

**The FY 2009  
Minneapolis**

**HUD CONSOLIDATED PLAN**  
***for Housing and Community Development***

**One Year Action Plan  
June 1, 2009 – May 31, 2010**

**Community Development Block Grant  
Emergency Shelter Grant  
Housing Opportunities for Persons with  
AIDS  
HOME Investment Partnerships  
American Dream Downpayment Initiative**

**Approved by HUD  
May 2009**



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## **Executive Summary**

The Minneapolis Consolidated Plan is a comprehensive document that addresses the City's housing and community development and public service needs. The 2009 Consolidated Plan updates the Five-Year Strategy covering the program years of 2005-2009. It also serves as the 2009 Action Plan. The Consolidated Plan is a combination housing plan, community development and public service plan, and application for the following five U.S. Department of Housing and Urban Development (HUD) entitlement programs:

- Community Development Block Grant (CDBG)
- Emergency Shelter Grant (ESG)
- Housing Opportunities for Persons with AIDS (HOPWA)
- HOME Investment Partnerships
- American Dream Downpayment Initiative (ADDI) (no new funding in 2009)

The City of Minneapolis' 2009 Consolidated Plan fiscal year runs from June 1, 2009 through May 31, 2010. The City's lead agency responsible for the Plan's development is the Office of Grants & Special Projects, Intergovernmental Relations Department, in the Office of the City Coordinator. The executive summary includes objective/outcome expectations, as well as an evaluation of past performance. The 2009 Consolidated Plan states how the City intends to utilize its HUD entitlement funds in the areas of housing and community development, public service, and administration. The Consolidated Plan ties HUD grant-funded spending to other funding initiatives in the City that benefit the City's low- and moderate-income residents.

### **Summary of Objective and Outcome Expectations**

The City of Minneapolis' performance measurement system is tied to City department or program lines, and to the annual budget process. In previous years, the Consolidated Plan provided an estimate of *output* measures in compliance with HUD's data system. The Consolidated Plan includes measures of performance to quantify longer-term goals by incorporating projected *outcome* measures. Quantifiable results-oriented goals for capital programs are tied to a unified framework for the benefit of low- and moderate-income residents. The City includes a logic model framework as a contract requirement for public service programs funded with CDBG. Additionally, HUD requires an annual performance report (APR) for the HOPWA program, which includes a logic model.

2009 is the fourth year the City of Minneapolis has included the performance-based framework for all its Consolidated Plan activities. The outcome measurement system enables HUD to report program accomplishments at the national level, enhancing the budget process. This system is described, and outcome results can be found, on HUD's website:

<http://www.hud.gov/offices/cpd/about/performance/index.cfm>

The Consolidated Plan lists the City’s HUD funded program activities in Appendix Table 3, together with performance expectations in terms of HUD’s performance measurement system. The accomplishments of each HUD-funded program is measured, based on a combination of national objectives and outcomes, shown here, and in Chart A, below.

Objectives:

1. creating suitable living environments
2. providing decent housing, and
3. expanding economic opportunities

Outcomes:

1. availability/accessibility
2. affordability, and
3. sustainability

The City’s program managers provide the outcome expected from each HUD-funded activity. Table A is a summary of outcomes the City expects to achieve with its HUD funded programs benefiting low- and moderate-income residents.

**Minneapolis 2009 HUD Program Outlay and Performance Projections (Chart A)**

<b><i>Framework for Public Service and Capital Projects</i></b>	<b>Outcome #1: “Availability / Accessibility”</b>	<b>Outcome #2: “Affordability”</b>	<b>Outcome #3: “Sustainability”</b>
<b>Objective #1: “Suitable Living Environment”</b>	<b>\$1,438,500</b> Beneficiaries: 17,087	<b>\$140,000</b> Beneficiaries: 200	<b>\$650,000</b> Beneficiaries: 158,510
<b>Objective #2: “Decent Housing”</b>	<b>\$591,861</b> Beneficiaries: 50	<b>\$12,219,919</b> Beneficiaries: 531	<b>\$219,000</b> Beneficiaries: 105
<b>Objective #3: “Economic Activity”</b>	-	-	<b>\$969,000</b> Beneficiaries: 710

*(Beneficiaries are low- and moderate-income residents)*

Chart A, above, is a summary of the Consolidated Plan program activities the City funds for CDBG, HOME, HOPWA and ESG. Chart B, below, further

classifies these combinations relative to the type of benefit these programs provide to the City’s low- and moderate-income residents.

**Beneficiary Outputs Compared to Outcomes and Objectives  
(Chart B)**

Outcome / Objective →	Suitable Living Environment - Improved/New Accessibility	Suitable Living Environment - Improved/New Affordability	Suitable Living Environment - Improved/New Sustainability	Decent Housing - Improved/New Sustainability	Decent Housing - Improved/New Affordability	Decent Housing - Improved/New Availability	Economic Opportunity - Improved/New Accessibility	Economic Opportunity - Improved/New Affordability	Economic Opportunity - Improved/New Sustainability
Type of Benefit ↓									
Number that will have new access to this service or benefit	14,296				321				610
Number that will have improved access to this service or benefit	2,791	200			52				100
Number that will receive a service or benefit that is no longer substandard			158,510		158	50			
Number that will have new access to this type of public facility or infrastructure improvement									
Number that will have improved access to this type of public facility or infrastructure improvement									
Number that will be served by public facility or infrastructure that is no longer substandard				105					

As indicated in Chart A, the City will create decent housing with improved/new affordability, for 531 low- and moderate-income beneficiaries, by leveraging \$12.2 million through its capital programs. Of those, as noted in Chart B, 321 beneficiaries will have new access to affordable housing, 52 will have improved access to housing, and 158 will have housing that is no longer substandard. From appendix Table 3, this programming includes 340 housing units, homebuyer assistance for 10 low-income households, 121 housing vouchers for persons with HIV/AIDS, and 10 organizations who provide indirect assistance through pre-development affordable housing activities.

The City’s investment of \$969,000 million in CDBG funding will provide economic opportunity through improved/new sustainability for 710 beneficiaries. This

includes developing strategies for linking 110 low-income residents with job openings, and \$458,000 of Public Service funding for Youth Employment Training, providing 600 youth summer employment, through 31 community-based organizations and 8 school programs.

The City will direct an additional \$1.4 million for direct Public Services for suitable living environments, through availability/accessibility, affordability, or sustainability (including foreclosure prevention), for 9,787 low-income beneficiaries; and, over 158,000 residents in targeted areas will benefit indirectly from CDBG-funded graffiti removal on public property. Public Service programs, identified in Appendix Table 3, provide low income persons new or improved access to a range of activities including school readiness, housing advocacy, curfew truancy, children health care, senior services, block nurse, and multi-cultural services.

**Table 3A Summary of Specific Annual Objectives**  
(2008 accomplishments to be developed in Summer 2009 with the 2008 annual performance report)

**Grantee Name: Minneapolis, MN**

<b>Availability/Accessibility of Decent Housing (DH-1)</b>							
Specific Annual Objective		Source of Funds	Year	Performance Indicators	Expected Number	Actual Number	Percent Completed
DH1.1	Finance and administer programs for development of affordable and mixed-income rental housing	HOME CDBG	2005	Housing Units	242	577	48%
			2006		242	259	21%
			2007		242	308	25%
			2008		242		%
			2009		242		%
			<b>MULTI-YEAR GOAL</b>				<b>1,210</b>
DH 1.2	Finance and administer programs for development of affordable and mixed-income ownership housing	HOME CDBG	2005	Housing Units	52	95	37%
			2006		52	36	14%
			2007		52	42	16%
			2008		52		%
			2009		52		%
			<b>MULTI-YEAR GOAL</b>				<b>260</b>
DH 1.3	Assist in development of Heritage Park	CDBG HOME Local	2005	Housing Units	55	55	100%
			2006		0	-	%
			2007		0	-	%
			2008		0	-	%
			2009		0	-	%
			<b>MULTI-YEAR GOAL</b>				<b>55</b>
DH 1.4	Finance development of housing opportunities for persons with special needs	CDBG HOME HOPWA	2005	Housing Units	42	54	26%
			2006		42	140	67%
			2007		42	0	%
			2008		42		%
			2009		42		%
			<b>MULTI-YEAR GOAL</b>				<b>210</b>



DH1.5	Develop shelter and supportive housing options for those persons experiencing homelessness	HOME	2005	Housing/Bed Units (3 SRO = 1 unit)	171	34	4%
			2006		171	26	3%
			2007		171	0	%
			2008		171		%
			2009		172		%
			<b>MULTI-YEAR GOAL</b>			<b>856</b>	<b>60</b>
DH 1.6	Develop new affordable senior housing	CDBG HOME	2005	Housing Units	68	49	14%
			2006		68	0	0 %
			2007		68	59	17%
			2008		68		%
			2009		68		%
			<b>MULTI-YEAR GOAL</b>			<b>340</b>	<b>108</b>
<b>Affordability of Decent Housing (DH-2)</b>							
DH2.1	Assist in locating financial resources to prevent subsidized housing “opt-outs”		2005	Housing Units	145	Data collection TBD	%
			2006		281		%
			2007		10		%
			2008		204		%
			2009		12		%
			<b>MULTI-YEAR GOAL</b>				<b>652</b>
DH 2.2	Support first-time homeownership opportunities for underserved populations	CDBG HOME ADDI	2005	Households	28	13	7%
			2006		31	38	22%
			2007		55	TBD	%
			2008		30		%
			2009		30		%
			<b>MULTI-YEAR GOAL</b>			<b>174</b>	<b>51</b>
<b>Sustainability of Decent Housing (DH-3)</b>							
DH3.1	Finance and administer programs for rehabilitation of affordable and mixed-income rental housing	CDBG HOME	2005	Housing Units	338	470	28%
			2006		338	336	20%
			2007		338	75	4%
			2008		338		%
			2009		338		%
			<b>MULTI-YEAR GOAL</b>			<b>1,690</b>	<b>881</b>
DH 3.2	Finance preservation of housing opportunities for persons with special needs	CDBG HOME ESG	2005	Housing Units	36	28	16%
			2006		36	0	0%
			2007		36	48	27%
			2008		36		%
			2009		36		%
			<b>MULTI-YEAR GOAL</b>			<b>180</b>	<b>76</b>
DH 3.3	Contribute capital resources to the rehabilitation of supportive housing and shelter units consistent with Continuum of Care	ESG HOME CDBG	2005	Housing/Bed Units (3 SRO = 1 unit)	262	700	53%
			2006		262	20	2%
			2007		262	0	%
			2008		262		%
			2009		262		%
			<b>MULTI-YEAR GOAL</b>			<b>1,310</b>	<b>720</b>
DH 3.4	Finance owner-occupied housing rehabilitation	CDBG	2005	Housing Units	18	54	60%
			2006		18	110	122%
			2007		18	16	18%
			2008		18		%
			2009		18		%
			<b>MULTI-YEAR GOAL</b>			<b>90</b>	<b>180</b>

DH 3.5	Provide housing assistance to HOPWA eligible households	HOPWA	2005	Households	125	152	28%
			2006		110	128	23%
			2007		111	126	23%
			2008		100		%
			2009		100		%
			<b>MULTI-YEAR GOAL</b>			<b>546</b>	<b>406</b>
DH 3.6	Support rehabilitation needs of public housing supply	CDBG	2005	Housing Units	400	153	19%
			2006		102	212	26%
			2007		110	87	11%
			2008		100		%
			2009		100		%
			<b>MULTI-YEAR GOAL</b>			<b>812</b>	<b>452</b>
<b>Availability/Accessibility of Suitable Living Environment (SL-1)</b>							
SL1.1	Provide capital assistance to maintain/expand affordable childcare facilities	CDBG	2005	Public Facilities	25	17	8%
			2006		85	5	2%
			2007		75	2	1%
			2008		20		%
			2009		20		%
			<b>MULTI-YEAR GOAL</b>			<b>225</b>	<b>24</b>
SL 1.2	Support programs that allow seniors to be self-sufficient	CDBG	2005	Persons	450	738	21%
			2006		600	558	16%
			2007		1,020	708	20%
			2008		1,000		%
			2009		500		%
			<b>MULTI-YEAR GOAL</b>			<b>3,570</b>	<b>2,004</b>
SL 1.3	Promote healthy well-being of residents through public and private service providers	CDBG	2005	Persons	3,985	4,650	43%
			2006		3,710	5,556	52%
			2007		1,050	2,177	20%
			2008		1,000		%
			2009		1,000		%
			<b>MULTI-YEAR GOAL</b>			<b>10,745</b>	<b>12,383</b>
SL 1.4	Provide public service resources to vulnerable citizens	CDBG	2005	Persons	0	0	0%
			2006		0	179	23%
			2007		275	225	29%
			2008		250		%
			2009		250		%
			<b>MULTI-YEAR GOAL</b>			<b>775</b>	<b>404</b>
SL 1.5	Promote resources for city youth programming	CDBG	2005	Persons	2,175	2,373	35%
			2006		1,615	1,289	19%
			2007		1,080	3,445	50%
			2008		1,000		%
			2009		1,000		%
			<b>MULTI-YEAR GOAL</b>			<b>6,870</b>	<b>7,107</b>
SL 1.6	Provide for school readiness initiatives	CDBG	2005	Persons	1,375	2,083	45%
			2006		893	2,306	50%
			2007		820	1,818	39%
			2008		800		%
			2009		750		%
			<b>MULTI-YEAR GOAL</b>			<b>4,638</b>	<b>6,207</b>
SL 1.7	Provide for housing advocacy services	CDBG	2005	Persons	11,000	9,192	19%
			2006		11,000	9,878	20%
			2007		9,000	11,273	23%
			2008		9,000		%
			2009		9,000		%
			<b>MULTI-YEAR GOAL</b>			<b>46,000</b>	<b>46,000</b>

			<b>MULTI-YEAR GOAL</b>		<b>49,000</b>	<b>30,343</b>	<b>62%</b>
SL 1.8	Public service provision and assistance for immigrant and Native American populations	CDBG	2005	Persons	4,200	5,915	14%
			2006		5,600	3,669	9%
			2007		11,747	4,685	11%
			2008		10,000		%
			2009		10,000		%
			<b>MULTI-YEAR GOAL</b>		<b>41,547</b>	<b>14,269</b>	<b>34%</b>
<b>Affordability of Suitable Living Environment (SL-2)</b>							
SL2.1	Provide mortgage foreclosure assistance to low-income homeowners	CDBG	2005	Persons	33	179	26%
			2006		184	261	37%
			2007		200	1,075	154%
			2008		150		%
			2009		133		%
			<b>MULTI-YEAR GOAL</b>		<b>700</b>	<b>1,515</b>	<b>216%</b>
<b>Sustainability of Suitable Living Environment (SL-3)</b>							
SL3.1	Mitigate housing conditions that present life and safety issues	CDBG	2005	Housing Units	5	6	11%
			2006		5	189	344%
			2007		35	235	427%
			2008		5		%
			2009		5		%
			<b>MULTI-YEAR GOAL</b>		<b>55</b>	<b>430</b>	<b>782 %</b>
SL 3.2	Evaluate and remove lead-based paint hazards in city affordable housing supply	CDBG HUD State	2005	Housing Units	70	137	30%
			2006		60	155	34%
			2007		125	104	23%
			2008		100		%
			2009		100		%
			<b>MULTI-YEAR GOAL</b>		<b>455</b>	<b>396</b>	<b>87%</b>
SL 3.3	Removal/abatement of graffiti from public right-of-way * Share of city population in graffiti CDBG target areas	CDBG	2005	Persons	158,340	158,340	100%
			2006		158,340	158,340	100%
			2007		158,340	158,340	100%
			2008		158,340		%
			2009		158,340		%
			<b>MULTI-YEAR GOAL</b>		<b>158,340*</b>	<b>158,340</b>	<b>100%</b>

<b>Availability/Accessibility of Economic Opportunity (EO-1)</b>							
Specific Annual Objective		Source of Funds	Year	Performance Indicators	Expected Number	Actual Number	Percent Completed
EO1.1	Provide training for public service providers	CDBG	2005	Persons	185	112	41%
			2006		85	95	35%
			2007		0	0	%
			2008		0		%
			2009		0		%
			<b>MULTI-YEAR GOAL</b>		<b>270</b>	<b>207</b>	<b>77%</b>
EO 1.2	Redevelop Brownfield sites	State Local	2005	Public Facilities	10	11	17%
			2006		10	17	26%
			2007		15	TBD	%
			2008		15		%
			2009		15		%
			<b>MULTI-YEAR GOAL</b>		<b>65</b>	<b>28</b>	<b>43%</b>

<b>Affordability of Economic Opportunity (EO-2)</b>							
EO2.1	Provision of day care subsidies	CDBG	2005	Persons	75	133	43%
			2006		235	20	6%
			2007		0	6	2%
			2008		0		%
			2009		0		%
<b>MULTI-YEAR GOAL</b>					<b>310</b>	<b>159</b>	<b>51%</b>
<b>Sustainability of Economic Opportunity (EO-3)</b>							
EO3.1	Rehabilitate neighborhood commercial properties to retain their marketability and job creation	CDBG Local	2005	Businesses Assisted	5	2	13%
			2006		5	4	27%
			2007		6	0	%
			2008		5		%
			2009		4		%
<b>MULTI-YEAR GOAL</b>					<b>15</b>	<b>6</b>	<b>40%</b>
EO 3.2	Link low income residents to permanent jobs	CDBG Federal State	2005	Jobs	234	311	35%
			2006		199	379	42%
			2007		169	426	47%
			2008		150		%
			2009		148		%
<b>MULTI-YEAR GOAL</b>					<b>900</b>	<b>1,116</b>	<b>124%</b>
EO 3.3	Prepare low-income youth for future workforce participation through summer employment training programs	CDBG State	2005	Persons	360	251	19%
			2006		307	42	3%
			2007		261	39	3%
			2008		200		%
			2009		200		%
<b>MULTI-YEAR GOAL</b>					<b>1,328</b>	<b>332</b>	<b>25%</b>

**Minneapolis 2009 HUD Program Projected Outputs  
Type of Benefit  
(Chart C)**

15,227	Number that will have new access to service or benefit
3,143	Number that will have improved access to service or benefit
158,718	Number that will receive a service or benefit that is no longer substandard
-	Number that will have new access to public facility or infrastructure improvement
-	Number that will have improved access to public facility or infrastructure improvement
105	Number that will be served by public facility or infrastructure that is no longer substandard

The results from these City programs will be compiled and reported in the CAPER at year-end. This information enhances policy-maker decisions for community development planning and priority-making processes.

**Relative Allocation of Priorities**

The City of Minneapolis assigns a high priority (H) to a vast majority of program strategies funded throughout the Consolidated Plan, as referenced in Appendix Table 3. Priorities used in determining eligible projects to be funded with Consolidated Plan resources are based on several variables, including: estimated funding resources, historic funding resources, needs and strategies procured from an array of planning documents produced by the City and outside agencies, and estimates derived from projections developed based on funding experience. Citizens can expect that the annual budget is a statement on priorities by the City. Priorities are relative and follow these classifications:

**High (H):** The City plans to use available Consolidated Plan funds for activities to meet the need during the Five-Year Strategic Plan.

**Medium (M):** The City plans to use any available funds, including Consolidated Plan funds, for activities to meet the need during the Five-Year Strategic Plan, and can assist organizations in seeking funds to meet the need.

**Low (L):** The City does not envision using any available Consolidated Plan funds for activities to meet the need during the Five-Year Strategic Plan. The City will consider certifications of consistency for other organizations’ applications for federal assistance to meet these needs.

The City of Minneapolis allocates Consolidated Plan funding priorities based on the relative needs, as described above, and in terms of median family income (MFI), as follows:

<i>Distribution of Consolidated Plan program funds based on very low-, low-, and moderate- income categories:</i>	0-30% MFI Very Low	31-50% MFI Low	51-80% MFI Moderate
CDBG Capital Expenditures	50%	50%	
CDBG Public Service Expenditures	50%	50%	
HOME Investment Partnership	37.5%	37.5%	25%
ESG (Emergency Shelter Grant)	100%		
ADDI (American Dream Downpayment) (no new funding in 2009)			100%
HOPWA	100%		

## Consolidated Plan Past Performance Summary

As it has done over the past several Consolidated Plan years, the City has met its priority goals and strategies. In summary, the City seeks to expand economic opportunities to benefit its low- and moderate-income citizens, preserve and create decent, affordable housing opportunities. The City addresses the needs faced by those who are homeless or are threatened with homelessness, it provides accessible public services for vulnerable populations, affirmatively furthers fair housing, and leverages its federal HUD funding with other funds to make significant, sustainable change in the community.

HUD conducts an annual review of performance by the City of Minneapolis, and provides a report with the results for each review. HUD has assured the City of Minneapolis of its accomplishments and achievements based on Consolidated Plan objectives. Minneapolis accomplishments, as noted by HUD in their last report, include the following comments:

- The City's funds were committed and expended in a timely manner;
- Based on the most recent information available, from the City's 2007 CAPER, for accomplishments in the program year ending May 31, 2008, include:
  - Improvements to over 146 owner-occupied units and over 240 rental units were rehabilitated or preserved using CDBG and HOME funds;
  - 37 first time homebuyers were assisted;
  - 20 affordable ownership units were assisted
  - Two child care centers received CDBG assistance;
  - 235 blighting structures were boarded;
  - 420 low- and moderate-income persons received job training and placement assistance;
  - Three economic development activities were assisted;
  - Over forty activities assisted in excess of 82,000 people through public service activities including senior services, child care, employment training, health, housing counseling and mortgage assistance services;
  - Two organizations received ESG funding, which assisted 26 shelter beds;
  - Two organizations received HOPWA funding assisting 126 people, and
  - Lead based paint screening and reduction continued on properties assisted.

The City has much to show for its efforts, however, great need still exists in the community, especially for those at the lowest of incomes. Rental vacancies have fluctuated between high and low rates since the end of the 90s. Housing units that are priced at the most affordable levels and exhibiting quality still incur great demand. Variations in the housing market and factors such as accelerated

mortgage foreclosure rates have not translated positively for those at the lowest income levels trying to find affordable housing.

The Plan asserts the City's commitment to working with local partners to achieve ambitious goals, such as eliminating chronic homelessness and lead-based paint hazards in the City, achieving a sustainable balance in the placing of affordable housing, and providing new economic opportunities. Cuts in funding, at both the federal and state levels of government, have put a squeeze on the ability of the City of Minneapolis to meet the demand for public service programs. The vulnerability of low- and moderate income residents is especially great and the ability to meet community needs with federal funds is limited by shrinking federal budgets. Consolidated Plan funding levels have dropped to \$18.2 million in 2009, from \$21.7 million in 2004. The City is concerned about the impact these cuts will have on the CDBG program and vulnerable residents, principally low- and moderate-income persons. Because of cuts to the programs and projects funded by CDBG, the number of residents served by these activities has been cut as well. These reductions have affected the City's business plan and strategic outlook for community and business development, public service, and affordable housing for the poorest and most vulnerable citizens of Minneapolis.

### **Citizen Participation Plan**

Throughout the development of the Consolidated Plan, citizen input is encouraged. The City of Minneapolis provides its citizens several opportunities to provide input to decision-making process. Citizens are encouraged to attend and participate in City council committee meetings, neighborhood/community revitalization meetings, numerous boards and public hearings designed to solicit public comments. These community engagement practices are designed to meet the needs and requirements of various programs and planning processes.

Staff of the City of Minneapolis, Community Planning and Economic Development (CPED), and the Minneapolis Public Housing Authority (MPHA) have jointly developed a citizen participation plan designed specifically for the Consolidated Plan. The citizen participation plan can be found in Chapter 1 and Chapter 6 and comments are summarized in the Appendix.

## **Chapter 1 Introduction to One-Year Action Plan**

### **A. Background**

The Minneapolis Consolidated Plan is an application and strategy statement to the U.S. Department of Housing and Urban Development (HUD) addressing the City's housing and community development needs. The 2009 Consolidated Plan updates the Five-Year Strategy covering the program years of 2005-2009. It also serves as the 2009 Action Plan. The Consolidated Plan is a combination housing plan, community development plan and application for the following five U.S. Department of Housing and Urban Development entitlement programs:

- ◆ Community Development Block Grant (CDBG)
- ◆ Home Investment Partnerships (HOME)
- ◆ American Downpayment Dream Initiative (ADDI) (no new funding in 2009)
- ◆ Emergency Shelter Grant (ESG)
- ◆ Housing Opportunities for Persons with AIDS (HOPWA)

The 2005-09 Consolidated Plan five-year strategy updates the City's previous five-year strategy issued in 2000. The plan is a statement of how the City intends to spend its HUD entitlement funds in the areas of housing and community development. It seeks to tie that spending to other funding initiatives in the City that affect the City's low- and moderate-income residents. Priorities are set in accordance with HUD directives.

The 2009 action plan is a statement of how the City intends to spend its HUD entitlement funds in the areas of housing and community development over the 2009 program year. The City's annual program year for Consolidated Plan purposes runs from June 1 - May 31.

### **B. Planning Process (91.200(b))**

#### **1. Lead Agency**

The City's lead agency responsible for the plan's development is the Office of Grants & Special Projects in the Department of Intergovernmental Relations, Office of the City Coordinator. The contact person for any questions related to the Consolidated Plan is:

Matt Bower  
Grants & Special Projects  
307M City Hall  
350 South Fifth St.  
Minneapolis, MN 55415  
(612) 673-2188



Fax: (612) 673-3724

[Matthew.Bower@ci.minneapolis.mn.us](mailto:Matthew.Bower@ci.minneapolis.mn.us)

The City implements Consolidated Plan funding through several key agencies. The Minneapolis Community Planning and Economic Development Department (CPED) implements the housing, economic development, and community development strategies. The Minneapolis Department of Health and Family Support implements health and public service strategies. Examples of other partnerships are found throughout the Consolidated Plan.

## **2. Planning Timeline**

Development of the Five-Year Consolidated Plan strategy and annual Action Plans is a continuous process with many opportunities for feedback. Annually, the Mayor recommends a budget for Consolidated Plan funding approximately each August for City Council deliberation leading up to an approved budget in December. With a budget determined, City departments and partner agencies review implementation and program strategies to develop the annual Consolidated Plan, which is submitted, to HUD in April. Then the City collects performance data, annually, on previous program year activities during the summer before submitting an annual performance report to HUD in August. This performance data provides feedback for budget setting priorities for the following year.

## **3. Jurisdiction Consultations**

To ensure that the Consolidated Plan meets local needs, and addresses HUD statutory purposes, coordination among internal departments and various external entities is essential throughout the plan's development.

### **Internal**

City staff received from HUD draft Consolidated Plan guidelines, and immediately after April 15, 1994, internal coordination began. HUD guidelines, dated March 18, 1994, described the new Consolidated Plan. City staff continually relies upon HUD-issued updates to Consolidated Plan requirements in developing the City's Consolidated Plan.

A work team made up of representatives of the Grants and Special Projects office, the Planning Division, CPED and MPHA convened to write the 2005-2009 Consolidated Plan Five-Year Strategy. CPED provided information and analyses on housing and homelessness needs and the current housing market. MPHA provided data on public housing. CPED contributed data and analysis on housing, homelessness and economic development issues and the City's housing and community development strategies. Additionally, various other departments contributed information relating to their specific areas of expertise, providing an overall collaborative effort.

## **External**

Equally important to internal staff consultations is consulting with non-City parties. A significant component of external cooperation includes periodic inter-jurisdictional meetings between representatives of HUD entitlement communities in the Metro Area. These meetings have included representatives from the cities of Minneapolis, St. Paul, Plymouth; CPED; Metropolitan Council; HUD; Hennepin, Ramsey and Anoka counties; and the Washington, Dakota and Bloomington Housing and Redevelopment Authorities. Discussion topics of this group consist of joint issues and concerns raised by the Consolidated Plan.

The City also consults with community-based agencies and boards, including faith-based, on different aspects of the Consolidated Plan. This input is especially valuable to inform City staff of needs and program issues as observed by those in the field.

City Grants Office staff administers the HOPWA grant and participates with the Minnesota HIV Housing Coalition in planning the annual HOPWA priorities and allocations. City staff are part of the Community Advisory Board on Homelessness, the Interagency Stabilization Group, Metropolitan Housing Implementation Group, Funder's Council, Lead Task Force and Fair Housing Implementation Council.

Serving as a link between the community and City officials, Minneapolis Planning staff have been appointed as members of MPHA's Citywide Comprehensive Grant Committee. This relationship serves to inform the committee of the progress related to Consolidated Plan and other City initiatives. Additionally, Minneapolis Grants and Special Projects staff participates in MPHA's Comprehensive Grant public hearings. Annually, the Hennepin County Continuum of Care planning processes also provides considerable input into the Consolidated Plan – the Continuum is staffed by the county with technical assistance provided by City staff.

### **C. Citizen Participation Plan**

#### **1. Background**

Throughout the development of the Consolidated Plan, citizen input is encouraged. The City of Minneapolis provides its citizens many opportunities to provide input to the decision making process. Citizens are encouraged to attend and participate in City council committee meetings, neighborhood/community revitalization meetings, numerous boards and public hearings designed to solicit public comments. These community engagement practices are designed to meet the needs and requirements of various programs and planning processes.

City of Minneapolis staff has developed a citizen participation plan designed specifically for the Consolidated Plan. Nothing in the Consolidated Plan, however, shall be construed to restrict the City's responsibility and authority for the development of its application to the U.S. Department of Housing and Urban Development (HUD) and the execution of its Community Development Plan.

A Citizen Participation Schedule is developed for each year's Consolidated Plan at the beginning of the Citizen Participation process and is continually updated.

## 2. Schedule

<b>City of Minneapolis Citizen Participation Plan FY 2009 Consolidated Plan</b>	
August 15, 2008	Mayor's Proposed 2009 Budget
August 14-28, 2008	Public Comment period on 2007 Consolidated Annual Performance and Evaluation Report (CAPER)
August 29, 2008	2007 CAPER submitted to HUD
September 16, 2008	Public Hearing on 2007 CAPER
November 20, 2008	Mailing of 2009 Consolidated Plan Budget Executive Summary
December 1, 2008	Public Hearing on 2009 Proposed Budget including Consolidated Plan
December 11, 2008	2009 Consolidated Plan Budget Approved (based on estimated HUD awards)
To be determined	2009 Consolidated Plan Budget Approval (based on HUD official grant notification) PENDING
March 13 - April 14, 2009	Public Comment period on Draft 2009 Consolidated Plan
March 31, 2009	Public Hearing on 2009 Consolidated Plan adoption and approve 2009 Consolidated Plan
April 15, 2009	City submission of 2009 Consolidated Plan to HUD
June 1, 2009-May 31, 2010	Year 35 CDBG Program Year, FY 2009 Consolidated Plan Year
August 2009	Public Hearing on FY 2008 CAPER
August 2009	Submission of FY 2008 CAPER to HUD

## 3. Public Hearings

The City's citizen participation plan encourages the inclusion of all City residents during the Consolidated Plan development process--especially low-income residents who are the primary clients for HUD programs, organizations advocating for and serving low-income residents and other interested parties. Public meetings and public hearings have been and continue to be the

foundation of the citizen participation plan. At least three public hearings are held each year to address housing and community development needs and development of proposed activities, approval of the annual Consolidated Plan and its budget and review of program performance.

The City submits the 2009 Consolidated Plan “One-Year Action Plan” to HUD on April 15, 2009. A draft copy of the 2009 Consolidated Plan was made available on March 13, 2009 for a thirty-day public comment period. The City Council held a public hearing on the draft 2009 Consolidated Plan on March 31, 2009. The City’s Community Development Committee holds the public hearings on the Consolidated Plan, while the full City Council holds the public hearing and receives comments on the proposed budget during the annual Truth-in-Taxation hearing in December.

#### **4. Notification and Access to Hearings**

To assist in obtaining broad-based participation, a Consolidated Plan mailing distribution list of approximately 200 names is used. The list includes public, private and social service agencies and individuals that request notices of meetings and hearings. Information on meetings and hearings is sent to the Consolidated Plan mailing list. Staff publishes public notices for both public meetings and hearings in Finance and Commerce, in accordance with City notification practices. Electronic copies are also available on the City’s website at <http://www.ci.minneapolis.mn.us/grants/consolidated-plan.asp>.

Printed notices list locations where copies of the Consolidated Plan are available and invite persons to speak at the public meetings and hearings and/or submit written comments. Public meetings and hearings are accessible and sign language interpretation is available for public hearings and meetings. To have a name placed on a speakers list for a public hearing, call (612) 673-2219, or for sign language interpreting, TTY (612) 673-2626.

The City can provide all Consolidated Plan materials in alternative formats upon request.

**If you need this material in an alternative format, please contact Matt Bower at (612) 673-2188 or [Matthew.Bower@ci.minneapolis.mn.us](mailto:Matthew.Bower@ci.minneapolis.mn.us).**

**Attention:** If you want help translating this information, call – **Hmong** – Ceeb toom. Yog koj xav tau kev pab txhais cov xov no rau koj dawb, hu 612-673-2800; **Spanish** – Atención. Si desea recibir asistencia gratuita para traducir esta información, llama 612-673-2700; **Somali** – Ogow. Haddii aad dooneyso in lagaa kaalmeeyo tarjamadda macluumaadkani oo lacag la’ an wac 612-673-3500.

If you need disability related accommodations, please contact Matt Bower at (612) 673-2188 or [Matthew.Bower@ci.minneapolis.mn.us](mailto:Matthew.Bower@ci.minneapolis.mn.us). TTY: 612-673-2626.

## 5. Technical Assistance

A wide range of assistance is available to all groups needing help in understanding the Consolidated Plan application process and development of proposals. This service, as well as referrals to appropriate community agencies, is available from the Office of Grants and Special Projects in City Hall. For technical assistance, call (612) 673-2188.

In the event that a significant number of non-English speaking residents wish to participate in an aspect of the Consolidated Plan citizen participation process, a request for assistance should be made to the City Clerk's Office, or the Office of Grants and Special Projects. The number to call for language assistance is (612) 673-2043.

## 6. Proposed Funding Processes

The City's method for allocating Consolidated Plan funds varies according to the funding source. Further information on funding opportunities can be obtained from the following staff, and is discussed in various sections of this plan (for instance, within project descriptions for programs that have funding solicitations):

<b><u>Fund</u></b>	<b><u>City Awards Funds to:</u></b>	<b><u>For Further Information Call:</u></b>
CDBG	Various Agencies	Matt Bower, Grants & Special Projects (612) 673-2188
HOME	Project Developers	Donna Wiemann, CPED (612) 673-5257
ADDI	First-time homebuyers (no new funding in 2009)	Mark Anderson, CPED (612) 673-5289
ESG	Project Developers	Donna Wiemann, CPED (612) 673-5257
HOPWA	Minnesota AIDS Project (MAP); Metropolitan Council HRA	Peter O'Toole, Grants & Special Projects, (612) 673-5456

## **7. Comments/Complaints**

If somebody is unable to attend Public Meetings or Hearings for the Consolidated Plan, written comments or relevant data such as articles, reports, studies, or surveys that should be considered in the Consolidated Plan can be sent to the Office of Grants & Special Projects. It is City policy to respond to written comments or complaints pertaining to the Consolidated Plan within 15 days of receipt. All written comments and complaints plus the City's action taken are included in the Appendix of the subsequent Consolidated Plan/Annual Performance Report.

## **8. Anti-Displacement and Relocation Plan**

The City of Minneapolis considers existing policies designed to minimize displacement in the CDBG program as the Consolidated Plan is developed. For example, CPED adheres to ongoing administrative policies to limit displacement when implementing CDBG-funded activities. These policies limit displacement by using land inventories, available vacant land and substandard vacant structures. Where displacement does occur, the City provides a full range of relocation benefits and services to those displaced according to its relocation policy. The Consolidated Plan complies with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24. The City has and is following a residential anti-displacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs. The City will provide public notification of specific replacement plans for the demolition of any affected low and moderate income housing units to the Minneapolis HUD CPD office. This notification will be done through the course of submitting project proposals to the City Council for their approval with a copy of the petition provided to the local HUD CPD office.

## **9. Substantial Change Process and Amendments**

The City of Minneapolis outlines the following policy regarding formal amendments to its Consolidated Plan.

For purposes of definition, the City of Minneapolis defines “activity” as described in 24 CFR 91.505 as the equivalent of a “program/project” as described in the City’s annual Consolidated Plan budget documents.

The Consolidated Plan will be amended, formally, upon the occurrence of one of the following:

1. A Consolidated Plan activity described in the Consolidated Plan, as amended, is cancelled;
2. A new Consolidated Plan activity not previously described in the Consolidated Plan, as amended, is added; or
3. There is a substantial change to the current Consolidated Plan, as amended. Substantial change is defined as:
  - a) A change in Consolidated Plan priorities
  - b) A change in a program/project description of such a degree that it may be reasonably concluded that a significant change in projected program purpose, scope, location, fund allocation or intended beneficiaries would ensue; or
  - c) A reprogramming of more than 25% of an original CDBG amount budgeted for a major functional Consolidated Plan budget category: Housing, Economic Development, Community Development, Public Services, and Administration.

Formal amendments to the Consolidated Plan trigger the Consolidated Plan citizen participation plan (i.e., need for public hearing before Community Development Committee, 30-day public comment period). Changes to the Consolidated Plan not rising to the level of formal amendment will be treated through existing City review and approval processes. These informal changes will be included in the annual performance report to HUD and the public for the subject Consolidated Plan year.

## **10. Access to Records**

Current Consolidated Plans are available for review at the Minneapolis Grants and Special Projects Office (Room 307M City Hall, enter at the door for Room 301M), all Public Libraries in Minneapolis, and at the Legal Aid Society of Minneapolis. A limited number of copies of the Consolidated Plan are also made available for pickup.

Consolidated Plan information is also placed on the following website link for review: <http://www.ci.minneapolis.mn.us/grants/consolidated-plan.asp>. Requests for other records related to the Consolidated Plan can be made by calling the Grants & Special Projects Office. Staff of the Grants & Special Projects Office can also meet with groups or individuals to discuss the Plan. Please call (612) 673-2043 to request information, or to arrange an appointment.

Orders for copies of the Consolidated Plan, comments on the Consolidated Plan process, requests for technical assistance and additions/changes to the mailing list should be sent to Matt Bower, Office of Grants and Special Projects, Room

307M City Hall, 350 South Fifth Street, Minneapolis, MN 55415, or call (612) 673-2188 or fax (612) 673-3724.

## **D. Institutional Structure (91.215 (i))**

### **1. Organizational Relationships**

The institutional structure through which the City carries out its housing and community development plan consists of public, private and nonprofit partners. The primary public entities are the City of Minneapolis, the Minneapolis Public Housing Authority (MPHA), Hennepin County, and Minnesota Housing (formerly the Minnesota Housing Finance Agency, MHFA). Nonprofit organizations include nonprofit developers and community housing development organizations, the Family Housing Fund, and the Interagency Stabilization Group. Private sector partners include local financial institutions, for-profit developers, faith-based organizations and the foundation community.

The City works with these partners to design programs that work to address needs present in the City. Still, program delivery gaps occur, whether through funding shortfalls, differing timetables, and contrary program design. The City seeks to resolve these gaps through its commitment to its institutional relationships evidenced by its close working relations with its partners. The City will continue to meet with and inform its partners of its housing and community development needs, goals and strategies.

### **2. Organizational Relationship with Public Housing Agency**

The organizational relationship between the MPHA and the City is an important component of the City's institutional structure for carrying out its housing and community development plan for its low and moderate-income residents. A nine member Board of Commissioners governs the MPHA; four of these members are City council-appointed, and five members, including the chairperson, are mayoral appointees. One appointee of the council and mayor respectively must be a public housing resident.

The MPHA functions as an independent housing authority with its own personnel and purchasing systems. The City provides financial support to several MPHA initiatives. City staff sits on the Comprehensive Grant Committee of MPHA and MPHA staff contributes to the development of the City's Consolidated Plan. The City funds resident participation initiatives that encourage local resident management of public housing sites.

The Minneapolis Public Housing Authority is not a troubled agency.



## **E. Monitoring (91.230)**

The following describes the standards and procedures that the City uses to monitor activities carried out in the Consolidated Plan and to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements. The City, through its Finance and Grants Offices, provides an overall level of assurance that Subrecipient programs are being implemented and carried-out as intended in the Consolidated Plan. Consolidated Plan programs that are implemented through third-party Subrecipients are monitored for HUD compliance by the respective program managers, within their area of expertise, who are City of Minneapolis employees. Grants Office staff is responsible to conduct systematic reviews across programmatic areas to ensure consistency with contract compliance and that HUD national objectives are being met. Program managers are responsible for sustaining contractual compliance according to the policies of HUD and of City of Minneapolis. Subrecipient relationships and programmatic monitoring are achieved through this contract compliance framework.

### **1. Purpose**

The intention of these guidelines is to define the City's monitoring system and provide general guidelines and operating standards for "overseeing" subcontracted activities.

### **2. Objectives**

The objectives of the City's monitoring system are:

- ◆ To satisfy the statutory requirements of grantor agencies
- ◆ To assist contractors in properly administering grant-funded programs implemented on behalf of the City
- ◆ To minimize the City's liability by identifying and correcting major program deficiencies before they result in financial penalties and/or funding sanctions
- ◆ To provide City management and grantor agencies with performance information to guide them in making future funding decisions (i.e. verify the quantity and assess the quality of the services being delivered)

### **3. Definitions**

The definition of monitoring, for the purposes of grant administration, is an on-going process aimed at measuring, maintaining and/or improving performance

and, under normal circumstances can be placed in one of the following two categories:

Production Monitoring: Review procedures done at critical points within a process to assure production consistency. An example of this would be the "desk top" review of invoices by City staff before payment.

Quality Control / Compliance Monitoring: Review procedure done outside the production process to assess the quality of the process and product being delivered; it can be used to measure the effectiveness of production controls. An example of this would be the reviews conducted by auditors to determine the accuracy and adequacy of financial records, procedures and controls.

Vendor: A "Vendor," as defined in the Internal Control Standards section of the Federal Managers Financial Integrity Act of 1982, audit resolution Standard is one who:

- ◆ Provides goods and/or services within normal business operations
- ◆ Provides similar goods or services to many different purchasers
- ◆ Operates in a competitive environment
- ◆ Is not required to follow program compliance requirements in delivering goods and/or services

Subrecipient: A "Subrecipient" as defined in the Internal Control Standards section of the Federal Managers Financial Integrity Act of 1982, audit resolution Standard, is one who:

- ◆ Determines eligibility for assistance
- ◆ Is required to meet program objectives
- ◆ Is responsible for making program decisions
- ◆ Is responsible for meeting program compliance requirements
- ◆ Uses funds provided to carry out a subrecipient program rather than provide goods or services for a program of the prime recipient.

#### **4. Production Monitoring**

Subrecipient Monthly/Quarterly Reports: City departments responsible for administering grants normally require periodic reports from subrecipients

indicating costs incurred and progress on contract goals. Normally, these are done monthly and result in installment type payments over the contract period. Payments cover reported costs and may include an operating advance. Program and Finance staff review these reports before payment – also, the reports serve as one of the indicators as to whether an on-site visit is necessary.

Vendor Invoices: Vendor invoices are normally submitted after goods or services have been received and are reviewed by Program and Finance staff before payment. Payment is based solely on the competitively established per-unit price of the goods or services received rather than the cost to the vendor.

Technical Assistance: The City Program and Finance offices both provide technical assistance on a request basis to improve subrecipient performance and reduce the need for compliance monitoring. During these visits, staff is not only able to provide subrecipients with technical assistance but can assess the need for "quality control" type follow-up visits.

Audit Reviews: City Finance staff performs audit reviews on a regular basis to assure that:

- ◆ Required audits are completed and submitted.
- ◆ Any findings identified in the reports are resolved.
- ◆ The reports, in general, meet the grantor's minimum audit requirements.

The audit review function is a centrally coordinated and controlled activity and is used as another indicator of the need to conduct an on-site visit.

## **5. Quality Control/Compliance Monitoring**

Quality control or compliance type monitoring is done using a systematic approach on a proactive basis by city staff within their area of expertise. Monitored subrecipients are selected from the most recent complete list of contractors, based on dollar volume and/or types of activities being undertaken and/or for the problem indicators previously listed. Subrecipients may be monitored on a request basis identified by, for example, City Council members or subrecipient Boards, or also based on the judgment of someone other than Program or Finance Department staff.

Under current staffing, subrecipients meeting the following criteria do not necessarily need to be monitored:

- ◆ Those that receive less than \$5,000 per year
- ◆ Those that have a "clean" audit report.

- ◆ Those that have been administering programs for the City/CPED for more than 3 years
- ◆ Those that have submitted all of the required program and financial reports and those reports do not indicate a problem.

Monitoring review is done using the contract as a guide with the summary of results and recommendations from each visit prepared in memo form and provided to the responsible Program Office manager(s) for resolution.

The City monitors Consolidated Plan projects to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements. For example, with the HOME program, the City conducts monitoring on an ongoing basis, depending on the type of project, for 5 to 20 years, to assure requirements are met related to rents, income of tenants, affirmative marketing and fair housing, condition of the property, and resale/recapture provisions.

The objectives of the city's monitoring system are:

- To satisfy the statutory requirements of grantor agencies.
- To assist contractors in properly administering grant funded programs being implemented on behalf of the city.
- To minimize the city's liability by identifying and correcting major program deficiencies before they result in financial penalties and/or funding sanctions.
- To provide city management and grantor agencies with performance information to guide them in making future funding decisions (i.e. verify the quantity and assess the quality of the services being delivered).

The Civil Rights Department monitors city-funded projects (including HOME) through its Contract Compliance unit and sets development participation goals for women/minority-owned businesses through its Small and Underutilized Business Program.

Routinely, the City reviews new and existing grant contracts. Grants, Finance, Health, Civil Rights, and Community Planning and Economic Development (CPED) offices provide on-site visits to contract agencies on a schedule, provide visits to new agencies to review their accounting systems, and offer technical assistance, and will conduct a review of the agency's grant accounting and documentation in the event of an issue or problem.

Each contract details the requirements for the project to ensure that projects are program eligible and have clear performance expectations. Contract managers maintain contact with the agencies throughout the project period, and visit sites as needed to meet with those managing the programs and/or clients served.

## **F. Priority Needs Analysis and Strategies (91.215 (a))**

Discussion of needs and strategies are found later in this Consolidated Plan under respective subject areas. However, the following is an overview of how priorities are assigned, and some obstacles that the reader should keep in mind in evaluating the strategies the City is using to meet underserved needs.

### **1. Basis for Priority Assignments**

The Five-Year Consolidated Plan reflects City priorities used in determining funding of eligible projects with Consolidated Plan resources. Competing priorities for limited Consolidated Plan resources prevent the City from funding all of the areas of need to the degree they deserve.

- ◆ Estimated funding resources are derived from either known approved plans (as in the case of capital improvement plan), or historic funding resources.
- ◆ Needs and strategies are procured from an array of planning documents produced by the City and outside agencies. Grants and Special Projects staff welcomes any planning documents from outside agencies that can contribute to the comprehensiveness of the Consolidated Plan. Staff will consider submitted materials for the Consolidated Plan.
- ◆ Strategies noted do not necessarily correspond to a specific project.
- ◆ Estimated units are derived from any known projections developed by the City, general references to a measure that could be translated into a unit, or a review of units produced historically and projected forward into time.
- ◆ The HUD Consolidated Plan requests that housing and community development needs be assigned a priority, though it is not required. For purposes of the Consolidated Plan, the City assigns priorities to the extent possible. Citizens can expect that the annual budget is a statement on priorities by the City. Where Consolidated Plan budgets do not reflect assigned priorities, annual Consolidated Plan updates in the future will consider changing the priorities. Priorities are relative and follow these classifications:

**High:** The City plans to use available Consolidated Plan funds for activities to meet the need during the Five-Year Strategic Plan.

**Medium:** The City plans to use any available funds, including Consolidated Plan funds, for activities to meet the need during the Five-Year Strategic Plan, and can assist organizations in seeking funds to meet the need.

**Low:** The City does not envision using any available Consolidated Plan funds for activities to meet the need during the Five-Year Strategic Plan. The City will consider certifications of consistency for other organizations' applications for federal assistance to meet these needs.

**No Such Need:** The City finds that there exists no such need, that the need is of a nature not requiring Consolidated Plan assistance, or the need is already substantially addressed.

## **2. Obstacles to Meeting Underserved Needs**

Limited resources are the primary obstacle to meeting underserved needs identified in the Consolidated Plan. The solution to this problem can be achieved by actively engaging other community development partners to recognize and share local priorities to address underserved needs. The reader will find examples of this work in the partnership discussions throughout the Plan. Other efforts will be cited where participants at different levels of government demonstrate a shared vision of how to address needs.

### **G. Lead-based Paint (91.215 (g))**

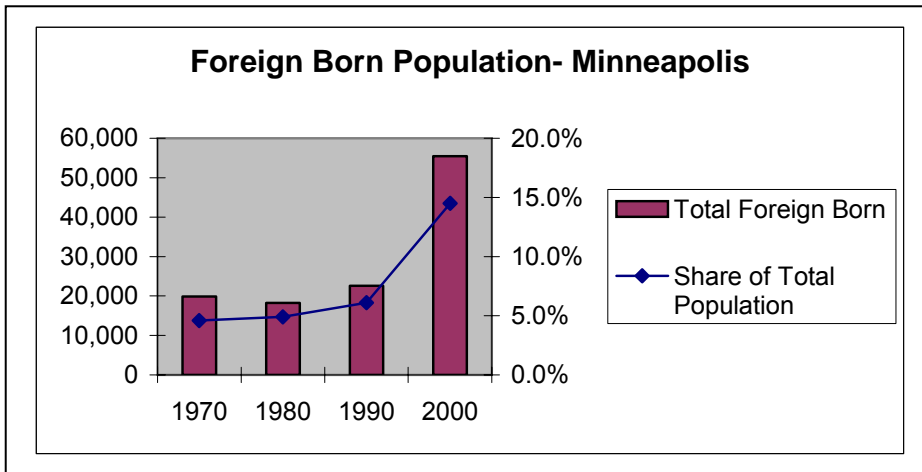
The City, as recipient of HUD funding, is required to estimate the number of housing units that may contain lead-based paint hazards and that are occupied by HUD client populations – also required are actions to evaluate and reduce lead-based paint hazards. The 2005-09 Consolidated Plan housing chapter specifies these needs and actions.

However, to summarize, the City will continue its active efforts at treating lead-based paint hazards in City housing stock through several levels. First, at the identification level- working with health providers, the state health department and local health departments to identify children with elevated blood lead levels. The City will also work at the mitigation level -- coordinating mitigation measures at addresses where persons with elevated blood lead levels have been identified.

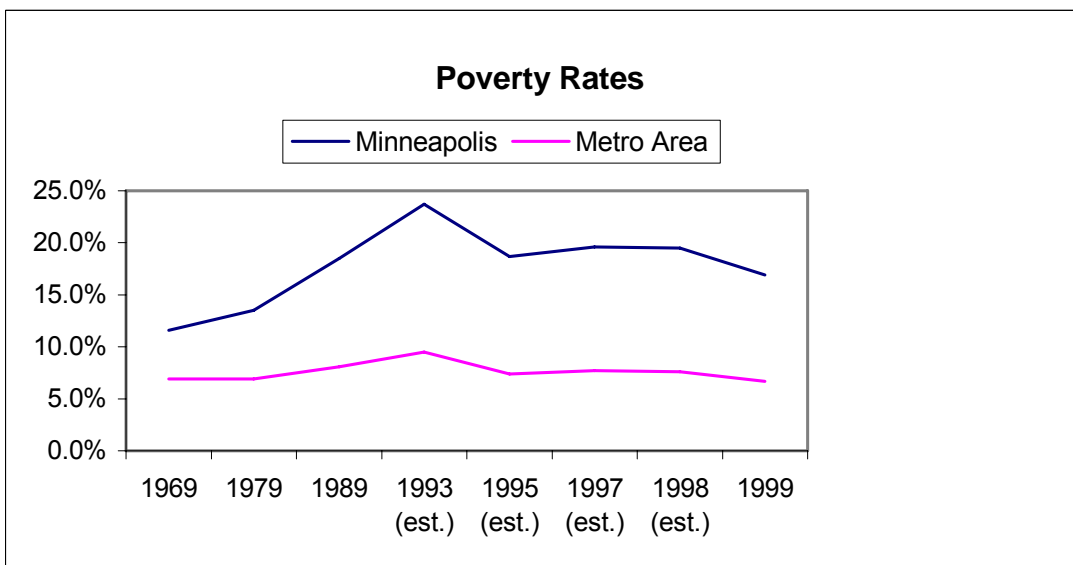
### **H. General Community Demographics and Income**

According to the 2000 US Census, the City's population increased 3.9% to 382,618 from 1990. This increase is highly competitive among traditional "Rust Belt" central cities while reversing a decades-long trend of decline.

The increase in the City's population since 1990 is directly related to an influx of foreign-born residents. The 2000 Census found that 56 percent of the metropolitan area's foreign-born population arrived since 1990 (the third highest percentage among the 25 largest metropolitan areas). Minneapolis' foreign-born population increased during the 1990s by 135% (1990: 23,624, 2000: 55,475).<sup>1</sup> More recent data available from the U.S. Census Bureau "American Community Survey" (a nationwide survey designed to provide communities more frequent demographic data than the Census can), estimates Minneapolis foreign-born population to be 16.6% of the estimated population for 2004.



The poverty rate for Minneapolis residents has varied 11 and 24 percent since the 1960s. Over the same period, the rate has been between two to three times higher the metropolitan area as a whole.<sup>2</sup> The most recent census data is for 1999.



–  
1  
2

Poverty Status, Persons and Families, Minneapolis 1999

HUD provides definitions of various levels. In some cases, however, the Minneapolis Consolidated Plan definitions have been changed slightly for differentiation purposes. The definitions are:

	<u>Minneapolis Definition</u>	<u>HUD Definition</u>
Extremely Low-Income (Very Low)	0-30% MFI	0-30% MFI
Low-Income	31-50% MFI	Less than 50% MFI
Moderate-Income	51-80% MFI	Does not exceed 80% MFI
Middle-Income and Above	81% and Above MFI	80-95% MFI

MFI refers to median family income. For purposes of HUD program definition and eligibility determinations, incomes are measured at the metropolitan area

	Persons in Poverty	Percentage (%)
All persons	62,092	17
Related children < 5 years	5,888	23
Related children 5-17 years	13,963	25
Related children < 18 years	19,851	25
Persons 18 and over	41,615	15
All families	8,868	12
Families with related children under 18 years	7,614	19
Female headed families with related children under 18	4,876	34

median family income. For example, a very-low income family of four is defined as a family whose income does not exceed 30% of the metropolitan median family income for a family of four. HUD annually updates the metropolitan median family income and corresponding income levels. Program beneficiaries are determined through the median income measure.

The following two illustrations describe the most recent income limits and the full-time hourly wage required to achieve income levels. The following FY2009 numbers became available from HUD March 19, 2009:

<b>FY 2009 Median Family Income – Single</b>		
<b>Minneapolis-St. Paul, MN-WI MSA</b>		<b>\$83,900</b>
Annual Income & Equivalent Full-Time Wage/Hour*		
A single person at 30% MFI would earn... **	\$17,600	\$ 8.46/hr
A single person at 50% MFI would earn... **	\$29,350	\$ 14.11/hr
A single person at 80% MFI would earn... **	\$44,800	\$ 21.54/hr
* Assumption 2,080 annual hours		
** Income is adjusted for HUD formula calculations		



<b>FY 2009 Median Family Income – Family</b>		
<b>Minneapolis-St. Paul, MN-WI MSA</b>	<b>\$83,900</b>	
<b>Annual Income &amp; Equivalent Full-Time Wage/Hour***</b>		
A family of four at 30% MFI would earn... **	\$25,150	\$ 12.09/hr
A family of four at 50% MFI would earn... **	\$41,950	\$ 20.17/hr
A family of four at 80% MFI would earn... **	\$64,000	\$ 30.77/hr
* Assumption 2,080 annual hours		
** Income is adjusted for HUD formula calculations		
*** Assumption one wage earner at 2,080 annual hours		

Very low-income families or households are those whose income is between 0 and 30 percent of the metropolitan area’s median family or household income, subject to adjustments for smaller or larger families. In Minneapolis, for 2009 the 30 percent income measure for a family of four is \$25,150, calculated from the current metropolitan median family income of \$83,900. Examples of households in this income category include many individuals residing in licensed residential facilities; those receiving public assistance such as Temporary Assistance for Needy Families (TANF), persons who are without housing, and many of the working poor. Additionally, evidence is that many recent immigrant populations that have moved into the City over the past decade are disproportionately at this income level.

In the 2000 Census, 30,379 Minneapolis households were at or below 30 percent MFI. This is a 2.6% decrease from 1990 (1990: 31,156 households). In 1990, 19.4% of Minneapolis households were very low-income, and in 2000, 18.7% of Minneapolis households were low income – showing no significant change in the share of households at this income level.

The geographical distribution of individuals and families with very low-incomes shows the highest concentrations of very low-income individuals and families are located in the near southern and northern areas of the City. These areas of the City also contain the oldest and most deteriorated housing stock.

HUD defines low-income families or households as those whose income does not exceed 50 percent of the metropolitan area’s median family income, subject to adjustments for smaller or larger families. For differentiation purposes, this Consolidated Plan defines low income as 31 to 50 percent of median family income. In Minneapolis, the current 50 percent limit for a family of four is \$41,950 calculated from the metropolitan median family income of \$ 83,900. Examples of households in this income category can include many single parent families and the working poor. Additionally, the City assumes that many recent

immigrant populations that have moved into the City over the past decade are disproportionately at this income level.

The geographical distribution of individuals and families with low incomes again shows the highest concentrations of low-income individuals and families are located in the near southern and northern areas of the City. These areas of the City also contain the oldest and most deteriorated housing stock. It should be noted that the density of concentration has decreased; more neighborhoods now contain low-income households.

HUD defines moderate-income households or families as those whose income does not exceed 80 percent of the median family income for the metropolitan area, subject to adjustments for smaller or larger families. For differentiation purposes, this Consolidated Plan defines moderate-income as those having an income that is 51 to 80 percent of median family income. In Minneapolis, the current 80 percent limit for a family of four is \$64,000, calculated from the metropolitan median family income of \$ 83,900. The share of households in the City at this income level has remained the same over the past decade.

Households at this income level are found throughout the City; however, they are primarily concentrated at the edge neighborhoods of the City and along green spaces (Minnehaha Creek and Mississippi River corridors and lakes). Neighborhoods around the downtown riverfront areas are also increasingly seeing their income profile reflect rising incomes as new market rate rental- and ownership-housing units are being built in these areas.

## **I. Low-Income and Minority Concentrations**

Concentrations of low-income and minority persons is being defined as in the Hollman vs. Cisneros decree. Under the decree, census tracts with at least 33.5 percent or more of the population at or below the federal poverty level are defined as areas of concentrated poverty. Areas of concentrated minority populations are those census tracts where the minority population is greater than 28.69 percent in any given census tract. Two maps in the Appendix illustrate the concentrated neighborhoods based in the 2000 Census.

With respect to poverty concentrations, the poverty concentrated areas consist of southern Downtown, Cedar Riverside, Ventura Village, parts of west and east Phillips, part of Central and University area neighborhoods in south Minneapolis and Harrison, Near North, and Hawthorne neighborhoods in north Minneapolis. Minority-concentrated tracts cover a broader swath of the City, roughly covering the north Minneapolis neighborhoods west of the Mississippi River through downtown and most of south central Minneapolis with pockets of concentration in northeast and far south Minneapolis.

## **Chapter 2 Housing Needs**

*For this chapter, please refer to the 2005-2009 Consolidated Plan, and as amended, the 2007 Consolidated Plan Chapter 2. No changes have been made in 2008 with the exception of the updated Current Trends Impacting Housing Needs.*

### **B. Housing Needs**

#### **CURRENT TRENDS IMPACTING 2009 HOUSING NEEDS**

While using required CHAS for formulating the City's housing needs, interim trends have impacted the City's housing needs and are noted, as they may not be reflected in the HUD CHAS data until the 2010 census data updates.

#### **Foreclosure**

As noted in last year's Consolidated Plan, residential mortgage foreclosures continued a sharp increase in the City.

In 2005, Minneapolis had 863 mortgage foreclosure sales (*Results Minneapolis CPED*, CPED, Oct. 26, 2006, at 21). In 2006, 1,610 homes in Minneapolis went to foreclosure sale, over half of them in North Minneapolis (*Minneapolis Trends, Fourth Quarter 2006*, CPED, Vol. 5, No. 4). In 2007, 2,895 homes went through foreclosure sale; 54.7% were in the three Northside wards of the City. Many of these foreclosures are on investment properties that house rental opportunities.

#### **Increase in Vacant and Boarded Housing**

This dramatic rise in foreclosures mirrors a sharp increase in vacant and boarded structures. According to statistics maintained by the Minneapolis Inspections Division, in 2000, the City had no vacant and boarded homes; one condemned and boarded home, and two condemned homes. In 2006, there were 212 vacant and boarded homes, 145 condemned and boarded structures, and 7 condemned homes. One hundred and ninety-seven (197) housing units were demolished in 2006. Police reports reflect a growing trend in these structures being stripped of their copper pipe and wiring, increasing the cost of rehabilitation of vacant and boarded homes. In 2007, 1,527 homes were boarded and condemned; another 908 were vacant but not condemned; 213 were demolished.

While prevention and remedial measures are now pending before the state legislature, these trends threaten to have long term adverse effects on the preservation of affordable owner occupied homes, the housing stock in impacted neighborhoods, and particularly homeownership in minority communities.

## Chapter 3 Homelessness and Those Threatened with Homelessness (91.205(b); 91.215 (c))

*For this chapter, please refer to the 2005-09 Consolidated Plan for a fuller discussion. In the 2007 Consolidated Plan, appendix Table 1A was updated as shown here, and Section H- Strategic Plan for Homelessness beginning on page 103 of the 2005-09 Consolidated Plan was updated to amend the description of the Minneapolis/Hennepin County Commission to End Homelessness (added as subsection 6).*

**Table 1A  
Homeless and Special Needs Populations  
Continuum of Care: Housing Gap Analysis Chart (all figures are for Hennepin County, including Minneapolis)**

		Current Inventory in 2004	Under Development in 2004	Unmet Need/Gap
<b>Individuals (includes unaccompanied youth)</b>				
<b>Beds</b>	Emergency Shelter	778	-0-	120 <sup>1</sup>
	Transitional Housing	1,570	-0-	225 <sup>2</sup>
	Permanent Supportive Housing	1,918	52	548 <sup>3</sup>
	<b>Total</b>	<b>4,266</b>	<b>52</b>	<b>845 ***</b>
		Current Inventory in 2004	Under Development in 2004	Unmet Need/Gap
<b>Persons in Families With Children</b>				
<b>Beds</b>	Emergency Shelter	1,111	-0-	-0-
	Transitional Housing	924	-0-	996 <sup>4</sup>
	Permanent Supportive Housing	1,446	30	339 <sup>4</sup>
	<b>Total</b>	<b>3,481</b>	<b>30</b>	<b>1,335 ***</b>

1. Balance of CABoH five-year unit/bed goal 2000-05 for emergency shelter for single adults (75) and goal for youth(45).
2. Balance of CABoH five-year unit/bed goal 2000-05 for transitional housing for youth (225)
3. Balance of CABoH five-year goal unit/bed 2000-05 for supportive housing for single adults (448) and youth (100) (52 single units added in 2003)
4. Balance of CABoH five-year goal 2000-05 for transitional housing and supportive housing for families. Note: goal was expressed as 665 living units, not beds. For purpose of this table, the unit goal of 665 was multiplied by 3 to get a 'bed' goal of 1,995. The remaining goal (unmet need) was determined by taking the balance of the unit goal times 3. (31 units with 89 family beds added in 2003)

**Table 1A- continued**  
**Continuum of Care: Homeless Population and Subpopulations Chart (all figures are for Hennepin County, including Minneapolis)**

<i>Part 1: Homeless Population (based on statistically reliable, unduplicated counts or estimates at a one-day point in time)</i>	Sheltered (bed capacity) <sup>a</sup> (A) Administrative records, (N) enumerations, (S) statistically reliable samples, or (E) estimates.)		Unsheltered <sup>b</sup> (A) Administrative records, (N) enumerations, (S) statistically reliable samples, or (E) estimates.)	Total
	Emergency	Transitional		
1. Homeless Individuals (includes youth)	720 (N)	652 (N)	224 (N)	1,596 (N)
2. Homeless Families with Children	154 (N)	356 (N)	7 (N)	517 (N)
2a. Persons in Homeless Families with Children	465 (N)	1,253 (N)	8 (N)	1,726 (N)
Total (lines 1 + 2a)	1,185	1,905	232	3,322
<i>Part 2: Homeless Subpopulations<sup>c</sup></i>	Sheltered		Unsheltered	Total
1. Chronically Homeless	646 (S)		91 (S)	737 (S)
2. Seriously Mentally Ill	861 (S)		93 (S)	954 (S)
3. Chronic Substance Abuse	488 (S)		71 (S)	559 (S)
4. Veterans	265 (S)		16 (S)	281 (S)
5. Persons with HIV/AIDS	82 (S)		4 (S)	86 (S)
6. Victims of Domestic Violence	206 (S)		18 (S)	224 (S)
7. Youth (under 18 years of age)	17 (S)		15 (S)	32 (N)

<sup>a</sup> Numbers are based on the actual number of homeless persons receiving services on October 23, 2003 as reported by service providers.

<sup>b</sup> Numbers are based on the actual interviews conducted with homeless persons in non-shelter locations on October 23, 2003.

<sup>c</sup> Numbers are based on the selected item responses from surveys completed with homeless persons in shelter and non-shelter locations on October 23, 2003.

The progress in addressing these unmet need/gap unit numbers are to be addressed in annual Consolidated Annual Performance Reports. As Hennepin County is the primary provider of social services, the City's information is limited to what is available in the annual Continuum of Care proposals. The goal is that over the next 10 years, 800 beds will be created and designated for the chronically homeless. Currently, there are 475 beds available for the chronically homeless. It is estimated that 27 of 104 organizations providing housing and services are involved with working with the chronically homeless through outreach efforts.

Source: 2007 Continuum of Care Exhibit 1.

## Chapter 4 Community Development

*The changes made to this chapter, since the 2005-09 Consolidated Plan, are reflected in section 3, the new Public Health Advisory Committee (PHAC) funding priorities for 2009, and updated crime statistics. (The PHAC-advised priorities are updated and funding in two-year intervals – the last update to this chapter was provided in 2007.)*

### 3. Public Services

For purposes of the 2009 CDBG funding cycle, the city again used its Public Health Advisory Committee (PHAC) to develop principles, priorities, and process for public service funding.

Beginning in June 2008, the PHAC reviewed public services needs. The Committee revised the funding principles identified in the previous process (detailed below), and modified the recommendations for funding priorities that further targeted funds toward the highest needs in three areas.

At the conclusion of their process, the PHAC approached the City Council with their recommended set of guiding principles and priorities. The Council approved all the PHAC recommendations to be included in the Request for Proposals for 2009 CDBG funding.

Guiding principles developed were as follows:

- 1. Family support:** Proposals should focus services towards activities that support the whole family, and not just an individual, when feasible or beneficial.
- 2. Culturally Competent:** Proposals must clearly identify the target community(ies) to be served, and should illustrate how the proposed activities will be culturally competent. Applicants need to demonstrate their ability to reach the populations they propose to serve through a description of their track record with the targeted community, their staff and board composition, and specific outreach activities.
- 3. Involvement of clients in the design and governance of the project:** Proposals should clearly articulate how clients to be served have been and will continue to be involved in the design and governance of the project.
- 4. Reducing Health Disparities:** Proposals should clearly articulate the population to be served and the health status disparities they experience, and describe how the applicant will address inequities in services, access to resources, or other conditions that affect the well being of communities or individuals.

**5. Strength of Evidence for Selected Approach:** Proposals should clearly describe the evidence of effectiveness for the activities they plan to implement, and how these will address the specific needs of the target population.

There were three funding priorities identified:

**1. Youth Violence Prevention:** Provide education programs for parents, guardians, or caregivers of youth ages 8-18 years who are at risk for engaging in violence. Program activities must include support, education, and skill-building opportunities for the parents served by the program, and must include components that address mental health and substance use. Proposals that target services solely to youth are ineligible for this funding.

Programs funded under this priority will be selected based on their alignment with recommendations from the Blueprint for Action: Preventing Youth Violence in Minneapolis. <http://www.ci.minneapolis.mn.us/dhfs/yv.asp>

a) Increase the number of training and support programs available for parents of youth so they have the knowledge, tools, and resources to recognize early warning signs and raise teens that do not condone or engage in violence.

b) Increase training and support programs for parents of at-risk youth, including those involved with the juvenile justice system or re-entry, so that these parents have the knowledge, tools and resources they need to get their children back on the right track.

**2. Teen Pregnancy Prevention:** Provide programs to prevent initial or repeat teen pregnancies. Activities may be focused on health or youth development services, and applicants must describe how these services are designed to reduce teen pregnancy.

**3. Assure Maintenance of Health Safety Net for Underserved/Vulnerable Seniors:** Provide programs that increase the ability of underserved and vulnerable seniors to live independently and be connected with others in their community to reduce social isolation (including those who are culturally or linguistically isolated).

Based on the development of these public service priorities, the city issued a Request for Proposals in October 2008 to fund public service activities. In response to the City's request for proposal (RFP) to distribute CDBG Public Service funds community-wide, 47 community based organizations submitted applications. Through an appointed-committee process, all applications were ranked and funding awards were made available totaling \$552,000 from a pool of community-based applicants with a total funding request of \$3,006,488. CDBG Program Services guidelines and national objective requirements were followed. Of the 47 proposals submitted, 32% related to teen pregnancy prevention, 34% youth violence prevention, and 34% services to seniors.

Other Health Indicators/Crime/Minneapolis

<b>Offense Classification</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>% Change 2007-08</b>
UCR Part I	27,201	25,306	24,310	28,324	29,474	29484	28489	-9
UCR Part II	42,363	38,923	36457	36,676	40,323	40343	38191	-8
Total All Crimes	69,564	64,229	60767	65,000	69,797	69827	66680	-8

Source: Minneapolis Police Department, Uniform Crime Reports – UCR Part I crimes are Major Offenses, UCR Other Offenses are reported as Part II crimes



## **Chapter 5 Five-Year Strategy (2005-2009)**

*Please refer to Chapter 5 in the 2005-09 Consolidated Plan for a full discussion of the Five-Year Strategy. The 2007 Consolidated Plan updated the City's Empowerment Zone Strategic Plan description, and Section E.5 Service Needs of Persons Who are Not Homeless and May or May Not Require Supportive Housing. Chapter 6 of this 2009 Consolidated Plan reviews 2009 planned strategies in support of the Five-Year Strategy, as amended.*

## Chapter 6 2009 One-Year Action Plan

### A. General

The City will undertake a variety of activities to address its priority needs that have been described in the Consolidated Plan. The HUD Table 3-Proposed Projects table describes the proposed programs that will be funded with 2009 Consolidated Plan funds. The table provides information on the title of the initiative, the addressed priority, program description, federal program eligibility, estimated accomplishments, budget, geographic location and the proposed program's national objective.

The following paragraphs specify goals/objectives supporting the 2005-09 Consolidated Plan. As further performance measurement criteria evolve, they will be included in future Consolidated Plan updates. Outcome-based performance measures as known are noted in HUD Table 3-Proposed Projects as well as referred to in the Executive Summary. Throughout this chapter, proposed Consolidated Plan projects that support individual goals and objectives will be listed. Project level detail can be found in the HUD Table 3- Proposed Projects table.

City actions for the 2009 Consolidated Plan will be in conjunction with the strategies detailed in the 2005-2009 Consolidated Plan Five-Year Strategy listed in Chapter 5 of that document. In sum, the City will undertake the following:

- ◆ Support strategies for fostering and maintaining affordable housing;
- ◆ Assist those homeless and special needs populations through the Continuum of Care strategy;
- ◆ Evaluate and treat lead-based paint hazards;
- ◆ Reduce the number of poverty level families through its anti-poverty strategy;
- ◆ Affirmatively further fair housing;
- ◆ Coordinate actions among public and private housing and social service agencies;
- ◆ Assist MPHA in its housing improvement and resident initiative programs;
- ◆ Address its non-housing community development needs; and
- ◆ Address barriers to the provision of affordable housing.

The following Goals/Objectives are referenced in HUD Table 3-Proposed Projects to assist the reader in seeing the linkage between projects and these goals.

<b>Goal H-1</b>	<b>Foster and Maintain Affordable Rental Housing</b>
Objective H-1a	Provide financing and administer programs for the development of affordable and mixed-income housing

<b>Goal H-2</b>	<b>Foster and Maintain Affordable Ownership Housing</b>
Objective H-2a	Provide financing and administer programs for the development and preservation affordable ownership housing
<b>Goal H-3</b>	<b>Provide for Safe Affordable Housing</b>
Objective H-3a	Evaluate and remove lead-based paint hazards in City's affordable housing stock
Objective H-3b	Mitigate housing conditions that present life and safety issues
<b>Goal H-4</b>	<b>Foster and Maintain City's Public Housing Supply</b>
Objective H-4a	Support rehabilitation needs of MPHA housing stock
Objective H-4b	Assist in locating financial resources to prevent subsidized housing "opt-outs"
Objective H-4c	Assist in development of Heritage Park – a mixed-use, mixed-income community on the near northside of Minneapolis
<b>Goal H-5</b>	<b>Affirmatively Further Fair Housing</b>
Objective H-5a	Enforce the City's fair housing ordinance
Objective H-5b	Provide resources to the metro Fair Housing Implementation Committee
<b>Goal H-6</b>	<b>Remove or ameliorate any barriers to affordable housing</b>
Objective H-6a	Mitigate barriers to the development, maintenance, and improvement of affordable housing
<b>Goal HM-1</b>	<b>Support Persons Suffering from Homelessness</b>
Objective HM-1a	Support movement of homeless families and individuals toward permanent housing
Objective HM-1b	Contribute capital resources to address supportive housing and shelter needs consistent with strategies of Continuum of Care and the Heading Home Hennepin Plan to End Homelessness
<b>Goal SPH-1</b>	<b>Foster and Maintain Housing for those with special needs</b>
Objective SPH-1a	Provide financing for the development and preservation of housing opportunities for persons with special needs
<b>Goal CD-1</b>	<b>Expand Economic Opportunities for Low- and Moderate-Income Persons</b>
Objective CD-1a	Link residents to permanent jobs
Objective CD-1b	Provide resources to improve community access to capital
<b>Goal CD-2</b>	<b>Support the Community Safety Net</b>
Objective CD-2a	Provide support to City's senior citizens
Objective CD-2b	Promote healthy outcomes for low- and moderate-income individuals and families
Objective CD-2c	Provide resources to vulnerable citizens
Objective CD-2d	Provide resources for City's youth programming initiatives

<b>Goal CD-3</b>	<b>Meet Community Infrastructure Needs</b>
Objective CD-3a	Use CDBG resources to address public space initiatives in CDBG target areas
<b>Goal CP-1</b>	<b>Encourage Citizen Participation in the Consolidated Plan</b>
Objective CP-1a	Support citizen participation processes that facilitate community input into all phases of Consolidated Plan development and implementation
Objective CP-1b	Provide timely data and analysis to inform citizens
<b>Goal AD-1</b>	<b>Manage HUD Resources for Accountability</b>
Objective AD-1a	Design, implement and monitor Consolidated Plan programs to achieve compliance
Objective AD-1b	Encourage citizen feedback for Consolidated Plan performance

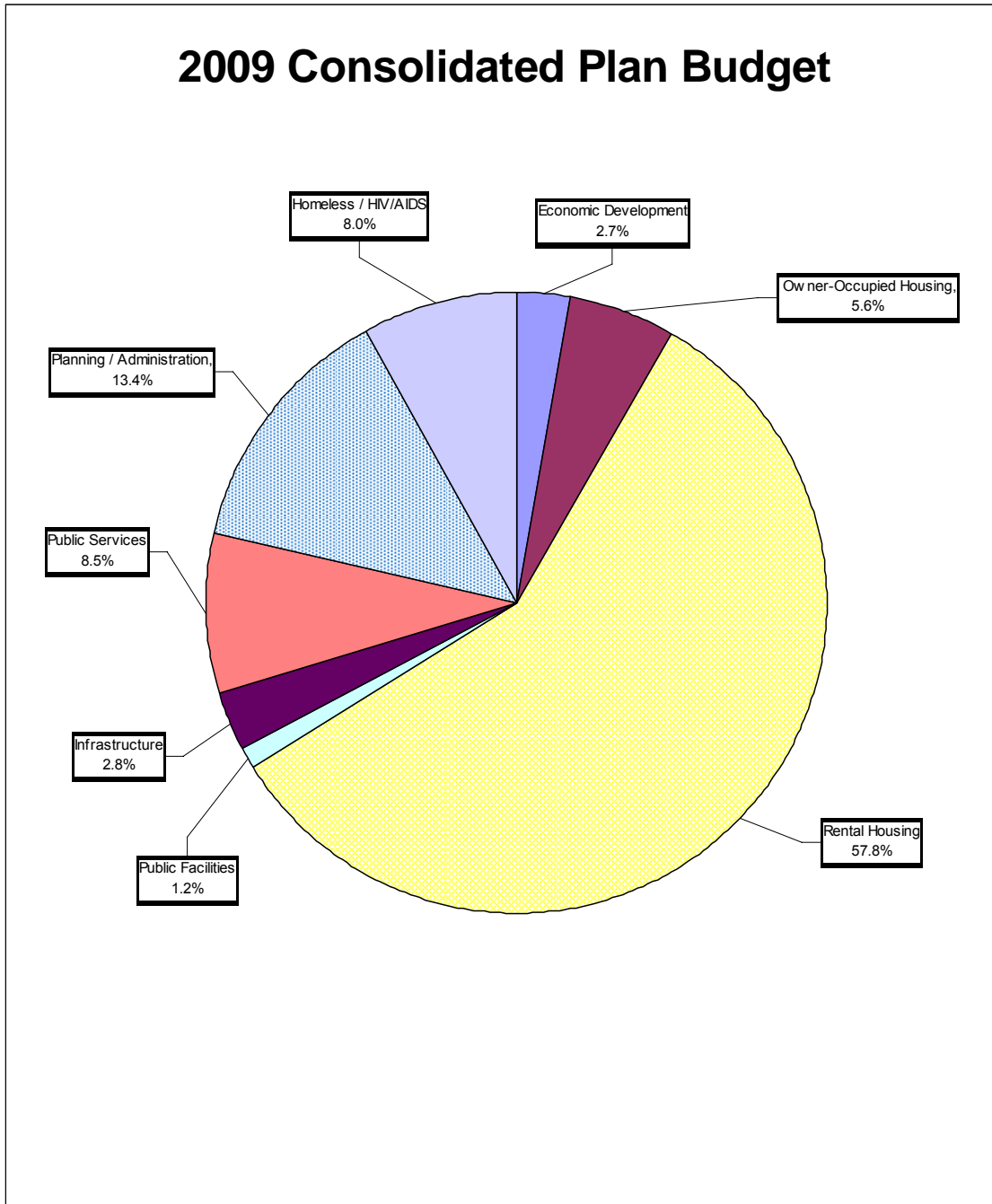
## 1. Federal Resources

The City expects to have the following Consolidated Plan resources available to address its priority housing and community development needs over the next year. Primarily, the City will direct approximately fifty percent of its Consolidated Plan funds toward the stabilization and development of affordable housing units.

The available federal resources include the five entitlement fund programs that HUD provides to the City covered by this Consolidated Plan. They are Community Development Block Grants (CDBG), HOME Investment Partnerships (HOME), American Dream Downpayment Initiative (ADDI) (no new funding in 2009), Emergency Shelter Grants (ESG) and Housing Opportunities for Persons with AIDS (HOPWA). Other federal resources available to the City and its partners are public housing modernization and operational funding, Empowerment Zone (EZ), Section 8 rent certificates and vouchers, and any other federal entitlement or competitive funding for which the City or its partners may qualify.

Each year the dollar amounts for the Consolidated Plan grant projects/programs are estimated until HUD provides the actual appropriation. On March 11, 2009 Congress passed this appropriation, and the City's 2009 actual formula grant appropriation has not yet been received from HUD. When the appropriation amount is provided to the City from HUD City staff will adjust the estimated grant amounts evenly, or pro-rata, across-the-board to reflect the actual grant amount from HUD. The 2009 Consolidated Plan estimated budget available to the City consists of the following awards:

CDBG	\$	13,406,710
HOME	\$	3,802,361
ESG	\$	591,861
HOPWA	\$	903,558



The federal appropriation for the 2009 Consolidated Plan is \$18,704,490 which is approximately the same level of funding as 2008. Consolidated Plan funding has dropped from 2004 when it was \$21.7 million. The City is concerned about the

impact these cuts have, and will have, on the CDBG program and on the vulnerable residents, principally low- and moderate-income persons. Because of these cuts, the programs and projects funded by CDBG, and the number of residents served by these activities has been cut as well. These reductions have affected the City's business plan and strategic outlook for community and business development, public service and affordable housing, for the poorest and most vulnerable citizens of Minneapolis.

## 2. Other Resources

Other resources from federal, private and non-federal public sources that are reasonably expected to be available to address Consolidated Plan needs are state, county and local funds and federal applications for assistance. The state is a key funding source for rental and ownership housing projects. Local funds are available for housing and non-housing activities. Private resources from banks, foundations, and private developers continue to be valuable in assisting the City in meeting its housing and community development goals and strategies.

Other housing resources expected during the 2009 Consolidated Plan year will be MHFA, the State's Metropolitan Council, Family Housing Fund, multi-family housing revenue bonds, mortgage revenue bonds, project-based Section 8, low income housing tax credits, and the McKinney-Vento Homeless Assistance programs. The City will support any organization's application for state or federal assistance that is consistent with this Consolidated Plan.

In December 2008 the City amended its 2008 Consolidated Plan to account for the receipt of special CDBG funding known as **Neighborhood Stabilization Program (NSP)** funds. These NSP funds were authorized by the Housing and Economic Recovery Act of 2008, Title III, Section 2301 – Emergency Assistance for the Redevelopment of Abandoned and Foreclosed Homes. The Congressional intent for these funds is to provide cities and states funding to address the effects of abandoned and foreclosed upon homes and residential properties. The City of Minneapolis is a direct grantee of these NSP funds and will receive \$5,601,967. Additionally, the State of Minnesota has awarded the City \$8,401,272 of its NSP funding allocation for use in the city. The federal intent for NSP funds is to address the redevelopment and rehabilitation of abandoned and foreclosed upon home and residential properties. The funding is not intended for foreclosure prevention.

HUD has determined several eligible activities that a grantee can pursue with NSP funding. Eligible activities need to be carried out in areas affected by:

- The greatest percentage of home foreclosures;
- The highest percentage of homes financed by a subprime mortgage related loan; and

- Likely to face a significant rise in the rate of home foreclosures in the next 18 months

The City will seek to meet two national benefit objectives through the Neighborhood Stabilization Program. An activity can be of benefit to an area composed of at least 51% of low-, moderate-, and middle-income residents at or below 120% of area median income (LMMA), or it can be of benefit to low-, moderate-, and middle-income residents at or below 120% of area median income (LMMH). Other national benefits available to the City are the low-, moderate-, and middle-income jobs (LMMJ) and low-, moderate-, and middle-income limited clientele (LMMC) benefits. The following table illustrates the most recent area median income limits for the Twin Cities metropolitan area. HUD adjusts these income figures annually. All NSP activities must benefit persons at these income levels.

### **Metropolitan Median Income Limits**

**Effective: April 2008**

	<b>Household Size (Number of Persons)</b>							
<b>% of Area Median Income (AMI)</b>	<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>	<b>7</b>	<b>8</b>
<b>50%</b>	\$28,300	\$32,350	\$36,400	\$40,450	\$43,700	\$46,900	\$50,150	\$53,400
<b>80%</b>	\$43,050	\$49,200	\$55,350	\$61,500	\$66,400	\$71,350	\$76,250	\$81,200
<b>120%</b>	\$67,950	\$77,650	\$87,350	\$97,100	\$104,850	\$112,600	\$120,400	\$128,150

As noted by the map in the appendix, referred to here, several neighborhoods are identified as meeting NSP priority areas due to the high risk of foreclosed and abandoned residential properties. The neighborhoods rated as high risk on the map, in the appendix, titled “HUD Estimated Foreclosure and Abandonment Risk Score with Actual Foreclosures and Registered Vacant and Boarded Properties” will receive prioritized delivery of NSP program offerings.

The Neighborhood Stabilization Program requires that 25% of the funds received must be targeted to households at or below 50% of the area median income. The City of Minneapolis will make at least 25% of the NSP allocation available for acquisition/rehabilitation/resale or rental serving households at or below 50 percent of area median income. This will be accomplished through programming delivered through NSP activity strategies A, B, and E listed in the table below.

In summary though, this income target for affordable housing can be met through a variety of ways and the City will evaluate project proposals for their ability to assist the City in meeting the 25% target. Likely ways that a project could assist

the City in providing at least 25% of its NSP funding for housing those at or below 50% of area median income can include:

- Assist a low-income family with purchase/rehab of a property;
- Support through gap financing a non-profit or public agency redevelopment of a vacant and boarded residential property into affordable rental housing;
- Acquire a property for use by a non-profit for permanent supportive housing;
- Link NSP-assisted housing activities to other affordable housing resources such as Section 8 vouchers

The City will implement the NSP funding through two agencies. The Minneapolis Community Planning and Economic Development Department (CPED) will implement the housing redevelopment strategies. The Minneapolis Department of Regulatory Services will implement the demolition budget of the proposed NSP strategy.

The City proposes that the NSP grant funding will be applied to the following NSP eligible strategic activities:

### **NSP Foreclosure Recovery Plan -- Uses and Programs**

<b>Eligible Uses</b>	<b>CDBG Correlated Eligible Activities</b>	<b>Responsible Organization and Program (\$5.6m)</b>
A. Establish financing mechanisms for purchase and redevelopment of foreclosed upon homes and residential properties, including such mechanisms as soft seconds, loan loss reserves, and shared equity loans for low and moderate income homebuyers	Activity delivery cost: <ul style="list-style-type: none"> <li>• Administrative costs; management, oversight and coordination</li> </ul>	CPED Foreclosure Recovery Affordable Homeownership Program  \$500,000 City NSP funds plus program income
B. Purchase and rehabilitate homes and residential properties that have been abandoned or foreclosed upon, in order to sell, rent, or redevelop such homes and properties	<ul style="list-style-type: none"> <li>• Acquisition</li> <li>• Disposition</li> <li>• Relocation</li> <li>• Direct homeownership assistance</li> <li>• Rehabilitation and preservation</li> </ul>	CPED Foreclosure Recovery Rehabilitation Program -- delivered by the following community based development organizations <ul style="list-style-type: none"> <li>• Habitat for Humanity</li> <li>• PPL</li> <li>• City of Lakes Community Land Trust</li> <li>• Neighborhood Housing Service of Minneapolis</li> <li>• Urban Homeworks</li> <li>• Alliance Housing</li> <li>• Powderhorn Residents Group</li> <li>• Greater Metropolitan</li> </ul>



		Housing Corporation <ul style="list-style-type: none"> <li>Minneapolis Urban League</li> </ul> \$1,466,767 City NSP funds plus program income \$5,030,836 State NSP funds
C. Establish land banks for homes that have been foreclosed upon	<ul style="list-style-type: none"> <li>Acquisition</li> <li>Disposition</li> </ul>	CPED Foreclosure Recovery Land Bank Program  \$ 1,515,200 City NSP funds plus program income \$2,771,045 State NSP funds
D. Demolish blighted structures	<ul style="list-style-type: none"> <li>Clearance for blighted structures only</li> </ul>	Regulatory Services Demolition of Blighted Structures  \$1,700,000 City NSP funds plus program income
E. Redevelop demolished or vacant properties	<ul style="list-style-type: none"> <li>Acquisition</li> <li>Disposition</li> <li>Public facilities and improvements</li> <li>Public services for housing counseling</li> <li>Relocation</li> <li>Direct homeownership Assistance</li> </ul>	At this time no specific activities or NSP funds are identified for this eligible use, though any redevelopment of this nature will be in coordination with the above strategies. To be funded through NSP program income
Administration	Compliance, Accounting, Reporting	\$420,000 City NSP funds \$599,391 State NSP funds

**B. Geographic Distribution of Consolidated Plan Assistance**

Minneapolis expects to direct its assistance throughout the City during the program year (June 1 through May 31). Certain programs may have specific boundaries or be designed to meet the needs of a specific area. These are described as known in the HUD Table 3-Proposed Projects Table.

The CDBG target areas are neighborhoods where the majority of residents are (as of 2000 Census) of low- and moderate-income and 3.3 percent or more of the housing stock is rated substandard. These areas are prioritized on an area basis for CDBG assistance. A map illustrating these areas follows in the Appendix.

The City also will continue to support and assist the MPHA in developing its public housing programs throughout the City. The City works with MPHA to site new units in areas of the City with low numbers of assisted units in order to help the MPHA meet its de-concentration objectives.

ESG funds will be expended for eligible activities within the City and Hennepin County for projects benefiting Minneapolis residents.

HOPWA will fund programs serving site-based initiatives and providing tenant rental assistance throughout the metropolitan area. Funding priorities are determined through the Minnesota HIV/AIDS Housing Coalition and through an annual RFP process.

HOME funds are spent throughout the City for income-eligible units. Projects are selected through an annual RFP process.

The City attempts to locate affordable housing projects in non-impacted areas of the City. With the Affordable Housing Policy strategies and priorities, the City works to site more publicly assisted housing units in non-impacted areas of the City.

**C. Addressing Obstacles in Meeting Underserved Needs**

As stated throughout Chapter 5 of the 2005-09 Consolidated Plan Five-Year Strategy, the City will be pursuing a variety of initiatives to meet underserved needs identified in the Plan. Specific Consolidated Plan initiatives for 2009 are listed in the HUD Table 3-Proposed Projects table. The extent of the City’s ability to address underserved needs will be conditioned by the amount of funding resources it has.

**D. 2009 Planning Process**

Development of the Five-Year Consolidated Plan strategy and annual Action Plans is a continuous process with many opportunities for feedback. Annually, the Mayor recommends a budget for Consolidated Plan funding approximately each August for City Council deliberation leading up to an approved budget in December. With a budget determined, City departments and partner agencies review implementation and program strategies to develop the annual Consolidated Plan that is submitted to HUD in April. Then the City annually collects performance data on previous program year activities during the summer before submitting an annual performance report to HUD in August. This performance data provides feedback for budget setting priorities for the following year.

**E. Summary of 2009 Citizen Participation Process**

<b>City of Minneapolis Citizen Participation Plan FY 2009 Consolidated Plan</b>	
August 14, 2008	Mayor’s Proposed 2009 Budget
August 14-28, 2008	Public Comment period on 2007 Consolidated Annual Performance and Evaluation Report

	(CAPER)
September 16, 2008	Public Hearing on 2007 CAPER
August 29, 2008	2007 CAPER submitted to HUD
November 20, 2008	Mailing of 2009 Consolidated Plan Budget Executive Summary
December 1, 2008	Public Hearing on 2009 Proposed Budget including Consolidated Plan
December 12, 2008	2009 Consolidated Plan Budget Approved (based on estimated HUD awards)
March, 2009	2009 Consolidated Plan Budget Approval (based on HUD official grant notification)
March 13 - April 14, 2009	Public Comment period on Draft 2009 Consolidated Plan
March 31, 2009	Public Hearing on 2009 Consolidated Plan adoption
April 15, 2009	City submission of 2009 Consolidated Plan to HUD
June 1, 2009-May 31, 2010	Year 35 CDBG Program Year, FY 2009 Consolidated Plan Year
August 2009	Public Hearing on FY 2008 CAPER
August 2009	Submission of FY 2008 CAPER to HUD

## **F. 2009 Institutional Structure**

The institutional structure through which the City carries out its housing and community development plan consists of public, private and nonprofit partners, including social service agencies, community and faith-based organizations. The primary public entities are the City of Minneapolis, the Minneapolis Public Housing Authority (MPHA), Hennepin County, and the Minnesota Housing Finance Agency (MHFA). Nonprofit organizations include nonprofit developers and community housing development organizations, the Family Housing Fund, and the Interagency Stabilization Group. Private sector partners include local financial institutions, for-profit developers, faith-based organizations and the foundation community. The City and County's 10 year plan to end homelessness, Heading Home Hennepin, has been a collaborative effort driven in large part by the efforts of social service agencies and faith-based organizations who have taken the lead in providing services for the chronically homeless in our community.

### **Relationship with Local Public Housing Authority**

The organizational relationship between the MPHA and the City is an important component of the City's institutional structure for carrying out its housing and community development plan. The MPHA is governed by a nine member Board of Commissioners; four of these members are City council-appointed, and five

members, including the chairperson, are mayoral appointees. One appointee of the council and mayor respectively must be a public housing resident.

The MPHA functions as an independent housing authority with its own personnel and purchasing systems. The City provides financial support to several MPHA initiatives. City staff sits on the Comprehensive Grant Committee of MPHA and MPHA staff contributes to the development of the City’s Consolidated Plan. The City funds resident participation initiatives that encourage local resident management of public housing sites.

The Minneapolis Public Housing Authority is not a troubled agency.

**G. 2009 Monitoring Objectives**

<b>Goal AD-1</b>	<b>Manage HUD Resources for Accountability</b>
Objective AD-1a	Design, implement and monitor Consolidated Plan programs to achieve compliance

The City will monitor federally funded projects in accordance with the criteria and priorities detailed in Chapter 1.

**H. 2009 Lead-based Paint Objectives**

<b>Goal H-3</b>	<b>Provide for Safe Affordable Housing</b>
Objective H-3a	Evaluate and remove lead-based paint hazards in City’s affordable housing stock

Over the next year, the City will undertake the following strategies to treat lead-based paint hazards in City housing stock.

- Identification and removal of lead hazards from units occupied by children with elevated blood lead levels
- Referral to grant programs and other resources for properties where children have elevated lead levels, but below the mandated response levels
- Pursuing policies that support primary prevention without reduction in the efforts for secondary prevention response
- Education and outreach to pregnant women and families of children most impacted by lead hazards in dwellings within the City.
- Education and outreach to property owners and contractors on Lead Safe Work Practices.
- Continue reduction of lead hazards identified by agencies such as CPED and MPHA. The agencies have incorporated Title X (Section 1012/1013 and 1018) rules into their policies and procedures. CPED requests lead risk assessments in assisted properties and have incorporated lead safe hazard reduction practices into properties undergoing rehabilitation. MPHA is working on policies and procedures to integrate grant resources for lead

hazard reduction and lead safe work practices training for properties enrolled in the non-project based Section 8 programs.

- *Lead Hazard Reduction Program – 120 Housing Units*

## I. Housing

The City will be addressing the following housing strategies with Consolidated Plan funding with 2009 funding. Further project level detail is found in HUD Table 3-Proposed Projects found in the Appendix.

**Table 3B  
ANNUAL HOUSING COMPLETION GOALS  
(with expected resources)**

Grantee Name: Minneapolis, MN <b>Program Year: 2009</b>	Expected Annual Number of Units To Be Completed	Actual Annual Number of Units Completed	Resources used during the period			
			CDBG	HOME	ESG	HOPWA
<b>ANNUAL AFFORDABLE HOUSING GOALS (SEC. 215)</b>		To be reflected in 2008 Annual Performance Report				
Homeless households (capital development/rehab only)	35 (develop) + 64 (rehab) = 99		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Non-homeless households	N/A		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Special needs households (capital development/rehab only)	42 (develop) + 36 (rehab) = 78		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
<b>ANNUAL AFFORDABLE RENTAL HOUSING GOALS (SEC. 215)</b>	Units may be counted multiple times among strategies					
Acquisition of existing units	50		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
Production of new units	242		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input checked="" type="checkbox"/>
Rehabilitation of existing units	338		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Rental Assistance	121		<input type="checkbox"/>	<input type="checkbox"/>		<input checked="" type="checkbox"/>
<b>Total Sec. 215 Affordable Rental</b>	751		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
<b>ANNUAL AFFORDABLE OWNER HOUSING GOALS (SEC. 215)</b>	Units may be counted multiple times among strategies					
Acquisition of existing units	50		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		
Production of new units	52		<input type="checkbox"/>	<input checked="" type="checkbox"/>		
Rehabilitation of existing units	18		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		
Homebuyer Assistance	11		<input type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
<b>Total Sec. 215 Affordable Owner</b>	131		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>ANNUAL AFFORDABLE HOUSING GOALS (SEC. 215)</b>	Units may be counted multiple times among strategies					
Acquisition of existing units	50		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>

Production of new units	292		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input checked="" type="checkbox"/>
Rehabilitation of existing units	358		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Homebuyer Assistance	16		<input type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
<b>Total Sec. 215 Affordable Housing</b>	716	<b>“Geographic Distribution of Consolidated Plan Assistance”</b>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
<b>ANNUAL HOUSING GOALS</b>	Source: 2005-09 Consolidated Plan Table 2A					
Annual Rental Housing Goal (HUD Table 2A Section 215 goal)	518		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
Annual Owner Housing Goal (HUD Table 2A Section 215 goal)	52		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>Total Annual Housing Goal</b>	570		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>

## 1. 2009 Housing Goals and Objectives

<b>Goal H-1</b>	<b>Foster and Maintain Affordable Rental Housing</b>
Objective H-1a	Provide financing and administer programs for the development of affordable and mixed-income housing

Funds need to be directed to stabilizing existing, and adding affordable housing units to preserve/add them in the City’s housing inventory. Creation of new units should be focused on meeting housing needs not being met by the market such as supportive transitional housing developments. Equally important is the need to combine supportive services with stabilized housing.

In order to meet these rental goals, the City will pursue the following strategies over the next year.

- ◆ Preserve and improve the physical condition of existing subsidized housing, both publicly and privately owned.
- ◆ Support development of new three or more bedroom rental units for large families. The City’s goal is that 70% of affordable housing funds be allocated to larger family units.
- ◆ A minimum of 20% of all City-assisted rental projects of 10+ units be affordable at 50% MFI.
- ◆ Create additional transitional housing units with appropriate supportive services as an alternative to extended shelter use.
- ◆ Identify opportunities for placing new housing on transportation corridors to take advantage of transit opportunities and job markets.
- ◆ Encourage development of mixed-income housing serving a broad and continuous range of incomes.

- ◆ Emphasize affordable housing development outside impacted areas. The City’s goal is that at least 50% of new City-produced affordable housing be located in non-impacted areas.
- ◆ Use the affordable housing trust fund to guarantee a minimum level of sustained financial commitment toward the housing needs of those at the low-income level. The annual funding goal is \$10 million.
- ◆ Link housing programs to supportive service programs, income assistance programs and public housing initiatives to facilitate affordability.
- ◆ Fifty percent (50%) of City affordable housing funds will be used for capital production of units affordable at 30% MFI.
  - *Affordable Housing Trust Fund – 200 Housing Units*
  - *Housing Development Assistance – 10 Organizations*
  - *High Density Corridor Housing – 50 Housing Units*
  - *HOME Multifamily Rental – 80 Housing Units*

<b>Goal H-2</b>	<b>Foster and Maintain Affordable Ownership Housing</b>
Objective H-2a	Provide financing and administer programs for the development and preservation affordable ownership housing

In order to meet these goals, the City will pursue the following strategies over the next five years. The aim is to keep existing low-income homeowners in their homes with strategic home improvement investments and to allow for new low-income homeowners through creative, leveraged homeowner financing programs. An emphasis of City homeownership programs will be increasing the number of minority homeowners. The City will design its homeownership programs to attract minority homeowners. It is estimated that at least 50 percent of new homeowners will be minorities. The City is also exploring funding options and partnerships for addressing the needs of resident owner occupants who are exposed to foreclosure actions while continuing its support for foreclosure prevention housing services.

- ◆ Preserve and improve the physical condition of existing ownership housing through home improvement offerings.
- ◆ Support in-fill development of new three or more bedroom housing for large families.
- ◆ A minimum of 20% of all City-assisted ownership projects of 10+ units be affordable at 50% MFI.
- ◆ Identify opportunities for placing new housing on transportation corridors to take advantage of transit opportunities and job markets.
- ◆ Encourage development of mixed-income ownership housing options serving a broad and continuous range of incomes.
- ◆ Promote and support first-time homeownership opportunities for traditionally underserved populations.

- ◆ Streamline City development review, permitting, and licensing to make it easier to develop property in the City of Minneapolis.
- ◆ Develop a close dialog with community participants about appropriate locations and design standards for new housing.
- ◆ Foster community dialog about housing growth in and adjacent to City neighborhoods.
- ◆ Promote the development of housing suitable for people and households in all life stages, and that can be adapted to accommodate changing housing needs over time.
- ◆ Promote accessible housing designs to support persons with disabilities.
  - *GMHC Homeownership Program – 10 Housing Units*
  - *Vacant and Boarded Housing – 50 Housing Units*
  - *Foreclosure Prevention Program – 200 Households*
  - *Homeownership Works – 10 Households*

The CPED website has a resource guide updated regularly containing the latest inventory of City housing programs providing specific detail on implementation of the above strategies ([www.ci.minneapolis.mn.us/cped](http://www.ci.minneapolis.mn.us/cped)).

<b>Goal H-3</b>	<b>Provide for Safe Affordable Housing</b>
Objective H-3b	Mitigate housing conditions that present life and safety issues

The City will continue to work through its inspections and CPED departments to ensure that the City’s affordable housing supply is safe. Annually, the City proposes to set aside CDBG funding to assist in this endeavor. Over a five-year period, all rental-housing units in the City are planned for inspections.

Currently, the City has instituted a problem properties task force. This group is a cross-departmental group that works with housing properties in targeted areas that consume many City resources in the areas of inspections and public safety. The Problem Properties Unit (PPU) identifies the worst properties in the City and develops strategies to reduce or eliminate problems. Solutions can include up to securing buildings with boards or demolish buildings under the provisions of Chapter 249 of the City's code of ordinances.

- *Problem Properties Strategy – 50 Housing Units*

<b>Goal H-4</b>	<b>Foster and Maintain City’s Public Housing Supply</b>
Objective H-4a	Support rehabilitation needs of MPHA housing stock
Objective H-4b	Assist in locating financial resources to prevent subsidized housing “opt-outs”
Objective H-4c	Assist in development of Heritage Park – a mixed-use, mixed-income community on the near northside of Minneapolis



The City recognizes the important role that public housing plays in the provision of affordable housing. Traditionally, the City has provided CDBG assistance to the MPHA to support their housing rehabilitation program as well as supporting their resident initiatives. The City funds resident participation initiatives that encourage local resident management of public housing sites. MPHA’s Resident Participation Program provides funding for resident participation councils – these councils are a means for MPHA residents to contribute to resident management. The City has supported the Heritage Park development through provision of resources for the development of housing on the site. This includes extensive infrastructure work. As noted in the following section, the City is also aware of the importance of subsidized housing in the City and stands ready to assist the local market in preserving and stabilizing subsidized housing as needed. The City will continue to partner with MPHA in joint housing developments that need project-based housing vouchers to finance low-income units. The City will also work with MPHA in siting new public housing in the City in non-impacted areas.

- *MPHA Rehabilitation – 105 Housing Units*
- *Affordable Housing Trust Fund – 200 Housing Units*

## **2. 2009 Actions to Address Affordable Housing Barriers**

Minneapolis is sensitive to the effects that public policies have on the cost of housing, or serve to dissuade development, maintenance or improvement of affordable housing. Although some of the barriers to the cost of producing affordable housing are beyond the control of local government, the aim is that City policies do not create more barriers. The City works to establish positive marketing strategies and program criteria increasing housing choices for households with limited incomes, to provide geographical choice in assisted housing units, and to improve the physical quality of existing affordable housing units. The City has identified regulatory, transportation and financing issues as barriers to affordable housing.

<b>Goal H-6</b>	<b>Remove or ameliorate any barriers to affordable housing</b>
Objective H-6a	Mitigate barriers to the development, maintenance, and improvement of affordable housing

The City will be continuing its efforts at removing barriers to affordable housing. Through the American Dream Downpayment Initiative (ADDI), although there will be no new funding for the 2009 program year, the City gives priority access to for applicants that currently reside in government subsidized public housing or recipients of Section 8 rental payment assistance. Further development and implementation of the coordinated development function between the City’s Regulatory and CPED agencies will assist in reducing the time and effort needed by housing developers in creating new housing.

### **3. 2009 HOME Single Family program**

HOME funds will be available for the renovation or new construction and sale of 10 to 20 vacant, single-family dwellings, under the Home Ownership Works (HOW) program. HOME funds may be used for any of the following activities: acquisition, demolition, renovation/repairs or new construction.

#### **Home Ownership Works (HOW)**

Home Ownership Works (HOW) is designed to address the goal of providing home ownership opportunities for residents who otherwise would have difficulty in attaining home ownership. It is also designed to address the problem of abandoned and foreclosed houses. The program also will be used to treat properties in need of demolition and new construction. HOW properties will be owned by the City of Minneapolis during the renovation/construction period. All properties will meet the HOW Program Standards which exceed the minimum City code requirements. Non-profit housing development construction managers will complete scope of work, construction bidding and construction monitoring. Private licensed general contractors will be selected through a sealed bid process to complete the required renovation/repairs or new construction. Local funds will be used to provide interim financing. The interim financing will allow immediate fee ownership only. This approach serves the following public purpose objectives:

- 1) Provides home ownership opportunities and long-term, affordable and decent housing for residents who are otherwise unlikely to achieve home ownership. Affordability is defined as the maximum percentage of the purchaser's income that can be used to pay the fixed costs of owning a home, which is determined by the lender (that is, loan payments of principal and interest, taxes and insurance, the sum of which is called PITI in the lending industry).
- 2) Addresses the problem of vacant and deteriorated structures
- 3) Helps the City maintain a base of owner occupants and provides housing opportunities to people who find that it is increasingly difficult to qualify for a home mortgage.

Funding for buyer assistance programs such as closing costs and down payments may be provided by CPED and other organizations.

#### **Target Buyers**

Buyers must meet HOME low/moderate income household requirements. They are residents who are either trying to purchase a home, but are having trouble qualifying for a mortgage or locating a decent home in their price range.

Properties with four or more bedrooms will be sold to households of three or more people who will occupy the property. All purchasers will be required to attend homebuyer counseling and Housing Maintenance seminars prior to closing. If more than one offer is received from qualified buyers, preference will be given to first-time homebuyers or buyers who are being displaced due to public action. If there are equal offers after applying the preference described above, a lottery will be held.

## **Target Houses**

It is anticipated that a large number of properties will be FHA foreclosures or REO properties in need of moderate to substantial rehabilitation. Moderate rehab properties selected would be single family or duplex homes. Duplexes will be converted to single-family dwellings, where appropriate. The program will operate Citywide.

## **Program Mechanics**

### Affordability

To ensure that the property will remain affordable to low-income homebuyers, staff will implement a resale provision. The resale of any eligible property will not exceed 95 percent of the area median purchase price or after-rehabilitation price for single family housing, as determined by the HUD Secretary. The City has chosen to implement a 15-year affordability term no matter what the level of HOME funding.

The proposed resale restriction meets federal requirements, ensuring the initial purchaser with a fair return on their initial investment plus principal reductions, post sale capital improvements and standard closing costs. These requirements would be spelled out in a promissory note and mortgage and filed against the property. A fair return is defined as the return of the homebuyer's initial investment plus principal reductions, post sale capital improvements and standard closing costs.

## **Buyer Financing**

### First Mortgage Lending

Under the Home Ownership Works program, eligible households may be able to apply for a mortgage loan through one of the City's participating lenders, where interest rates are typically below market rates for a 30-year mortgage. If needed, down payment and closing cost loans will be available through various lenders and non-profit organizations. Purchasers will need a minimum of a 1% down payment, plus an estimated 3% for closing costs and pre-paids.

### City Subordinate Financing

Many of the Home Ownership Works buyers are only able to purchase with direct buyer assistance in the form of a second mortgage provided by the City using HOME funds. The use of these HOW second mortgages will continue and are needed to keep the properties affordable to low and moderate-income households. A deferred second mortgage up to a maximum amount of \$30,000 may be available to households, through this HOME funded program, who would otherwise be unable to purchase. The recapture provision will be enforced through a second mortgage. The second mortgage will be repaid from the net sales proceeds, if any, at the time of resale. The net proceeds are the sales price minus superior loan repayment (other than HOME funds) and any closing costs. Any repayments received upon sale will be placed into the Minneapolis HOME account for future production or as direct buyer assistance for affordability.

### **Non-profit Participation**

Property selection, buyer outreach, marketing, rehabilitation, construction and counseling will be labor intensive. These are also normal functions of developers. However, since the properties will be owned by City during the development process, another arrangement is necessary. For these reasons, the HOW program will contract with the local non-profit community to perform construction management services and may participate in marketing. The local non-profit community will also provide buyer counseling.

### **Property Selection and Purchase**

Due to HUD requirements, a decision to acquire a HUD property and agree on a price would need to occur within 5 days of the time that the property became available. The City will notify the appropriate neighborhood group of its intention to acquire and either rehabilitate the existing structure or demolish and construct a new home that will be sold to an owner occupant in accordance with the program requirements.

### **Citizen Participation**

Neighborhood groups will review this proposal for the required 45-day contractual period before proceeding to the Council for final approval. Neighborhood groups will be notified regarding the properties to be included in the program before they are acquired.

### **Council Approval**

Properties will be sold to eligible buyers for fair market value after a noticed public hearing pursuant to state statutory requirements. The report to the City Council authorizing the sale of the rehabilitated or newly constructed home will identify the estimated market value of the property but will not identify the purchaser. Properties will only be sold to eligible buyers pursuant to these guidelines. The City Council, in its discretion, may approve, reject, or modify the terms of the proposed sale. The fair market value will be finalized upon completion of the home and an appraisal as approved by the CPED Appraiser and approved by the CPED Director.

### **Rehabilitation**

Rehabilitation standards would include the housing maintenance standards, HOW Renovation Standards, energy efficiency, lead abatement, and ease of maintenance and long term maintenance issues. While the homes would be rehabilitated to be an asset to the neighborhood and to avoid high maintenance costs, some economies would be made to avoid excessive rehab costs. For example, newer roofs, furnaces, water heaters, etc., which are functioning properly and with an expected 7 to 10 year usable life expectancy, would not be replaced. The general rule would be to ensure that the owner does not experience major replacement costs for a minimum of the first seven years of ownership, and that the home would be eligible for FHA financing.

### **New Construction**

Due to the increased costs of acquiring and renovating sub-standard housing, staff will begin the use of new construction in the HOW Program. Provided homeowners do the required general and annual maintenance, these newly constructed homes should assure first time homeowners minimal mechanical and structural problems for over twenty years. Homeowner occupancy requirements for new construction will be 15 years. Any sale or transfer of the property from its original owner will require a sharing of the net sales proceeds. Any repayments received upon sale will be placed into the Minneapolis HOME account for future production or as buyer affordability assistance.

### **Marketing**

HOW properties will be marketed and advertised after renovation/construction through newspapers and MLS. Marketing will be established on a pay per performance basis and will be performed by realtors active in and familiar with the Minneapolis market. The marketing for resale of any eligible property will not exceed 95 percent of the area median purchase price or after-rehabilitation price for single family housing, as determined by the HUD Secretary.

## **4. 2009 HOME/CDBG Multifamily Guidelines**

**Affordable Housing Trust Fund**  
**(formerly the Multi-Family Rental and Cooperative Housing Program)**  
**Administrative Guidelines**

In 1982, the City of Minneapolis began a new housing program called the Multi-Family Rental and Cooperative Housing Program to finance the production of new or rehabilitated affordable rental units. In 2002, the City Council changed the name of this program to the Affordable Housing Trust Fund. The primary sources of funds for this program are HOME and CDBG monies. This program provides funds to affordable rental projects that need gap financing assistance to cover the difference between total development costs and the amount that can be secured from other sources. In 2009, applications for program funds will be solicited through a Request for Proposals scheduled to be advertised beginning April 27, 2009. CPED staff evaluates the projects, based upon the selection criteria outlined below, and make recommendations for funding commitments to the City Council.

**Program Goals**

The goal of this program is to provide assistance for rehabilitated or new multi-family units to make them affordable to households whose incomes are at or below 80 percent of the Metro Median Income as adjusted for family size. The City's Affordable Housing Policy states that all City financially assisted rental housing projects of 10 units or more shall have at least 20 percent of the units affordable at or below 50 percent of metro median income, adjusted for family size. All units developed with HOME funds, however, must be affordable to and occupied by families whose incomes are at or below 60 percent of the Metro Median Income as adjusted for family size. In addition, in rental projects with five or more HOME-assisted rental units, 20 percent of the HOME-assisted units must be occupied by families whose incomes are at or below 50 percent of the Metro Median Income as adjusted for family size. HUD updates HOME income limits each year.

Affordability Periods are as follows:

<b>Per unit dollar-amount of HOME funds for Rehab or Acquisition of Existing Housing</b>	<b>Minimum Period of Affordability</b>
Under \$15,000	5 Years
\$15,000 - \$40,000	10 Years
Over \$40,000	15 Years
New Construction or Acquisition or newly constructed housing	20 Years

**Compliance with Policies and Regulations**

Further details can be found at [www.ci.minneapolis.mn.us/cped/docs/ahtf\\_rfp.pdf](http://www.ci.minneapolis.mn.us/cped/docs/ahtf_rfp.pdf) on how the program complies with federal policies and regulations as well as project selection criteria used by CPED (as evidenced by the 2008 solicitation), or can be obtained through request to CPED. For more information, please contact Matt Bower, Office of Grants & Special Projects at 612-673-2188.

### **Eligible Uses of Funds**

HOME funds may be used for the following eligible project activities: development hard costs, acquisition costs, related soft costs, and relocation costs. CDBG funds may be used for the following eligible activities: acquisition, clearance, site improvements, rehabilitation, and related soft costs, if necessary and if done in conjunction with rehabilitation. No disbursement of funds under this program will be made until total project financing is in place and project closing has occurred.

HOME funds may be used for new construction in certain instances. Proposed sites for new construction must be approved by CPED for meeting HUD regulations relative to site and neighborhood standards. Typically, CDBG funds may not be used for new construction, however, in certain instances CDBG regulations permit funds to be used for new construction (for example, if the activity is undertaken by a neighborhood-based non-profit entity meeting HUD definitions and in compliance with City policy regarding "permissible ineligibles").

### **Administration**

The administration of the Program is the responsibility of CPED's Multifamily Housing Development Division. A committee composed of the appropriate staff from CPED will evaluate funding requests.

### **Procedure**

CPED allocates annually funding from the Affordable Housing Trust Fund. Reallocated funds from prior proposals that were unable to demonstrate project viability are also advertised. Staff reviews proposals and present recommendations for funding to the City Council. Developers are required to submit their proposals to the appropriate neighborhood group for review.

### **Repayment of Program Funds**

The repayment of program funds will be structured on a project-by-project basis. Repayment may take the form of an amortized loan, distribution from annual project cash flows, repayment at time of sale, refinancing or conversion, or other acceptable forms of repayment such as a shared loan. Repayment of program funds is required of all developers, both profit and non-profit, who use the Affordable Housing Trust Fund, however, if later in a project's history the

affordability of units becomes an issue, the payback of the program funds may be restructured to maintain that affordability.

### **HOME Other Forms of Assistance (Match)**

There are no other forms of investment in the City's HOME Program as described in 24 CFR92.205 (b.). Matches to the program include, but are not limited to the following:

- ◆ Cash contributions (e.g. housing trust funds, foundation grants, and private donations)
- ◆ Proceeds from Affordable Housing Bonds
- ◆ Cost of supportive services provided to the families residing in HOME-assisted units during the period of affordability.

Based on FY 2007 performance, HOME program income for 2009 is estimated to be \$212,000.

### **HOME Affirmative Marketing Program plus Minority and Women Business Outreach**

The City's HOME Affirmative Marketing Program is described in project selection criteria. Outreach to minority- and women-owned businesses is conducted through the City's Small and Underutilized Business Program. It is the policy of the City of Minneapolis and its departments and offices, including CPED, to provide small businesses, including women or minority owned businesses, with access to City business opportunities – including the procurement of goods, materials and services, and construction and economic development projects. Solicitation efforts include invitations to certified small businesses, and encouraging subcontractor recruitment through Request for Proposal instructions.

## **5. 2009 American Dream Downpayment Initiative Guidelines**

HUD informed the City of Minneapolis on April 28, 2009 that there will be no new funding for ADDI in 2009. Formerly, the American Dream Downpayment Initiative (ADDI) grant program offered funding to support the down payment and closing cost needs of first-time, low and moderate income homebuyers. On May 28, 2004, the City Council approved program guidelines.

### **Available funds**

The City will not receive additional ADDI funds in 2009.



**Loan terms**

- a) Zero percent interest
- b) No monthly payment
- c) The loan will be forgiven over a five-year period from the date of closing, with forgiveness occurring at a rate of 20% each year on the anniversary date of closing
- d) The loan is due on sale, transfer-of-title, or when primary mortgage is paid in full, except that in the case of a refinance, the loan may be subordinated subject to the CPED Subordination Policy in effect at the time of the request for subordination

**Maximum and minimum loan amounts**

- a) The maximum loan amount is six percent of the sale price or \$10,000, whichever is greater
- b) The minimum loan amount is \$1,000.

**Use of funds**

The funds may be used to go toward the payment of down payment or toward payment of normal and usual closing costs.

**Eligible properties**

- a) The property must be located in Minneapolis and be a newly constructed or newly rehabilitated house, the eligible property will not exceed 95 percent of the area median purchase price or after-rehabilitation price for single family housing, as determined by the HUD Secretary.
- b) If the house is a newly renovated property, it must have been rehabilitated to a standard that eliminated any health and safety deficiencies, and addressed lead abatement or containment according to federal regulations associated with Federal funding sources
- c) Existing structures that were not constructed during or after 1978 or newly renovated (including renovation of the common areas of a town home or condominium) are not eligible.

**Eligible borrower**

- a) Borrower must qualify under one of the following categories:
  - i. First time homebuyer - To qualify for this requirement they must not have owned a home within the three years preceding the closing of this loan.
  - ii. Displaced homemaker – (a) adult, (b) has not worked full time full-year in the labor force for a number of years but has, during such years, worked primarily without remuneration to care for the home and family; and (c) is unemployed or underemployed and is experiencing difficulty in obtaining or upgrading employment.

- iii. Single parent – an individual who (a) is unmarried or legally separated from a spouse; and (b) has one or more minor children for whom the individual has custody or joint custody, or is pregnant.
- b) The maximum income is 80% of median income for Minneapolis/Saint Paul SMSA as published annually by HUD, adjusted by family size,
- c) Priority access to these funds will be provided as follows:
- i. Applicants that currently reside in government subsidized public housing or recipients of Section 8 rental payment assistance.
  - ii. Applicants where at least one of the applicants is from an underserved population

**Home Ownership Counseling**

Borrower must complete home ownership counseling through an approved organization and must provide a certificate indicating completion of the home ownership counseling prior to closing of the loan.

**Combining funds**

- a) Loan may only be offered in connection with the CityLiving home program.
- b) ADDI funds may be combined with other assistance programs to provide greater opportunity for the borrower to secure the purchase of a home.

**Loan security**

- a) The loan must be secured by a promissory note and a mortgage.
- b) The loan may be secured in a lower lien position behind other program funds.
- c) No title insurance is required.
- d) No mortgagee clause is required in the owner’s hazard insurance policy.

**6. 2009 Affirmatively Furthering Fair Housing**

<b>Goal H-5</b>	<b>Affirmatively Further Fair Housing</b>
Objective H-5a	Enforce the City’s fair housing ordinance
Objective H-5b	Provide resources to the metro Fair Housing Implementation Committee

The City works to ensure that to the greatest extent possible, its housing programs affirmatively further fair housing. The lead City agency in educating and enforcing fair housing laws is the Department of Civil Rights. The Department of Civil Rights works in partnership with community groups to research fair housing issues, publicize affirmative practices, and enforce federal, state and local fair housing laws.

In May 2001, the Regional Analysis of Impediments to Fair Housing was written by the Legal Services Advocacy Project under a contract with the Metropolitan Council acting on behalf of HUD Consolidated Plan entitlement jurisdictions in the Twin Cities. A regional analysis was completed because of the close proximity of the cities in the metro area, and the nature of fair housing issues being metro wide and not concentrated to one city. Since the report, these same jurisdictions formed the Fair Housing Implementation Council (FHIC). This council consists of the metropolitan Consolidated Plan jurisdictions along with fair housing advocates, stakeholders and housing industry representatives.

The FHIC is responsible for implementing several action recommendations on behalf of the jurisdictions. The FHIC provides the City with a clear understanding of the issues that are in need of the greatest attention and what the City can proactively provide to those issues. The work of FHIC has produced tangible outcomes that lead to an environment of access to fair housing. In 2006, FHIC received an award of excellence from the National Association of County Community and Economic Development for its metro-wide approach and partnership to fair housing issues.

Over the next year, the City will assist in underwriting the following actions of the FHIC with CDBG funding:

1. Provide access to legal assistance by low-income persons experiencing housing discrimination and facilitate enforcement of fair housing complaints
  2. Undertake an update to the Regional Fair Housing Analysis of Impediments to Fair Housing.
  3. Continue FHIC's Limited English Proficiency work by
    - a. Performing a follow-up survey of housing agencies
    - b. Develop web-based access for translated housing materials
- *Metro Fair Housing (prior-year funding) – 1 Organizations*

Locally, the City will be pursuing the following projects with CDBG funding to address aspects of fair housing impediments and enforce affirmative actions.

- *Civil Rights/CDBG Compliance/Fair Housing – 1 Organization*
- *Northside/Southside Legal Aid – 1 Organization*
- *Housing Discrimination Law Project – 80 Households*

All activities undertaken will be consistent with addressing impediments identified in the 2001 Analysis of Impediments.

Impediment*	Action	Organization	Resources	Time Period
28/29- Refusal to	Services	Housing	CDBG- \$54,600	2008-09

rent to tenants by familial / income status disproportionate impact upon protected class members	including complaint intake, investigation, advocacy and litigation	Discrimination Law Project		
	Enforcement of City fair housing ordinance; case investigation	Minneapolis Civil Rights Department	CDBG -\$196,000 (portion)	2008-09
28/29- Refusal to rent to tenants by familial / income status disproportionate impact upon protected class members	Advice and representation with special emphasis on housing and shelter-related issues	Legal Aid Society	CDBG - \$33,500	2008-09
26- Segregated residential patterns limit or restrict housing choice for protected class members	Fostering inclusive communities- support of variety of public/private inclusive community initiatives	Metropolitan FHIC	FHIC -\$25,000	2007-08
	Publicize efforts of FHIC actions	Metropolitan FHIC	FHIC -\$In-kind	2007-08
14/29-Refusal to rent to voucher/ subsidy recipients,	Rental testing and enforcement	Legal Aid Society	FHIC -\$60,000	2007-08
11- LEP households have unequal access to housing related programs	Survey public agencies; develop web-based access for translated housing forms	Metropolitan FHIC	FHIC, -\$5,000	2007-08

\*Impediments were identified in the 2001 Regional Analysis of Impediments to Fair Housing

## J. 2009 Addressing Homelessness and Those Threatened with Homelessness

Goal HM-1	Support Persons Suffering from Homelessness
Objective HM-1b	Contribute capital resources to address supportive housing and shelter needs consistent with the strategies of Continuum of Care and the Community Advisory Board on Homelessness

To support Continuum of Care and City-County Homelessness goals, the City will provide its HOME, CDBG and ESG capital funds to support the development

and preservation of housing for those who suffer homelessness, or are threatened with homelessness.

These activities will include providing capital funds to develop new or renovate existing emergency and transitional housing shelters. The City will also fund the development and rehabilitation of supportive housing options across the entire continuum of care.

Strategies for addressing the service needs of the homeless are found in the current Hennepin County Continuum of Care for the Homeless described in Chapter 3. The Continuum sets forth the relative priority of the various needs facing the homeless. These priorities are revisited annually by the City and County in preparation for the annual HUD SuperNOFA process. A community process involving service providers, county and City staff and interested constituent groups set the priorities found in the Continuum through a series of community meetings and focus groups. The City will support any applications for federal assistance that meet the priorities expressed in the annual Continuum of Care.

### **2009 Actions to Address Homelessness**

The City intends to pursue the following strategies with its Consolidated Plan funds to meet the needs of the homeless. The strategies encompass a variety of approaches to address needs of the homeless and those threatened with homelessness. In addition, the City will continue to provide CDBG funding to support a City/County Coordinator of Homelessness. This position will staff the development and implementation of the Heading Home Hennepin strategic plan (described in the Chapter 3 update).

**CDBG:** The City will apply CDBG funds to support multifamily unit development (including transitional/supportive housing) for those up to 50 percent of metro median income with at least 50 percent of designated funds supporting those at or below 30 percent. The City will also consider for CDBG support organizations providing services to homeless individuals and families.

**HOME:** The City will apply HOME funds to finance transitional/supportive-housing units. It will also apply these funds to support multifamily unit development for those up to 50 percent of metro median income with an emphasis on those at or below 30 percent.

**ESG:** The City will continue to address emergency and transitional shelter capital needs with its ESG block grant.

**HOPWA:** Housing assistance will be provided to families/persons with HIV/AIDS who are threatened by homelessness, through the HOPWA allocation. The

HOPWA funding is intended to be disbursed for projects throughout the metropolitan area.

Over the course of the next year, the City will have the following number of units in some stage of completion.

New:	35
Rehab:	64

**K. 2009 Community Development Objectives**

Community Development Block Grant funds can be used to support several community development initiatives.

**1. Public Facilities**

<b>Goal CD-3</b>	<b>Meet Community Infrastructure Needs</b>
Objective CD-3a	Use CDBG resources to address public space initiatives in CDBG eligible neighborhoods

High Priority Strategies

**Public Facilities (General)**

Use Capital Improvement Plan to guide City investment in public facilities

**Child Care Centers**

Provide capital funds to maintain existing childcare opportunities, and to expand number of childcare opportunities

- *Childcare Facility Loan and Grant – 25 Public Facilities*

**Neighborhood Facilities**

Address capital improvements to neighborhood-based facilities that are accessible to the City’s low and moderate-income residents

- *Graffiti Removal Program – 158,340 People*

Medium Priority Strategies

**Senior Centers**

Renovate, expand or develop public facilities appropriate for the City’s growing elderly population

**Youth Centers/Handicapped Centers**

Renovate, expand and develop of public facilities appropriate for the City’s youth population, including special need groups

**Park and Recreational Facilities**

Park and recreational sites will be made secure, attractive, and accessible through capital investments

**Non-Residential Historic Preservation**

Provide for historic preservation on historically, architecturally and culturally significant community institutions

**2. Public Services**

<b>Goal CD-2</b>	<b>Support the Community Safety Net</b>
Objective CD-2a	Provide support to City’s senior citizens

High Priority Strategies

**Senior Services**

Support programs that allow seniors to be self-sufficient

- *Living at Home Block Nurse Program – 750 People*
- *Minnesota International Health Volunteers – 300 People*
- *Catholic Charities Homeless Elders Program – 35 People*

<b>Goal CD-2</b>	<b>Support the Community Safety Net</b>
Objective CD-2b	Promote healthy outcomes for low- and moderate-income individuals and families

High Priority Strategies

**Health Services**

Promote the healthy well being of residents through public and private service providers

- *348-TOTS – 50 People*
- *Southside Community Health Services – 150 People*

- *Greater Minneapolis Council of Churches:  
Division of Indian Work – 100 People*
- *Minneapolis Public Schools TAPP – 300 People*

**Child Care Services**

Support programs that subsidize child care slots for income eligible families and expand availability of childcare options.

<b>Goal CD-2</b>	<b>Support the Community Safety Net</b>
Objective CD-2c	Provide resources to vulnerable citizens

Medium Priority Strategies

**Public Services (General)**

City will decide on appropriate funding needs for public services on case-by-case basis. City will support program applications for federal assistance

- *Multicultural Services and Native American Advocates – 5,867 People*
- *Administration & Advocacy (Housing) – 7,500 People*

**Substance Abuse Services**

Coordinate with county to promote culturally sensitive substance abuse programming

**Mental Health Services**

Work with County to provide outreach and assessment services to remedy individual mental health issues

<b>Goal CD-2</b>	<b>Support the Community Safety Net</b>
Objective CD-2d	Provide resources for City’s youth programming initiatives

Medium Priority Strategies

**Youth Services**

Develop and support community-based services to nurture and support young people

- *Youth Employment and Training – 600 People*



- *Way to Grow – 750 People*
- *Juvenile Supervision Center – 750 People*
- *Youth Coordinating Board – 1 Organization*
- *Youth Are Here Buses – 350 People*
- *Centro Cultural Chicano, Inc. – 40 People*
- *Minneapolis Urban League – 45 People*
- *Lao Family Community of Minnesota, Inc. – 75 People*

### 3. Economic Development

The City community and neighborhood development programs, through CPED, engage with businesses directly, as well as through business associations, neighborhood associations, and community development corporations. As part of its outreach, program staff engages in business consultation services in collaboration with SCORE through the Minneapolis Public Library. The economic development staff works closely with the development community through various forums, planning processes, and development solicitations. CPED’s Industry Cluster programs work directly with the Minneapolis Private Industry/Workforce Council, made up of 19 Mayoral appointments, to provide strategic guidance for the broad partnerships that make up the local workforce development, service delivery system for area jobseekers and employers. Workforce Council members are leaders and key decision-makers within their organizations and/or the community, including business owners and executives as well as agency and program directors.

<b>Goal CD-1</b>	<b>Expand Economic Opportunities for Low- and Moderate-Income Persons</b>
Objective CD-1a	Link residents to permanent jobs

#### High Priority Strategy

**Economic Development Direct Financial Assistance to For-Profits**  
 City will work to link provision of public assistance supporting companies who can offer jobs appropriate to low and moderate income residents’ needs. This assistance may include HUD Section 108 financing as identified and sponsored.

- *Adult Training Placement and Retention – 110 Jobs*

<b>Goal CD-1</b>	<b>Expand Economic Opportunities for Low- and Moderate-</b>
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	<b>Income Persons</b>
Objective CD-1b	Provide resources to improve community access to capital

High Priority Strategies

**Rehab, Publicly or Privately-Owned Commercial**

Rehabilitate commercial properties to keep them marketable

Medium Priority Strategies

**Commercial Industrial Land Acquisition/Disposition**

Facilitate commercial/industrial investment to core areas of the City suitable for redevelopment

**Commercial Industrial Infrastructure Development**

Support new industry in specific industrial/business center growth areas such as SEMI-University Research Park, Biosciences Corridors.

**Other Commercial Industrial Improvements**

Planning, market studies, design forums, infrastructure improvements such as roadway access, capital equipment acquisition

Low Priority Strategies

**Economic Development Technical Assistance**

Direct technical assistance opportunities to small businesses, especially through CPED Business Assistance office.

**Micro-Enterprise Assistance**

Direct technical assistance opportunities to small businesses, especially through CPED Business Assistance office.

**L. 2009 Anti-Poverty Objectives**

The city focuses its resources and efforts on developing a skilled and employable resident workforce capable of receiving living wage jobs. The city also works to develop infrastructure to support industries that can pay a living wage. A key tool the city is using to reduce the number of poverty-level families is the implementation of its Empowerment Zone program.

The Minneapolis Empowerment Zone (EZ) Governance Board and Staff has developed the Empowerment Zone's 2006-2009 Strategic Plan, adopted by the City Council, and based upon the challenges of declining funding, and an EZ

designation end-date of 2009. With the Federal changes in EZ funding streams as well as the demographic changes based upon past work and external conditions, the EZ will focus on sustaining and leveraging existing and remaining funds, and targeting conditions of poverty and unemployment as they relate to EZ residents, businesses, and organizations.

The federal Empowerment Zone (EZ) initiative is a job creation, economic development strategy for America's inner cities. Having received the EZ designation in 1999, the purpose of this ten-year initiative is to create jobs and business opportunities in the most economically distressed areas of cities. It approaches urban renewal through a holistic manner focusing on activities to support people looking for work, such as job training, childcare, transportation and access to affordable, decent housing.

### **Minneapolis Empowerment Zone Goals**

- Economic development strategies that generate living wage jobs and community sustainability
- Access to a variety of housing options that promote family and community stability
- Neighborhood-based safety strategies that help residents create safer neighborhoods
- A comprehensive education system that prepares all Minneapolis learners for participation in the economic and social fabric of the community
- Coordinated community-based services that nurture and support young people and their families

The city mandates those businesses that receive financial assistance from city agencies in excess of \$100,000 to hire city residents at livable wage levels. The city defines a living wage as a worker earning 110% of the federal poverty level for a position with health benefits, 130% of federal poverty level for positions not offering health benefits.

Implementing Focus Minneapolis (a 2002-03 review of how the city performs development) has led to the creation of the Community Planning and Economic Development (CPED), which merged the housing, economic development, Empowerment Zone, employment training, and planning departments into one unit. CPED works to assist local businesses in navigating financing and regulatory issues that they may encounter in either seeking or expanding a site in the city. CPED pursues Brownfield redevelopment initiatives to clean up old industrial sites to make them "green" again and attractive for business investment. These efforts seek to broaden the availability of business opportunities providing jobs to the city's low and moderate-income residents.

The City supports the work of various community-based employment training, human development and social service agencies. The City also reaches out to

agencies that represent the City’s new foreign-born populations to assure that no segment of the City’s population lacks accessibility to culturally appropriate human development strategies. The Office of New Arrivals assists in this effort.

Minneapolis continues to review issues of concentrated poverty, housing choice and the needs of its low and moderate-income residents when designing its housing and economic development programs. The City is actively working to deconcentrate poverty, increase the variety of housing options, and support residential displacement and relocation policies. As a HUD recipient, the City offers Section 3 assistance through project notification procedures, bid requirements, and monitoring applicable projects. This expands economic opportunities to the City’s very low- and low-income residents.

The City estimates that over the 2005-09 five-year strategy, 60,000 residents will benefit from its anti-poverty programming and initiatives.

**M. Non-Homeless Special Needs Housing**

The City will seek to fund special needs housing through its Affordable Housing Trust Fund project funding solicitations.

**1. 2009 Non-Homeless Special Needs Objectives**

<b>Goal SPH-1</b>	<b>Foster and Maintain Housing for those with special needs</b>
Objective SPH-1a	Provide financing for the development and preservation of housing opportunities for persons with special needs

- *Affordable Housing Trust Fund*

The City supports the creation of housing units for special needs populations. When possible these units should be in the form of supportive housing. The City anticipates the following 2005-09 goals for special needs housing. Annual goals will depend on developer response to annual Affordable Housing Trust Fund solicitations, but are projected to be:

Type	Priority	0-80% 2005-09 Goal	0-80% Annual Goal
Rehabilitated	H	180	36
New/Positive Conversion	H	210	42
<b>Total</b>		390	78

The City can support these goals through the following strategies:

- ◆ Promote the development of housing suitable for people and households in all life stages, and that can be adapted to accommodate changing housing needs over time.
- ◆ Promote accessible housing designs to support persons with disabilities.
- ◆ Support the development of housing with supportive services that help households gain stability in areas such as employment, housing retention, parenting, mental health and substance challenges.
- ◆ Not use zoning ordinance or other land use regulations to exclude permanent housing for people with disabilities. Special needs housing shall be available as needed and appropriately dispersed throughout the City.

Some specific strategies to be undertaken, in support of specific subpopulations of special needs households, include the following:

#### **Elderly/Frail Elderly**

- ◆ Support development of affordable and mixed-income senior rental housing in all parts of the City. These developments may be independent rental, congregate, and/or assisted living projects.
- ◆ Seek available resources and partnerships to assist the development of senior housing through land acquisition, advantageous site location/improvements and other eligible appropriate ways.
- ◆ Ensure quality design and amenities of housing as well as quality management and supportive services.

#### **Severe Mental Illness**

- ◆ Seek opportunities for development of new supportive housing units for persons with mental illness as part of larger housing or redevelopment initiatives.
- ◆ Seek to retain existing housing stock through rehabilitation activities.
- ◆ Encourage the development of practice apartments within new developments to give people the chance to learn independent living without jeopardizing their rental history, and for mental health services to realistically assess service needs.
- ◆ Use available federal, state, and local resources to assist in the development of supportive housing units for persons with mental illness.

#### **Developmentally Disabled**

- ◆ Seek opportunities for development of new supportive housing units for developmentally disabled persons as part of larger housing or redevelopment initiatives.
- ◆ Seek to retain existing housing stock through rehabilitation activities.

### **Physically Disabled**

- ◆ Seek opportunities for development of new supportive housing units for physically disabled persons as part of larger housing or redevelopment initiatives.
- ◆ Seek to retain and increase accessibility to existing housing stock through rehabilitation activities.
- ◆ Ensure availability of accessible units in City-assisted housing developments.

### **Persons with Alcohol/Other Drug Addiction**

- ◆ Seek opportunities for development of new supportive housing units for persons who suffer from chemical dependency, as part of larger housing or redevelopment initiatives.
- ◆ Seek to retain existing housing stock through rehabilitation activities.

### **Veterans**

- ◆ Finance transitional housing developments for veterans. Projects would need to serve Minneapolis veterans who were either residents of Minneapolis prior to suffering homelessness, or have been referred from a Minneapolis facility serving the homeless or near homeless.

## **2. Housing Opportunities for Persons with AIDS (HOPWA) Objectives**

<b>Goal SPH-1</b>	<b>Foster and Maintain Housing for those with special needs</b>
Objective SPH-1a	Provide financing for the development and preservation of housing opportunities for persons with special needs

### **HOPWA Program-Specific Requirements**

The HOPWA allocation to the City of Minneapolis is for expenditure in the Metropolitan Statistical Area comprising eleven counties in Minnesota (Anoka, Carver, Chisago, Dakota, Hennepin, Isanti, Ramsey, Scott, Sherburne, Washington and Wright), three cities in Minnesota (Minneapolis, Saint Paul and Bloomington) and two counties in Wisconsin (Pierce and Saint Croix.) On behalf of the metropolitan area, the City expects to receive a 2009 HOPWA grant of \$873,000.

The Minnesota HIV Housing Council determines HOPWA priorities and currently recommends that current programs (Minnesota AIDS Project, Metropolitan HRA) have their HOPWA funding renewed. Additionally, in order to ensure that the grant is distributed throughout the metropolitan area, the City of Minneapolis administers and monitors HOPWA projects. If funds appropriated exceed the amount necessary to continue those programs at comparable levels (or if

priorities change to address changing needs), those funds will be advertised by the City of Minneapolis RFP process.

HUD Table 3-Proposed Projects table describes the projects to receive 2009 HOPWA funds awarded. The City estimates that 121 households will receive housing assistance through these programs.

- *Minnesota AIDS Project Transitional Housing Program*
- *Metropolitan Council HRA Housing Assistance Program*

### **3. Service Needs of Persons Who are Not Homeless and May or May Not Require Supportive Housing**

Minneapolis does have populations of people that are not homeless, but are in need of supportive services to allow them to remain in their current housing situations, or retain a sustainable living environment. While Hennepin County is the primary provider of most non-housing social services, the City does provide for some of these needs through use of its CDBG funds. Money spent for such programs as lead based paint removal, Greater Minneapolis Council of Churches Handyworks Program, visiting block nurse programs, community health clinics, loan and grant programs for day care providers, and foreclosure prevention assistance are all part of the fabric of supportive services to keep people in affordable housing appropriate to their needs.

## **N. CDBG Program Requirements**

### **CDBG Program Income**

Estimated program income is identified separately from the budget contained in the HUD Table 3-Proposed Projects. As a matter of administrative convenience, the City recognizes program income as it is received, and reports it at the end of the program year in the performance report. The City uses program income to extend program activities originating the income. Activities that may earn program income are noted in Table 3 project descriptions. The City does not generate program income from revolving loan fund activity. The City estimates that program income will be approximately \$1,200,000. Fifty percent of program income not obligated by pre-2009 CDBG contracts will be applied to reducing the deficit in the City's letter of credit with the federal government. The balance will be available for reprogramming.

### **CDBG Float-Funded Activities**

The City of Minneapolis does not plan to fund any float-funded activities.

## **CDBG Location of Proposed Activities**

The HUD Table 3-Proposed Projects table provides the location of CDBG-funded activities. The location may be address-specific. Locations may also be Citywide if the services are available throughout the City. The Appendix contains the CDBG Target Area map.

## **CDBG Contingency Funds**

The City has budgeted all 2009 CDBG funds to programs in FY 2009.

## **CDBG Urgent Needs**

HUD has three national objectives: (1) Slum and Blight, (2) Low Moderate Income Benefit and (3) Other Urgent Needs. No CDBG-funded project addresses the urgent needs national objective. At least 70 percent of the CDBG funds will be used for activities that benefit low and moderate-income persons and all other activities will meet the national objective of slum and blight elimination.

## **CDBG Revolving Funds**

Revolving loan funds are identified in the program descriptions in Table 3. The City does not engage in any revolving loan fund activity that meets the federal definition of a revolving loan fund. The City does not generate program income from revolving loan fund activity.

## **CDBG Statement of Objectives**

City Goals for City budgeting purposes are:

- ◆ Build communities where all people feel safe and trust the City's public safety professionals and systems;
- ◆ Maintain the physical infrastructure to ensure a healthy, vital and safe City;
- ◆ Deliver consistently high quality City services at a good value to taxpayers;
- ◆ Create an environment that maximizes economic development opportunities within Minneapolis by focusing on the City's physical and human assets;
- ◆ Foster the development and preservation of a mix of quality housing types that is available, affordable, meets current needs, and promotes future growth;
- ◆ Preserve and enhance our natural and historic environment and promote a clean, sustainable Minneapolis;
- ◆ Promote public, community and private partnerships to address disparities and to support strong, healthy families and communities;



- ◆ Strengthen City government management and enhance community engagement.

Further discussion of goals and objectives are contained in Chapter 5 of the 2005-09 Consolidated Plan Five-Year Strategy, as well as referenced above.

### **CDBG Statement of Displacement Policies**

In developing the CDBG program, the City considers existing City policies for the minimization of displacement. In carrying out CDBG-funded activities, the City follows ongoing administrative policies to limit displacement through using land inventories, available vacant land and substandard vacant structures. Where displacement does occur, the City provides a full range of relocation benefits and services to those displaced according to its relocation policy.

#### **O. ESG Program Requirements**

The City of Minneapolis prioritizes the Emergency Shelter Grant (ESG) for the capital rehabilitation of transitional housing facilities serving homeless families and persons or emergency shelters. The properties must be located in the City of Minneapolis or Hennepin County. Awards are through an annual Request for Proposal (RFP) process. The RFP is scheduled to be issued in April/May 2009. Matches to the program award are required, and can be operating costs funds provided by Hennepin County to recipient projects. Other match sources for projects can include rehabilitation-specific contributions from the State Housing Finance Agency, foundations, and private sources. Required qualifications of proposals are:

- ◆ Organization submitting proposal is eligible to apply for ESG funding
- ◆ The project applicant demonstrates sufficient knowledge, experience and capacity to undertake and complete proposed rehabilitation project.
- ◆ The facility to be rehabilitated and the costs to be incurred are eligible for ESG funding
- ◆ The proposed project is cost effective.
- ◆ The rehabilitation must be completed by 24 months after the City's fiscal year ESG award.
- ◆ Upon completion of the renovation, the facility must be used as transitional housing or an emergency shelter for a minimum of ten years.
- ◆ The proposed project complies with local policies and funding guidelines, including the City of Minneapolis Consolidated Plan.

The following types of proposals will receive priority consideration for ESG support:

- ◆ Larger capital requests, (proposals with costs exceeding \$50,000)

- ◆ Requests with realistic, detailed scope of work and projected costs including soft costs
- ◆ Projects that can start within 6 months of project approval
- ◆ Projects with potential for leveraging other funds to help cover the rehabilitation costs

**P. SF-424 Federal Applications for Assistance/Grantee Certifications**

(The City completed the following SF-424s using estimated amounts based on the prior year appropriation. The 2009 appropriations did not become available until after the City submitted the final draft of the Consolidated Plan. Refer to Table 3 for the actual grant amounts.)

**APPLICATION FOR FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction		Pre-application <input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction	<b>2. DATE SUBMITTED</b> 04/15/09	Applicant Identifier 41-6005375	
			<b>3. DATE RECEIVED BY STATE</b>	State Application Identifier	
			<b>4. DATE RECEIVED BY FEDERAL AGENCY</b> 04/15/09	Federal Identifier	
<b>5. APPLICANT INFORMATION</b>					
Legal Name: City of Minneapolis			<b>Organizational Unit:</b> Department: City Coordinator		
Organizational DUNS: 066530411			Division:		
<b>Address:</b> Street: 301M City Hall, 350 South Fifth St.			<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b> Prefix: First Name: Peter		
City: Minneapolis			Middle Name		
County: Hennepin			Last Name O'Toole		
State: MN		Zip Code 55415	Suffix:		
Country: USA			Email: Peter.OToole@ci.minneapolis.mn.us		
<b>6. EMPLOYER IDENTIFICATION NUMBER (EIN):</b> 4 1 - 6 0 0 5 3 7 5			Phone Number (give area code) 612-673-5456		Fax Number (give area code) 612-673-3250
<b>8. TYPE OF APPLICATION:</b> <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify) <input type="checkbox"/> <input type="checkbox"/>			<b>7. TYPE OF APPLICANT:</b> (See back of form for Application Types) Municipal Other (specify)		
<b>10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:</b> TITLE (Name of Program): Emergency Shelter Grant (ESG) 1 4 - 2 3 1			<b>9. NAME OF FEDERAL AGENCY:</b> U. S. Department of Housing & Urban Development		
<b>12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):</b> City of Minneapolis			<b>11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:</b> City of Minneapolis FY09 Consolidated Plan Emergency Shelter Grant		
<b>13. PROPOSED PROJECT</b> Start Date: 06/01/09 Ending Date: 05/31/10			<b>14. CONGRESSIONAL DISTRICTS OF:</b> a. Applicant 5th b. Project 5th		
<b>15. ESTIMATED FUNDING:</b>			<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?</b>		
a. Federal	\$	596,000 <sup>00</sup>	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON DATE:		
b. Applicant	\$	<sup>00</sup>	b. No. <input checked="" type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372		
c. State	\$	<sup>00</sup>	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW		
d. Local	\$	596,000 <sup>00</sup>	<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b>		
e. Other	\$	<sup>00</sup>	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No		
f. Program Income	\$	<sup>00</sup>			
g. TOTAL	\$	1,192,000 <sup>00</sup>			
<b>18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.</b>					
<b>a. Authorized Representative</b>					
Prefix Mr.	First Name Steven		Middle Name		
Last Name Bosacker			Suffix		
b. Title City Coordinator			c. Telephone Number (give area code) 612-673-3992		
d. Signature of Authorized Representative <i>Steven Bosacker</i>			e. Date Signed 04/15/09		

**APPLICATION FOR  
FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application		<b>2. DATE SUBMITTED</b> 04/15/09	Applicant Identifier 41-6005375
<input type="checkbox"/> Construction	Pre-application	<b>3. DATE RECEIVED BY STATE</b>	State Application Identifier
<input checked="" type="checkbox"/> Non-Construction	<input type="checkbox"/> Construction	<b>4. DATE RECEIVED BY FEDERAL AGENCY</b> 04/15/09	Federal Identifier
<input type="checkbox"/> Non-Construction			
<b>5. APPLICANT INFORMATION</b>			
Legal Name: City of Minneapolis		<b>Organizational Unit:</b> Department: City Coordinator	
Organizational DUNS: 066530411		Division:	
<b>Address:</b> Street: 301M City Hall, 350 South Fifth St.		<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b>	
City: Minneapolis		Prefix:	First Name: Peter
County: Hennepin		Middle Name	
State: MN	Zip Code 55415	Last Name O'Toole	
Country: USA		Suffix:	
<b>6. EMPLOYER IDENTIFICATION NUMBER (EIN):</b> 4 1 - 6 0 0 5 3 7 5		Phone Number (give area code) 612-673-5456	Fax Number (give area code) 612-673-3250
<b>8. TYPE OF APPLICATION:</b> <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify) <input type="checkbox"/> <input type="checkbox"/>		<b>7. TYPE OF APPLICANT:</b> (See back of form for Application Types) Municipal Other (specify)	
<b>10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:</b> TITLE (Name of Program): CDBG Entitlement Grant 1 4 - 2 1 8		<b>9. NAME OF FEDERAL AGENCY:</b> U. S. Department of Housing & Urban Development	
<b>12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):</b> City of Minneapolis		<b>11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:</b> City of Minneapolis FY09 Consolidated Plan Community Development Block Grant	
<b>13. PROPOSED PROJECT</b> Start Date: 06/01/09		<b>14. CONGRESSIONAL DISTRICTS OF:</b> a. Applicant 5th	
Ending Date: 05/31/10		b. Project 5th	
<b>15. ESTIMATED FUNDING:</b>		<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?</b>	
a. Federal	\$ 13,117,000 <sup>00</sup>	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON DATE:	
b. Applicant	\$ <sup>00</sup>	b. No. <input checked="" type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372	
c. State	\$ <sup>00</sup>	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW	
d. Local	\$ <sup>00</sup>	<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b>	
e. Other	\$ <sup>00</sup>	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No	
f. Program Income	\$ 1,200,000 <sup>00</sup>		
g. TOTAL	\$ 14,317,000 <sup>00</sup>		
<b>18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.</b>			
<b>a. Authorized Representative</b>			
Prefix Mr.	First Name Steven	Middle Name	
Last Name Bosacker		Suffix	
b. Title City Coordinator		c. Telephone Number (give area code) 612-673-3992	
d. Signature of Authorized Representative <i>Steven Bosacker</i>		e. Date Signed 04/15/09	

**APPLICATION FOR  
FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction		Pre-application <input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction	<b>2. DATE SUBMITTED</b> 04/15/09	Applicant Identifier 41-6005375
			<b>3. DATE RECEIVED BY STATE</b>	State Application Identifier
			<b>4. DATE RECEIVED BY FEDERAL AGENCY</b> 04/15/09	Federal Identifier
<b>5. APPLICANT INFORMATION</b>				
Legal Name: City of Minneapolis		Organizational Unit: Department: City Coordinator		
Organizational DUNS: 066530411		Division:		
<b>Address:</b> Street: 301M City Hall, 350 South Fifth St.		<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b>		
City: Minneapolis		Prefix:	First Name: Peter	
County: Hennepin		Middle Name		
State: MN	Zip Code 55415	Last Name O'Toole		
Country: USA		Suffix:		
		Email: Peter.OToole@ci.minneapolis.mn.us		
<b>6. EMPLOYER IDENTIFICATION NUMBER (EIN):</b> 41-6005375		Phone Number (give area code) 612-673-5456	Fax Number (give area code) 612-673-3250	
<b>8. TYPE OF APPLICATION:</b> <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify) <input type="checkbox"/> <input type="checkbox"/>		<b>7. TYPE OF APPLICANT:</b> (See back of form for Application Types) Municipal Other (specify)		
<b>10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:</b> TITLE (Name of Program): Housing Opportunities for Persons with AIDS (HOPWA) 14-241		<b>9. NAME OF FEDERAL AGENCY:</b> U. S. Department of Housing & Urban Development		
<b>12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):</b> City of Minneapolis and Minneapolis-St.Paul Metropolitan Statistical Area		<b>11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:</b> City of Minneapolis FY09 Consolidated Plan Housing Opportunities for Persons with AIDS (HOPWA)		
<b>13. PROPOSED PROJECT</b> Start Date: 06/01/09    Ending Date: 05/31/10		<b>14. CONGRESSIONAL DISTRICTS OF:</b> a. Applicant 5th    b. Project 5th		
<b>15. ESTIMATED FUNDING:</b>		<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?</b>		
a. Federal	\$ 873,000.00	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON DATE:		
b. Applicant	\$ .00	b. No. <input checked="" type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372		
c. State	\$ .00	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW		
d. Local	\$ .00	<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b>		
e. Other	\$ .00	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No		
f. Program Income	\$ .00			
g. TOTAL	\$ 873,000.00			
<b>18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.</b>				
<b>a. Authorized Representative</b>				
Prefix Mr.	First Name Steven	Middle Name		
Last Name Bosacker		Suffix		
b. Title City Coordinator		c. Telephone Number (give area code) 612-673-3992		
d. Signature of Authorized Representative <i>Steven Bosacker</i>		e. Date Signed 04/15/09		

**APPLICATION FOR  
FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application		<b>2. DATE SUBMITTED</b> 04/15/09	Applicant Identifier 41-6005375
<input type="checkbox"/> Construction	<input type="checkbox"/> Pre-application	<b>3. DATE RECEIVED BY STATE</b>	State Application Identifier
<input checked="" type="checkbox"/> Non-Construction	<input type="checkbox"/> Construction	<b>4. DATE RECEIVED BY FEDERAL AGENCY</b> 04/15/09	Federal Identifier
<input type="checkbox"/> Non-Construction			

**5. APPLICANT INFORMATION**

Legal Name: City of Minneapolis	<b>Organizational Unit:</b> Department: City Coordinator
Organizational DUNS: 066530411	Division:
<b>Address:</b> Street: 301M City Hall, 350 South Fifth St.	<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b> Prefix: First Name: Peter
City: Minneapolis	Middle Name
County: Hennepin	Last Name O'Toole
State: MN	Zip Code 55415
Country: USA	Email: Peter.OToole@ci.minneapolis.mn.us

**6. EMPLOYER IDENTIFICATION NUMBER (EIN):**  
41-6005375

Phone Number (give area code) 612-673-5456	Fax Number (give area code) 612-673-3250
---	---

**8. TYPE OF APPLICATION:**  
 New     Continuation     Revision  
 If Revision, enter appropriate letter(s) in box(es)  
 (See back of form for description of letters.)  
 Other (specify)

**7. TYPE OF APPLICANT:** (See back of form for Application Types)  
 Municipal  
 Other (specify)

**9. NAME OF FEDERAL AGENCY:**  
U. S. Department of Housing & Urban Development

**10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:**  
14-239

TITLE (Name of Program):  
HOME Investments Partnerships Program (HOME)

**11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:**  
City of Minneapolis FY09 Consolidated Plan Home Investments Partnerships (HOME): \$3,420,000

**12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):**  
City of Minneapolis

**13. PROPOSED PROJECT**  
Start Date: 06/01/09    Ending Date: 05/31/10

**14. CONGRESSIONAL DISTRICTS OF:**  
a. Applicant 5th    b. Project 5th

<b>15. ESTIMATED FUNDING:</b>		<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?</b>	
a. Federal HOME	\$ 3,420,000 <sup>00</sup>	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON DATE:	
b. Applicant	\$ <sup>00</sup>	b. No. <input checked="" type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372	
c. State	\$ <sup>00</sup>	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW	
d. Local	\$ <sup>00</sup>	<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b>	
e. Other Match (25%)	\$ 855,000 <sup>00</sup>	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No	
f. Program Income	\$ 212,000 <sup>00</sup>		
g. TOTAL	\$ 4,487,000 <sup>00</sup>		

**18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.**

a. Authorized Representative

Prefix Mr.	First Name Steven	Middle Name
Last Name Bosacker		Suffix
b. Title City Coordinator		c. Telephone Number (give area code) 612-673-3992
d. Signature of Authorized Representative <i>Steven Bosacker</i>		e. Date Signed 04/15/09



# Local Grantee Certifications

**Many elements of this document may be completed electronically, however a signature must be manually applied and the document must be submitted in paper form to the Field Office.**

## LOCAL GOVERNMENT CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

**Affirmatively Further Fair Housing** -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

**Anti-displacement and Relocation Plan** -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

**Drug Free Workplace** -- It will or will continue to provide a drug-free workplace by:

1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about --
  - a. The dangers of drug abuse in the workplace;
  - b. The grantee's policy of maintaining a drug-free workplace;
  - c. Any available drug counseling, rehabilitation, and employee assistance programs; and
  - d. The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will --
  - a. Abide by the terms of the statement; and
  - b. Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted --
  - a. Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
  - b. Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

**Anti-Lobbying** -- To the best of the jurisdiction's knowledge and belief:

8. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension,

Jurisdiction

- continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 9. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 10. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

**Authority of Jurisdiction** -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

**Consistency with plan** -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

**Section 3** -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.



04/15/2009

Signature/Authorized Official

Date

Steven Bosacker

Name

City Coordinator

Title

350 South 5<sup>th</sup> Street, Room 301M

Address

Minneapolis, MN 55415

City/State/Zip

612-673-3992

Telephone Number



## Specific CDBG Certifications

The Entitlement Community certifies that:

**Citizen Participation** -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

**Community Development Plan** -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

**Following a Plan** -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

**Use of Funds** -- It has complied with the following criteria:

11. Maximum Feasible Priority - With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
12. Overall Benefit - The aggregate use of CDBG funds including section 108 guaranteed loans during program year 2009, (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
13. Special Assessments - It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

**Excessive Force** -- It has adopted and is enforcing:

14. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
15. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

**Compliance With Anti-discrimination laws** -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Jurisdiction

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**Lead-Based Paint** -- Its activities concerning lead-based paint will comply with the requirements of part 35, subparts A, B, J, K and R, of title 24;

**Compliance with Laws** -- It will comply with applicable laws.

*Steven Bosacker*

---

04/15/2009

Signature/Authorized Official

Date

Steven Bosacker

Name

City Coordinator

Title

350 South 5<sup>th</sup> Street, Room 301M

Address

Minneapolis, MN 55415

City/State/Zip

612-673-3992

Telephone Number

Jurisdiction

- This certification does not apply.
- This certification is applicable.

**OPTIONAL CERTIFICATION  
CDBG**

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities, which are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

*Steven Bosacker*

04/15/2009

Signature/Authorized Official

Date

Steven Bosacker

Name

City Coordinator

Title

350 South 5<sup>th</sup> Street, Room 301M

Address

Minneapolis, MN 55415

City/State/Zip

612-673-3992

Telephone Number

Jurisdiction

- This certification does not apply.  
 This certification is applicable.

### Specific HOME Certifications

The HOME participating jurisdiction certifies that:

**Tenant Based Rental Assistance** -- If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

**Eligible Activities and Costs** -- it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

**Appropriate Financial Assistance** -- before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

*Steven Bosacker*

04/15/2009

Signature/Authorized Official

Date

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### HOPWA Certifications

The HOPWA grantee certifies that:

**Activities** -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

**Building** -- Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

*Steven Bosacker*

04/15/2009

Signature/Authorized Official

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- This certification does not apply.  
 This certification is applicable.

### ESG Certifications

I, Steven Bosacker, Chief Executive Officer of City of Minneapolis, certify that the local government will ensure the provision of the matching supplemental funds required by the regulation at 24 CFR 576.51. I have attached to this certification a description of the sources and amounts of such supplemental funds.

I further certify that the local government will comply with:

1. The requirements of 24 CFR 576.53 concerning the continued use of buildings for which Emergency Shelter Grants are used for rehabilitation or conversion of buildings for use as emergency shelters for the homeless; or when funds are used solely for operating costs or essential services.
2. The building standards requirement of 24 CFR 576.55.
3. The requirements of 24 CFR 576.56, concerning assurances on services and other assistance to the homeless.
4. The requirements of 24 CFR 576.57, other appropriate provisions of 24 CFR Part 576, and other applicable federal laws concerning nondiscrimination and equal opportunity.
5. The requirements of 24 CFR 576.59(b) concerning the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970.
6. The requirement of 24 CFR 576.59 concerning minimizing the displacement of persons as a result of a project assisted with these funds.
7. The requirements of 24 CFR Part 24 concerning the Drug Free Workplace Act of 1988.
8. The requirements of 24 CFR 576.56(a) and 576.65(b) that grantees develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted with ESG funds and that the address or location of any family violence shelter project will not be made public, except with written authorization of the person or persons responsible for the operation of such shelter.
9. The requirement that recipients involve themselves, to the maximum extent practicable and where appropriate, homeless individuals and families in policymaking, renovating, maintaining, and operating facilities assisted under the ESG program, and in providing services for occupants of these facilities as provided by 24 CFR 76.56.
10. The requirements of 24 CFR 576.57(e) dealing with the provisions of, and regulations and procedures applicable with respect to the environmental review responsibilities under the National Environmental Policy Act of 1969 and related authorities as specified in 24 CFR Part 58.
11. The requirements of 24 CFR 576.21(a)(4) providing that the funding of homeless prevention activities for families that have received eviction notices or notices of termination of utility services will meet the requirements that: (A) the inability of the family to make the required payments must be the result of a sudden reduction in income; (B) the assistance must be necessary to avoid eviction of the family or termination of the services to the family; (C) there must be a reasonable prospect that the family will be able to resume payments within a reasonable period of time; and (D) the assistance must not supplant funding for preexisting homeless prevention activities from any other source.
12. The new requirement of the McKinney-Vento Act (42 USC 11362) to develop and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent such discharge from immediately resulting in homelessness for such persons. I further understand that state and local governments are primarily responsible for the care of these individuals, and that ESG funds are not to be used to assist such persons in place of state and local resources.
13. HUD's standards for participation in a local Homeless Management Information System (HMIS) and the collection and reporting of client-level information.

Jurisdiction

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I further certify that the submission of a completed and approved Consolidated Plan with its certifications, which act as the application for an Emergency Shelter Grant, is authorized under state and/or local law, and that the local government possesses legal authority to carry out grant activities in accordance with the applicable laws and regulations of the U. S. Department of Housing and Urban Development.

*Steven Bosacker*

04/15/2009

Signature/Authorized Official

Date

Steven Bosacker

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 This certification is applicable.

**APPENDIX TO CERTIFICATIONS**

Instructions Concerning Lobbying and Drug-Free Workplace Requirements

**Lobbying Certification**

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

**Drug-Free Workplace Certification**

1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant: Place of Performance (Street address, city, county, state, zip code) Check if there are workplaces on file that are not identified here. The certification with regard to the drug-free workplace is required by 24 CFR part 21.

Place Name	Street	City	County	State	Zip
<b>Various project locations within the City of Minneapolis and the Twin Cities metropolitan area, as noted within project files and wherever covered employees are conducting business directly related to grant.</b>					

7. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules: "Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15); "Conviction" means a finding of guilt (including a plea of *nolo contendere*) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the



Jurisdiction

Federal or State criminal drug statutes; "Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance; "Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including:

- a. All "direct charge" employees;
- b. all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and
- c. temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Note that by signing these certifications, certain documents must be completed, in use, and on file for verification. These documents include:

- 1. Analysis of Impediments to Fair Housing
- 2. Citizen Participation Plan
- 3. Anti-displacement and Relocation Plan

*Steven Bosacker*

04/15/2009

Signature/Authorized Official

Date

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## **Definitions Used within the Consolidated Plan**

**ACS** The American Community Survey is a new nationwide survey designed to provide communities a fresh look at how they are changing. It will replace the long form in future censuses and is a critical element in the Census Bureau's reengineered 2010 census plan.

**ADDI** American Dream Down payment Initiative, one of the HUD entitlement programs covered by the Consolidated Plan (not funded for 2009). The program was created to assist low-income first-time homebuyers in purchasing single-family homes by providing funds for down payment, closing costs, and rehabilitation carried out in conjunction with the assisted home purchase.

**Affirmatively Further Fair Housing** The participating jurisdiction (PJ) will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

**Affordable** Annual housing costs less than or equal to 30% of annual gross income and are estimated assuming the cost of purchasing a home at the time of the Census based on the reported value of the home. Assuming a 7.9% interest rate and national averages for annual utility costs, taxes, and hazard and mortgage insurance, multiplying income times 2.9 represents the value of a home a person could afford to purchase. For example, a household with an annual gross income of \$30,000 is estimated to be able to afford an \$87,000 home without having total costs exceed 30% of their annual household income.

**AHTF** Affordable Housing Trust Fund is a City program with the purpose of providing gap financing for affordable and mixed-income rental housing. AHTF is used to finance the production, preservation and stabilization of affordable and mixed-income rental housing in Minneapolis

**American Indian Population** The number of people in a 2000 Census tract that listed themselves as non-Hispanic American Indian or Alaskan Native.

**Any Housing Problems** Cost burden defined as greater than 30% of income and/or overcrowding and/or without complete kitchen or plumbing facilities.

**Asian/Hawaiian/Pacific Islander Population** The number of people in 2000 Census tract that listed themselves as non-Hispanic Asian or Pacific Islander

**Black Population** The number of people in a 2000 Census tract that listed themselves as non-Hispanic black/African/American

**CABoH** Community Advisory Board on Homelessness An advisory board established to implement recommendations made by the elected bodies of the City and the County to address the task-force identified housing and service needs, as well as system issues, of the homeless.

**CDBG** Community Development Block Grant One of the HUD entitlement programs covered by the Consolidated Plan. Provides grants for programs that develop decent housing and suitable living environments, and that expand economic opportunities, principally for low- and moderate-income persons

**CHAS** Comprehensive Housing Affordability Strategy data compiled from the 2000 U.S. Census HUD requires communities to document their local affordable housing needs upon this data. These “special tabulation” data are used by local governments for housing planning as part of the Consolidated Planning process. HUD also uses some of these data in allocation formulas for distributing funds to local jurisdictions

**CPED** Community Planning and Economic Development The City of Minneapolis Department, <http://www.ci.minneapolis.mn.us/cped/>, that has as its mission to promote and advance the City's planning and community development goals through strategic partnerships and responsible management of resources, and to support the public interest through implementation of the City's plans and priorities

**Certification** A written assertion based on supporting evidence that must be kept available for inspection by HUD, by the Inspector General of HUD and by the public. The assertion shall be deemed accurate unless HUD determines otherwise, after inspecting the evidence and providing due notice and opportunity for comment.

**Citizen Participation** A detailed plan, which provides for, and encourages, citizen participation and which emphasizes participation by persons of low- or moderate-income, particularly residents of predominantly low- and moderate-income neighborhoods, slum or blighted areas, and areas in which the grantee proposes to use CDBG funds.

**CLIC** Capital Long-Range Improvement Committee The City of Minneapolis citizens' committee that prepares a capital budget for the Mayor's review.

**Comprehensive Grant** (Also HUD or MPHA Comprehensive Grant)  
An annual grant from HUD to fund capital improvements, as well as management improvements, in public housing developments. The grant is based on the number of units, the age of the units, the identified backlog of modernization needs and several other criteria

**Consolidated Plan** The document submitted to HUD serving as the planning document (comprehensive housing affordability strategy and community development plan) of the jurisdiction. It is an application for funding under any of the Community Planning and Development formula grant programs (CDBG, ESG, HOME, ADDI, and HOPWA).

**Continuum of Care (CoC)** CoC planning is a requirement for applications for Federal and State homelessness program funding. CoC planning enlists homeless advocates, shelter and social service providers, community activists and homeless/formerly homeless people to evaluate the local resources currently available to homeless persons, identifies and prioritizes the gaps in services, and develops strategies to fill those gaps. The local CoC consists of the City of Minneapolis, Hennepin County and suburban Hennepin County jurisdictions.

**Cost Burden** Cost burden is the fraction of a household's total gross income spent on housing costs. For renters, housing costs include rent paid by the tenant plus utilities. For owners, housing costs include mortgage payment, taxes, insurance, and utilities

**Eligible Activities** Not less than 70% of the CDBG funds must be used for activities that benefit low- and moderate-income persons. All activities must meet one of the following national objectives for the program: benefit low- and moderate-income persons, prevention or elimination of slums or blight, community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community

**Elderly Households** 1 or 2 person household, either person 62 years old or older, as defined by HUD CHAS survey data,

**Emergency Shelter** Any facility with overnight sleeping accommodations, the primary purpose of which is to provide temporary shelter for the homeless in general, or for specific populations of the homeless.

**EZ** Empowerment Zone The Minneapolis Empowerment Zone is 10-year Federal initiative based in HUD designed to develop healthy and sustainable communities in economically distressed areas through economic growth, affordable housing, education, job training and community based services.

**Entitlement Communities** Principal cities of Metropolitan Statistical Areas (MSAs); other metropolitan cities with populations of at least 50,000; and qualified urban counties with populations of at least 200,000 (excluding the population of entitled cities) that receive HUD entitlement funds. States distribute the funds to localities who do not qualify as entitlement communities.

**Entitlement Programs** Program funds received by Entitlement Communities from HUD: CDBG, HOME, ESG, HOPWA, and ADDI.

**ESG** Emergency Shelter Grant One of the HUD entitlement programs covered by the Consolidated Plan. ESG funds are used for the rehabilitation or conversion of buildings into homeless shelters. It also funds certain related social services, operating expenses, homeless prevention activities, and administrative costs

**Extra Elderly** 1 or 2 Member household, either person 75 years or older, as defined by HUD CHAS survey data,

**Extremely Low Income** (see very-low income)

**Family** A family is defined as two or more related people living together

**Family Housing Fund** A nonprofit organization that works in the seven-county metro area of Minneapolis and Saint Paul to produce and preserve affordable housing.

**Family With Children** A family composed of the following types of persons: at least one parent or guardian and one child under the age of 18; a pregnant woman; or a person in the process of securing legal custody of a person under the age of 18.

**GMHC** Greater Metropolitan Housing Corporation is a Twin Cities organization that was formed in 1970 by the Minneapolis business community with the mission is to preserve, improve and increase affordable housing for low and moderate income individuals and families, as well as assist communities with housing revitalization

**Hispanic Population** The number of people in a 2000 census tract that listed themselves as Hispanic.

**HOME** HOME Investment Partnerships is one of the HUD entitlement programs covered by the Consolidated Plan. HOME provides formula grants to fund activities that build, buy, and/or rehabilitate affordable housing for rent or homeownership or provide direct rental assistance to low-income people.

**Homeless Family** Defined as a family that includes at least one parent or guardian and one child under the age of 18, a pregnant woman, or a person in the process of securing legal custody of a person under the age of 18 and

- (1) Lacks a fixed, regular and adequate nighttime residence and
- (2) Has a primary nighttime residence that is:

- (i) A supervised publicly or privately operated shelter designed to provide temporary living accommodations (including welfare hotels, congregate shelters, and transitional housing for the mentally ill);
- (ii) An institution that provides temporary residence for individuals intended to be institutionalized; or
- (iii) A public or private place not designed for, or ordinarily used as regular sleeping accommodation for human beings.

**Homeless Person** Defined as a youth (17 years or younger), or an adult who is homeless (not imprisoned or otherwise detained pursuant to an Act of Congress or a State law) including the following:

- (1) An individual who lacks a fixed, regular and adequate nighttime residence who is:
- (2) An individual who has a primary nighttime residence that is:
  - (i) A supervised publicly or privately operated shelter designed to provide temporary living accommodations (including welfare hotels, congregate shelters, and transitional housing for the mentally ill);
  - (ii) An institution that provides temporary residence for individuals intended to be institutionalized; or
  - (iii) A public or private place not designed for, or ordinarily used as regular sleeping accommodation for human beings.

**Homeless Subpopulations** Defined to include but are not limited to the following persons: severely mentally ill only, alcohol and drug addicted only, severely mentally ill and fleeing domestic violence, youth and persons with HIV/AIDS.

**HOPWA** One of the HUD entitlement programs covered by the Consolidated Plan, Housing Opportunities for Persons with HIV/AIDS was established by HUD to address the specific housing needs of persons living with HIV/AIDS and their families.

**Households** Defined as any residence, including those occupied by single people and unrelated groups of two or more. By definition, all families are also considered households, but not all households are families.

**Housing Units** Occupied dwelling units in a census tract as determined by the 2000 Census

**HUD** The United States Department of Housing and Urban Development

**HAMFI** HUD Area Median Family Income. The HAMFI income limits are calculated annually. The Income Limits for the CHAS 2000 tables reflect what the Income Limits would have been in 1999 if Census 2000 data had been available to calculate those limits.

**Impacted Area** Areas with high concentrations of public or low-income housing or with high minority populations. For example, the effect of a Federal consent decree requires new public housing financed with public funds be located in areas without high concentrations of minority residents or public housing.

**Income Limits** HUD is required by law to set income limits that determine the eligibility of applicants for HUD's assisted housing programs. Income limits are used to determine the income eligibility of applicants for Public Housing, Section 8, and other programs subject to Section 3(b)(2) of the HUD Act. Income limits are based on HUD estimates of MFI, and adjustments are made for areas with unusually high or low incomes or housing costs; further, income limits are adjusted for family size, for example, so that larger families have higher income limits.

**Interagency Stabilization Group** A metropolitan-area task force comprised of public and private agencies. ISG is organized to simplify the complex funding system and to provide a standardized resource for identifying financial assistance to preserve threatened affordable housing. ISG reviews troubled housing developments and works to create stabilization funding packages for owners. Funding packages contain grants and loans from ISG member agencies.

**Large Family** Defined as a family of five or more persons.

**Lead-Based Paint Hazards** Any condition that causes exposure to lead from lead-contaminated dust, lead-contaminated soil, and lead-contaminated paint that is deteriorated or present in accessible surfaces, friction surfaces or intact surfaces that would result in adverse human health effects as established by the appropriate federal agency.

**Logic Model** A graphic representation included as a Federal grant application requirement that defines the links (and correlation) between program objectives and actual program accomplishments (both short- and long-term). A logic model provides an efficient and standardized means to quantify HUD-required program output estimates and outcome estimates. On its website, HUD has outlined their expectations for the Logic Model with downloadable forms (HUD 96010), instructions, and training ([www.hud.gov](http://www.hud.gov)).

**Low Income** Defined as income that does not exceed 50 percent of MFI for the area, as determined by HUD, with adjustments for large and small families, except that HUD may establish income ceilings higher or lower than 50 percent of the median for the area. The exception is based on HUD's findings that such variations are necessary because of prevailing levels of construction costs, fair market rents, or unusually high or low family incomes.

**Mean (Average) Income** The amount obtained by dividing the total aggregate income of a group by the number of units in that group. The means for

households, families, and unrelated individuals are based on all households, families, and unrelated individuals, respectively. The means (averages) for people are based on people 15 years old and over with income.

**Median Income** The amount which divides the income distribution into two equal groups, half having incomes above the median, half having incomes below the median. The medians for households, families, and unrelated individuals are based on all households, families, and unrelated individuals, respectively. The medians for people are based on people 15 years old and over with income

**Metro HRA** Metropolitan Council Housing and Redevelopment Authority is the regional entity that provides delivery of a variety of housing programs and related services. The Metro HRA administers the Section 8 Housing Choice Voucher Program in the state of Minnesota and provides federally funded rent subsidies to private property owners on behalf of low- income renters.

**MHI** Median Household Income The income amount at the point (median) in the distribution where half the household incomes are above, and half are below, from the total number of households including those with no income

**MFI** Median Family Income The Estimated Median Family Income as determined by HUD. The median income figure is the median for all family sizes. HUD median family income estimates are based on Census data on family incomes updated using a combination of Bureau of Labor Statistics earnings and employment data, Census P-60 median family income data, and Census' American Community Survey data on changes in state median family incomes.

**Middle-Income** Income between 80 and 95 percent of MFI for the area, as determined by HUD with adjustments for large and small families, except that HUD may establish income ceilings higher or lower than 95 percent of the median for the area. The exception is based on HUD's findings that such variations are necessary because of prevailing levels of construction costs, fair market rents, or unusually high or low family incomes. For purposes of NSP funds only, middle income is between 80 and 120 percent of MFI.

**MMI** (See MFI)

**MPHA** Minneapolis Public Housing Authority MPHA owns and manages the City's stock of public housing and administers Section 8 rental assistance.

**Mobility or Self Care Limitations** This includes all households where one or more persons has 1) A long-lasting condition that substantially limits one or more basic physical activity, such as walking, climbing stairs, reaching, lifting, or carrying and/or 2) a physical, mental, or emotional condition lasting more than 6 months that creates difficulty with dressing, bathing, or getting around inside the home.



**Moderate-Income And Above** Income that does not exceed 80 percent of MFI for the area, as determined by HUD with adjustments for large and small families, except that HUD may establish income ceilings higher or lower than 80 percent of the median for the area, on the basis of HUD's findings that such variations are necessary because of prevailing levels of construction costs or fair market rents, or unusually high or low family incomes.

**MSA** Metropolitan Statistical Area Generally a statistical area, or a core area containing a substantial population concentration, including adjacent communities having a social and economic integration throughout the concentrated area. For example, Minneapolis-St. Paul-Bloomington, MN-WI Metropolitan Statistical Areas and metropolitan divisions, defined by the Office of Management and Budget are; Anoka County, MN; Carver County, MN; Chisago County, MN; Dakota County, MN; Hennepin County, MN; Isanti County, MN; Ramsey County, MN; Scott County, MN; Sherburne County, MN; Washington County, MN; Wright County, MN; Pierce County, WI; St. Croix County, WI.

**NSP** Neighborhood Stabilization Program (NSP) funds, authorized by the Housing and Economic Recovery Act of 2008, Title III, Section 2301 – Emergency Assistance for the Redevelopment of Abandoned and Foreclosed Homes. The Congressional intent for these funds is to provide cities and states funding to address the effects of abandoned and foreclosed upon homes and residential properties.

**Other Housing Problems** Defined as overcrowding (1.01 or more persons per room) and/or without complete kitchen or plumbing facilities

**Overcrowding** Defined as a housing unit containing more than one person per room.

**Person With A Disability** A person who is determined to

- (1) Have a physical, mental or emotional impairment that:
  - (i) Is expected to be of long-continued and indefinite duration;
  - (ii) Substantially impedes his or her ability to live independently;and
  - (iii) Is of such a nature that the ability could be improved by more suitable housing conditions; or
- (2) Have a developmental disability, as defined in section 102(7) of the Developmental Disabilities Assistance and Bill of Rights act (42 U.S.C. 6001-6007); or
- (3) Be the surviving member or members of any family that had been living in an assisted unit with the deceased member of the family who had a disability at the time of his or her death.

**Poverty Level Family** Family with an income below the poverty line, as defined by the Office of Management and Budget and revised annually.

**PPU** Problem Properties Unit of the City of Minneapolis combines staff from a number of City departments to work together to reduce the number and severity of problem properties. The unit identifies Minneapolis' worse problem properties, applies collaborative intervention strategies to address the problem and develops long-term solutions to prevent the reoccurrence of problems. The Problem Properties Unit includes staff from Police, Housing Inspections, City Attorney and Regulatory Services.

**REO** Real Estate Owned is a term used in the housing market, in the context of this document, to refer to real property that has been acquired by default, and/or owned by an institution and that is available for re-sale.

**Row House Development** A structure containing three or more living units, each separated by vertical walls and generally having individual entrances and interior stairs.

**SMSA** Standard Metropolitan Statistical Areas are the major metropolitan areas of the United States commonly referred to as SMSA target markets (also, see MSA)

**Section 3** The provision of the Housing and Urban Development Act of 1968 that ensures employment and economic opportunities generated by certain HUD financial assistance be directed to low- and very-low-income persons, particularly those who are recipients of government assistance for housing, and to business concerns which provide economic opportunities to low- and very low-income persons.

**Section 8** HUD's voucher program Housing assistance, in the form of direct property-based payments, secured from a local housing authority that low-income people can use to obtain housing

**Section 108** The loan guarantee provision of the CDBG program. It provides CDBG entitlement communities a source of financing for economic development, housing rehabilitation, public facilities, and large-scale physical development projects. Activities eligible generally include economic development activities eligible under CDBG; all projects and activities must either principally benefit low- and moderate-income persons, aid in the elimination or prevention of slums and blight, or meet urgent needs of the community.

**Section 215** The provision for HUD's HOME Investment Partnerships program that provides that rental housing and housing that is for homeownership shall qualify as affordable housing.

**Section 504** The provision of the Rehabilitation Act of 1973 (Section 504). It provides that no otherwise-qualified individual with a disability shall, solely

because of his or her disability, be excluded from the participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance.

**Section 504 Needs Assessment** An assessment of the needs of both residents and applicants of public housing for accessible units.

**Severe Cost Burden** Defined as the extent to which gross housing costs, including utility costs, exceed 50 percent of gross income, based on data from the U.S. Census Bureau.

**SRO** Single Room Occupancy A program authorized by Section 441 of the McKinney-Vento Homeless Assistance Act. Under the program, HUD enters into Annual Contributions Contracts with public housing agencies (PHAs) in connection with the moderate rehabilitation of residential properties that, when rehabilitation is completed, will contain multiple single room dwelling units. Assistance provided under the SRO program is designed to bring more standard SRO units into the local housing supply and to use those units to assist homeless persons.

**SuperNOFA** HUD consolidates its Notices of Funding Availability (NOFA) grant programs into one SuperNOFA grant application process with separate submission dates for each program. SuperNOFA requirements for all programs are identified in the general section and program specific requirements are in the program sections. The SuperNOFA is generally made available each spring.

**Transitional Housing** Housing and appropriate supportive services to homeless persons to facilitate movement to independent living within 24 months or a longer period approved by HUD. For purposes of the HOME program, there is no HUD-approved period to move to independent living.

**Very-Low Income** Income between 0 and 30 percent of the MFI for the area, as determined by HUD with adjustments for smaller and larger families, except that HUD may establish income ceilings higher or lower than 30 percent of the median for the area. The exception is based on HUD's findings that such variations are necessary because of prevailing levels of construction costs, fair market rents, or unusually high or low family incomes.

**White Population** The number of people in a 2000 census tract that listed themselves as non-Hispanic white.

(Sources include United States Census Bureau and the Department of Housing and Urban Development)

## APPENDIX

### **2009 Minneapolis Consolidated Plan**

- Public Hearings and Comments
- HUD Table 1A Homeless and Special Needs
- HUD Table 2A 2005-09 Priority Housing Needs
- HUD Table 2B 2005-09 Non-Housing Community Development
- HUD Table 3 Proposed Projects
- Consolidated Plan Maps
- Affordable Housing Trust Fund Program

**City of Minneapolis FY 2009 Consolidated Plan  
Summary of Public Comments  
Public Hearing December 1, 2008**

No public comments were received.

**City of Minneapolis FY 2009 Consolidated Plan  
Summary of Public Comments  
Public Comment Period March 13 – April 14, 2009  
&  
Public Hearing March 31, 2009**

This public hearing was held for purpose to obtain comment on the City's proposed 2009 Consolidated Plan to HUD. Comments are summarized as follows:

Verbal comments from: Ms. Wells, President

Women Venture

- Receives small amount of CDBG
- expecting to receive stimulus funding, wants to leverage with other funding to impact West Broadway
- EZ

Concern: through the Certification process women and minority business owners are not provided adequate coverage through city programs; city needs to do a better job recognizing women as business leads. They run a training program for women to get into nontraditional jobs (i.e. construction), but they have never been contacted as a lead for contractors wanting to meet hiring goals for federally funded projects. Also, many families in North Minneapolis have female heads of households; they need more job opportunities for good jobs like these.

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Verbal comments from: Carol Smallwood

Way to Grow

- North Broadway location 2 years
  - Need emphasis for job creation, they are seeing more couples coming in looking for work for both of them—willing to work, but they need the opportunities for employment and training.
- 
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Verbal comments from: Sue Watloff Phillips

- Minneapolis Urban league receives stabilization funds
  - Need coordinate ConPlan funding with NSP and stimulus
  - Do not demolish so many properties
  - Use ESG for services
  - Use HOME funds for Tenant Based Rental Assistance
  - Heading Home Hennepin is funded with CDBG , claimed they are lobbying with use of those funds
  - Felt the City should use Minneapolis only median income figures, not metro area median income figures
- 
- 

Email: Original Message

From: mnolan@gmcc.org [<mailto:mnolan@gmcc.org>]

Sent: Monday, March 30, 2009 4:01 PM  
To: Kasper, Irene M.  
Subject: Minneapolis City Council Public Hearing on the 2009 Consolidated Plan

Irene,

I am submitting comments on the HandyWorks Program to be heard at the hearing tomorrow. Thank you. Please let me know if you have any questions. It is also attached.

<<HandyWorksCDBGHearing.doc>>

The HandyWorks program of the Greater Minneapolis Council of Churches assists low-income seniors by providing minor home repairs and other home maintenance chores so seniors may remain independent in their own homes. HandyWorks specifically targets low-income seniors who cannot afford the fees of commercial services. Chore services are provided throughout the year and include seasonal outdoor work, (yard clean up, lawn mowing and snow removal), housekeeping (indoor heavy cleaning, routine indoor housekeeping) and minor home repair. We provide chores for seniors who are no longer physically able to perform them themselves. Subsidy is available for clients who are in need of financial assistance. CDBG funding is used to offer these services at no charge to those seniors with the highest economic need, and therefore often at the greatest risk of health disparities. Without the CDBG funding we will not be able to subsidize all clients in need.

HandyWorks has been providing chore services to seniors in Minneapolis for over twenty-five years. During that time we have seen an increase in the number of senior citizens needing assistance. Due to the aging senior population, each year we are seeing an increase in the number of service hours needed per client.

In a city-wide survey sent to seniors by the city of Minneapolis, 75% of respondents cited the most important issue affecting seniors was living independently. The survey concluded that home maintenance services are most needed in maintaining this independence. In a Hennepin County Gaps Analysis report, home services, including chore services, were deemed the most critical need in order for frail seniors to remain at home.

Seniors are often the cornerstones of their neighborhood, having lived in their homes for decades. As we see decay of neighborhoods due to the impact of more and more foreclosures in this economic downturn, we cannot afford to have lifelong elderly residents be unable to remain in their homes due to their inability to perform basic home maintenance. Without this funding we are putting seniors at risk of losing their homes. HandyWorks also helps prevent home maintenance citations, which can be financially and emotionally overwhelming for seniors. Chore services are available to seniors in all quadrants of Minneapolis.

Our senior chore programs have an excellent record for serving minority clients in relation to the majority population. Our coordinated programs in Minneapolis seek out minority populations in places where they gather to shop, socialize, or to worship. The most recent clientele that has been serviced through past CDBG funds was 41% minority.

**Megan Nolan-Elliasen**  
**HandyWorks Director**  
**612-721-8687 x329**  
**[mnolan@gmcc.org](mailto:mnolan@gmcc.org)**  
**[www.gmcc.org](http://www.gmcc.org)**

Elim Transitional Housing, Inc.  
3989 Central Avenue N.E. Suite 565  
Minneapolis, MN. 55421  
763-788-1546  
763- 788-1672 (fax)

Mr. Matt Bower  
Office of Grants and Special Projects  
307M  
City Hall 350 South 5<sup>th</sup> Street  
Minneapolis, MN. 55415

Public Comments on the Consolidated Plan: 2009 Minneapolis Action Plan and Budget

Thank you for the opportunity to comment on the Consolidated Plan: 2009 Minneapolis Action Plan and Budget.

Elim Transitional Housing, Inc. (ETH) serves over 6000 people /year in metro area about 80% of the people served are in Hennepin County. Elim Transitional Housing, Inc utilizes about \$1.8 Million of our \$2.5 million budget in Hennepin County to provide Prevention, Rapid Re-Housing, Transitional Housing, over 100 Rent Subsidies (HTF and HTF- LTH) and 10 GRH housing and services units for families utilizing Rapid Exit Services from Hennepin County Shelters We have expanded our work in Hennepin County, which included opening 4 new town homes for families experiencing long term homelessness in conjunction with Duffy Development in Maple Grove and operate 15 GRH- LTH units in Hennepin County, primarily in the suburban communities. ETH will be providing at least an additional 30 short term subsidies to families in Minneapolis Shelters we are rapidly re-housing in 2009.

Thank you for funding Minneapolis Urban League \$675,000 under the Neighborhood Stabilization Program(NSP). A collaboration of the Minneapolis Urban League, Ethnic Homes, and Elim Transitional Housing.

1. How will the City utilize these Federal, State, Local, and private Funds in 2009 to assist the thousands of people in sub -prime mortgages in Minneapolis , stay in their homes and maintain their homes at an affordable rate? **We encourage the City to impose an immediate mandatory moratorium on foreclosures in the City, in addition to significantly increasing the proposed amount in this budget for foreclosure counseling. ( Elim Transitional Housing is currently serving 6-12 families/month coming into Minneapolis shelters due to foreclosures.)**
2. **The City should prioritize the \$596,000 of ESG funding for homeless prevention, and operations of emergency shelters, youth homeless programs and transitional housing programs, especially with the deficits the State is addressing and in Minneapolis in 2008 over 50% of the foreclosures were on renter investment property. This puts thousands of tenants at risk of homelessness in 2009. The City should prioritize preservation of housing for people with incomes at or below 30% of median income. Any demolition of housing should be replaced with housing for people with incomes at or below 30% of median income and should have a deed restriction on the property to maintain that level of affordability.**



3. Heading Home Hennepin (HHH): \$75,000 Of Minneapolis CDBG is Funding HHH. Federal funds cannot be utilized for lobbying. How is the accounting for these funds ensuring they are not utilized for lobbying?

Without significant increases in Local and State resources and an increase in Federal funding, it will be impossible to fully fund the implementation of Heading Home Hennepin. **It is imperative the City maintains at a minimum the \$10 Million to the Housing Trust Fund.**

**Elim Transitional Housing, Inc. would encourage an increase in the amount of these funds and they be utilized for people at incomes below 30% of Minneapolis' Median income, with specific emphasis on preventing homelessness, and assisting those at risk or are experiencing homelessness.**

4. Minneapolis is not currently funding tenant based rental assistance programs with HOME funds.  
Elim Transitional Housing, Inc. will be utilizing about \$60,000 in 2009 of Anoka County's HOME funds for tenant based rent subsidies. Elim Transitional Housing, Inc. has been funded in Anoka County since 1994- one of the few the suburban counties utilizing this resource in the country for tenant based rent subsidies. This not only allows us to provide 24 units for families, singles, and youth at risk or experiencing homelessness, it also helps the community to meet HUD's goals for serving people with incomes under 30% of median.

Hennepin County has made available up to \$150,000 for HOME tenant based subsidies this year. **Elim Transitional Housing, Inc. recommends again, that the City utilizes a portion of the HOME funds for tenant based rent subsidies.**

- 5 **HMIS: Minneapolis supports HMIS through Hennepin CoC funding. Unless Local, State and Federal units of government create a usable data collection system that is a fully funded mandate, through public funding, organizations including Elim will be forced to waste private funds as well as local and State funds (which used to provide services for people experiencing homelessness) to pay for a system, that generates unreliable and inaccurate data, which providers are mandated to participate in Minnesota to obtain funding. Providers still also have to pay for their own usable data system to have accurate data. This costs Elim Transitional Housing about \$60,000/year to maintain an inaccurate/mandated system and our own reliable system.**

**Based on the Governor's current budget, funding level for shelters in the next biennium, in Minnesota, we will spend almost TWICE as much on collecting data in HMIS (\$590,120/year) on people experiencing homelessness than we do on Emergency Shelter for people experiencing homelessness statewide ( \$350,000/year) !**

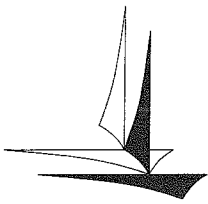
The 2009 Minnesota HMIS system budget of \$590,120 is paid through HUD HMIS \$311,154, Ramsey HUD CDBG \$36,652, HUD- CDTA \$21,400. 62.5% of the budget is paid by HUD. Minnesota State programs require providers to provide substantially more than HUD's 14 universal data elements. Some State agencies require collection of over 100 additional data elements. Non- Federal Data element collection is being funded primarily in Minnesota with HUD funding.

Thank you for the opportunity to comment on the 2009 Action Plan. Together we can prevent homelessness and to assist people at risk or experiencing homelessness to have a decent, safe, accessible, affordable home, a livable income including education and job training services,

universal health care, and to be a community where people's civil rights are honored and protected and Bring Minneapolis, Minnesota and America Home!

Sincerely,

Sue Watlov Phillips, M.A., C.S.P.  
Executive Director



**Minneapolis**  
*City of Lakes*

## Intergovernmental Relations

350 South 5th Street - Room 301M  
Minneapolis MN 55415-1376

Office 612 673-2043  
Fax 612 673-3250  
TTY 612 673-2157

April 14, 2009

Sue Watlov Phillips  
Elim Transitional Housing  
3989 Central Ave NE, Suite 565  
Minneapolis, MN 55421

Dear Ms. Watlov Phillips,

Thank you for your input to the City's 2009 Consolidated Plan executive summary with your email of April 14, 2009. Matt Bower has asked me to respond to your email. This City and this office appreciate the constructive input provided by you and others to the Consolidated Plan process. The public hearing and comment process brings community opinions about the Consolidated Plan to the attention of City elected officials and staff. By bringing attention to these concerns you have contributed to the completeness of the Consolidated Plan. Thank you for your comments.

In response to the items you've raised in your letter, please note the following responses by this office to your comments and questions (underlined) from your email of April 14, 2009.

Housing Stabilization: The City's 2008 Consolidated Plan was amended to account for the receipt of special CDBG funding Neighborhood Stabilization Program (NSP) funds authorized by the Housing and Economic Recovery Act of 2008. The City will pursue to achieve the federal intent for NSP funds to address the redevelopment and rehabilitation of abandoned and foreclosed upon homes and residential properties. Additionally, the City provides funding through CDBG for Foreclosure Prevention counseling programming. The City is working through its adopted legislative agenda to support policies that prevent mortgage foreclosures and vacant and abandoned properties. Please see the attached Legislative Agenda for further details. Such policies include but are not limited to improved notices of foreclosures to cities and renters, modifications of mortgage terms, increased availability and public awareness of counseling services, permitting continued occupancy of foreclosed property during the redemption period and modifying the foreclosure process to provide additional time prior to the sale.

Emergency Shelter Grant (ESG) to fund operations, homelessness prevention, and to place deed restrictions to maintain affordability: Capital funds from the City's ESG allocation are designated for renovation of existing emergency and transitional housing. The current allocation proposals are consistent with current City housing policy. Homelessness prevention is also addressed in the attached legislative agenda. The Affordable Housing Trust Fund is the City's delivery mechanism for new rental housing opportunities at eligible income levels using federal funding requirements and meeting national objectives. Funded options that directly support City and HUD goals and objectives are selected from developer interest in response to the Affordable Housing Trust Fund request for proposal (RFP) process. The City's housing policy goal states that 50% of all affordable housing trust funds will go to units serving those below 30% of median income. A deed restriction would create a loss of property tax revenue with the loss of other housing opportunities for very low-income persons. The City does not gain title to most properties that are demolished, and can not add such conditions to the title. In the redevelopment of parcels to which the City does obtain title, redevelopment policy currently gives public priority to affordable housing. However, if no affordable housing redevelopment proposal for a particular parcel comes forth, the City is inclined to sell for highest and best use of property.

Heading Home Hennepin and the Affordable Housing Trust Fund: The City of Minneapolis certifies to HUD that through the expenditure of all Consolidated Plan funds, including CDBG, it complies with all federal regulations, including those pertaining to lobbying. The City's existing accounting standards comply with generally accepted accounting practices/principles; and it continually strives to comply with all regulations pertinent to the implementation of Consolidated Plan funding. The City funds activities addressing homelessness at levels commensurate to the level of funding received for ESG and HOPWA, as well as use of CDBG and HOME funds for projects that provide housing opportunities for those earning less than 30% and 50% median income. Refer to Table 3 and 3A in the Consolidated Plan and CAPER for specific performance and housing accomplishments. The City works hard to achieve its goal to maintain a minimum of \$10 million in the Affordable Housing Trust Fund, which is the City's delivery mechanism for rental housing support opportunities at eligible income levels. Funded options that directly support implementation steps of Heading Home Hennepin will arise out of developer interest expressed through the Affordable Housing Trust Fund.

HOME funds not being used for direct rental assistance: The City uses its HOME funding consistent with the existing housing policy, to finance capital activities including transitional and supportive housing units. The City attempts to coordinate these capital investments with the public housing authority's ability to issue project-based housing vouchers.

Thank you for your comments and please contact Matt Bower at 612-673-2188, or me at 612-673-5456, with any questions you may have.

Sincerely,

A handwritten signature in black ink, appearing to read "Peter O'Toole". The signature is written in a cursive style with a prominent loop at the end of the last name.

Peter O'Toole, Sr. Resource Coordinator  
Office of Grants & Special Projects

## **Attachment**

**City of Minneapolis 2009 Legislative Agenda as amended February 6, 2009**

### **Affordable Housing & Homelessness Prevention**

Minneapolis has adopted and implemented policies to provide lifecycle housing throughout the City. Providing all residents with safe, quality and affordable housing is a priority in Minneapolis. In cooperation with public and private partners, the City has assisted in the production of affordable rental and owner-occupied housing.

The City's efforts in providing affordable housing have been slowed by the mortgage foreclosure crisis and the tightening of credit to potential homeowners. While the federal Neighborhood Stabilization Program (NSP) will help, additional resources are needed.

Recognizing that limited resources are available, Minneapolis plans to achieve this goal by partnering with local and statewide housing advocates and agencies, including Minnesota Housing, Minnesota Housing Finance Agency (MHFA), and several nonprofit organizations.

Other affordable housing priorities in Minneapolis include safeguarding the current MHFA programs that serve low-income residents.

#### **Priority issues for Minneapolis:**

- Policies that prevent mortgage foreclosures and vacant and abandoned properties. Such policies include but are not limited to improved notices of foreclosures to cities and renters, modifications of mortgage terms, increased availability and public awareness of counseling services, permitting continued occupancy of foreclosed property during the redemption period and modifying the foreclosure process to provide additional time prior to the sale. The Legislature should also review the scrap metal theft and trespass statutes and recommend modifications that would make the statutes more effective. The landlord and tenant statute should also be reviewed to ensure that tenants' rights are protected in such arrangements as lease to own contracts.
- Appropriations for MHFA at a level significant enough to have statewide impact on shelters as well as permanent, supportive, assisted and transitional housing that serve affordable housing needs throughout the State. The Legislature should also continue the homelessness prevention programs, including the outreach project, and provide additional resources for housing preservation and mortgage foreclosure prevention programs.

### **Minneapolis supports:**

- Continued review of the property tax code to encourage affordable housing production and preservation.
- State income tax credits for affordable housing.
- Initiation of a state-supported land trust project.
- The initiatives proposed by the Minnesota Coalition for the Homeless to prevent homelessness by improving transitions from corrections, including ensuring permanent state funding for additional prison discharge planners and the creation and funding for a jail re-entry pilot project in up to five Minnesota counties.
- Repeal of the \$50 offset for households living in public or rent subsidized housing and receiving financial assistance from the Minnesota Family Investment Program (MFIP).
- Legislative action to eliminate tax incentives that encourage the conversion of single family housing to rental property.
- Funding, both capital and program, for the continued implementation of Heading Home Hennepin including capital funding for the equal opportunity center.
- Prospective repeal of the relative homestead property tax classification.

**Table 1A**

**Homeless and Special Needs Populations  
Continuum of Care: Housing Gap Analysis Chart (all figures are for Hennepin County,  
including Minneapolis)**

		<b>Current Inventory in 2004</b>	<b>Under Development in 2004</b>	<b>Unmet Need/Gap</b>
<b>Individuals (includes unaccompanied youth)</b>				
<b>Beds</b>	Emergency Shelter	778	-0-	120*
	Transitional Housing	1,570	-0-	225**
	Permanent Supportive Housing	1,918	52	548***
	<b>Total</b>	<b>4,266</b>	<b>52</b>	<b>845</b>
		<b>Current Inventory in 2004</b>	<b>Under Development in 2004</b>	<b>Unmet Need/Gap</b>
<b>Persons in Families With Children</b>				
<b>Beds</b>	Emergency Shelter	1,111	-0-	-0-
	Transitional Housing	924	-0-	996****
	Permanent Supportive Housing	1,446	30	339****
	<b>Total</b>	<b>3,481</b>	<b>30</b>	<b>1,335</b>

\*Balance of CABoH five-year unit/bed goal 2000-05 for emergency shelter for single adults (75) and youth(45).

\*\*Balance of CABoH five-year unit/bed goal 2000-05 for transitional housing for youth (225)

\*\*\*Balance of CABoH five-year goal unit/bed 2000-05 for supportive housing for single adults (448) and youth (100) (52 single units added in 2003)

\*\*\*\*Balance of CABoH five-year goal 2000-05 for transitional housing and supportive housing for families. Note: goal was expressed as 665 living units, not beds. For purpose of this table, the unit goal of 665 was multiplied by 3 to get a 'bed' goal of 1,995. The remaining goal (unmet need) was determined by taking the balance of the unit goal times 3. (31 units with 89 family beds added in 2003)

**Table 1A- continued  
Continuum of Care: Homeless Population and Subpopulations Chart (all figures are for Hennepin County, including Minneapolis)**

<b>Part 1: Homeless Population</b> <i>(based on statistically reliable, unduplicated counts or estimates at a one-day point in time)</i>	<b>Sheltered (bed capacity) *</b> <i>((A) Administrative records, (N) enumerations, (S) statistically reliable samples, or (E) estimates.)</i>		<b>Unsheltered **</b> <i>((A) Administrative records, (N) enumerations, (S) statistically reliable samples, or (E) estimates.)</i>	<b>Total</b>
	<b>Emergency</b>	<b>Transitional</b>		
1. Homeless Individuals (includes youth)	720 (N)	652 (N)	224 (N)	1,596 (N)
2. Homeless Families with Children	154 (N)	356 (N)	7 (N)	517 (N)
2a. Persons in Homeless Families with Children	465 (N)	1,253 (N)	8 (N)	1,726 (N)
<b>Total (lines 1 + 2a)</b>	<b>1,185</b>	<b>1,905</b>	<b>232</b>	<b>3,322</b>



<b>Part 2: Homeless Subpopulations ***</b>	<b>Sheltered</b>	<b>Unsheltered</b>	<b>Total</b>
1. Chronically Homeless	646 (S)	91 (S)	737 (S)
2. Seriously Mentally Ill	861 (S)	93 (S)	954 (S)
3. Chronic Substance Abuse	488 (S)	71 (S)	559 (S)
4. Veterans	265 (S)	16 (S)	281 (S)
5. Persons with HIV/AIDS	82 (S)	4 (S)	86 (S)
6. Victims of Domestic Violence	206 (S)	18 (S)	224 (S)
7. Youth (under 18 years of age)	17 (S)	15 (S)	32 (N)

\*Numbers are based on the actual number of homeless persons receiving services on October 23, 2003 as reported by service providers.

\*\*Numbers are based on the actual interviews conducted with homeless persons in non-shelter locations on October 23, 2003.

\*\*\*Numbers are based on the selected item responses from surveys completed with homeless persons in shelter and non-shelter locations on October 23, 2003.

<b>Table 2A - Priority Housing Needs (2005-2009)</b>					
<b>Capital</b>			<b>Income</b>	<b>Priority</b>	<b>5-Year Goals</b>
Renters	Small Related (0-2 BR)	Rehabbed	0-30% MFI	H	540
			31-50% MFI	H	450
			51-80% MFI	H	200
		New/Conversion	0-30% MFI	H	380
			31-50% MFI	H	330
			51-80% MFI	H	150
	Large Related (3+ BR)	Rehabbed	0-30% MFI	H	200
			31-50% MFI	H	150
			51-80% MFI	H	150
		New/Conversion	0-30% MFI	H	140
			31-50% MFI	H	110
			51-80% MFI	H	100
	Elderly	Rehabbed	0-30% MFI	L	-
			31-50% MFI	L	-
			51-80% MFI	L	-
		New/Conversion	0-30% MFI	H	140
			31-50% MFI	H	150
			51-80% MFI	H	50
	All Other	Rehabbed	0-30% MFI	H	Included in Related Numbers Above
			31-50% MFI	H	
			51-80% MFI	H	
New/Conversion		0-30% MFI	H		
		31-50% MFI	H		
		51-80% MFI	H		
Owner	Rehabbed	0-30% MFI	L	-	
		31-50% MFI	H	30	
		51-80% MFI	H	60	
	New/Conversion	0-30% MFI	L	-	
		31-50% MFI	H	110	
		51-80% MFI	H	150	
Special Needs	Rehabbed	0-80% MFI	H	180 (Included in Numbers Above)	
	New/Conversion			210 (Included in Numbers Above)	
Section 215 Goal	Renter				2590
	Owner				260

<b>HUD TABLE 2B – Non-Housing Community Development Needs</b>			
<b>PRIORITY COMMUNITY DEVELOPMENT NEEDS</b>	<b>PRIORITY: High, Med, Low, No Such Need</b>	<b>2005-2009 ESTIMATED GOALS</b>	<b>ESTIMATED DOLLARS NEEDED</b>
<b>PUBLIC FACILITY NEEDS</b>			
Senior Centers	M	2 Facilities	Unknown
Youth Centers	M	3 Facilities	Unknown
Neighborhood Facilities	H	5 Facilities	Unknown
Child Care Centers	H	120 Facilities	Unknown
Parks and/or Recreation Facilities	M	Unknown	\$27,481,000
Health Facilities	L		Unknown
Parking Facilities	L	Unknown	\$180,000
Other Public Facilities	H	3 Libraries	\$34,000,000
<b>INFRASTRUCTURE IMPROVEMENT</b>			
Solid Waste Disposal Improvements	L	Unknown	Unknown
Flood Drain Improvements	L	2 Facilities	\$40,967,000
Water Improvements	L	Unknown	Unknown
Street Improvements	L	15 Projects	\$142,844
Sidewalk Improvements	M	Unknown	\$10,645,000
Sewer Improvements	L	2 Projects	\$165,591
Asbestos Removal	L	Unknown	Unknown
Other Infrastructure Improvement Needs	L	Unknown	Unknown
<b>PUBLIC SERVICE NEEDS</b>			
Senior Services	H	1000 Households	Unknown
Handicapped Services	M	Unknown	Unknown
Youth Services	M	Unknown	Unknown
Transportation Services	L	Unknown	Unknown
Substance Abuse Services	M	Unknown	Unknown
Employment Training	H	95,000 Persons	Unknown
Crime Awareness	L	Unknown	Unknown
Fair Housing Counseling	H	2,000 Persons	Unknown
Tenant/Landlord Counseling	H	45,000 Persons	Unknown
Child Care Services	H	120 Households	Unknown
Health Services	H	24,000 Persons	Unknown
Other Public Service Needs	M	Unknown	Unknown
<b>ACCESSIBILITY NEEDS</b>			Unknown
<b>HISTORIC PRESERVATION NEEDS</b>			
Residential Hist. Preservation Needs	M	1,000 Facilities	Unknown
Non-Res Historic Preservation Needs	M	Same as above	Unknown
<b>ECONOMIC DEVELOPMENT NEEDS</b>			
Commercial-Industrial Rehabilitation	H	15 Facilities	Unknown
Commercial-Industrial Infrastructure	M	8 Growth areas	Unknown
Other Commercial-Indust Improvements	M	8 Comm.corridors	Unknown
Micro-Business	L	250 Businesses	Unknown
Other Businesses	L	750 Loans	Unknown
Technical Assistance	L	250 Businesses	Unknown
Other Economic Development Needs	M	250 Businesses	Unknown
<b>OTHER COMMUNITY DEVELOPMENT NEEDS</b>			
Energy Efficiency Improvements	M	50 Housing Units	Unknown
Lead Based Pain/Hazards	H	600 Households	
Code Enforcement	H	95,000 House Units	Unknown
<b>PLANNING</b>	H	1 Organization	Unknown
<b>TOTAL ESTIMATED DOLLARS NEEDED TO ADDRESS:</b>			<b>Unknown</b>

HUD Table 3 - 2009 Proposed Projects

Priority Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Outcome				Type/ Eligible Activity/National Objective	Funding Source	Funding Source: CDBG Prior-years' reprogramming	2009 Council Adopted Budget	Start / Complete Date	
					Help the Homeless?	Help those with HIV/AIDS?	Assist Persons with Disabilities?	Assist Persons with Public Housing Needs?						
Economic Development	CD-1a	H	2	Adult Training, Placement & Retention: Employment services for adult low-income Minneapolis residents. Eleven community-based organizations are contracted to provide low-income residents career counseling, job placement and job retention services. Selected participants are also offered tuition assistance to pursue post secondary vocational/technical training prior to job placement. CDBG funded employment services are provided by organizations who compete for performance based contracts through a request for proposal process. The agencies are paid a contracted fixed dollar amount for assisting their participants in achieving employment outcomes. Training providers are located throughout the city. An updated list is available from METP by calling 673-5298 or by accessing our website ( <a href="http://www.ci.minneapolis.mn.us/metp">www.ci.minneapolis.mn.us/metp</a> ).	N	N	N	N	Provide Economic Opportunity Through Improved/New Sustainability; Accomplishments for 2009 Projected to be 110 Jobs	CPED	Local Gov't/18A ED Direct Financial Assistance 570.203(b)/L/M Jobs 570.208(a)(4)	CDBG	\$ 511,000	6/09-5/10
Owner-Occupied Housing	H-2a	H	3	Homeownership Program: Home buyers assistance for homes priced at fair market value which will be sold only to low/moderate-income level buyers. Loans are affordability loan up to \$50,000, equity participation loan with maximum of \$20,000 and closing costs loan with maximum of \$4,000. Applications will be reviewed on case basis by Greater Metropolitan Housing Corporation (GMHC), funds awarded at closing. For households below 80% median income. Program income can be realized through this program. The affordability financing (affordability, equity participation and closing cost) is secured against the property as a junior mortgage to the first mortgage. They are deferred loans, repayable upon events of default or retirement of the first mortgage and are at 3% interest. Program income can be realized through this program. Activities set up under this funding project may be revolving loan programs.	N	N	N	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2009 Projected to be 10 Housing Units	Greater Mpls Housing Corp.	Sub/Private / 12 Construction of Housing 570.204/ L/M Housing 570.208(a)(3)	CDBG	\$ 334,000	6/09-5/10
Rental Housing	H-1a; H-4c	H	4	Multi-Family/Affordable Housing: Also known as Affordable Housing Trust Fund. Gap financing loans/grants provided to development companies, non-profit developers, community housing development corporations, limited partnerships, and joint ventures. Deferred payment loans for 30 year terms at 1% normally, principal and accrued interest due at term's end. Program criteria subject to 45-day neighborhood review. RFP anticipated to be announced April 27, 2009. Awards made approximately November. Eligible housing is both family and single adult rental units (including homeless youth). At least 20% of the units must be affordable at <50% MMI. Program income can be realized through this program. (at least 51% of the units that include CDBG funds must be affordable at <80% MMI). Activities set up under this funding project may be revolving loan programs.	Y	N	N	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2009 Projected to be 200 Housing Units	CPED	Local Gov't/ 1 Acquisition of Real Property 570.202/ L/M Housing 570.500(a)(3)	CDBG	\$ 5,715,000	6/09-5/10
Rental Housing	H-1a; H-4c	H	5	CPED: Housing Development Assistance: Grants awarded through the Affordable Housing Trust Fund funding process or other CPED housing program to non-profit housing developers allowing pre-development assistance activities. Maximum assistance is \$30,000. At least 51% of the units must be affordable at <80% MMI.	N	N	N	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2009 Projected to be 10 organizations	CPED	Local Gov't/ 1 Acquisition of Real Property 570.202/ L/M Housing 570.500(a)(3)	CDBG	\$ 166,000	6/09-5/10
Owner-Occupied Housing	H-2a	H	8	Vacant & Boarded Housing: Acquisition and disposition of vacant and substandard housing to eliminate blight. In cases where structures are demolished the vacant lots are marketed for development for the fair reuse value. Program income can be realized through this program.	N	N	N	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2009 Projected to be 50 Housing Units	CPED	Local Gov't./ 04 Clearance and Demolition 570.202/Slum/Blight 570.208(b)(2)	CDBG	\$ 569,000	6/09-5/10
Rental Housing	H-1a	H	9	High Density Corridor Housing: Acquisition of sites for mixed-income rental and ownership multifamily housing development on community commercial and transit corridors as defined in Minneapolis Plan. At least 51% of the units will be affordable at <80%MMI, and at least 20% of the units will be affordable at <50% MMI.	N	N	N	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2009 Projected to be 50 Housing Units	CPED	Local Gov't/ 14G Acquisition for Rehab 570.202/ L/M Housing 570.208(a)(3)	CDBG	\$ 730,000	6/09-5/10

HUD Table 3 - 2009 Proposed Projects

Priority	Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Help the Homeless?	Help those with HIV/AIDS?	Assist Persons with Disabilities?	Assist Persons with Public Housing Needs?	Outcome	Type/ Eligible Activity/National Objective	Funding Source	Funding Source: CDBG Prior-years' reprogramming	2009 Council Adopted Budget	Start / Complete Date
Public Facilities	CD-3a	H	10	Childcare Facilities Loan/Grant: A child care facilities capital improvement program administered by Minneapolis Department of Health and Family Support. Maximum loans for family child care providers is \$15,000 and for child care centers it is \$25,000. Loans are either partially or fully forgivable based on term criteria. Projects must be capital improvements or permanent installations. Preference is for addressing healthy homes issues (lead paint, mold/allergens), code correction orders, safety issues, or expansion of licensed space. Project must be CDBG income-eligible. City licensed programs are notified of funding availability through mailing and on-line information. Program income can be realized through this program. Beginning this year, all Childcare Facilities Loan and Grant programs and funding are being consolidated within the City of Minneapolis Department of Health & Family Support, 250 So. 4th Street, Mpls, 55415 Phone: 612-673-2301	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 25 Public Facilities	Dept. of Health & Family Support	Sub/Private / 03M Child Care Centers 570.201(c)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG		\$ 225,000	6/09-5/10
Rental Housing	H-4a	H	11	Public Housing Rehabilitation: Support for public housing authority's improvements to its housing stock consisting of renovation, repairs and modernization of citywide public housing units. MPHA determines priority issues to address through their annual capital planning process.	N	N	N	Y	Create Decent Housing with Improved/New Sustainability; Accomplishments for 2009 Projected to be 105 Housing Units	Mpls Public Housing Authority	Sub/Public/ 14C Public Housing Modernization 570.202/ L/M Housing 570.208(a)(3)	CDBG		\$ 219,000	6/09-5/10
Rental Housing	H-3a	M	12	Lead Hazard Reduction: Support for lead hazard reduction activities of city's Healthy Homes and Lead Hazard Control program. Work will include performing risk assessments, lead education, lead safe work practices education, clearance tests, developing work specs for income eligible families housed in units with children with identified elevated blood lead levels. Qualified homeowners may be supplied with paint and brushes to assist in compliance with lead hazard reduction orders. Assisted units are those referred to city by reports of families with children with elevated blood lead levels, or by CPED for housing redevelopment. Targeted neighborhoods also have door to door recruitment for properties to be enrolled in HUD grant for income qualified families or tenants. Used as match funds towards a HUD Lead Hazard Control Grant for eligible activities.	N	N	N	N	Enhance Suitable Living Environment Through Improved/New Sustainability; Accomplishments for 2009 Projected to be 120 Housing Units	Dept. of Regulatory Services	Local Gov't./ 14I Lead Based Paint/Hazards Test/Abatement 570.202/ L/M Housing 570.208(a)(3)	CDBG		\$ 125,000	6/09-5/10
Infrastructure	H-3b	H	13	New Problem Properties Strategy: City multi-departmental collaborative effort to reduce the number and severity of problem properties in targeted zones. The Problem Properties Unit (PPU) identifies blighted properties in the city and develops strategies to reduce or eliminate problems. Solutions include mitigation steps up to securing buildings with boards or demolishing buildings under the provisions of Chapter 249 on the city's code of ordinances.	N	N	N	N	Enhance Suitable Living Environment Through Improved/New Sustainability; Accomplishments for 2009 Projected to be 50 Housing Units	Multiple Depts, Fire, Ops/Regs, City Attorney, Police	Local Gov't./ 4 Clearance and Demolition 570.201(d) / Slum/Blight 570.208(b)(2)	CDBG		\$ 439,000	6/09-5/10
Public Services	CD-2d	M	14	Youth Employment Training: Provision of summer employment opportunities for income eligible city youth 14-21 years old. Services include work experience, education, mentorship, community service and leadership development. 31 community-based organizations and 8 school programs administer the program. Students apply through schools, WorkForce Centers and libraries.	N	N	N	N	Provide Economic Opportunity Through Improved/New Sustainability; Accomplishments for 2009 Projected to be 600 People	CPED	Local Gov't./ 05H Employment Training 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG		\$ 458,000	6/09-5/10
Owner-Occupied Housing	H-2a	H	15	Foreclosure Prevention Program: Assistance to income-eligible homeowners who are experiencing problems maintaining house payments. The program brings clients current and provides them counseling and budgeting information. The program is administered through the Homeownership Center. Eligibility is complied through terms of loan agreements made with homeowners. Approximately \$200,000 will be pre-awarded for the period January 1 to May 31 for program activities.	N	N	N	N	Enhance Suitable Living Environment Through Improved/New Affordability; Accomplishments for 2009 Projected to be 200 Households	Homeownership Center	Sub/Private / 05U, 05R Homeownership Assistance 570.201 (e)/ L/M Housing 570.208(a)(3)	CDBG		\$ 140,000	6/09-5/10

HUD Table 3 - 2009 Proposed Projects

Priority Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Help the Homeless?	Help those with HIV/AIDS?	Assist Persons with Disabilities?	Assist Persons with Public Housing Needs?	Outcome	Type/ Eligible Activity/National Objective	Funding Source	Funding Source: CDBG Prior-years' reprogramming	2009 Council Adopted Budget	Start / Complete Date
Public Services	CD-2d	M	16	Way to Grow: Community-based collaboration designed to promote family-friendly communities and the school readiness of its children. Informal and formal support systems for parents are provided to meet child's growth and development needs from conception through age six. Programming is open to all. CDBG support is provided to program sites in CDBG target neighborhoods serving low income areas. Program office at 125 W. Broadway, Minneapolis, MN 55411, with services delivered both north and south Minneapolis.	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 750 People	Youth Coordinating Board	Sub/Public/ 5D Youth Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 262,000	6/09-5/10
Rental Housing	CD-2c	H	17	Administration & Advocacy (Housing): Public service and tenant/landlord housing advocacy representation for low-income clients. Minneapolis Department Community Planning and Economic Development (CPED)	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 7500 People	CPED	Local Gov't/ 05 Public Services 570.201(e)/L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 82,000	6/09-5/10
Infrastructure	CD-3a	H	18	Graffiti Removal: Documentation and abatement of all graffiti on sidewalks, streets, utility poles and cabinets, traffic signs and lights or on any property owned by the City or on any property located in the public right-of-way. Abatement is expected to be completed within 3 calendar days of notification, weather permitting. Abatements are limited to CDBG target neighborhoods that are at least 51% low- and moderate-income. Expected to benefit residents, neighborhoods and an incalculable number of visitors and commuters.	N	N	N	N	Enhance Suitable Living Environment Through Improved/New Sustainability; Accomplishments for 2009 Projected to be 158340 People	Mpls Public Works	Local Gov't./ 5 General Public Services 570.201 (e)/ L/M Area 570.208(a)(1)	CDBG	\$ 86,000	6/09-5/10
Public Services	CD-2d	M	19	Juvenile Supervision Center (JSC): Operations, staffing and services provided by The Link for curfew and truancy activities as part of a larger JSC operations. The JSC/CTC provides short-term supervision for juveniles detained by law enforcement professionals or referred by parents identified as being truant, or who are in violation of the Minneapolis curfew ordinance for juveniles ages 18 years or younger. JSC/CTC services assures that juveniles are returned to a safe and appropriate environment i.e., school, home, or short-term shelter. JSC/CTC identifies juveniles that are currently receiving County services and document communication with Case Manager, Probation Officer etc. regarding incident for possible follow up. JSC/CTC operations located in City Hall Room 21A, 350 S. 5th Street, Minneapolis, MN 55415	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 750 People	Minneapolis Urban League	Sub/Private/ 05D Youth Services 570.201(e)/ L/M Area 570.208(a)(1)	CDBG	\$ 100,000	6/09-5/10
Public Services	CD-2d		19.1	You <sup>th</sup> are Here buses: Safe and reliable transportation provided to overcome barriers preventing youth from participating in positive youth program opportunities. The Youth Coordinating Board operates two You <sup>th</sup> are Here bus routes serving North and South Minneapolis. Routes were selected based on significant numbers of children/ youth living in the area, very high concerns about safety, serving communities where few opportunities exist, and programs exist to serve youth. The buses stop at selected parks, libraries, schools, and community based organizations providing youth programming. They also stop at key intersections near public transportation, and near public housing complexes. Buses run after school during the academic year, and 8 hours/day during the summer. YCB, Towle Building, Room 540, 330 Second Avenue So, Minneapolis, MN 55401	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 350 People	Youth Coordinating Board	Sub/Private/ 05E Transportation Services 570.201(e)/ L/M Area 570.208(a)(1)		\$ 51,000	6/09-5/10
				PHAC Competitive Public Service Project Selections are recommended to the City Council by the Public Health Advisory Committee for 2009-10 CDBG funding. The second year of funding (2010) is anticipated for the same projects at an across-the-board level based upon performance. The performance review will be finalized as these projects proceed through their first year of funding. If projects are performing satisfactorily, they will be renewed at a level corresponding to the percentage applied to all PHAC projects. Projects not having their funding renewed will have their projected 2nd year allocation reallocated within the PHAC projects.					Total PHAC \$563,000				\$ -	6/09-5/10

HUD Table 3 - 2009 Proposed Projects

Priority	Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Outcome				Type/ Eligible Activity/National Objective	Funding Source	Funding Source: CDBG Prior-years' reprogramming	2009 Council Adopted Budget	Start / Complete Date
						Help the Homeless?	Help those with HIV/AIDS?	Assist Persons with Disabilities?	Assist Persons with Public Housing Needs?					
Public Services	CD-2b	H	20	Southside Community Health Services, Inc. will provide teen pregnancy prevention services including outreach, education/information, birth control and counseling for low-income female teens 12-19 years. The culturally competent and diverse staff provide education and community health care by using a comprehensive approach to preventing tenn pregnancy. 4243 4th Ave S Minneapolis 55409, 324 E 35th St Minneapolis 55408	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 150 People	Southside Community Health Services, Inc.	Sub/Private/ 05M Health Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 66,000	6/09-5/10
Public Services	CD-2d	H	21	The Minneapolis Urban League will provide an intensive a parent education and training program designed to reduce violence in their homes and in the community. Three ten-week sessions will be offered serving a minimum of 15 parents of at-risk youth each session. Additionally, peer educators will be developed to increase the ongoing impact of the project. 2100 Plymouth Avenue North, Minneapolis, MN 55411	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 45 People	Minneapolis Urban League	Sub/Private/ 05M Health Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 69,000	6/09-5/10
Public Services	CD-2b	H	22	Minneapolis Public Schools Teenage Pregnancy and Parenting Programs (TAPPP) provides comprehensive school-based services to improve school completion and reduce the rate of repeat pregnancies for teen parents who attend the Broadway Alternative High School. The program provides on-site post-secondary training, intensive case management services, the "Not Ready Now" program, and the development of an elective class developing PSA's and podcasts to provide preganancy prevention education to 7th and 8th graders. Broadway School, 425 NE Broadway, Minneapolis, MN 55413	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 300 People	TAPPP	Sub/Private/ 05M Health Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 69,000	6/09-5/10
Public Services	CD-2a	H	23	Living at Home/Block Nurse Programs (Nokomis, Southeast, Longfellow/Seward) provide services to seniors living in three Minneapolis communities. The program assists seniors 65 and older to remain independent and living safely in their homes. Services include transportation, volunteer visitors, homemakers, home health nursing and health aides, and chore services. Other services include in-home fall prevention assessments, community health outreach clinics including blood pressure checks, exercise classes, and flu shots. Longfellow/Seward: 2800 E. Lake St. Mpls MN 55406 Nokomis: 4200 Cedar Ave So, 55407 S.E. Seniors: Pratt Community Center, 66 Malcolm Ave. S.E., Mpls, 55414	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 750 People	Living at Home Block Nurse Program	Sub/Private/ 05A Senior Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 69,000	6/09-5/10
Public Services	CD-2a	M	24	Minnesota International Health Volunteers will develop the Somali Elders' Connection Project to promote community connectedness among Somali elders living in Minneapolis. Program outcomes will be demonstrated through increased use of social and health services, as well as increased involvement in community programs by Somali elders. The program will primarily serve Somali community members (both men and women) age 65 or older. Targeted outreach will focus on the Cedar Riverside and Seward neighborhoods in Mpls, although any Somali elder residing in Mpls will be eligible for services. Specifically, outreach services will be provided at the following three sites: Cedar Riverside Plaza Apartments 1600 S 6th Street, Minneapolis, MN 55454; Seward Towers East Apartments 2910 E Franklin Avenue, Minneapolis, MN 55406; and Seward Towers West Apartments 2515 S 9th Street, Minneapolis, MN 55406	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 300 People	Minnesota International Health Volunteers	Sub/Private/ 05A Senior Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 69,000	6/09-5/10
Public Services	CD-2d	M	25	Lao Family Community of Minnesota is a St. Paul based agency that will provide in-home parenting education services to families in Minneapolis using the curriculum "Helping Youth to Succeed: Bicultural Parenting for Southeast Asian Families". They will provide eligible Hmong families with support and advocacy services as well as facilitate referrals to culturally competent community resources to adress issues of violence in their homes, their schools and community. 1299 Arcade Street, St. Paul, MN 55106	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 75 People	Lao Community of Minnesota	Sub/Private/ 05M Health Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 69,000	6/09-5/10

HUD Table 3 - 2009 Proposed Projects

Priority Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Outcome				Type/ Eligible Activity/National Objective	Funding Source	Funding Source: CDBG Prior-years' reprogramming	2009 Council Adopted Budget	Start / Complete Date	
					Help the Homeless?	Help those with HIV/AIDS?	Assist Persons with Disabilities?	Assist Persons with Public Housing Needs?						
Public Services	CD-2b	M	26	Greater Minneapolis Council of Churches, Division of Indian Work will provide its "Live It" Teen Pregnancy Program to seven community sites and/or schools. DIW will provide evidence based pregnancy prevention curricula for low-income youth and their families. The program provides age appropriate information, and the entire curricula has an emphasis on cultural competence for the City's population at highest at risk for teen pregnancy.1001 East Lake St, Minneapolis, MN 55407	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 100 People	GMCC	Sub/Private/ 05M Health Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 36,000	6/09-5/10
Public Services	CD-2d	H	27	Centro Cultural Chicano will provide parent support, education and skill building activities for Latino parents of teens. This will include twice weekly support groups utilizing sacred circles; twice monthly educational workshops relevant to raising safe and healthy youth; weekly cultural arts training to strengthen cultural identity. The goal of the program is to equip Latino parents to prepare their children for lives free of violence and/or gang activity. 1915 Chicago Avenue, Minneapolis, MN 55404	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 40 People	Centro Cultural Chicano	Sub/Private/ 05M Health Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 47,000	6/09-5/10
Public Services	CD-2a	H	28	Catholic Charities will provide Homeless Elders Program services in Minneapolis to improve the health, independence, and community connections of people dually challenged by being homeless and elderly. The program will assist homeless elders ages 62 years and older to secure and maintain housing, connect to support services and provide ongoing support. 1624 Chicago Ave. So, Minneapolis, MN 55404	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 35 People	Catholic Charities	Sub/Private/ 05A Senior Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 69,000	6/09-5/10
Public Services	CD-2b	H	29	The 348-TOTS program is part of the Early Childhood Early Intervention Unit of the Hennepin County Human Services and Public Health Department, and provides child find, outreach to populations at risk, screening, referral, advocacy and Follow Along Program services to children birth to 3 years of age in Minneapolis. Staff screen children 0-3 years of age in Minneapolis who have a developmental concern and are referred to 348-TOTS. Screening will be done in homes and in limited community settings, with appropriate referrals based on needs identified through screening. CDBG funding will provide screening for 50 children age 0-3 years, referral of all children who fail TOTS screening to Mpls Public Schools (MPS), and refer all children who do not qualify for MPS assessment and/or special education to the Follow Along Program for on-going tracking. 525 Portland Avenue, Minneapolis, MN 55415	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 50 People	Hennepin County Human Services	Sub/Private/ 05M Health Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 34,500	6/09-5/10
Public Services	CD-2c	H	31	REPROGRAMMED TO 348 TOTS (above): former "Domestic Abuse Project's Parenting & Prevention Project" from 2008, not funded -- reprogrammed to 348 TOTS	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be People		Sub/Private/ 05M Health Services 570.201(e)/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ (34,500)	6/09-5/10
Planning/Admin-istration	H-5a; AD-1a	H	37	Civil Rights/CDBG Compliance/Fair Housing: Administration of city's contract compliance functions, enforcement of city's civil rights ordinance, fair housing education and enforcement, federal labor standards, Davis-Bacon Act wage monitoring and outreach.	N	N	N	N	Performance Measure, Output: 1 Organizations	Dept. of Civil Rights	Local Gov't./ 21D Fair Housing 570.206 / N/A	CDBG	\$ 365,000	6/09-5/10
Planning/Admin-istration	CP-1a	H	38	Citizen Participation: Citizen participation contract funds provided to CDBG target area neighborhood associations. Program seeks to increase ability of residents to provide comment on city housing and community development issues.	N	N	N	N	Performance Measure, Output: 24 Organizations	Government and Community Relations	Local Gov't./ 21C 570.206/ N/A	CDBG	\$ 233,000	6/09-5/10
Planning/Admin-istration	AD-1a	H	39	CPED Program Administration: General program administration of CPED housing and economic development activities.	N	N	N	N	Performance Measure, Output: 1 Organization	CPED	Local Gov't./ 21A General Program Administration 570.206/ N/A	CDBG	\$ 62,000	6/09-5/10



HUD Table 3 - 2009 Proposed Projects

Priority Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Outcome				Type/ Eligible Activity/National Objective	Funding Source	Funding Source: CDBG Prior-years' reprogramming	2009 Council Adopted Budget	Start / Complete Date	
					Help the Homeless?	Help those with HIV/AIDS?	Assist Persons with Disabilities?	Assist Persons with Public Housing Needs?						
Planning/Administration	CP-1b	H	40	CPED Planning Department: Administration of comprehensive planning activities including environmental review supporting Consolidated Plan strategies.	N	N	N	N	Performance Measure, Output: 1 Organization	CPED	Local Gov't./ 21A General Program Administration 570.206/ N/A	CDBG	\$ 879,000	6/09-5/10
Public Services	CD-2b; H-5b	H	41	Neighborhood Services: General general administrative support for CDBG projects and contracts funded through the department.	N	N	N	N	Performance Measure, Output: 1 Organization	Dept. of Health & Family Support	Local Gov't./ 21A General Program Administration 570.206/ N/A	CDBG	\$ 72,000	6/09-5/10
Planning/Administration	AD-1a	H	42	Grant Administration: Grant development and management for CDBG capital and public service programs.	N	N	N	N	Performance Measure, Output: 1 Organization	Dept. of Health & Family Support	Local Gov't./ 21A General Program Administration 570.206/ N/A	CDBG	\$ 68,000	6/09-5/10
Planning/Administration	AD-1a	H	43	Way to Grow Administration: General administration for Way to Grow program.	N	N	N	N	Performance Measure, Output: 1 Organization	Dept. of Health & Family Support	Local Gov't./ 21A General Program Administration 570.206/ N/A	CDBG	\$ 26,000	6/09-5/10
Planning/Administration	AD-1a	H	43.1	Youth Violence Prevention: General administration for youth violence program.	N	N	N	N	Performance Measure, Output: 1 Organization	Mpls Youth Coordinating Board	Sub/Public/ 20 Planning 570.205/ N/A	CDBG	\$ 121,000	6/09-5/10
Planning/Administration	AD-1a	H	44	Finance Administration: Financial administration and accountability for Consolidated Plan programs.	N	N	N	N	Performance Measure, Output: 1 Organization	Mpls Finance Dept.	Local Gov't./ 21A General Program Administration 570.206/ N/A	CDBG	\$ 196,000	6/09-5/10
Planning/Administration	AD-1a; AD-1b	H	45	Grants & Special Projects: Resource development and management for Consolidated Plan strategies; overall city management of Consolidated Plan	N	N	N	N	Performance Measure, Output: 1 Organization	Intergovernmental Relations	Local Gov't./ 21A General Program Administration 570.206/ N/A	CDBG	\$ 189,710	6/09-5/10
Planning/Administration	AD-1a; AD-1b	H	45.1	Homelessness Initiative: Joint-powers agreement with Hennepin County	N	N	N	N	Performance Measure, Output: 1 Organization	Neighborhood and Community Relations	Local Gov't./ 21A General Program Administration 570.206/ N/A	CDBG	\$ 77,000	
Planning/Administration	CD-2c; H-5a	H	46	Northside/Southside Legal Aid: Provides advice and representation with special emphasis on housing and shelter-related issues to income eligible persons and groups in low and moderate income neighborhoods. Assistance assures compliance of housing with city housing ordinances and codes. Emphasis on issues that will protect, promote, and provide fair housing opportunities for public assistance recipients. Project locations: 430 First Ave. N. , 2929 Fourth Ave. S.	N	N	N	N	Performance Measure, Output: 1 Organization (Improving the ability of LMI recipients to find and retain housing)	Legal Aid Society	Sub/Private/ 21D Fair Housing 570.206 / N/A	CDBG	\$ 34,000	6/09-5/10
Planning/Administration	CP-1a	H	47	Public Housing Resident Participation: Support of public housing resident councils to assist resident review and involvement in public housing programs. These funds are available citywide to public housing resident organizations.	N	N	N	Y	Performance Measure, Output: 45 Organizations	Mpls Public Housing Authority	Sub/Public/ 21C 570.206/ N/A	CDBG	\$ 68,000	6/09-5/10
Planning/Administration	CD-2d	M	48	Youth Coordinating Board: Advocate, catalyst and developer of comprehensive services and systems benefiting children, youth and families.	N	N	N	N	Performance Measure, Output: 1 Organization	Mpls Youth Coordinating Board	Sub/Public/ 20 Planning 570.205/ N/A	CDBG	\$ 66,000	6/09-5/10
Planning/Administration	H-5a	H	50	Housing Discrimination Law Project: Project serves low-income clients with investigation of housing discrimination claims, negotiation, advice and referrals and representation in court and administrative actions. Services will include complaint intake, investigation, advocacy and litigation. Project location: 430 First Ave. N.	N	N	N	N	Performance Measure, Output: 80 Households	Legal Aid Society	Sub/Private / 21D Fair Housing 570.206 / N/A	CDBG	\$ 54,000	6/09-5/10

HUD Table 3 - 2009 Proposed Projects

Priority	Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Help the Homeless?	Help those with HIV/AIDS?	Assist Persons with Disabilities?	Assist Persons with Public Housing Needs?	Outcome	Type/ Eligible Activity/National Objective	Funding Source	Funding Source: CDBG Prior-years' reprogramming	2009 Council Adopted Budget	Start / Complete Date
Public Services		CD-2c	M	51	Multicultural Services: Provision of better access to City services through translation, interpretation, and liaison services to persons, including those with Limited English Proficiency (LEP), in order to ensure access to City services. Collaborates with City departments to build capacity for working with multilingual communities. Native American Advocate promotes American Indian community participation throughout City enterprise and assist Native Americans in navigating City systems and facilitating community initiatives.	N	N	N	N	Enhance Suitable Living Environment Through improved/new Accessibility; Accomplishments for 2009 Projected to be 5867 People	Neighborhood and Community Relations	Local Gov't/ 570.201/ L/M Ltd. Clientele 570.208(a)(2)	CDBG	\$ 121,000	6/09-5/10
<b>CDBG Total Budget</b>													<b>\$ -</b>	<b>\$ 13,406,710</b>	<b>6/09-5/10</b>

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Priority Need	ConPlan Goal/Obj.	Priority	ID #	Project Description	Outcome				Type/ Eligible Activity/National Objective	Funding Source	Funding Source: CDBG Prior-years' reprogramming	2009 Council Adopted Budget	Start / Complete Date
					Help the Homeless?	Help those with HIV/AIDS?	Assist Persons with Disabilities?	Assist Persons with Public Housing Needs?					
Rental Housing	AD-1a; H-1a; H-2a	H	52	HOME Program: Administration of HOME program and funding for multifamily rental development and single family homeownership. Program income can be realized through this program. Funding is estimated to be allocated as follows: Homeownership Works (10 Housing Units) (described in Action Plan), Affordable Housing Trust Fund (80 Housing Units) (see project #4 above), 10% Administration. Overall, up to 15% of the grant will be used to support CHDO-sponsored activities. Activities set up under this funding project may be revolving loan programs.	N	N	N	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2009 Projected to be 90 Housing Units	CPED	HOME	\$ 3,802,361	6/09-5/10
Homeless / HIV/AIDS	HM-1b	H	53	Emergency Shelter Grants (ESG): Administration expense is 5% of program budget. Minneapolis prioritizes ESG funding for the rehabilitation of transitional housing facilities serving homeless families and persons or emergency shelters for the homeless. The properties must be located within the City or Hennepin County. Projects are selected through an annual request for proposal process scheduled for April 2009. Awards will be made in August 2009. The following types of proposals will receive priority consideration: 1) Larger capital requests, 2) Requests with realistic, detailed scope of work and projected costs including soft costs, 3) Projects that can start within 6 months of project approval, 4) Projects with potential for leveraging other funds to help cover rehab costs. ESG expenditures are matched one for one by projects with local funding.	Y	N	Y	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2009 Projected to be 50 People	CPED	ESG	\$ 591,861	6/09-5/10
Homeless / HIV/AIDS	SPH-1	H	54	HOPWA (Housing Opportunities for Persons with AIDS): The City is allowed 3% of program year HOPWA funding to administer the program. HOPWA funds are advertised through an RFP process each year, and currently they are split between two tenant-based rent providers. (1) Metro HRA - permanent rental subsidy Housing Assistance Program: Rental subsidy program for persons with HIV/AIDS. Clients who have exhausted time limits are referred from the Transitional Housing Program run by the Minnesota AIDS Project. (2)Minnesota AIDS Project (MAP) - transitional housing subsidy Transitional Housing Program: Provision of 24 months (12 months for individuals) of transitional housing rental assistance to families of persons with HIV/AIDS. Assistance is made available metro-wide.	N	Y	Y	N	Create Decent Housing with Improved/New Affordability; Accomplishments for 2009 Projected to be 121 People	City of Mpls Admin, Sub-recipients	HOPWA	\$ 903,558	6/09-5/10
<b>Total CDBG, ESG, HOME, HOPWA, ADDI:</b>											<b>\$ -</b>	<b>\$ 18,704,490</b>	

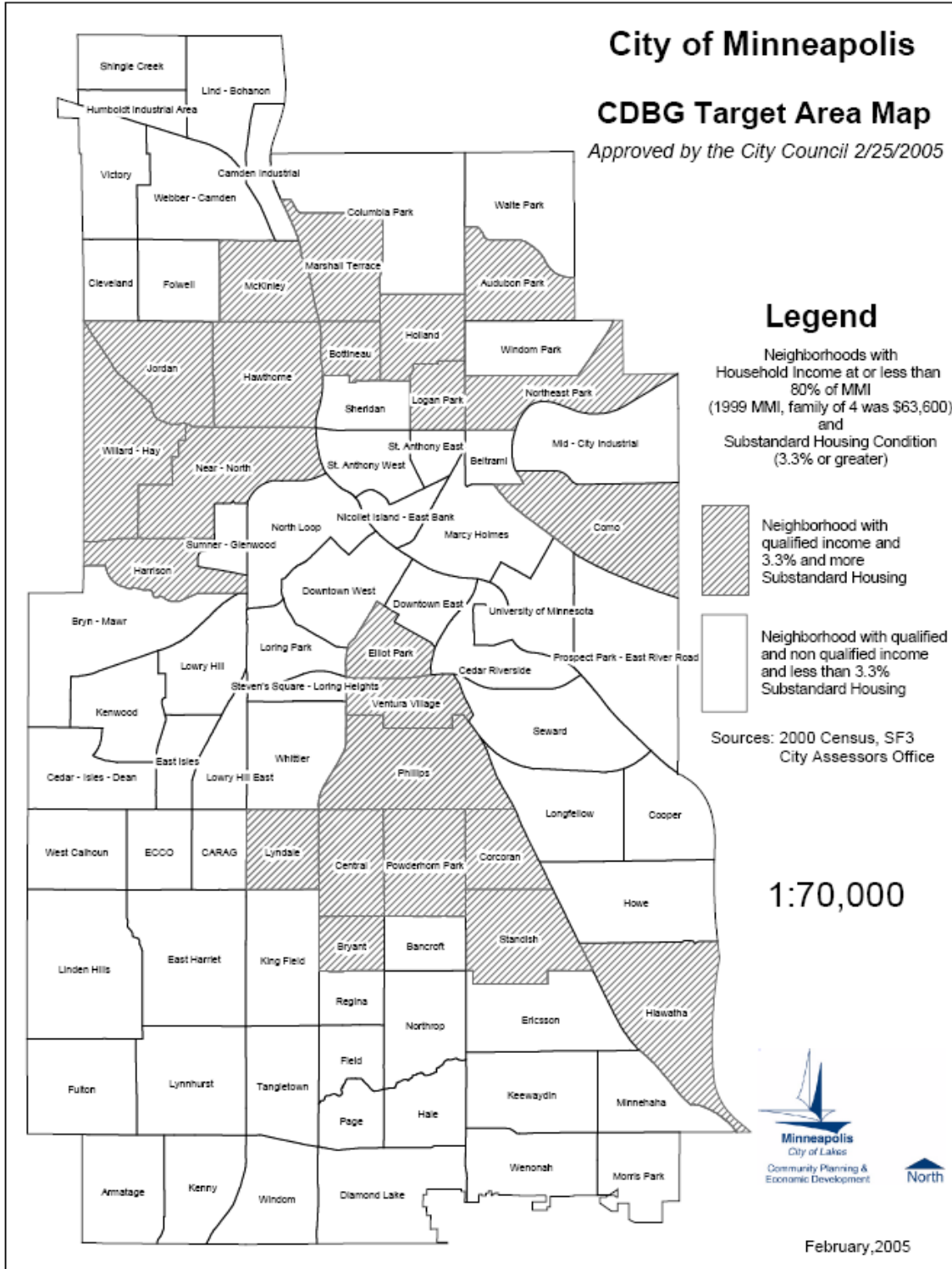
## **Consolidated Plan Maps**

1. Minneapolis Neighborhoods CDBG Target Area Map
2. 2000 Census Minneapolis Minority Impacted Census Tracts
3. 2000 Census Minneapolis Poverty Impacted Census Tracts
4. Minneapolis HOPWA Program Area
5. HUD Estimated Foreclosure and Abandonment for NSP funds

# City of Minneapolis

## CDBG Target Area Map

Approved by the City Council 2/25/2005



### Legend

Neighborhoods with Household Income at or less than 80% of MMI (1999 MMI, family of 4 was \$63,600) and Substandard Housing Condition (3.3% or greater)

Neighborhood with qualified income and 3.3% and more Substandard Housing

Neighborhood with qualified and non qualified income and less than 3.3% Substandard Housing

Sources: 2000 Census, SF3 City Assessors Office

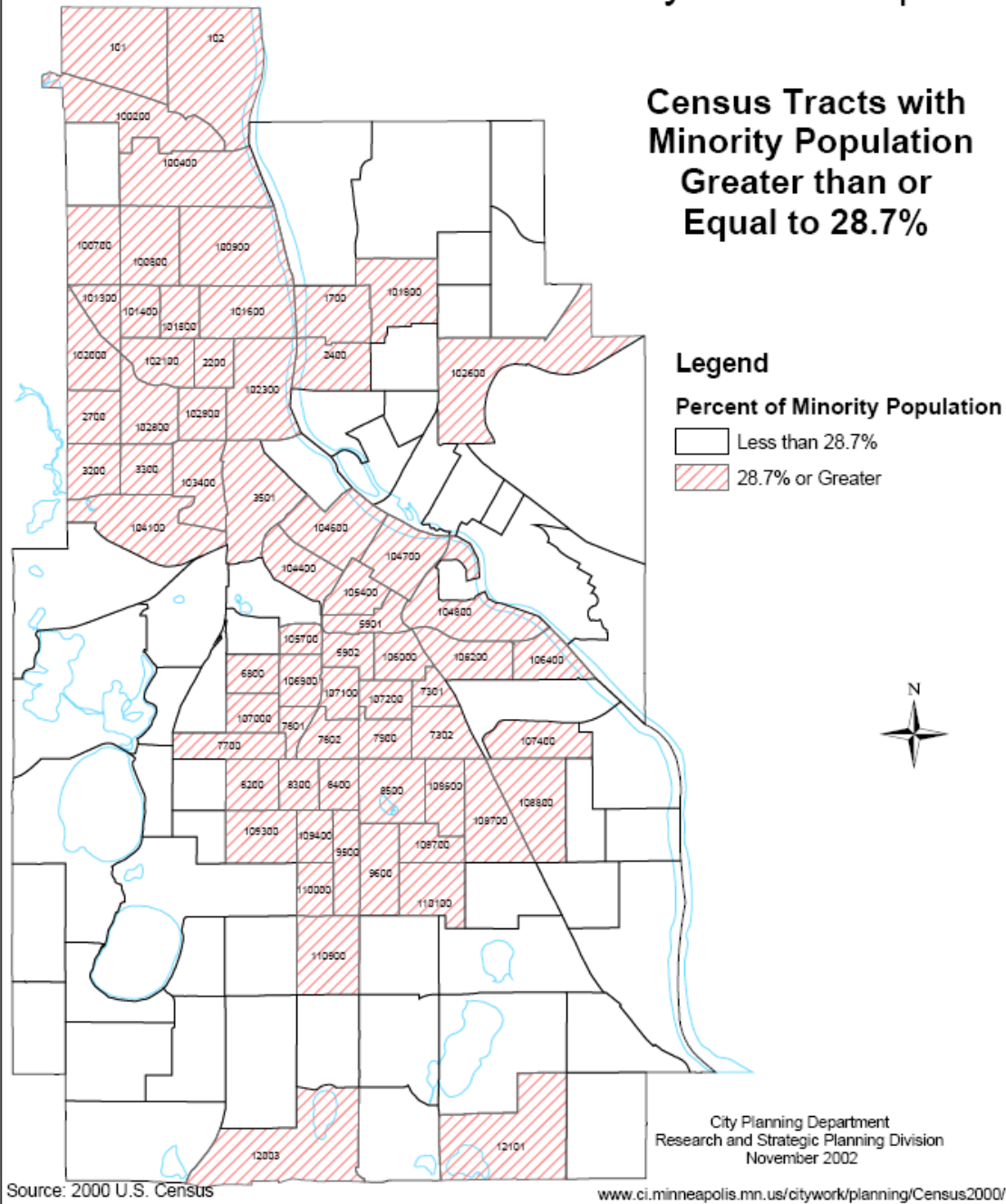
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February, 2005

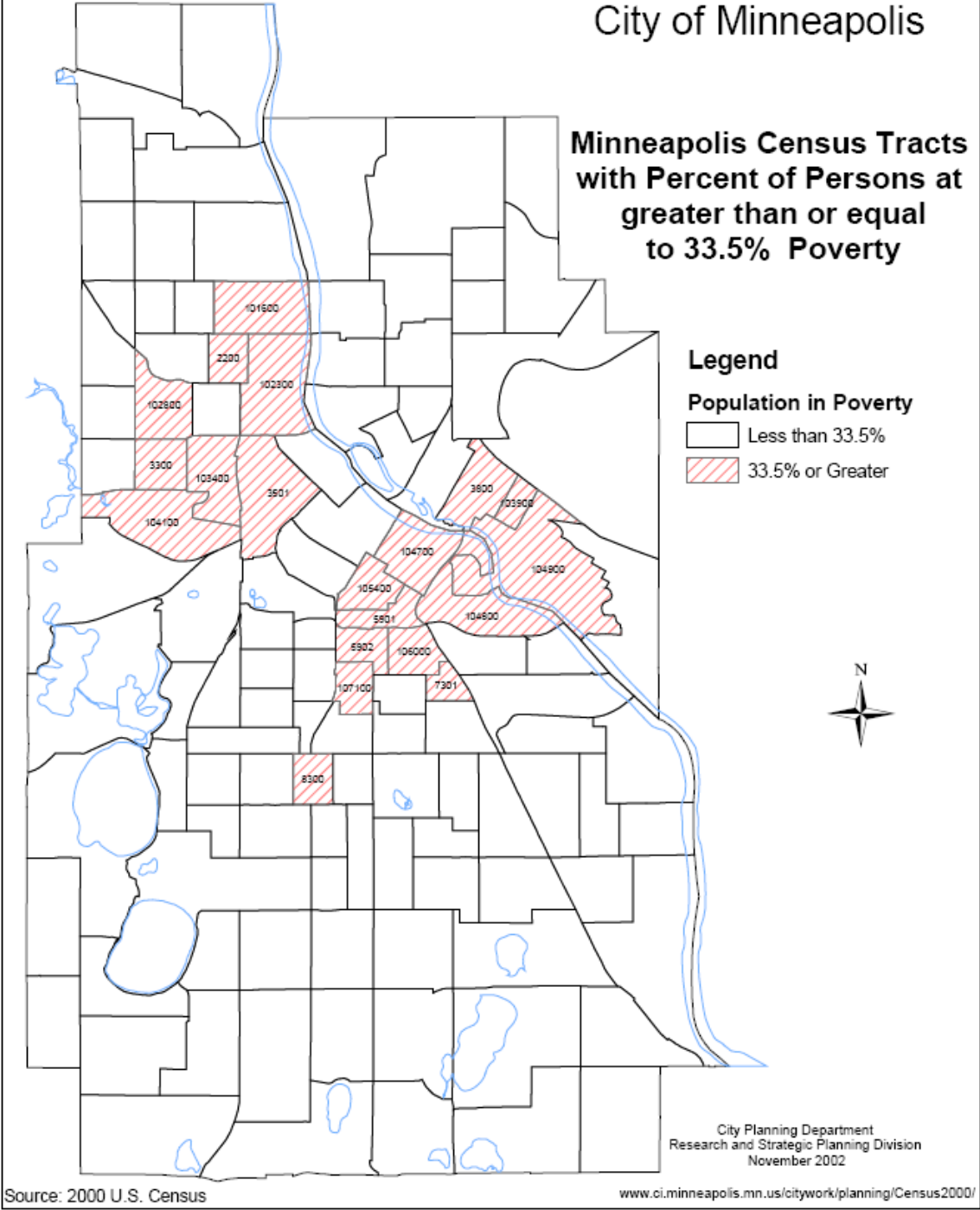
# 2000 Census City of Minneapolis

## Census Tracts with Minority Population Greater than or Equal to 28.7%



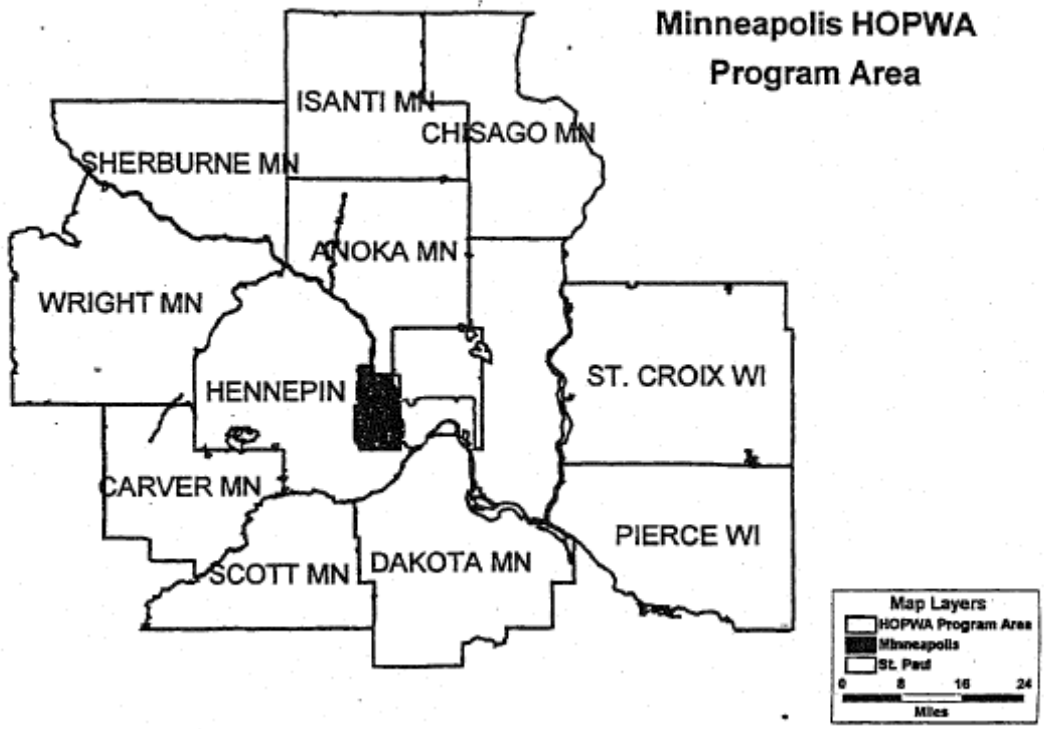
# 2000 Census City of Minneapolis

## Minneapolis Census Tracts with Percent of Persons at greater than or equal to 33.5% Poverty



Map 22

Minneapolis HOPWA Program Area







## **Affordable Housing Trust Fund**

The 2008 Request For Proposal (RFP) guidelines for the Affordable Housing Trust Fund can be found at [www.ci.minneapolis.mn.us/cped/docs/ahtf\\_rfp.pdf](http://www.ci.minneapolis.mn.us/cped/docs/ahtf_rfp.pdf). This is subject to change for the 2009 funding RFP to go out April 27, 2009, however it is indicative of the types of criteria that needs to be addressed for successful applications.