buildings with boards or demolishing buildings under the provisions of Chapter 249 on the city's code of ordinances. At least 1000 properties are either registered as vacant and/or boarded, razed, or rehabed. 32% of staff time equals 320 properties touched annually by the grant.	N	N	N	N					Enhance Suitable Living Environment Through Improved/New Sustainability; Accomplishments for 2011 Projected to be 320 Housing Units	Multiple Depts, Fire, Ops/Regs, City Attorney, Police	Local Gov't./ 4 Clearance and Demolition 570.201(d) / Slum/Blight 570.208(b)(2)	4	LMH	CDBG	\$ 439,000	6/11-5/12				
Public Services	CD-2d	M	M	14	Youth Employment Training: Provision of summer STEP-UP employment opportunities for income eligible city youth 14-21 years old. Services include work experience, education, community service and leadership development. Community-based organizations and school programs partner to operate the program. Youth apply through schools, WorkForce Centers and libraries.	N	N	N	N					Provide Economic Opportunity Through Improved/New Sustainability; Accomplishments for 2011 Projected to be 600 People	CPED	Local Gov't./ 05H Employment Training 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	05H	LMC	CDBG	\$ 253,000	6/11-5/12				
Public Services	CD-2d	M	M	16	Way to Grow: Community-based collaboration designed to promote family-friendly communities and the school readiness of its children. Informal and formal support systems for parents are provided to meet child's growth and development needs from conception through age six. Programming is open to all. CDBG support is provided to program sites in CDBG target neighborhoods serving low income areas. Program office at 125 W. Broadway, Minneapolis, MN 55411, with services delivered both north and south Minneapolis.	N	N	N	N					Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2011 Projected to be 750 People	Youth Coordinating Board	Sub/Public/ 5D Youth Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	05D	LMC	CDBG	\$ 262,000	6/11-5/12				

HUD Table 3 - 2011 Proposed Projects

Priority	Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Help the Homeless?				Outcome	Type/ Eligible Activity/Natio nal Objective	Funding Source	2011 Council Adopted Budget	Start / Complete Date	
						N	N	N	N						
Public Services	CD-4a	M	16.1	Restorative Justice Programs: Funding solely in targeted low-moderate income areas to benefit all residents in areas to reduce livability crimes and build stronger communities. Community participation is a cornerstone to identify local needs that offenders can fill in their attempt to repay the neighborhoods harmed by performing service in the community where the crime occurred. 2,500–5,000 hours of community service performed throughout Minneapolis by offenders who participate in restorative justice, over 90% of hours are completed in low-moderate income areas; 150-200 verbal and written apologies; and \$1,000-\$2,000 donated to local organizations serving low-moderate income residents. 86% of offenders who participate in a restorative justice program in Minneapolis successfully complete their agreements. Over 95% of all participants (offenders and community members) are satisfied with this process and recommend restorative justice to others. Only 22% of offenders who participate in restorative justice committed another offense within 3 years, compared to a 38% recidivism rate for the traditional system.	N	N	N	N	Enhance Suitable Living Environment Through Improved/New Sustainability; Accomplishments for 2011 Projected to be 227472 People	Attorney	Local Gov't./ 05 Public Services 570.201 (e)/ L/M Area 570.208(a)(1)	CDBG	\$ 20,000	6/11-5/12	
Public Services	CD-4a	M	16.3	CCP-SAFE Crime Prevention Specialists (CPS) With an emphasis on targeted neighborhoods that are at least 51% low- and moderate-income due to their inverse violent victimization rates based on household income CPSs work with Low- mod-income residents, neighborhood organizations and businesses to <ul style="list-style-type: none"> <li>• Recruit and train block club leaders to get block clubs started</li> <li>• Maintain block clubs</li> <li>• Present safety and neighborhood livability information to the public through multiple venues</li> <li>• Publish and distribute crime alerts</li> <li>• Promote National Night Out</li> <li>• Resolve complaints about problem properties</li> <li>• Respond to crime trends</li> <li>• Act as a liaison between the police and the community</li> </ul>	N	N	N	N	Enhance Suitable Living Environment Through Improved/New Sustainability; Accomplishments for 2011 Projected to be 227472 People	Police Department	Local Gov't./ 51 Crime Awareness - Public Services 570.201 (e)/ L/M Area 570.208(a)(1)	CDBG	\$ 934,386	6/11-5/12	
Public Services	CD-2d	M	19	Curfew and Truancy Services: Juvenile Supervision Center (JSC); Operations, staffing and services provided by The Link for curfew and truancy activities as part of a larger JSC operations. The JSC/CTC provides short-term supervision for juveniles detained by law enforcement professionals or referred by parents identified as being truant, or who are in violation of the Minneapolis curfew ordinance for juveniles ages 18 years or younger. JSC/CTC services assures that juveniles are returned to a safe and appropriate environment i.e., school, home, or short-term shelter. JSC/CTC identifies juveniles that are currently receiving County services and document communication with Case Manager, Probation Officer etc. regarding incident for possible follow up. JSC/CTC operations located in City Hall Room 21A, 350 S. 5th Street, Minneapolis, MN 55415	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2011 Projected to be 750 People	Minneapolis Urban League	Sub/Private/ 05D Youth Services 570.201(e)/ L/M Area 570.208(a)(1)	CDBG	\$ 100,000	6/11-5/12	
PHAC activities listed directly below are the Public Service projects competitively selected, recommended and approved by the Public Health Advisory Committee and the City Council for 2011-12 CDBG funding program years. Project funding among these selections will be based on a combination of factors including funding availability, need and performance. Performance and funding will be determined by Department review as these projects proceed. If projects are performing satisfactorily, funding may be renewed at a level corresponding to the percentage applied to all PHAC projects. Funding allocations for projects that are not renewed, or for funds remaining after program completion, will be reallocated among remaining PHAC recommended and Council approved projects.						Total PHAC \$400,000									6/11-5/12
Public Services	CD-2b	H	20	PHAC: Projects are funded in three program areas - senior services, teen pregnancy prevention, and youth violence prevention. Senior services: Living at Home/Block Nurse Programs (2800 E. Lake Street, Mpls, MN 55406; 4120 17th Ave, Mpls, MN 55407; 66 Malcolm Ave SE, Mpls, 55414); Minneapolis American Indian Center, 1530 E. Franklin Ave, Mpls, 55404; CAPI USA, 3720 E. Lake Street, Mpls, 55406; African Community Services, 1305 E. 24th Street, Mpls, 55404. Teen Pregnancy Prevention: Minneapolis Public Schools, 807 NE Broadway, Mpls, 55413; Hennepin Healthcare, 2700 E. Lake Street, Mpls, 55406; MN African Women's Association, 3300 Cty Rd 10, Brooklyn Center, 55429; Youth Violence Prevention: Southeast Asian Community Council, 1827 44th Ave No., Mpls, 55412; Holy Rosary Parish, 2424 18th Ave S., Mpls, 55404; MIGIZI Communications, 3123 E. Lake Street, Mpls, 55406.	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2011 Projected to be 1125 People	Southside Community Health Services, Inc.	Sub/Private/ 05 Services (various) 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 400,000	6/11-5/12	

HUD Table 3 - 2011 Proposed Projects

Priority Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Help the Homeless?				Outcome	Type/ Eligible Activity/Natio nal Objective	Funding Source	2011 Council Adopted Budget	Start / Complete Date			
					Help those with HIV/AIDS?	Assist Persons with Disabilities?	Assist Persons with Public Housing Needs?									
Public Services	CD-2c	H	31	Domestic Abuse Project will provide advocacy services for victims of domestic violence, including: reaching victims to connect them with all necessary services when the perpetrator has been arrested or is gone upon police arrival; ensuring that each victim has information about how to protect him/herself and their children including developing a safety plan and information about her/his rights and options within the legal system; facilitating victim involvement in prosecution when the victim is willing to participate; and, promoting self-sufficiency and reducing isolation by assisting with meeting victim's basic life needs. Office located at 204 W. Franklin Avenue Mpls MN 55404	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2011 Projected to be 200 People	Domestic Abuse Project	Sub/Private/ 05M Health Services/ L/M Ltd. Clientele 570.208(a)(2)	05A	LMC	CDBG	\$ 75,000	6/11-5/12
Planning/Admin- istration	H-5a; AD- 1a	H	37	Civil Rights/CDBG Compliance/Fair Housing: Administration of city's contract compliance functions, enforcement of city's civil rights ordinance, fair housing education and enforcement, federal labor standards, Davis-Bacon Act wage monitoring and outreach.	N	N	N	N	Performance Measure, Output: 1 Organizations	Dept. of Civil Rights	Local Govt./ 21D Fair Housing 570.206 / N/A	21D		CDBG	\$ 365,000	6/11-5/12
Planning/Admin- istration	AD-1a	H	39	CPED Program Administration: General program administration of CPED housing and economic development activities.	N	N	N	N	Performance Measure, Output: 1 Organization	CPED	Local Govt./ 21A General Program Administration 570.206/ N/A	21A		CDBG	\$ 100,000	6/11-5/12
Planning/Admin- istration	CP-1b	H	40	CPED Planning Department: Administration of comprehensive planning activities including environmental review supporting Consolidated Plan strategies.	N	N	N	N	Performance Measure, Output: 1 Organization	CPED	Local Govt./ 21A General Program Administration 570.206/ N/A	21A		CDBG	\$ 1,045,854	6/11-5/12
Public Services	CD-2b; H- 5b	H	41	Neighborhood Services: General administrative support for CDBG projects and contracts funded through the department.	N	N	N	N	Performance Measure, Output: 1 Organization	Dept. of Health & Family Support	Local Govt./ 21A General Program Administration 570.206/ N/A	21A		CDBG	\$ 72,000	6/11-5/12
Planning/Admin- istration	AD-1a	H	42	Grant Administration: Grant development and management for CDBG capital and public service programs.	N	N	N	N	Performance Measure, Output: 1 Organization	Dept. of Health & Family Support	Local Govt./ 21A General Program Administration 570.206/ N/A	21A		CDBG	\$ 68,000	6/11-5/12
Planning/Admin- istration	AD-1a	H	43	Way to Grow Administration: General administration for Way to Grow program.	N	N	N	N	Performance Measure, Output: 1 Organization	Dept. of Health & Family Support	Local Govt./ 21A General Program Administration 570.206/ N/A	21A		CDBG	\$ 26,000	6/11-5/12
Planning/Admin- istration	AD-1a	H	43.1	Youth Violence Prevention: General administration for youth violence program.	N	N	N	N	Performance Measure, Output: 1 Organization	Mpls Youth Coordinating Board	Sub/Public/ 20 Planning 570.205/ N/A			CDBG	\$ 121,000	6/11-5/12
Planning/Admin- istration	AD-1a	H	44	Finance Administration: Financial administration and accountability for Consolidated Plan programs.	N	N	N	N	Performance Measure, Output: 1 Organization	Mpls Finance Dept.	Local Govt./ 21A General Program Administration 570.206/ N/A	21A		CDBG	\$ 196,000	6/11-5/12
Planning/Admin- istration	AD-1a; AD- 1b		44.1	Director of Arts	N	N	N	N	Performance Measure, Output: 1 Organization	City Coordinator Administration	Local Govt./ 21A General Program Administration 570.206/ N/A	21A		CDBG	\$ 28,146	

HUD Table 3 - 2011 Proposed Projects

Priority Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Help the Homeless?				Outcome	Intergovernmental Relations	Type/ Eligible Activity/National Objective			Funding Source	2011 Council Adopted Budget	Start / Complete Date
					N	N	N	N								
Planning/Administration	AD-1a; AD-1b	H	45	Grants & Special Projects: Resource development and management for Consolidated Plan strategies; overall city management of Consolidated Plan	N	N	N	N	Performance Measure, Output: 1 Organization		Local Gov't./ 21A General Program Administration 570.206/ N/A	21A		CDBG	\$ 190,000	6/11-5/12
Planning/Administration	AD-1a; AD-1b	H	45.1	Homelessness Initiative: Joint-powers agreement with Hennepin County	N	N	N	N	Performance Measure, Output: 1 Organization	Neighborhood and Community Relations	Local Gov't./ 21A General Program Administration 570.206/ N/A	21A		CDBG	\$ 77,000	6/11-5/12
Planning/Administration	CD-2c; H-5a	H	46	Legal Aid Society: Provides advice and representation with special emphasis on housing and shelter-related issues to income eligible persons and groups in low and moderate income neighborhoods. Assistance assures compliance of housing with city housing ordinances and codes. Emphasis on issues that will protect, promote, and provide fair housing opportunities for public assistance recipients. Project location: 430 First Ave. N.	N	N	N	N	Performance Measure, Output: 1 Organization (Improving the ability of LMI recipients to find and retain housing)	Legal Aid Society	Sub/Private/ 21D Fair Housing 570.206 / N/A	21D		CDBG	\$ 34,000	6/11-5/12
Planning/Administration	CP-1a	H	47	Public Housing Resident Participation: Support of public housing resident councils to assist resident review and involvement in public housing programs. These funds are available citywide to public housing resident organizations.	N	N	N	Y	Performance Measure, Output: 45 Organizations	Mpls Public Housing Authority	Sub/Public/ 21C 570.206/ N/A	21C		CDBG	\$ 68,000	6/11-5/12
Planning/Administration	CD-2d	M	48	Youth Coordinating Board: Advocate, catalyst and developer of comprehensive services and systems benefiting children, youth and families.	N	N	N	N	Performance Measure, Output: 1 Organization	Mpls Youth Coordinating Board	Sub/Public/ 20 Planning 570.205/ N/A	20		CDBG	\$ 66,000	6/11-5/12
Planning/Administration	H-5a	H	50	Housing Discrimination Law Project: Project serves low-income clients with investigation of housing discrimination claims, negotiation, advice and referrals and representation in court and administrative actions. Services will include complaint intake, investigation, advocacy and litigation. Project location: 430 First Ave. N.	N	N	N	N	Performance Measure, Output: 80 Households	Legal Aid Society	Sub/Private / 21D Fair Housing 570.206 / N/A	21D		CDBG	\$ 54,000	6/11-5/12
Public Services	CD-2c	M	51	Access & Outreach: Provide liaison services to residents and community groups, promote integration of diverse communities into the work and priorities of the City of Minneapolis and Minneapolis neighborhood organizations, and work with City Departments regarding equal access to City services for residents where barriers such as language, cultural norms, or disability exist. Native American Advocate promotes American Indian community participation throughout City enterprise and assist Native Americans in navigating City systems and facilitating community initiatives. Much of our outreach efforts are in group settings such as community or neighborhood events which are important components of our work, however, are not included in the total projected and actual outcomes.	N	N	N	N	Enhance Suitable Living Environment Through Improved/new Accessibility; Accomplishments for 2011 Projected to be 1300 People	Neighborhood and Community Relations	Local Gov't/ 5 Public Services 570.201/ L/M Ltd. Clientele 570.208(a)(2)	5		CDBG	\$ 121,000	6/11-5/12
<b>CDBG Total Budget</b>														<b>\$ 14,439,575</b>	<b>6/11-5/12</b>	

HUD Table 3 - 2011 Proposed Projects

Priority Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Outcome				Type/ Eligible Activity/National Objective	Funding Source	2011 Council Adopted Budget	Start / Complete Date	
					Help the Homeless?	Help those with HIV/AIDS?	Assist Persons with Disabilities?	Assist Persons with Public Housing Needs?					
Rental Housing	AD-1a; H-1a; H-2a	H	52	HOME Program: Administration of HOME program and funding for multifamily rental development and single family homeownership. Program income can be realized through this program. Funding is estimated to be allocated as follows: Homeownership Works (10 Housing Units) (described in Action Plan), Affordable Housing Trust Fund (80 Housing Units) (see project #4 above), 10% Administration. Overall, a minimum of 15% of the grant will be used to support CHDO-sponsored activities.	N	N	N	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2011 Projected to be 90 Total Housing Units:	CPED	HOME	\$ 3,780,884	6/11-5/12
Homeless / HIV/AIDS	HM-1b	H	53	Emergency Solutions Grants (ESG): Administration expense is 5% of program budget under current regulations. Implemented new ESG regulations stemming from the HEARTH Act of 2009 will raise this to 7.5% of the program budget. Minneapolis prioritizes ESG funding for the rehabilitation of transitional housing facilities serving homeless families and persons or emergency shelters for the homeless. The properties must be located within the City or Hennepin County. Projects are selected through an annual request for proposal process scheduled for early summer 2011. Awards will be made by end of year 2011. The following types of proposals will receive priority consideration: 1) Larger capital requests, 2) Requests with realistic, detailed scope of work and projected costs including soft costs, 3) Projects that can start within 6 months of project approval, 4) Projects with potential for leveraging other funds to help cover rehab costs.  ESG expenditures are matched one for one by projects with local funding. Any realized budget increase above the Hold Harmless Amount permitted for shelter activities under proposed regulations will be provided to Hennepin County acting as a subrecipient. These funds will be distributed for homeless prevention and/or rapid re-housing programming for the exclusive benefit of Minneapolis residents.	Y	N	Y	N	Create Decent Housing with Improved/New Availability; Accomplishments for 2011 Projected to be 55 People	CPED	ESG	\$ 587,765	6/11-5/12
Homeless / HIV/AIDS	SPH-1	H	54	HOPWA (Housing Opportunities for Persons with AIDS): The City is allowed 3% of program year HOPWA funding to administer the program, and Subrecipients are allowed 7% of their respective funding amount to administer their programs. HOPWA funds are advertised through an RFP process each year, and currently they are split between two Subrecipient tenant-based rent providers. (1) Metropolitan Council Housing Redevelopment Authority (MetroHRA) - permanent rental subsidy Housing Assistance Program: Rental subsidy program for persons with HIV/AIDS. Clients who have exhausted time limits are referred from the Transitional Housing Program run by the Minnesota AIDS Project. (2) Minnesota AIDS Project (MAP) - transitional housing subsidy Transitional Housing Program: Provision of 24 months (12 months for individuals) of transitional housing rental assistance to families of persons with HIV/AIDS. Assistance is made available to the 13-county area metro-wide.	N	Y	Y	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2011 Projected to be 125 People	City of Mpls Admin, Subrecipients	HOPWA	\$ 977,370	6/11-5/12
Total CDBG, ESG, HOME, HOPWA, ADDI:												\$ 19,785,594	



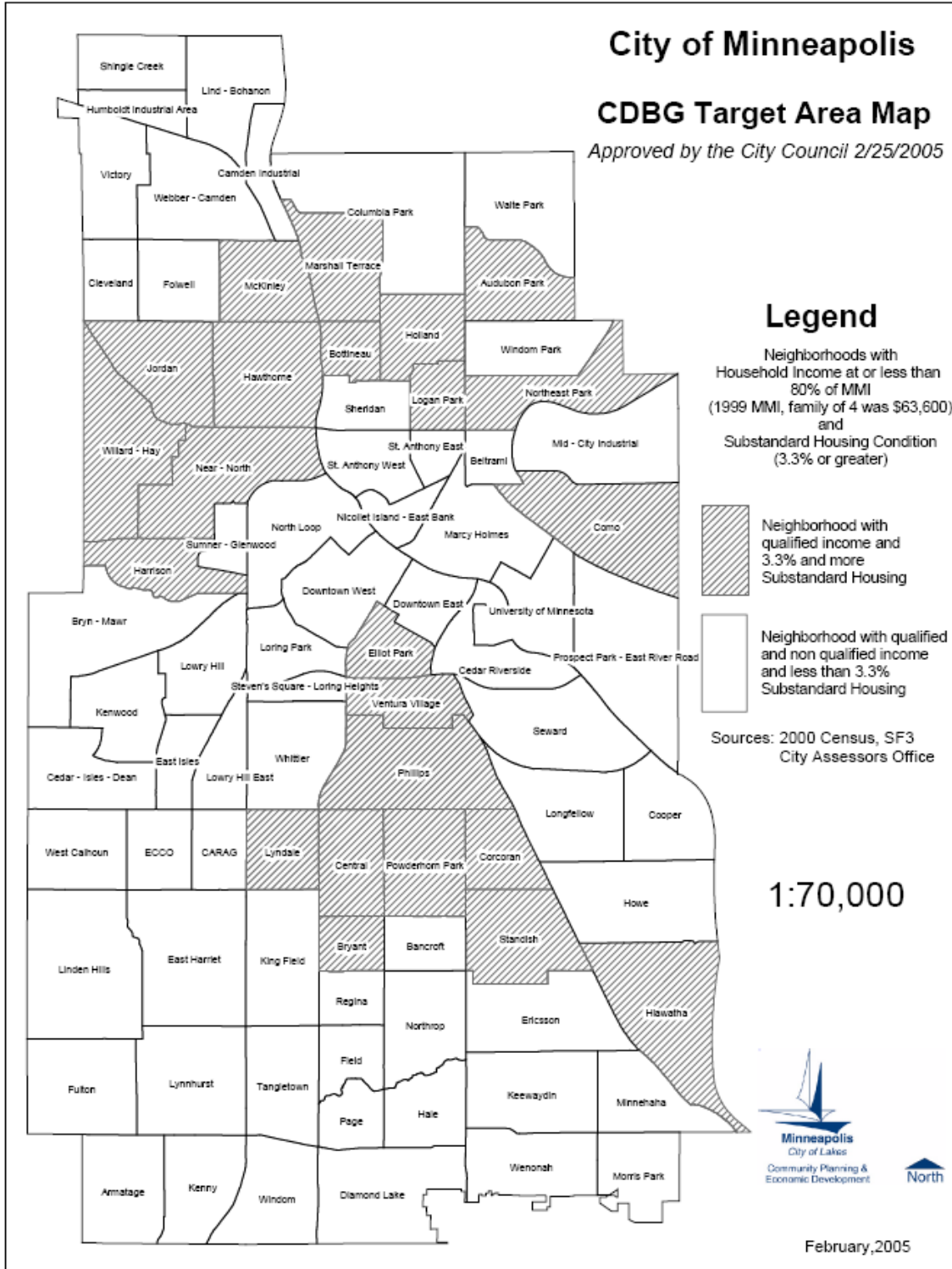
## **Consolidated Plan Maps**

1. Minneapolis Neighborhoods CDBG Target Area Map
2. 2000 Census Minneapolis Minority Impacted Census Tracts
3. 2000 Census Minneapolis Poverty Impacted Census Tracts
4. Minneapolis HOPWA Program Area
5. HUD Estimated Foreclosure and Abandonment for NSP funds
6. 2000 Census Minneapolis Very Low Income Areas
7. 2000 Census Minneapolis Low Income Areas
8. 2000 Census Minneapolis Moderate Income Areas

# City of Minneapolis

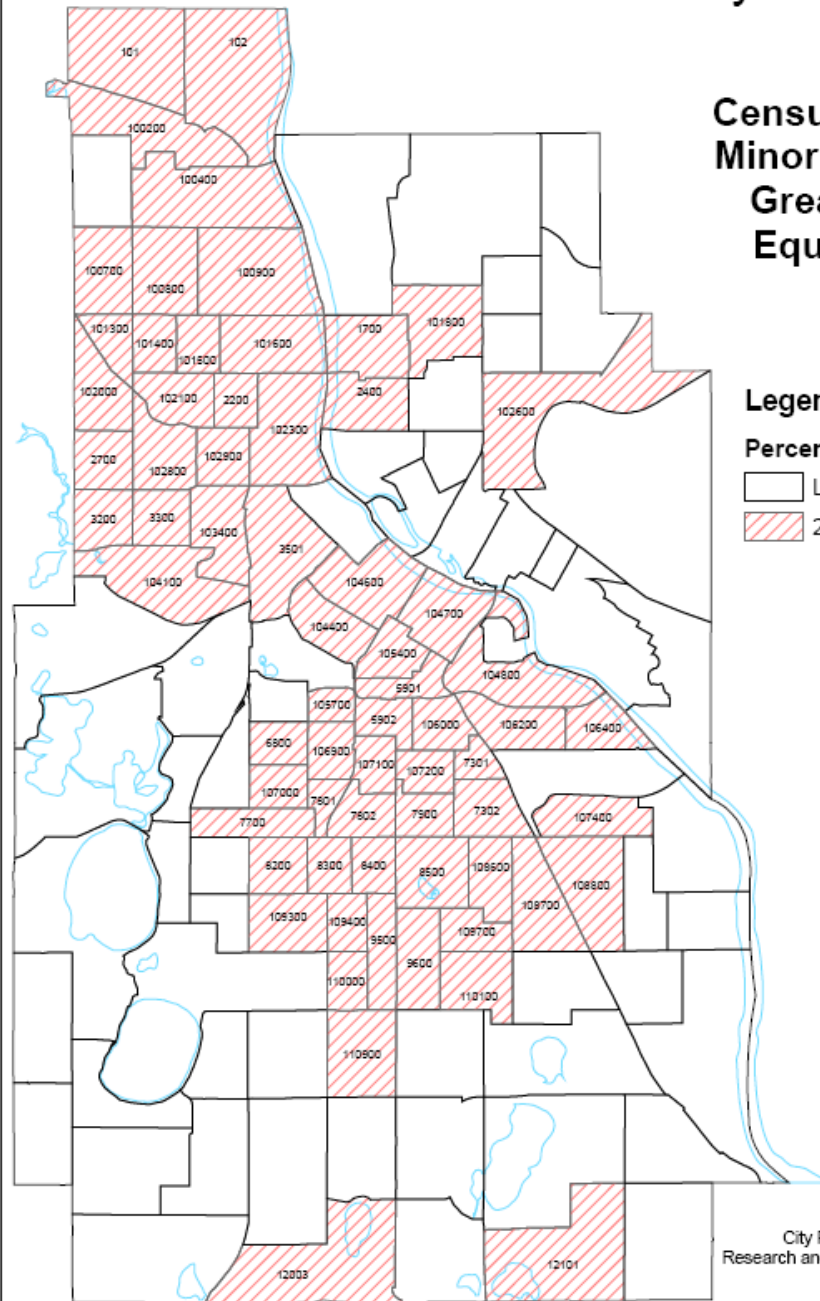
## CDBG Target Area Map

Approved by the City Council 2/25/2005



# 2000 Census City of Minneapolis

## Census Tracts with Minority Population Greater than or Equal to 28.7%



**Legend**  
**Percent of Minority Population**  
Less than 28.7%  
28.7% or Greater



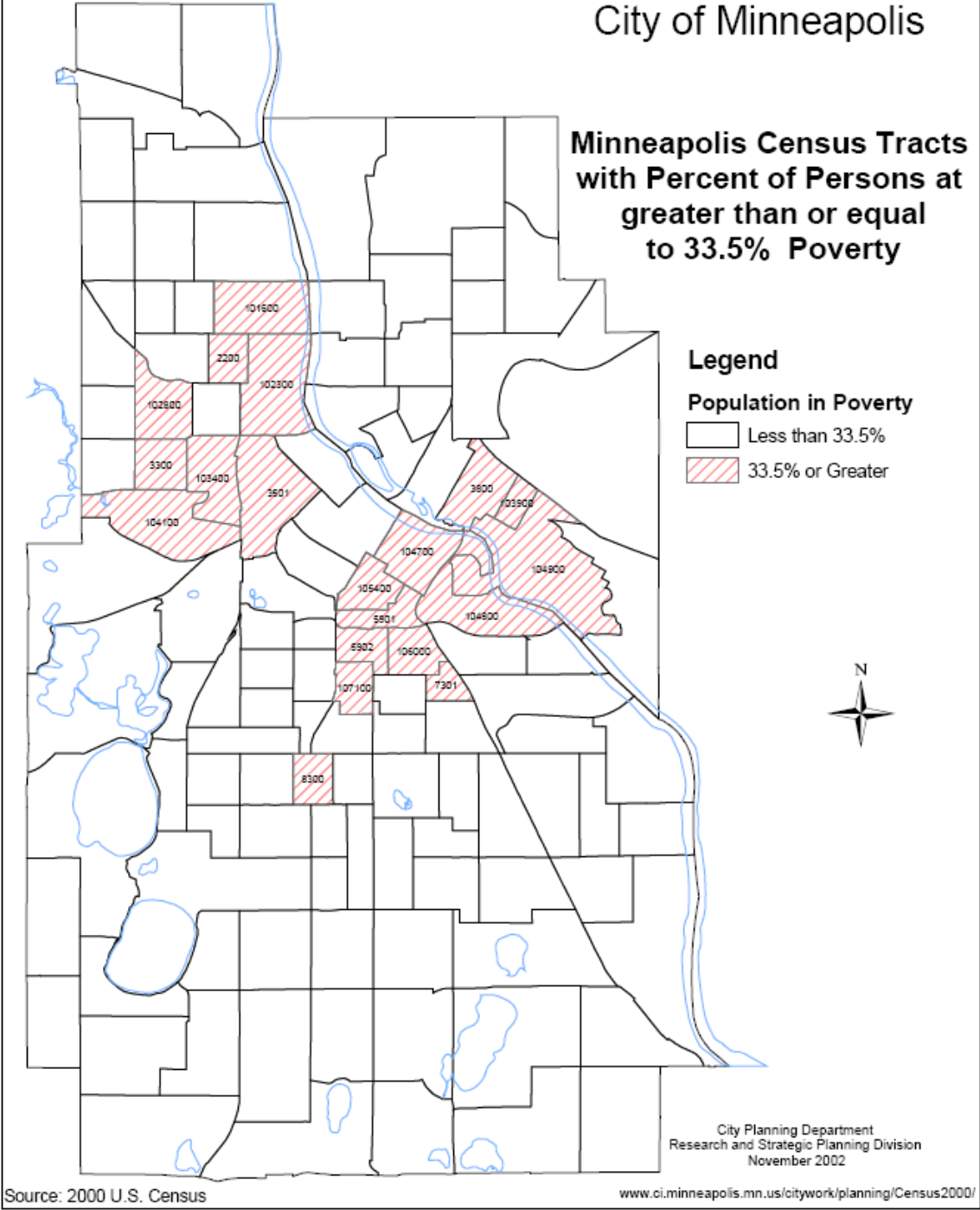
City Planning Department  
Research and Strategic Planning Division  
November 2002

Source: 2000 U.S. Census

[www.ci.minneapolis.mn.us/citywork/planning/Census2000/](http://www.ci.minneapolis.mn.us/citywork/planning/Census2000/)

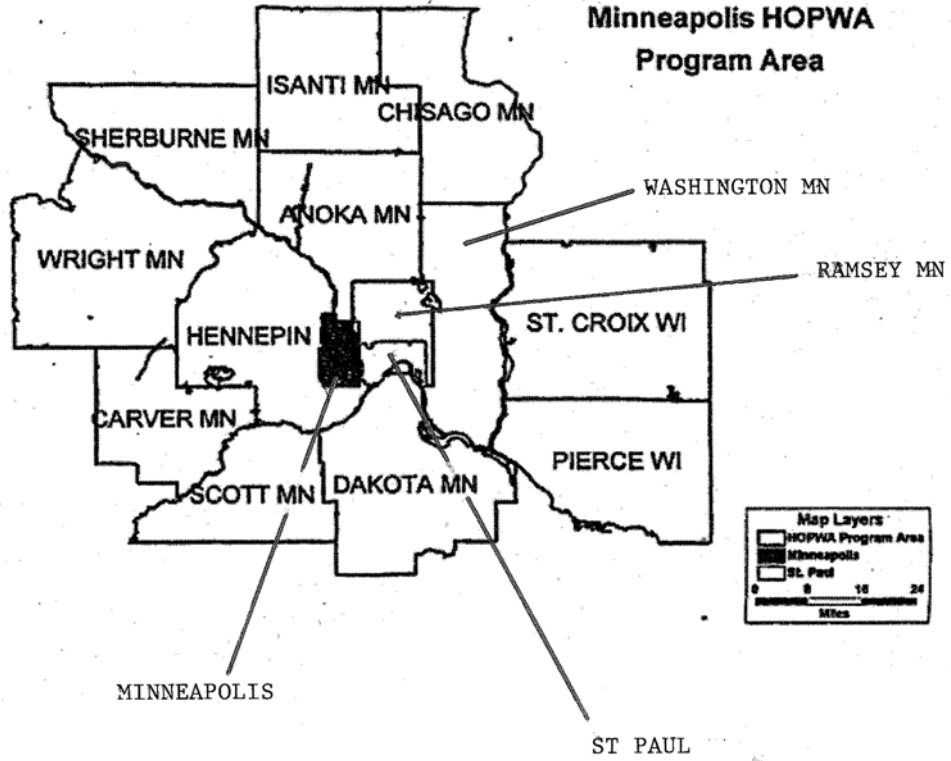
# 2000 Census City of Minneapolis

## Minneapolis Census Tracts with Percent of Persons at greater than or equal to 33.5% Poverty



Map 22

Minneapolis HOPWA  
Program Area



# HUD Estimated Foreclosure and Abandonment Risk Score with Actual Foreclosures and Registered Vacant and Boarded Properties

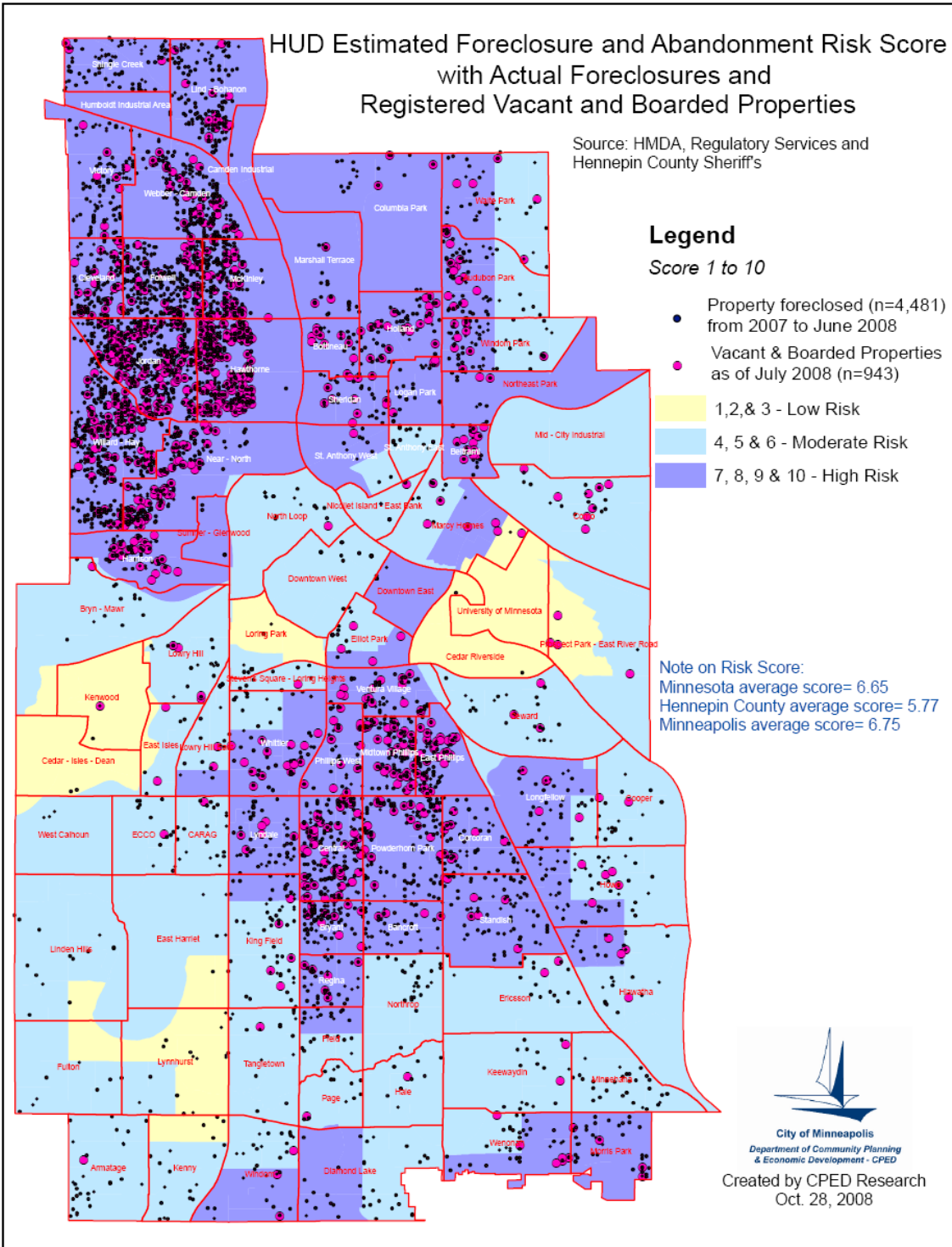
Source: HMDA, Regulatory Services and  
Hennepin County Sheriff's

## Legend

Score 1 to 10

- Property foreclosed (n=4,481) from 2007 to June 2008
- Vacant & Boarded Properties as of July 2008 (n=943)
- 1, 2, & 3 - Low Risk
- 4, 5 & 6 - Moderate Risk
- 7, 8, 9 & 10 - High Risk

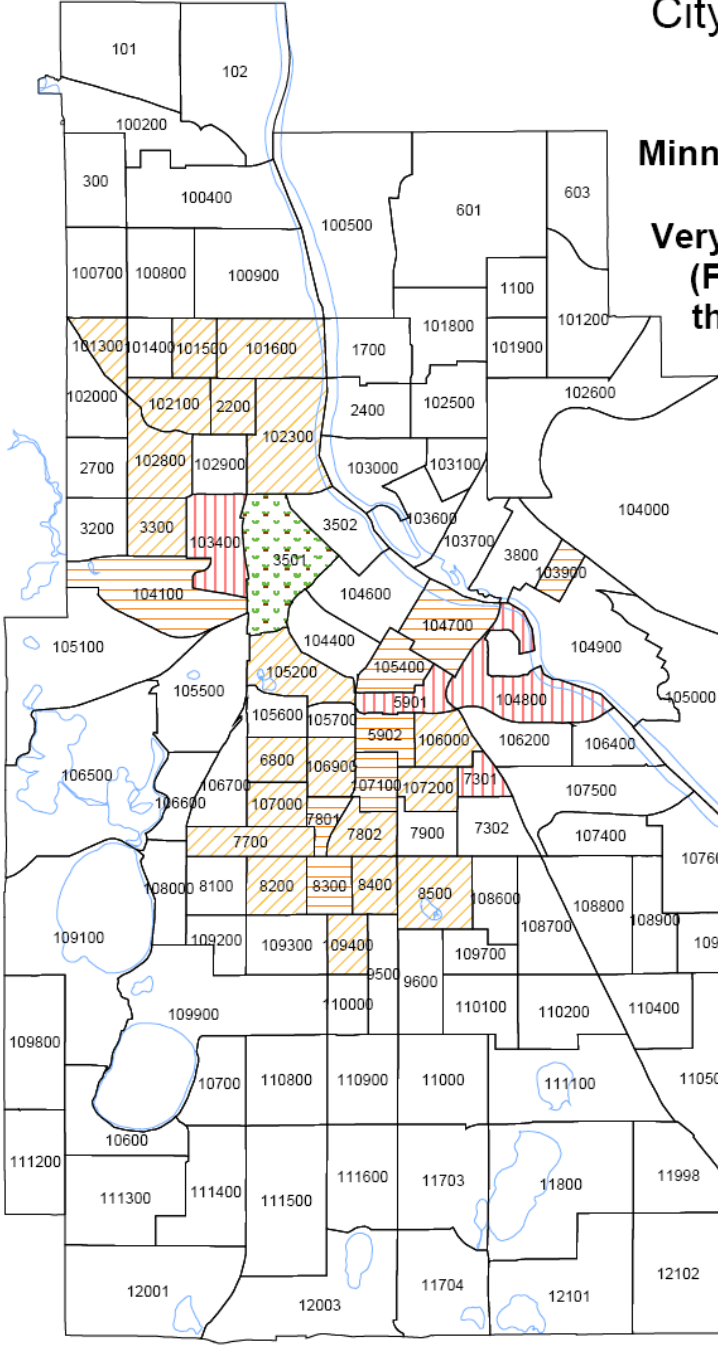
Note on Risk Score:  
Minnesota average score= 6.65  
Hennepin County average score= 5.77  
Minneapolis average score= 6.75



City of Minneapolis  
Department of Community Planning  
& Economic Development - CPED  
Created by CPED Research  
Oct. 28, 2008

# 2000 Census City of Minneapolis

## Minneapolis Census Tract with Percent of Very Low Income Family (Family income less than 30% of MMI or \$19,080)



- Legend**
- Percent of Family**
- Less than 30.0%
  - 30.0% to 39.9%
  - 40.0% to 49.9%
  - 50.0% to 59.9%
  - 60.0% and Over

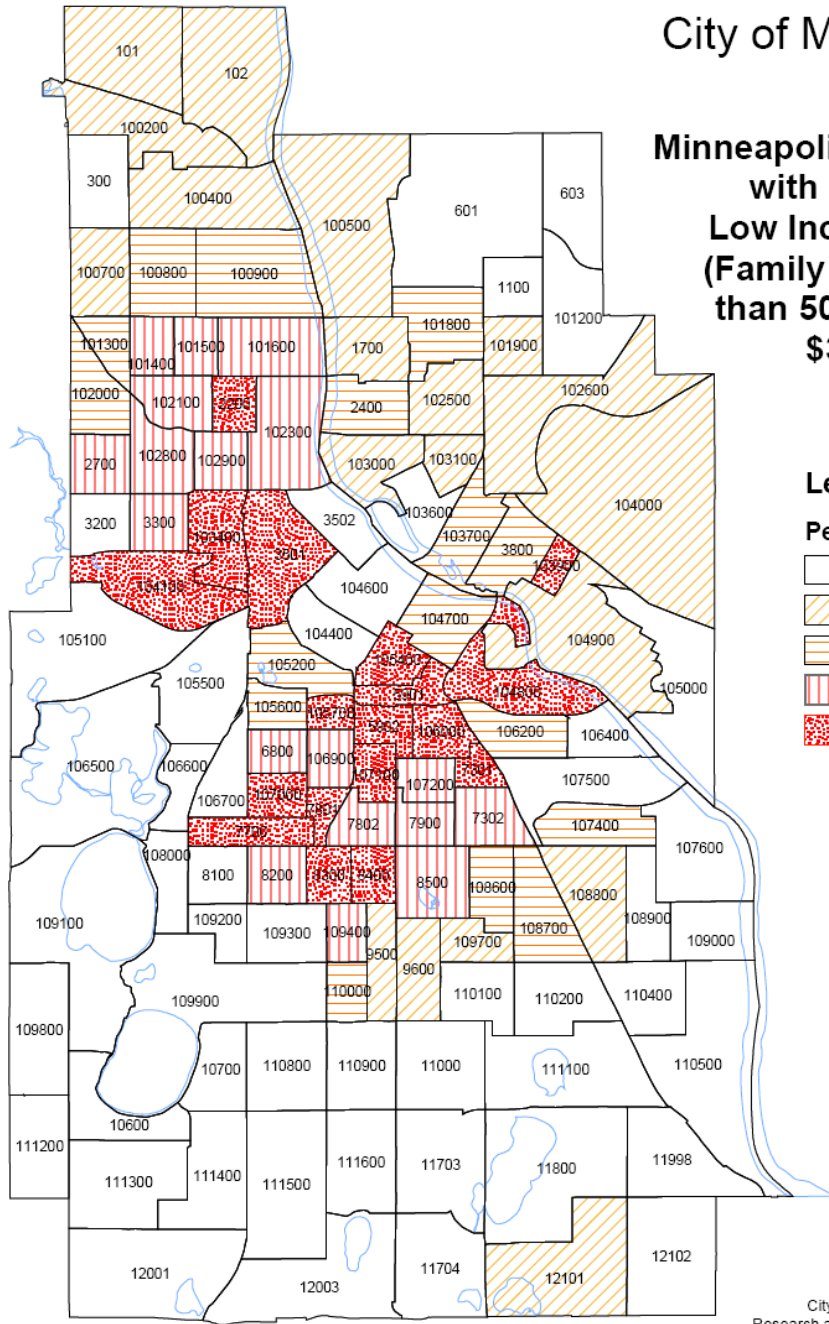


City Planning Department  
Research and Strategic Planning Division  
November 2002

Source: 2000 U.S. Census

# 2000 Census City of Minneapolis

## Minneapolis Census Tract with Percent of Low Income Family (Family income less than 50% of MMI or \$31,800)



### Legend

#### Percent of Family

- Less than 30.0%
- 30.0% to 39.9%
- 40.0% to 49.9%
- 50.0% to 59.9%
- 60.0% and Over



City Planning Department  
Research and Strategic Planning Division  
November 2002

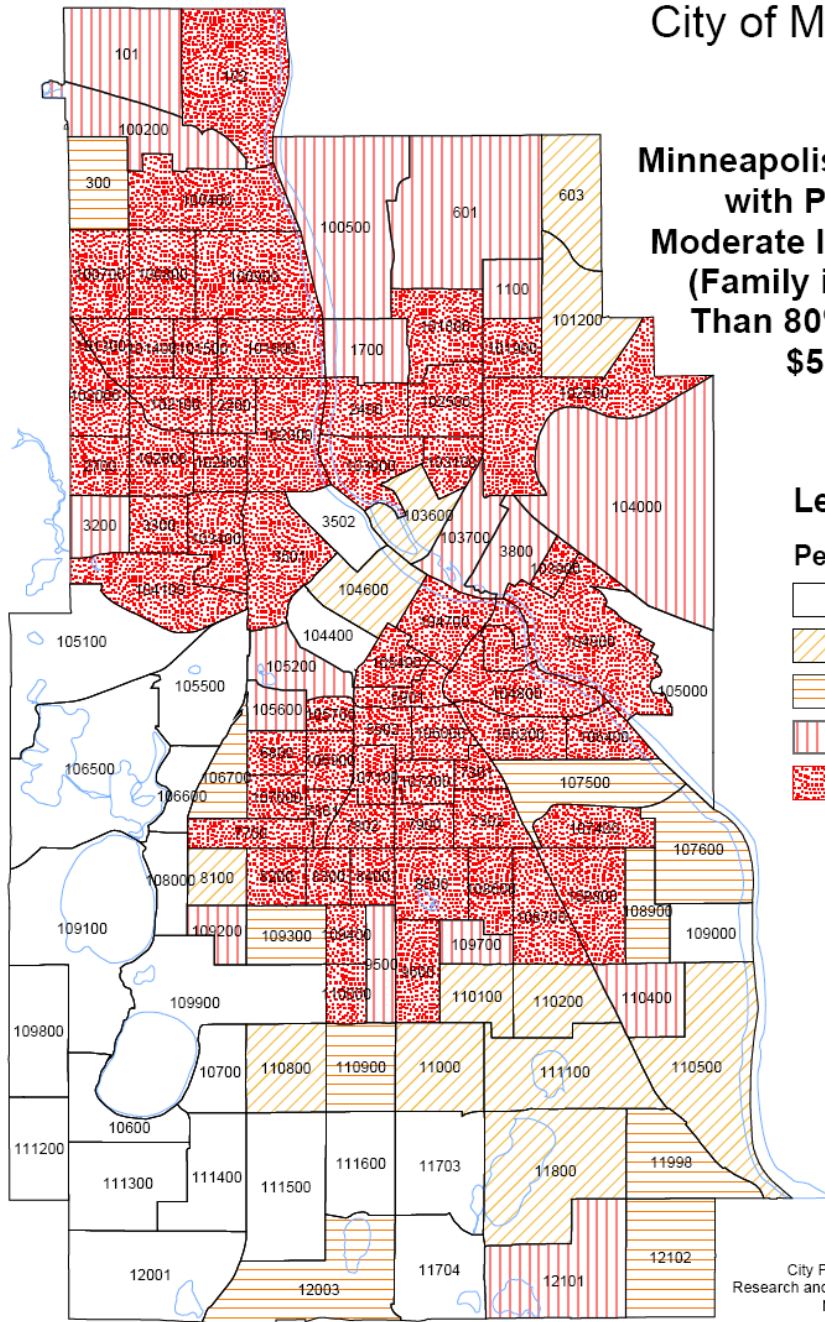
Source: 2000 U.S. Census

[www.ci.minneapolis.mn.us/citywork/planning/Census2000/](http://www.ci.minneapolis.mn.us/citywork/planning/Census2000/)



# 2000 Census City of Minneapolis

## Minneapolis Census Tract with Percent of Moderate Income Family (Family income less Than 80% of MMI or \$50,880)



### Legend

#### Percent of Family

- Less than 30.0%
- 30.0% to 39.9%
- 40.0% to 49.9%
- 50.0% to 59.9%
- 60.0% and Over



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November 2002

Source: 2000 U.S. census

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